

**MINUTES OF CITY OF MOUNT GAMBIER  
ECONOMIC AND ENVIRONMENT COMMITTEE MEETING  
HELD AT THE COUNCIL CHAMBER, CIVIC CENTRE, 10 WATSON TERRACE,  
MOUNT GAMBIER ON MONDAY, 4 NOVEMBER 2019 AT 6.32 P.M.**

**PRESENT:** Mayor Lynette Martin (OAM), Cr Christian Greco, Cr Kate Amoroso, Cr Max Bruins, Cr Ben Hood, Cr Paul Jenner, Cr Sonya Meziniec, Cr Frank Morello, Cr Steven Perryman

<b>OFFICERS IN ATTENDANCE:</b>	Chief Executive Officer	- Mr A Meddle
	General Manager Community Wellbeing	- Ms B Cernovskis
	General Manager City Infrastructure	- Mr N Serle
	Manager Development Services	- Mrs T Tzioutziouklaris
	Executive Administration Officer	- Mrs M Telford
		Mrs E Solly

**1 ACKNOWLEDGEMENT OF COUNTRY**

**WE ACKNOWLEDGE THE BOANDIK PEOPLES AS THE TRADITIONAL CUSTODIANS OF THE LAND WHERE WE MEET TODAY. WE RESPECT THEIR SPIRITUAL RELATIONSHIP WITH THE LAND AND RECOGNISE THE DEEP FEELINGS OF ATTACHMENT OUR INDIGENOUS PEOPLES HAVE WITH THIS LAND.**

**2 APOLOGY(IES)**

Nil

**3 CONFIRMATION OF MINUTES**

**COMMITTEE RESOLUTION**

Moved: Cr Christian Greco  
Seconded: Cr Sonya Meziniec

That the minutes of the Economic and Environment Committee meeting held on 2 September 2019 be confirmed as an accurate record of the proceedings of the meeting.

**CARRIED**

**4 QUESTIONS WITHOUT NOTICE**

Nil



## 5 REPORTS

### 5.1 CAROLINE LANDFILL GAS COLLECTION AND UTILISATION

#### COMMITTEE RESOLUTION

Moved: Cr Christian Greco

Seconded: Cr Ben Hood

1. That Economic and Environment Committee Report No. AR19/48837 titled 'Caroline Landfill Gas Collection and Utilisation' as presented on 04 November 2019 be noted.
2. That the Chief Executive Officer, or his delegates, be authorised to enter into negotiations and subsequently a contract with Tenderer 1 in relation to gas collection and utilisation at Caroline Landfill.

**CARRIED**

### 5.2 REVIEW OF CAROLINE LANDFILL GATE AND WASTE TRANSFER STATION FEES

#### COMMITTEE RESOLUTION

Moved: Cr Steven Perryman

Seconded: Cr Max Bruins

1. That Economic and Environment Committee Report No. AR19/48869 titled 'Review of Caroline Landfill Gate and Waste Transfer Station Fees' as presented on 04 November 2019 be noted.
2. That Council adopt recommended gate price for Caroline Landfill of \$190 effective from 1 January 2020 and authorise administration to:
  - (a) Notify all known regular users of the facility; and
  - (b) Update the fees and charges register.
3. That Council adopt an increase to Waste Transfer Station fees that result in waste being entombed at Caroline Landfill of the same percentage increase that results from the change in gate price per Recommendation 2 of this report, effective from 1 January 2020 and authorise administration to:
  - (a) Notify the public who may use the facility; and
  - (b) Update the fees and charges register.
4. A further report be written for Council's consideration on implementing a separation of waste charge on Council's rate notices for 2020/2021.

**CARRIED**



### 5.3 STREET TREE PROGRAM OVERVIEW

#### COMMITTEE RESOLUTION

Moved: Cr Christian Greco  
Seconded: Mayor Lynette Martin

1. That Economic and Environment Committee Report No. AR19/48845 titled 'Street Tree Program Overview' as presented on 04 November 2019 be noted.
2. That Council approve the annual planting of 150 advanced mature street trees instead of the current 300 standard sized street trees.
3. That Council allow the implementation of a rolling street tree planting program instead of the current street methodology to allow Council Officers the flexibility of meeting an annual gain of 150 mature sized street trees on an annual basis.
4. That Council update its Land Division Policy (L130) to include a standard condition that a street tree be planted adjacent to each vacant lot as part of that development and that the Policy be returned to Council for endorsement.

**CARRIED**

### 5.4 COUNCIL PRIORITISATION OF WORKS TO DPTI ROADS AND PLEC UPDATE

#### COMMITTEE RESOLUTION

Moved: Cr Christian Greco  
Seconded: Mayor Lynette Martin

1. That Economic and Environment Committee Report No. AR19/55582 titled 'Council Prioritisation of Works to DPTI Roads and PLEC Update' as presented on 04 November 2019 be noted.
2. That Council note the list of priorities for interventions on DPTI roads and agrees equal priority for them and that the Chief Executive Officer write to DPTI to this effect.
3. That Council note the PLEC update and consider this as part of a future budget setting process.

**CARRIED**

Cr Steven Perryman vacated the meeting at 7:28 pm and did not return.

### 5.5 REMOVAL OF PARKING SPACES AND INSTALLATION OF NO STOPPING AREAS ON FERRERS STREET AND COMPTON STREET

#### COMMITTEE RESOLUTION

Moved: Cr Christian Greco  
Seconded: Cr Max Bruins

1. That Economic and Environment Committee Report No. AR19/56020 titled 'Removal of parking spaces and installation of No Stopping areas on Ferrers Street and Compton Street' as presented on 04 November 2019 be noted.
2. The Traffic Impact Statement attached to the Economic and Environment Committee Report be endorsed by Council.



3. That the following parking restrictions become effective upon the installation of appropriate signage;
- (a) The City of Mount Gambier, pursuant to Ministerial delegation resolves the following:  
Prohibited area NO STOPPING  
1.1.505
  - (b) FERRERS STREET (Western Side) – From 44 metres to 75 metres south of the intersection with Commercial Street East- to apply at all times.  
Prohibited area NO STOPPING  
1.1.506
  - (c) FERRERS STREET (Eastern Side) - From 71 metres to 82 metres south of the intersection with Commercial Street East-to apply at all times.  
Prohibited area NO STOPPING  
1.1.507
  - (d) COMPTON STREET (Western Side) - From 97metres to 152 metres south of the intersection with Commercial Street East-to apply at all times.
- CARRIED**

## 5.6 RED BULL WORLD CUP QUALIFIER EVENT

### COMMITTEE RESOLUTION

Moved: Cr Christian Greco

Seconded: Cr Ben Hood

1. That Economic and Environment Committee Report No. AR19/57120 titled 'Red Bull World Cup Qualifier Event' as presented on 04 November 2019 be noted.
2. That Council support the Red Bull World Cup qualifier event to be hosted in Mount Gambier to the value of \$18,000 cash and up to the value of \$5,000 in kind.
3. That endorsed fund allocation be presented as a variation in the next budget review.
4. That an evaluation report be provided to Council.

**CARRIED**

## 6 URGENT MOTIONS WITHOUT NOTICE

Nil



## 7 CONFIDENTIAL ITEMS

### 7.1 REVIEW OF COUNCIL KERBSIDE WASTE SERVICE – REPORT NO. AR19/48838

#### COMMITTEE RESOLUTION

Moved: Cr Christian Greco  
Seconded: Cr Max Bruins

#### CONSIDERATION FOR EXCLUSION OF THE PUBLIC

Pursuant to section 90(2) of the *Local Government Act 1999* the Economic and Environment Committee orders that all members of the public, except Mayor L Martin, Councillors C Greco, K Amoroso, M Bruins, B Hood, P Jenner, S Meziniec and F Morello and Council Officers A Meddle, B Cernovskis, N Serle, T Tzioutziouklaris, M Telford and E Solly be excluded from attendance at the meeting for the receipt, discussion and consideration in confidence of Agenda Item 7.1 AR19/48838 Review of Council kerbside waste service.

The Economic and Environment Committee is satisfied that, pursuant to section 90(3) (b) of the Act, the information to be received, discussed or considered in relation to the Agenda Item is:

- information the disclosure of which could reasonably be expected to confer a commercial advantage on a person with whom the Council is
  - conducting business; or
  - proposing to conduct business; or
  - to prejudice the commercial position of the Council

The Economic and Environment Committee is satisfied that the principle that the meeting be conducted in a place open to the public has been outweighed in the circumstances because To ensure that information that would prejudice the ability of the Council to make a future commercial decision is not released prematurely.

**CARRIED**

#### COMMITTEE RECOMMENDATION

Moved: Cr Sonya Meziniec  
Seconded: Cr Kate Amoroso

#### CONSIDERATION FOR KEEPING ITEMS CONFIDENTIAL

1. In accordance with Sections 91(7) and 91(9) of the *Local Government Act 1999* the Council orders that the costs contained in the report to Council having been considered by the Council in confidence under Section 90(2) & (3) (b) be kept confidential and not available for public inspection until 30 June 2021.
2. Further that Council delegates the power to review, revoke, but not extension of the confidential order to the Chief Executive Officer in accordance with the provisions of Section 91(9)(c) of the *Local Government Act 1999*.



## AMENDMENT

### COMMITTEE RECOMMENDATION

Moved: Cr Paul Jenner

That all details be released to the public.

The amendment lapsed for want of a seconder.

## MOTION

### COMMITTEE RESOLUTION

Moved: Cr Sonya Meziniec

Seconded: Cr Kate Amoroso

### CONSIDERATION FOR KEEPING ITEMS CONFIDENTIAL

1. In accordance with Sections 91(7) and 91(9) of the *Local Government Act 1999* the Council orders that the costs contained in the report to Council having been considered by the Council in confidence under Section 90(2) & (3) (b) be kept confidential and not available for public inspection until 30 June 2021.
2. Further that Council delegates the power to review, revoke, but not extension of the confidential order to the Chief Executive Officer in accordance with the provisions of Section 91(9)(c) of the *Local Government Act 1999*.

**CARRIED**

## 7.2 CONDITION AND USE OF THE PROPERTY – REPORT NO. AR19/56339

### COMMITTEE RESOLUTION

Moved: Cr Max Bruins

Seconded: Cr Frank Morello

### CONSIDERATION FOR EXCLUSION OF THE PUBLIC

Pursuant to section 90(2) of the *Local Government Act 1999* the Economic and Environment Committee orders that all members of the public, except Mayor L Martin, Councillors C Greco, K Amoroso, M Bruins, B Hood, P Jenner, S Meziniec and F Morello and Council Officers A Meddle, B Cernovskis, N Serle, T Tzioutziouklaris, M Telford and E Solly be excluded from attendance at the meeting for the receipt, discussion and consideration in confidence of Agenda Item 7.2 AR19/56339 Condition and use of the Property.

The Economic and Environment Committee is satisfied that, pursuant to section 90(3) (g), (h) and (i) of the Act, the information to be received, discussed or considered in relation to the Agenda Item is:

- information concerning matters that must be considered in confidence in order to ensure that the Council does not:
  - breach any law, order or direction of a court or tribunal constituted by law,



- breach any duty of confidence, or
- breach any other legal obligation or duty
- legal advice
- information relating to:
  - actual litigation, or
  - litigation that the Council or Council committee believes on reasonable grounds will take place,
  - involving the Council or an employee of the Council

The Economic and Environment Committee is satisfied that the principle that the meeting be conducted in a place open to the public has been outweighed in the circumstances because This matter may result in legal action before the Environment, Resources and Development Court.

**CARRIED**

### **COMMITTEE RESOLUTION**

Moved: Cr Christian Greco

Seconded: Cr Max Bruins

### **CONSIDERATION FOR KEEPING ITEMS CONFIDENTIAL**

1. In accordance with Sections 91(7) and 91(9) of the *Local Government Act 1999* the Council orders that the report 7.2 AR19/56339 Condition and use of the Property and its attachments, the discussion and the resolution/s and minutes arising from the report, having been considered by the Council in confidence under Section 90(2) & (3) (g), (h) and (i) be kept confidential and not available for public inspection until At the satisfactory resolution of the matter.
2. Further that Council delegates the power to review, revoke, but not extension of the confidential order to the Chief Executive Officer in accordance with the provisions of Section 91(9)(c) of the *Local Government Act 1999*.

**CARRIED**



**7.3 APPEAL TO THE ENVIRONMENT RESOURCES AND DEVELOPMENT COURT - DEVELOPMENT APPLICATION 381/053/2019 116 JUBILEE HIGHWAY WEST, MOUNT GAMBIER – REPORT NO. AR19/56264**

**COMMITTEE RESOLUTION**

Moved: Cr Christian Greco  
Seconded: Cr Sonya Meziniec

**CONSIDERATION FOR EXCLUSION OF THE PUBLIC**

Pursuant to section 90(2) of the *Local Government Act 1999* the Economic and Environment Committee orders that all members of the public, except Mayor L Martin, Councillors C Greco, K Amoroso, M Bruins, B Hood, P Jenner, S Meziniec, F Morello and S Perryman and Council Officers A Meddle, B Cernovskis, N Serle, J Nagy, J Zwijnenburg, T Tzioutziouklaris, A Izzard, M Telford and E Solly be excluded from attendance at the meeting for the receipt, discussion and consideration in confidence of Agenda Item 7.3 AR19/56264 Appeal to the Environment Resources and Development Court - Development Application 381/053/2019 116 Jubilee Highway West, Mount Gambier.

The Economic and Environment Committee is satisfied that, pursuant to section 90(3) (i) of the Act, the information to be received, discussed or considered in relation to the Agenda Item is:

- information relating to:
  - actual litigation, or
  - litigation that the Council or Council committee believes on reasonable grounds will take place,
  - involving the Council or an employee of the Council

The Economic and Environment Committee is satisfied that the principle that the meeting be conducted in a place open to the public has been outweighed in the circumstances because impending legal action.

**CARRIED**

**COMMITTEE RESOLUTION**

Moved: Cr Christian Greco  
Seconded: Cr Frank Morello

**CONSIDERATION FOR KEEPING ITEMS CONFIDENTIAL**

1. In accordance with Sections 91(7) and 91(9) of the *Local Government Act 1999* the Council orders that the report 7.3 AR19/56264 Appeal to the Environment Resources and Development Court - Development Application 381/053/2019 116 Jubilee Highway West, Mount Gambier and its attachments, the discussion and the resolution/s and minutes arising from the report, having been considered by the Council in confidence under Section 90(2) & (3) (i) be kept confidential and not available for public inspection until 20 October 2020.
2. Further that Council delegates the power to review, revoke, but not extension of the confidential order to the Chief Executive Officer in accordance with the provisions of Section 91(9)(c) of the *Local Government Act 1999*.

**CARRIED**



**8 Meeting Close**

**The Meeting closed at 8.30 p.m.**

**The minutes of this meeting were confirmed at the Economic and Environment Committee held on 25 December 2019.**

.....  
**PRESIDING MEMBER**



**7.1 REVIEW OF COUNCIL KERBSIDE WASTE SERVICE – REPORT NO. AR19/48838**

<b>Committee:</b>	<b>Economic and Environment Committee</b>
<b>Meeting Date:</b>	<b>4 November 2019</b>
<b>Report No.:</b>	<b>AR19/48838</b>
<b>CM9 Reference:</b>	<b>AF19/331</b>
<b>Author:</b>	<b>Aaron Izzard, Environmental Sustainability Officer</b>
<b>Authoriser:</b>	<b>Barbara Cernovskis, General Manager Community Wellbeing</b>
<b>Summary:</b>	<b>Mount Gambier’s kerbside general waste bins contain a significant proportion of material that should not be going to landfill, it should be going to compost or recycling instead. Changing the configuration of the kerbside system will be the most effective means in preventing this from occurring. This change can be achieved in steps, as outlined in the Discussion section of this document.</b>
<b>Community Plan Reference:</b>	<b>Goal 1: Our People Goal 2: Our Location Goal 3: Our Diverse Economy Goal 4: Our Climate, Natural Resources, Arts, Culture and Heritage</b>

The Committee is satisfied that, pursuant to Section 90(2) & (3) of the *Local Government Act 1999*, the information to be received, discussed or considered in relation to this agenda item is:

- (b) information the disclosure of which could reasonably be expected to confer a commercial advantage on a person with whom the Council is conducting business; or proposing to conduct business; or to prejudice the commercial position of the Council.

**REPORT RECOMMENDATION**

1. That Economic and Environment Committee Report No. AR19/48838 titled ‘Review of Council kerbside waste service’ as presented on 04 November 2019 be noted.
2. In 2020/2021 provide the fortnightly green organics kerbside service to all properties who want it, at a one off charge of \$85 per property (to cover the cost of providing a bin).
3. In 2020/2021 trial the weekly green organics, fortnightly recycling and general waste collection in a sample of streets to gather data and plan for the full roll out of this system across the city in 2021/2022.
4. Subject to the success of the trial, in 2021/2022 change the configuration of the kerbside bin system to weekly organics, fortnightly general waste and fortnightly recycling.



## **BACKGROUND**

Waste management and recycling are significant issues in Mount Gambier and across the globe. They also represent a significant cost to Council through the provision of kerbside collection and waste facilities.

Waste collection and management has been occurring in Mount Gambier from very early on. The current systems commenced in the late 1990s, with the construction of Caroline Landfill and the Waste Transfer Station.

Numerous bin audits over the years have revealed that a large proportion of the contents of Mount Gambier's general waste bins should not be going to landfill. Over 35% is food waste, 9% garden organics and 25% recycling. Hence almost 70% of the contents of the general waste bins should be going to compost or recycling, not landfill.

The amount of waste per capita in Mount Gambier has remained virtually the same since 2006. On a micro trend scale, the waste per capita has decreased slightly each year since 2015/2016. Changing the kerbside bin system, with associated large scale community education, is likely to deliver the greatest reductions. This is discussed later.

The City of Mount Gambier has previously received requests from ratepayers to provide a free hard waste disposal service. The provision of a free hard waste kerbside pickup was analysed by Council in January 2017 and the decision was made not to provide the service. In November 2018 the Mount Gambier Reuse market was opened providing an opportunity for customers to dispose of hard waste items that are suitable for reuse for free.

### **Key Milestones - Waste & Recycling**

- 1997 – Construction of new engineered landfill (Caroline Landfill) and the Waste Transfer Station.
- 1997 – Commenced town-wide kerbside general waste collection (240L general waste bins only).
- 2001 – Started Green waste (organics) collection – garden waste only, optional, user pays (240L bins).
- 2005 – Started Recycling collection (240L bins). Changed General waste bins to 140L.
- 2006 – Bin audit of 100 general waste, 100 recycling and 30 organics bins.
- 2012 – Bin audit of 100 general waste, 100 recycling and 30 organics bins.
- 2016 – Domestic food waste trial – kitchen caddies and compostable bags given to 2,000 green organics bin subscribers – with before and after bin audits.
- 2018 – Kitchen caddies and compostable bags available to all green organics bin subscribers.

Much of the commercial waste currently going to Caroline Landfill also contains a significant proportion of materials that could be reused, composted or recycled. This report is focused on the kerbside bin system. Commercial waste will be dealt with separately at a later date.

## **DISCUSSION**

When organic waste is buried in landfill it creates leachate and methane, both have the potential to pollute the environment, and can be costly to manage. It is also a waste of resources. When material is deposited in landfill it is buried and never used again. Composting is a form of recycling organics, with the subsequent material being reused in gardens and on farms. Sending organics to landfill is four times the price of sending it to be commercially composted.

Changing the configuration of the kerbside bin system to best practice, with associated large scale community education, is likely to deliver the greatest reductions in organic waste and recyclables



to landfill. Best practice kerbside bin collection system consists of weekly organics (240L), fortnightly general waste (140L), and fortnightly recycling (240L). Numerous councils around the country have already implemented this system, giving good examples to learn from. One of the most common objections to this configuration would be that some people may feel that fortnightly 140L general waste collection would be an inadequate volume for their waste. It's worth noting that under the current kerbside system the overall volume per property is 760L per fortnight. Under the proposed scenario overall volume per property would be 860L per fortnight – an increase of 50L per week. It's also worth noting that bin audits have consistently shown that over 35% of Mount Gambier's general waste bins is food waste, a further 9% is garden organics, and over 25% is recyclables. The bin tagging program has also revealed that most general waste bins are not full when put out for collection. If people put things in the right bin then the volume in their general waste bin should reduce by almost 70%. This leaves more than enough space even for a fortnightly general waste collection.

Another common objection would be that not collecting a general waste bin for a fortnight would lead to strong odours. In fact, the material that causes the vast majority of odours in general waste bins is food waste. If this is put in the weekly organics bin as it should be, then there would be minimal residual odour in general waste bins. If people use compostable bags then odour in the organics bin is further minimised.

As mentioned, numerous councils around the country have already implemented a weekly organics and fortnightly general waste and recycling system. They have developed solutions that Council can learn from for issues such as multi-unit dwellings (MUDs), families with children in nappies, households with special needs etc. Council does not have to reinvent the wheel, but can adapt these existing solutions to our local circumstances. Examples of an existing solution include providing a larger bin, or extra bin, for a defined period of time.

The next step towards achieving best practice is to give the organics service to every property that wants it, starting in 2020/2021. The subsequent step would be to change the waste bin to fortnightly and the organics bin to weekly. This could take place in 2021/2022, subject to a prior trial. A comprehensive education campaign should precede these initiatives. There is \$80,000 in the 2019/2020 budget to commence developing this campaign. This campaign also needs to be financed in subsequent years.

In 2020/2021 trial the weekly green organics, with fortnightly recycling and general waste collection in a sample of streets to gather data, and plan for the full roll out of this system across the city in 2021/2022.

Changing the configuration of the kerbside collection system will have some cost implications for Council. The largest impact will be the loss of revenue from not charging for the service. This is expected to be in the vicinity of ██████ per annum. Savings in costs to landfill are expected to exceed the extra costs to send additional organics to BioGro.

It is expected collection costs will not change significantly with the bin collection being incorporated into current resources, without having to hire more staff, or purchase more equipment.

Providing a free kerbside waste pickup for waste that is not allowed to be placed in the kerbside bins, including e-waste, is estimated to cost Council ██████ per event. Alternatively providing one free voucher to dispose of one small trailer or utility load of waste at the Waste Transfer Station would result in lost revenue for Council \$47 per voucher or approximately ██████ per year if all ratepayers utilise the voucher.

## CONCLUSION

Mount Gambier's kerbside general waste bins contain a significant proportion of material that should not be going to landfill, it should be going to compost or recycling instead. Changing the configuration of the kerbside system will be the most effective means in preventing this from occurring. This change can be achieved in steps, as outlined in the Discussion section of this document.



Council may wish to consider providing hard waste kerbside pickups or free Waste Transfer Station vouchers with the associated costs to be referred to future budget discussions.

**ATTACHMENTS**

Nil

