19 April 2013 IM60/104/52/3

Education Report:

Outcomes of consultation on proposed school closures and mergers in greater Christchurch

Executive Summary

- 1. On 13 September 2012, you announced investment of \$1 billion over the next ten years to develop greater Christchurch as a leading education community in New Zealand. Alongside this announcement, you proposed a series of closures and mergers of 38 schools in greater Christchurch:
 - thirteen schools were proposed for closure, with their young people being accommodated elsewhere in the network
 - eighteen schools were proposed for merger with one other school
 - five schools in Aranui were proposed for closure, to be replaced by a Year 1-13 campus
 - two schools in Akaroa were proposed to close and become part of Akaroa Area School, while continuing to operate on their existing sites.
- 2. Two schools (Hammersley Park and Le Bons Bay Schools) had applied for voluntary closure. They underwent a shorter consultation period, and closed on 27 January 2013. Because of the complexity of the proposal in Aranui, the five schools there were given an extension to the consultation period. The Boards of these schools provided their feedback on the proposal to the Ministry by 7 March 2013.
- 3. The Boards of the remaining 31 schools provided their feedback on the proposals to the Ministry by 7 December 2012.
- 4. In February, you announced that of the 13 schools which were originally proposed for closure, seven should proceed. Of the nine proposed mergers, you announced that six should proceed. For these 19 schools there has been a further period of consultation.
- 5. The Boards of 12 schools responded and agreed with your interim decisions. On 27 March, you made final decisions that:
 - Bromley, Burnham, Burnside Primary, Duvauchelle, Gilberthorpe, Linwood Avenue, Okains Bay, Ouruhia Model, Shirley Intermediate and Yaldhurst Model Schools would remain open as separate institutions in the schooling network; and
 - Discovery One and Unlimited Paenga Tawhiti Schools would merge, effective 27 January 2014 on their current sites until the school can be relocated into the central city.
- 6. This paper provides the Ministry's advice and recommendations on the remaining 19 schools.

- 7. We recommend that you proceed with the closures of the seven schools which you made interim decisions to close. They are:
 - Glenmoor School the Board of Glenmoor School disagreed with the interim decision, saying it was based on faulty data and stating that the school would be needed to cope with future population growth in the cluster. We are confident that our indicative costs for property work are robust. The population growth would be in the Highfield Park development, which has not yet been approved and could take up to 20 years to have a significant impact on the school-age population. We see no reason to change your interim decision.
 - Greenpark School the Board of Greenpark School did not support your interim decision, and claimed it was inconsistent to the way that other similar schools have been treated. The Ministry's education report on the second consultation period sets out in detail the differences between Greenpark School's situation and that of the other schools. In particular, Greenpark School's roll, now just 28 children, is significantly lower than some of the other schools which have remained open, and there is adequate provision in the local network to accommodate Greenpark School's children. We see no reason to change your interim decision.
 - **Kendal School** the Board of Kendal School put forward an alternative proposal involving the merger of Roydvale and Kendal Schools, and Harewood and Isleworth Schools on what they suggested were 'sites of choice' for the community, and also raised the possibility of closing Breens Intermediate School. After careful analysis, we do not think there is a sound education rationale for this alternative proposal, as it would cause much more disruption in the network than the closure of Kendal School and the education benefit in terms of raising student achievement is very uncertain. We see no reason to change your interim decision.
 - Richmond School the Board of Richmond School has said that it has "no argument in favour of the school remaining open or further information to add to its initial submission that was provided as feedback". It has accepted your interim decision that the school should close.
 - Branston Intermediate School the Board of Branston Intermediate School proposed that the school should merge with South Hornby School. As explained later in this report, we think there are significant educational advantages for Year 7 and 8 children to be accommodated at Hornby High School. We recommend proceeding with the closure, but in January 2015.
 - Linwood Intermediate School the Board of Linwood Intermediate School submitted that the Ministry has failed to properly analyse all the options for local provision, and claims closing Linwood Intermediate School would be detrimental to their students' education. The Ministry's education report on the second consultation period provides you with a detailed account of our work to consider the factors set out by the Board, as well as the steps we will take to ensure that the existing specialist provision is not lost. We therefore continue to recommend that the school should close, but in January 2015.

- Manning Intermediate School the Board of Manning Intermediate rejects the interim decision, and submits that there would not be the capacity to provide access to 'learning opportunities and support' if Manning Intermediate School were to close. We recognise that more time may be needed to secure the best educational opportunities for students as a result of the changes, so we recommend that the school should close, but in January 2015.
- 8. We continue to recommend that the four primary school closures take place in 2014 to provide greater certainty for young people, parents, staff and the wider community, as well as preventing roll decline and the possibility that some staff may choose to move to other schools.
- 9. We recommend that if you close the intermediate schools, Year 7 and 8 education is provided at the local secondary school. This requires a change of class at Hornby High School, Hillmorton High School and Linwood College, so that they will provide education for students from Years 7-13. We also considered the possibility of recapitating the local primary schools, but consider extending provision at the secondary schools will provide more educational opportunities, including enhancing access to specialist resources and provision. It offers the secondary schools the opportunity to develop an integrated model of curriculum delivery and support for students, including considering junior and senior secondary provision.
- 10. In order to secure an effective transition to this new model, we propose delaying the closures of the intermediate schools until January 2015 (instead of 27 January 2014 for a change of class to secondary schools as per your interim decision). This longer lead-in time allows the Boards of the secondary schools more time to plan for the changes, including engaging with their new community about class and year level organisation. It also allows Year 7 students who started at the schools in January to complete their two years in the intermediate schools.
- 11. Of the five remaining interim decisions to merge, we recommend that you proceed with three mergers. They are:
 - Burwood and Windsor Schools both Boards accepted the merger in principle. We considered the request from the Board of Windsor School for the merged school to be accommodated solely on the Windsor School site from January 2014. However, our analysis shows it is not possible to extend the capacity of the Windsor School site sufficiently to provide high-quality facilities for all children who would attend whilst also addressing the future site property works. Therefore, we recommend that this merger take place from January 2014 on the current two sites. The merged school will be accommodated on one site once the roll has fallen sufficiently, Marshlands School is relocated to Prestons Road and the property works are completed, which we expect to happen by January 2016.

- Lyttelton Main and Lyttelton West Schools the Board of Lyttelton Main School was supportive of the decision, but the Board of Lyttelton West School said its community opposed the merger. Both Boards expressed concerns about managing the merged school over three sites. Lyttelton Main School is currently operating on two sites: the original school site and the former St. Joseph's School site, which is nearby. If your final decision is to proceed with the merger, we will begin formal negotiations to use the St Joseph's School site as a temporary site to accommodate children from Lyttelton Main School. The merger would occur on 5 May 2014 (at the start of Term 2), and the school would initially operate on two sites (St. Joseph's and the current Lyttelton West School site). This has the additional benefit of leaving the original Lyttelton Main School site free for building the new school, minimising the impact on children. These new buildings will be ready in July 2015.
- Phillipstown and Woolston Schools the Board of Woolston School accepted the interim decision, but the Board of Phillipstown did not. Phillipstown's concerns were mainly about access to the new school for their existing families, and the impact of the merger on a community which has been badly affected by the earthquakes. Our additional analysis shows that children will still have a good choice of local, easily-accessible provision after the merger. We acknowledge that these decisions will be difficult for some communities, and have developed a comprehensive plan to ensure that appropriate wellbeing support is in place to ease the transition to new schools. This merger will take place in January 2014, with all children accommodated on the current Woolston site from the outset. The technology centre will remain at the Phillipstown site until longer term options for provision have been determined.
- 12. We recommend that your final decision should be to not proceed with the merger of **South New Brighton** and **Central New Brighton Schools**. We are persuaded by arguments from both Boards that few children who currently attend Central New Brighton School are likely to attend the merged school, and accept the concerns of the Board of South New Brighton that there is no need to put their children, staff and community through a potentially disruptive merger process.
- 13. We are presenting three options to consider for **Central New Brighton**, **North New Brighton** and **Freeville Schools**. These are to:
 - not proceed with the merger of North New Brighton and Freeville Schools, and to consult on a three-way merger of Central New Brighton, Freeville and North New Brighton Schools. This merger has been proposed by some of the affected schools and would take place in at the start of Term 2, 2014 on two sites, with all children being accommodated on the current North New Brighton site from January 2016;
 - proceed with the merge of Freeville and North New Brighton Schools; and consult on the closure of Central New Brighton School. In this scenario, the merger and closure would take place at the start of term 2 2014, with children being accommodated on both the Freeville and North New Brighton Schools sites. All children would be accommodated in redeveloped buildings on the current North New Brighton School site from January 2016. Children from Central New Brighton could attend a range of schools, including some at South New Brighton School;

 defer your decision about the merger of Freeville and North New Brighton Schools; and consult on both the options of a three-way merger and the closure of Central New Brighton School simultaneously. The decision on either option would be implemented at the start of Term 2, 2014.

As well as responding to the concerns about children's access to school from the Board of Central New Brighton School and picking up elements of suggestions made by the Boards of Freeville, Central New Brighton and South New Brighton, all these options allow more children to access the modern learning environments that will be available at the merged school once the North New Brighton School site has been redeveloped.

- 14. In February, you also announced your interim decision was that the merger of TKKM o Waitaha and TKKM o Te Whanau Tahi should not proceed, but that we should look at relocating one of the kura. This was in the context of seeking to strengthen Maori medium education and to provide children in the north and west of Christchurch greater access to Māori immersion provision in the short term, whilst work was done to develop a long-term area strategy and plan for Māori medium education. The Ministry had thought one of the kura would want to take the opportunity to provide greater access to Māori children and receive purpose-built new school buildings. The Ministry's view is the Boards have made strong arguments around the importance of the setting and context of each kura. This includes the fact that these kura were established by whānau and have grown within their current community setting. We now recommend that they both remain on their current sites. The work being done to develop a strategy for Māori medium provision (including kura kaupapa Māori) for greater Christchurch so that a long term investment and growth builds on current provision will be given a stronger sense of urgency.
- 15. If you accept the recommendations in this paper, it would mean that of the 31 schools for which you made an interim decision in February, 13 will remain open as separate institutions; seven will close; and eight will merge (note that includes Unlimited Paenga Tawhiti and Discovery One Schools). As a result of your consideration of the schools in New Brighton, two additional schools could merge and one close, or three additional schools could merge. The table below sets out the number of children who attend these schools: out of 71,832 children in greater Christchurch schools, 4,248 attend one of the 18 affected schools (5.9% of the total).

Children in greater Christchurch schools (July 2012 data)

| | Children on roll |
|--|------------------|
| Total in greater Christchurch schools | 71,832 |
| 38 schools with proposals in September | 7,329 |
| 31 schools with interim decisions in February | 5,452 |
| Total in 18 affected schools | 3,354 |
| 8 schools to merge | 2,047 |
| 7 schools to close | 667 |
| Central New Brighton, Freeville and North New Brighton | 640 |

Recommended Actions

We recommend that you:

- a. **note** the requirements for school closures and mergers set out in the Education Act 1989;
- b. **note** the Ministry's recommendations on the proposals, and that you are asked for decisions about which schools should close or merge in the individual education reports which accompany this report;
- c. **note** the Ministry's approach to securing high-quality language and technology provision following these changes, and the ongoing work to secure high-quality early childhood education and special education provision;
- d. **note** the revised timelines for some of the proposals, which take into account feedback from the Boards concerned;
- e. **note** the next steps for the implementation of the closures and mergers, and the support the Ministry will provide to children, parents, school staff and school Boards;
- f. agree that this education report should be released to affected schools and then published;

AGRE# / DISAGREE

g. **agree** that schools in clusters where mergers or closures are proceeding are offered the opportunity to close for instruction on one day and reduce their half-day requirements accordingly; and

AGREE / DISAGREE

h. **finalise** the attached Cabinet paper for consideration the Cabinet Canterbury Earthquake Recovery Committee on 6 May.

To soc on 15 way please.

Katrina Casey

Deputy Secretary

Regional Operations

Éncls

Hon Hekia Parata

Minister of Education

Education Report:

Outcomes of consultation on proposed school closures and mergers in greater Christchurch

Overview of report

- 1. This report sets out the Ministry's recommendations following the second period of consultation on proposed school closures and mergers in greater Christchurch. It provides:
 - the background to the proposals, and details of the process of statutory consultation under the Education Act 1989
 - our recommendations on the 7 schools with an interim decision to close, the 10 schools with an interim decision to merge, and the potential relocation of a kura
 - details of how we will ensure continued provision of bilingual and technology provision, and special education
 - a clear plan for how the Ministry will support schools, their children and staff through the process.

Background

- 2. The focus of our work in greater Christchurch is on raising children's achievement and to ensure that all children can access high quality education. While the necessary investment in infrastructure provides a platform for this, raising the quality of teaching and leadership is central to improving learner achievement. The work being done by Learning Community Clusters to develop and implement plans to maximise learner achievement is critical.
- 3. Prior to the earthquakes, the education system in Christchurch as in New Zealand as a whole performed well for many children. However, the system under-performed for Māori children and Pasifika children: in 2009, more than half of Māori children and nearly half of Pasifika children in greater Christchurch left school without NCEA Level 2. Children in special schools were often isolated from their peers, and the three special schools were not well located to meet the needs of the community. In 2010, there were around 5,000 more available places in schools than children.
- 4. The earthquakes of 2010-11 caused massive disruption and loss for the people of greater Christchurch. Schools played a crucial role in supporting their children, families and whānau and their wider communities through the immediate aftermath of the earthquakes. However, the extent of damage to land and buildings, and people movement in the wake of the earthquakes mean that the school network cannot be restored to the way it was in September 2010. Overall, there are around 4,300 fewer children in schools in greater Christchurch than before the earthquakes. This means we have a total of 9,300 more places in the network than we require. Large numbers of families have relocated as a result of the earthquakes, with the movement out of east Christchurch being particularly pronounced.

- The physical damage to school land and buildings has been very significant, with the majority of schools suffering some damage. Prior to the earthquakes, many buildings were aged and not fully weathertight. Some do not support modern teaching and learning practices, and many are inaccessible to children with physical difficulties. Many school buildings do not fully comply with current seismic design codes.
- 6. On 13 September 2012, you announced investment of \$1 billion over the next ten years to develop greater Christchurch as the leading education community in New Zealand. A central part of our strategy is for schools to work together in Learning Community Clusters, in order to consider and better meet the needs of all the children in the area, leading to increased achievement. Each school is in one of 39 geographical clusters alongside local early childhood education (ECE) centres, and we have also established clusters to support specialist provision, including secondary, Māori medium, special education, intermediate and middle schooling and technology provision.
- 7. Alongside the announcement of the investment, you confirmed that over 170 of the 215 schools in greater Christchurch would be repaired and retained in the network. Some of these schools would relocate, and we would provide new schools in areas of population growth. You announced proposals to close or merge 38 of the 215 schools:
 - thirteen schools were proposed for closure, with their children being accommodated elsewhere in the network
 - eighteen schools were proposed for merger with one other school
 - five schools in Aranui were proposed for closure, to be replaced by a year 1-13 campus
 - two schools in Akaroa were proposed to close and become part of the Akaroa Area School, while continuing to operate on their existing sites.

The consultation process and interim decisions

- 8. The school closure and merger process is governed by sections 154, 156A and 157 of the Education Act 1989 (the Act). These sections require the Minister of Education to consult the Board of the school concerned and the Boards of any state schools where the roll might be affected before making an initial decision to close or merge a school. The Minister then gives the Board of the school proposed for closure 28 days in which to provide any further arguments in favour of the proposal for the school not being progressed. Although not legally required, you have decided that this process will also be followed for mergers. This report should be read in conjunction with METIS 742945, which set out the results of the first stage of consultation which closed on 7 December 2012.
- 9. On 18 February, you announced interim decisions for 31 schools. You agreed to proceed with seven closures to take effect on 27 January 2014:
 - Glenmoor School
 - Greenpark School
 - Kendal School
 - Richmond School
 - Branston Intermediate School

- Linwood Intermediate School
- Manning Intermediate School
- 10. You announced that you did not intend to proceed with the proposed closures of Burnham School, Burnside School, Duvauchelle School, Okains Bay School, Ouruhia Model School and Shirley Intermediate School.
- 11. Of the nine proposed mergers, your interim decision was to proceed with six, to take effect on 27 January 2014. They are:
 - Burwood and Windsor Schools
 - Central New Brighton and South New Brighton Schools
 - Freeville and North New Brighton Schools
 - Lyttelton Main and Lyttelton West Schools
 - Phillipstown and Woolston Schools
 - Unlimited Paenga Tawhiti and Discovery One Schools
- 12. You announced that you did not intend to proceed with the proposed mergers of Linwood Avenue and Bromley Schools, and Gilberthorpe and Yaldhurst Schools. You also announced that you did not intend to proceed with the proposed merger of TKKM o Waitaha and TKKM o Te Whanau Tahi, but that there should be consultation on relocating one of the kura.
- 13. Boards of schools had until 28 March to either accept the interim decision, or provide any additional information about why the proposal should not proceed.
- 14. The Ministry again provided funding to the Board of each school so it could appoint an independent facilitator to run the consultation process and write the submission. Boards made their own decision whether any additional consultation with their communities was necessary and, if so, how that should take place. You also wrote to all the Boards with interim decisions offering to meet them to explain and discuss the decision. Twelve Boards accepted this offer.
- 15. The Boards of the six schools where the interim decision was for them not to close responded early and agreed with the decision, as did the Boards of Linwood Avenue, Bromley, Gilberthorpe and Yaldhurst Schools. The Boards of Unlimited Paenga Tawhiti and Discovery One Schools also agreed that the merger should proceed in January 2014. You announced final decisions for these twelve schools on 27 March [METIS 756861 refers].
- 16. The initial consultation period for the five schools in Aranui was extended. They provided their responses following consultation on 7 March, and you are currently considering the Ministry's recommendations [METIS 762668 refers].

The Ministry's process of analysis

- 17. Following the same process as for the consideration of the initial submissions in December, the Ministry established a cross-disciplinary team to thoroughly analyse all submissions. This team included staff members with substantial experience of working directly with schools in greater Christchurch. Additional expertise was brought in from the property, school network and early childhood education teams. A strong governance process was also established at an operational level on a daily basis and at senior management level. The Ministry's legal advisers have been involved throughout and have reviewed draft education reports about the individual proposals.
- 18. Every argument and proposal made in Boards' submissions was carefully considered by the Ministry's analysis team. Where necessary, additional data about demographics, the local school network, and property and financial information was commissioned to allow an informed consideration about all the options which had been raised.
- 19. Throughout the process, we have been particularly careful to assess the possible implications for children from our priority groups: Māori and Pasifika children, children with special needs and children from low socio-economic backgrounds. Experts from the relevant Ministry of Education teams have been involved in the analysis and discussions.

Our recommendations about school proposals

- 20. The Ministry is providing you with a separate education report for each proposal, which includes a detailed analysis of each Board's submission, together with appropriate recommendations. We also recommend that you release the education reports about individual proposals, so Boards and communities are fully informed about your decision-making.
- 21. Our full recommendations are set out as a table as Appendix 1. Maps showing provision before the earthquakes, the effects of the original proposals, and the effects of the revised proposals are included as Appendix 2.

Schools with proposals to close

- 22. We recommend that you proceed with all seven of the schools where you made an interim decision for closure. They are:
 - Glenmoor School the Board of Glenmoor School disagreed with the interim decision, saying it was based on faulty data and stating that the school would be needed to cope with future population growth in the cluster. We are confident that our indicative costs for property work are robust. The population growth would be in the Highfield Park development, which has not yet been approved and could take up to 20 years to have a significant impact on the school-age population. We see no reason to change your interim decision.

- Greenpark School the Board of Greenpark School did not support your interim decision, and claimed it was inconsistent to the way that other similar schools have been treated. The Ministry's education report on the second consultation period sets out in detail the differences between Greenpark School's situation and that of the other schools. In particular, Greenpark School's roll, now just 28 children, is significantly lower than some of the other schools which have remained open, and there is adequate provision in the local network to accommodate Greenpark School's children. We see no reason to change your interim decision.
- **Kendal School** the Board of Kendal School put forward an alternative proposal involving the merger of Roydvale and Kendal Schools, and Harewood and Isleworth Schools on what they suggested were 'sites of choice' for the community, and also raised the possibility of closing Breens Intermediate School. After careful analysis, we do not think there is a sound education rationale for this alternative proposal, as it would cause much more disruption in the network than the closure of Kendal School and the education benefit in terms of raising student achievement is very uncertain. We see no reason to change your interim decision.
- Richmond School the Board of Richmond School has said that it has "no argument in favour of the school remaining open or further information to add to its initial submission that was provided as feedback". It has accepted your interim decision that the school should close.
- Branston Intermediate School the Board of Branston Intermediate School proposed that the school should merge with South Hornby School. As explained later in this report, we think there are significant educational advantages for Year 7 and 8 children to be accommodated at Hornby High School. We recommend proceeding with the closure, but in January 2015.
- Linwood Intermediate School the Board of Linwood Intermediate School submitted that the Ministry has failed to properly analyse all the options for local provision, and claims closing Linwood Intermediate School would be detrimental to their students' education. The Ministry's education report on the second consultation period provides you with a detailed account of our work to consider the factors set out by the Board, as well as the steps we will take to ensure that the existing specialist provision is not lost. We therefore continue to recommend that the school should close, but in January 2015.
- Manning Intermediate School the Board of Manning Intermediate rejects the interim decision, and submits that there would not be the capacity to provide access to 'learning opportunities and support' if Manning Intermediate School were to close. We recognise that more time may be needed to secure the best educational opportunities for students as a result of the changes, so we recommend that the school should close, but in January 2015.

- 23. If you decide to close any or all of the three intermediate schools, you also need to determine alternative provision for year 7 and 8 education in the area. The Ministry has consulted on potential options for this in each case: for both Linwood Intermediate and Manning Intermediate Schools, we consulted on whether there should be a change of class for the local secondary schools (Linwood College and Hillmorton High School respectively) so they could educate students from years 7 to 13, or whether we should recapitate local primary schools to accommodate children from years 1 to 8. For Branston Intermediate School, we consulted on a change of class for Hornby High School.
- 24. In all cases, the Ministry recommends that if you agree with the recommendation to close an intermediate school, year 7 and 8 education is provided at the local secondary school. We recognise that it is the case that year 7 and 8 education is currently successfully provided in a variety of structures across New Zealand. However, we consider that changing the class of the secondary schools rather than recapitating local primaries is more likely to strengthen children's education opportunities.
- 25. There is existing New Zealand-based research suggesting that Year 7 and 8 students are more effectively provided for in larger settings, with the Education Review Office (ERO) finding that "Both the total number of students at the school and the size of the cohort of Years 7 and 8 students appear to influence the effectiveness of schools in catering for Years 7 and 8 students". It should enhance access to specialist resources and provision, including to Māori and Pasifika languages. It offers the secondary schools the opportunity to develop an integrated model of curriculum delivery and support for students, an opportunity to consider junior and senior secondary provision and offers students more time at a secondary school before they take NCEA exams.
- We recognise that the consultations demonstrated that there is some community concern about moving to what is an unfamiliar model, and that in some cases, the consultation showed support for recapitation of primary schools. We believe that these risks can be mitigated through careful management of the transition to year 7-13 education in the secondary schools and strong communication about the potential benefits. We accept the point made most forcefully by the Board of Manning Intermediate School that careful planning is needed to ensure that students get the greatest range of educational opportunities, and the support they need to take advantage of them.
- 27. We therefore recommend that the three intermediate schools close in January 2015, a year later than set out in your interim decision (27 January 2014 if there was to be a change of class to secondary schools). If you agree to this, the intermediate schools would enrol year 7s in 2014 and these students would transition to the new provision at the high school for year 8 in 2015. The three secondary schools have already indicated in their submissions to you that they have made progress in planning for the possibility of becoming year 7-13 composite secondary schools, however a longer lead-in time would allow the schools more time to engage with their new community about class and year level organisation, and to develop an integrated curriculum. It will also permit children who enrolled in the intermediates in January 2013 to complete their two years at the school.

¹ Students in Years 7 and 8; Education Review Office; 2000

- 28. The Ministry will provide a range of support to the three secondary schools where a change of class is being implemented. Officials will meet schools' leadership teams to co-construct the additional professional learning and development (PLD) programmes they need. This will focus on pedagogy for year 7 and 8 children and student achievement. We will develop tailored contracts with PLD providers to meet any identified needs, and provide additional teacher release time as required to enable observation and mentoring. We will also help the schools consider how the change of class will affect any staff recruitment over the next 18 months.
- 29. The Ministry will also engage experienced governance training providers under Tailored Training and Support to work with the three Boards to review their governance manual, policies and procedures, and strategic plan to align with the change of class, and to begin planning for how to incorporate year 7 and 8 students into the school charter. These providers will also link with the change managers of each of the three intermediate schools to ensure effective transitions for students.
- 30. We recommend that the remaining four schools close in January 2014, as set out in your interim decisions in February. We continue to believe that closing the schools in 2014 provides a greater degree of certainty for children, parents, staff and the wider community, as well as preventing slow roll decline and the possibility that some staff may choose to move to other schools. We recognise that this is a challenging timetable, and we will increase the support we provide to these schools to help ensure a smooth transition. This support is set out in more detail in paragraphs 56-80.

Schools with proposals to merge

- 31. Your interim decision was that six mergers should proceed. The Boards of Unlimited Paenga Tawhiti and Discovery One Schools accepted your decision, and the merger was gazetted on 4 April. Of the remaining five, we recommend you definitely go ahead with three, with a potential fourth depending on the option you select. They are:
 - Burwood and Windsor Schools both Boards accepted the merger in principle. We considered the request from the Board of Windsor School for the merged school to be accommodated solely on the Windsor site from January. However, our analysis shows it is not possible to extend the capacity of Windsor sufficiently to provide high-quality facilities for all children who would attend whilst also addressing the future site property works. The merged school will be accommodated on one site once the roll has fallen sufficiently and the property works are completed.
 - Lyttelton Main and Lyttelton West Schools the Board of Lyttelton Main School were supportive of the decision, but the Board of Lyttelton West School said their community opposed the merger. Both Boards expressed concerns about managing the merged school over three sites. Lyttelton Main is currently operating on two sites: the original school site and the former St. Joseph's Church site, which is nearby. If your final decision is to proceed with the merger, we will begin formal negotiations to use the St Joseph's Catholic Primary site as a temporary site to accommodate children from Lyttelton Main School. This would mean that the school would initially operate on two sites (St. Joseph's and the current Lyttelton West School site). This has the additional benefit of leaving the original Lyttelton Main site free for building the new school, minimising the impact on children.

- Phillipstown and Woolston Schools the Board of Woolston School accepted the interim decision, but the Board of Phillipstown did not. Phillipstown's concerns were mainly about access to the new school for their existing families, and the impact of the merger on a community which has been badly affected by the earthquakes. Our additional analysis shows that children will still have a good choice of local, easily-accessible provision after the merger. We acknowledge that these decisions will be difficult for some communities, and have developed a comprehensive plan to ensure that appropriate wellbeing support is in place to ease the transition to new schools. This merger will take place in January 2014, with all children accommodated on the current Woolston site from the outset. The technology centre will remain at the Phillipstown site until longer term options for provision have been determined.
- 32. We recommend that the mergers of Burwood and Windsor Schools and Phillipstown and Woolston Schools take place in January 2014, as set out in your interim decisions. This provides certainty for children, parents, staff and the wider community. It also allows the newly appointed Board of Trustees to start considering the needs of the whole school community. For the merger of Lyttelton Main and Lyttelton West Schools, we recommend delaying the merger by one term so the necessary property work for the school to operate on two sites can be done. The merger would therefore take place on 5 May 2014.
- 33. We recommend that your final decision should be not to proceed with the merger of **South New Brighton** and **Central New Brighton Schools**. We are persuaded by arguments from both Boards that less than half of the children who currently attend Central New Brighton School are likely to attend the merged school, and accept the concerns of the Board of South New Brighton that there is no need to put their children, staff and community through a potentially disruptive merger process.
- We are presenting three options to consider for **Central New Brighton**, **North New Brighton** and **Freeville Schools**. These are to:
 - not proceed with the merger of North New Brighton and Freeville Schools, and to consult on a three-way merger of Central New Brighton, Freeville and North New Brighton Schools. This merger has been proposed by some of the affected schools and would take place in at the start of Term 2, 2014 on two sites, with all children being accommodated on the current North New Brighton site from January 2016;
 - proceed with the merge of Freeville and North New Brighton Schools; and consult on the closure of Central New Brighton School. In this scenario, the merger and closure would take place at the start of term 2 2014, with children being accommodated on both the Freeville and North New Brighton Schools sites. All children would be accommodated in redeveloped buildings on the current North New Brighton School site from January 2016. Children from Central New Brighton would attend a range of schools, including some at South New Brighton School;
 - defer your decision about the merger of Freeville and North New Brighton Schools; and consult on both the options of a three-way merger and the closure of Central New Brighton School simultaneously. The decision on either option would be implemented at the start of Term 2, 2014.

As well as responding to the concerns about children's access to school from the Board of Central New Brighton School and picking up elements of suggestions made by the Boards of Freeville, Central New Brighton and South New Brighton, all these options allow more children to access the modern learning environments that will be available at the merged school once the North New Brighton School site has been redeveloped.

- 35. In February, you also announced your interim decision was that the merger of TKKM o Waitaha and TKKM o Te Whanau Tahi should not proceed, but that we should look at relocating one of the kura. This was in the context of seeking to strengthen Māori medium education and to provide children in the north and west of Christchurch greater access to Māori immersion provision in the short term, whilst work was done to develop a long-term area strategy and plan for Māori medium education. The Ministry has thought one of the kura would want to take the opportunity to provide greater access to Māori children and receive purpose-built new school buildings. The Ministry's view is the Boards have made strong arguments around the importance of the setting and context of each kura. This includes the fact that these kura were established by whānau and have grown within their current community setting. We now recommend that they both remain on their current sites. The work being done to develop a strategy for Māori medium provision (including kura kaupapa Māori) for greater Christchurch will be given a stronger sense of urgency. This will ensure that long term investment and growth builds on current provision.
- 36. The tables below show the impact of the recommendations on schools across the network in greater Christchurch. Overall, of the 71,832 young people attending schools in greater Christchurch, 4,248 attend one of the 18 affected schools (5.9% of the total).

Table 1: Schools affected by proposals

| Status | Number |
|---|---------------|
| With proposals for closure of merger in September | 38 |
| Closed voluntarily in January 2013 | 2 |
| Consultation period extended until March 2013 | 5 |
| With interim decisions announced in February | 31 |
| Remain open as separate institutions | 13 |
| To close | 7 or 8 |
| To merge | 8 or 10 or 11 |
| Subject to further consultation | 1 or 3 |

Table 2: Children in greater Christchurch schools (July 2012 data)

| | Children on roll |
|---|------------------|
| Total in greater Christchurch schools | 71,832 |
| 38 schools with proposals in September | 7,329 |
| 31 schools with interim decisions in February | 5,452 |
| Total in 18 affected schools | 3,354 |
| 8 schools to merge | 2,047 |
| 7 schools to close | 667 |
| Central New Brighton, Freeville and North New Brighton Schools | 640 |

Table 3: Full time teacher equivalent numbers in greater Christchurch schools (2013 data based on provisional total entitlement staffing; includes state and state integrated schools)

| | FTTE |
|--|---------|
| Total in greater Christchurch schools | 4,364.1 |
| 38 schools with proposals in September | 472.5 |
| 31 schools with interim decisions in February | 364.7 |
| Total in 18 affected schools | 231.1 |
| 8 schools to merge | 143.7 |
| 7 schools to close | 50.5 |
| 3 Central New Brighton, Freeville and North New Brighton Schools | 36.9 |

For the 7 schools proposed to close, there are 54 employees (33.1 full time equivalent support staff). For the 9 remaining schools (excluding Discovery, Unlimited and the Kura), there are 138 employees (98.5 full time equivalent support staff).

The effect of proposals on special education

- 37. Only one school which has satellite provision for children enrolled at a special school is affected by the proposals. This is Glenmoor School, which currently hosts seven children enrolled at Ferndale Special School. If you confirm your decision to close Glenmoor School, We will work with Ferndale Special School to ensure that these children, and any others who may join the provision at Glenmoor over the next year, continue to have suitable provision as part of a special school from January 2014. Each child will have a personalised transition plan to support them over the next year.
- 38. We are working to ensure better access to special education provision across greater Christchurch. Our goal is to ensure that children and young people with special education needs are engaged and achieving through being present all of the time, participating in and out of class with their peers; and learning, achieving and experiencing success. At the moment, there are three day special schools in Christchurch: Allenvale (with 127 children on roll), Ferndale (98 children), and Waitaha (39 children). The current distribution of provision (in terms of the three schools and the satellite provision) results in high travel times for some children, which can restrict their educational opportunities.
- 39. We will resolve this inequity as part of the renewal programme. In order to do this, the Ministry has carefully analysed access across greater Christchurch in discussion with the three existing special school Principals. We propose that greater Christchurch is divided into three geographic catchment areas, which take account of current and expected future student numbers and transport issues. Each catchment area would have a base school, serving the administrative and management functions of the school, as well providing classrooms for a small number of students. The base school would also be a resource centre or hub for itinerant staff and central to the school's 2-3 additional satellite provisions. We want to co-locate the base special schools with local schools which will provide better access to specialist teaching staff and resources, as well as offering an opportunity to share inclusive practices across the cluster.
- 40. Appendix 3 shows an indicative map of possible provision, with Ferndale School serving the central and eastern areas of the city; Allenvale serving the northern parts and Waimakariri; and Waitaha School the west of the city and Selwyn. We will continue to work closely with the Special Schools as a cluster, in collaboration with the Learning Community Clusters. Preliminary discussions with some clusters and potential 'host' schools have occurred. We anticipate providing you with our proposal for consideration by 1 September.
- 41. We recognise that we will need a planned and staged transition from where students currently live and attend school to the most local school or special school depending on parent preference. We will provide individual transition support to children and their parents, as well as providing additional training for Boards of Trustees to help them build inclusive schools. There are likely to be shifting roll numbers for a period of time as this occurs and 'grandparenting' of any current students is completed.

The effect of proposals on early childhood education provision

- 42. Just as with the compulsory sector, the earthquakes and their aftermath have had a significant effect on the ECE sector. There are currently 357 ECE services in greater Christchurch, including seven Māori medium services and five Pasifika language services. 22 services have closed since September 2011 with a loss of 880 spaces, but more than 500 new spaces have been created, mainly in the west of Christchurch and in the Selwyn district.
- 43. There are five ECE services which share a site with one of the schools which we are recommending should close or merge². Since you announced interim decisions, we have worked with providers to develop plans for future provision if the interim decisions are confirmed. The following table shows the provision, and our recommendation for the future of the centre:

| School | ECE Service | School proposal | Proposal for the ECE service |
|-----------------------|---------------------------------------|--|--|
| North New Brighton | North Beach Community Preschool | Further consultation, but school provision to remain on current site | Remain on site at North New Brighton and be issued with a new permanent lease |
| Phillipstown | Te Hohepa Te Kohanga Reo | Merge on different site | Remain on site and be issued with a long-term building lease |
| Lyttelton West | Busy Cs | Merge on different site | Survey off and designate the land for the centre, if the site area permits |
| Glenmoor School | St Albans Playcentre | Close | Subdivide the site to allow the service to remain where it is |
| Kendal School | Kidsfirst Kendal Ave | Close | Centre has a temporary lease – we will discuss long-term options with the centre once there is a final decision about the school |

44. Overall levels of participation in early childhood education in greater Christchurch remain above the national average, but Māori and Pasifika families are less likely to participate. The Ministry has developed a plan to support the ECE sector to meet demand in the short and long term; continue to value and support the identity, languages and cultures of learners; and encourage ECE participation by families from priority groups. We have begun work with the community in our three priority areas (Aranui, Hornby and Linwood).

The effect of proposals on language provision

One of the most important goals of the education renewal programme is to ensure that the identities, languages and cultures of all children continue to be valued and supported. We want to encourage many more students to participate in Māori medium education, so have been mindful of the potential impact of our proposals on existing language provision.

² A further three ECE services are on one of the five schools proposed for closure in Aranui.

- 46. Across greater Christchurch, just 459 children are enrolled in Level 1 or 2 provision (i.e. more than half of their curriculum is delivered in te reo Māori). This is less than 0.7% of children in greater Christchurch schools. Only eleven schools offer provision at this level. A further 29 schools offer provision at Level 4 (either 12-30% of the curriculum taught in te reo Māori or at least three hours of te reo Māori language teaching each week).
- 47. It is therefore particularly important that we ensure we preserve existing provision, as a foundation for future growth. Of the schools considered for closure of merger in this paper, four currently offer provision of Māori medium education³. Of these, Freeville and Woolston are involved in mergers. We believe that these proposals provide an opportunity to extend provision across the merged schools, as well as working with other local schools in order to consider how this provision can be grown across those schools' Learning Community Clusters. Change managers will work with the merging schools to ensure that this specialist provision is maintained and grown in the newly merged schools.
- 48. If you agree to the Ministry's recommendations, two schools which currently offer provision of Māori medium education will close: they are Branston and Manning Intermediate Schools. The Ministry has already begun work with schools in the local Learning Community Clusters to consider patterns of provision. For example, in the case of Branston, Hornby High School has some Māori medium provision, and the Board has already noted the 'greater opportunity' for language classes which is offered by a change of class. This offers the opportunity to extend provision throughout the secondary school. Manning Intermediate offers provision at Level 4a. Our recommendation is for its children to be accommodated at Hillmorton High School, which offers Level 4b provision. Linwood Intermediate only offers provision at Level 5.
- 49. Work is also underway with the Waitaha Advisory Board-Mātauraka Mahaanui, the Māori medium cluster and Māori medium providers to consider how to expand the quality and quantity of Māori medium education across greater Christchurch and to develop a greater Christchurch Māori medium strategy. This initial analysis has identified clusters where there are large numbers of Māori children, but very low levels of provision. These include Papanui, Roydvale, Burnside and Aranui clusters.
- 50. Two schools currently affected by proposals or interim decisions offer Pasifika language programmes. Linwood intermediate is recommended for closure, and the initial proposal for Aranui High School is also closure. Rowley Avenue School, which is in the Halswell Learning Community Cluster, offers Pasifika language provision at Year 7 and 8. If you agree to the closure of Manning and a change of class at Hillmorton High School, there is the opportunity for Rowley to work with Hillmorton High School to grow this provision across the cluster. It is anticipated that if the new Aranui campus proceeds it will include provision for Pasifika language teaching throughout its years.

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³ At Level 4 or above

The effect of proposals on technology provision

- 51. As set out in the January education report [METIS 742945 refers], we have asked all schools in greater Christchurch to work with each other and other education providers in their Learning Community Clusters to develop provision that better meets the needs of all the children in the area. This includes ensuring they provide a rich and engaging curriculum, an important part of which is technology provision. It may be that rather than continue with traditional patterns of provision, some clusters may wish to consider how technology can be better integrated across the curriculum, or to work more closely with local secondary schools. However, we recognise that parents need certainty that provision can continue in the short term whilst clusters develop their longer term plans.
- 52. Currently, 26 schools in greater Christchurch provide technology provision for year 7 and 8 children, four of which are affected by the current proposals for closures and mergers: Phillipstown, Branston Intermediate, Linwood Intermediate and Manning Intermediate Schools, all of which host provision from other schools. We propose that:
 - the extensive existing provision on the Phillipstown site (which caters for more than 1,300 children) is maintained on the Phillipstown site until Learning Community Clusters have developed and implemented other plans. This will mean that provision will be managed by the Board and Principal of the newly merged Phillipstown / Woolston School: there is already a successful example of a Board of Trustees in Canterbury governing off-site technology provision. The Boards of both Linwood College and Woolston School have already expressed interest in managing the technology provision in the longer term.
 - if Branston Intermediate closes at the beginning of 2015, technology provision is maintained on the Branston site until Learning Community Clusters have developed and implemented other plans. This will mean that provision (which caters for over 500 children) will be managed by Hornby High School.
 - if Manning Intermediate closes at the beginning of 2015, technology provision for the 200 children it serves could move to Hillmorton High School until Learning Community Clusters have developed and implemented other plans or confirmed ongoing provision at Hillmorton High School.
 - if Linwood Intermediate closes at the beginning of 2015, technology provision could move to Linwood College until Learning Community Clusters have developed and implemented other plans or confirmed ongoing provision at Linwood College.
- 53. As set out in the January education report [METIS 742945 refers], all schools in greater Christchurch are developing plans within their Learning Community Clusters that focus on needs of all children in the cluster area and ensuring that they provide a rich and engaging curriculum. An important part of this is technology provision.

- 54. Appendix 4 identifies the current pattern of provision of technology across greater Christchurch, and clearly shows the distances which some students are travelling to access technology. The map highlights the need for technology provision to be reviewed across greater Christchurch rather than on an individual basis. This is the process which Learning Community Clusters will be undertaking over the next 12 months. They will consider a range of patterns of provision, including whether technology should continue to be provided in separate facilities, or whether there is an opportunity to consider integration into the broader curriculum or for greater collaboration with secondary schools.
- 55. In June, following your announcement of final decisions the Learning Community Clusters will meet, with the support of Ministry officials, to progress their plans for future technology provision across their geographical cluster. The greater Christchurch Intermediate and Middle Schooling Cluster will also meet in July to progress future technology provision planning and assist in ensuring that there is a coherent plan which considers all Learning Community Cluster Plans for the greater Christchurch area.

Implementation of the decisions

- 56. We acknowledge that these changes will be difficult for school communities, and are committed to providing extensive additional support to ensure the successful implementation of the decisions and a smooth transition to new or merged schools for children, their families, and staff.
- 57. Since the first earthquake, schools and ECE centres have played an important role in supporting parents and children' wellbeing. We acknowledge that many children are still affected by the earthquakes and subsequent disruption, and that the third year post-disaster is likely to bring additional strain. Sir Peter Gluckman's May 2011 briefing paper⁴ highlights the importance of effective recovery programs that support the majority of the population using community-led interventions, and ensure efficient referral to specialist care services are available and accessible for those with more significant needs.
- 58. The Ministry has followed this principle throughout our work on education recovery and renewal in Christchurch. Our Education Wellbeing Response team continues to work collaboratively with school staff and Boards to identify children and staff's strengths and needs. A key part of our focus on implementing these decisions is to ensure that we properly support the wellbeing of children and staff through the transition to new or merged schools.
- 59. To effect the implementation of the decisions for schools the Ministry has established a project team and is in the process of appointing a Principal as the project manager to lead this team. The Principal will be responsible for ensuring that the Ministry works closely with the school to develop and deliver an effective change management plan for the schools and their communities. This will involve co-ordinating the work of the Board, school staff, change managers, governance facilitators and residual agents so that children and parents are well supported through transition.

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⁴ The psychosocial consequences of the Canterbury earthquakes: a briefing paper; Sir Peter Gluckman; 2011

- 60. The project manager provides the leadership for the delivery of Ministry services with a priority focus on transition and implementation support for governance, parents and children and staff. The role is supported by experienced programme planning and implementation staff dedicated specifically to the project.
- 61. A change manager for each closing and merging school will be appointed following your final decisions, and will work with the Ministry, the Board and school staff to implement the effective closure or merger of the school, with a focus on supporting the wellbeing of children and staff through the transition to new or merged schools. The same change manager will be employed at both the merging and continuing schools in the case of mergers, so as to give a consistent approach, and to assist the two Boards to focus on building an effective relationship.
- 62. In the case of closures, the residual agent is responsible for the winding up of the school as a financial entity, tracking the disposal of assets, and preparing the final accounts for the school. For mergers, the residual agent assesses the financial position of both schools, arranges the transfer of assets to the continuing school, and winds up the accounts of the merging school.
- 63. For all schools involved in a merger, a governance facilitator will be appointed to each appointed Board. The governance facilitator assists the appointed Board to create a vision for the merged school, develop and implement policies and procedures, and prepare a strategic plan.

Governance

- 64. The Ministry will monitor affected schools to check whether they still have sufficient valid nominations to form a legally constituted Board prior to the election on 30 May. NZSTA will support schools to promote to their communities the importance of voting in the election (if a voting election is required). Voting allows the community to express their support for the individuals they wish to govern them through the closure or merger process.
- 65. Members of the newly elected Boards of schools involved in a merger will be asked to submit an expression of interest to be recommended for the appointed Board. The Ministry will work with the Boards of both the continuing and merging schools to encourage expressions of interest, so that there are sufficient nominees to appoint a Board with a variety of relevant skills and backgrounds. The Ministry's project manager and her team will evaluate the expressions of interest and recommendations will be made to you of proposed appointees for each Board by 5 July.
- 66. The Ministry will also recommend an individual to be appointed to each Board as an independent chairperson. The Ministry has compiled a list of highly-skilled and experienced candidates to act in these roles.

67. Once you have approved the members of the appointed Boards, these decisions will be Gazetted, the interim period will begin, and the appointed Boards will take office. The Ministry recommends that the interim period begins on 29 July, to coincide with the start of the third term. Governance facilitators will then be appointed, to initially assist the appointed Board to create a vision for the merged school. This vision will underpin the principal and senior management appointment process, which is likely to commence towards the end of August. In some cases, the Ministry may recommend that the change manager also takes on the role of governance facilitator, but this will be evaluated on a case-by-case basis.

68. Key tasks of each governance facilitator are:

- There is a vision developed for the merged school (note this is likely to include consultation with the local community / iwi and may result in a change of school name, motto, logo etc),
- Specialist programmes from either the merging or continuing schools are protected and grown within the merged school. For example, the protection of the Level 2 bilingual programme currently offered by Freeville School.
- There are processes in place for the Board to undertake effective governance of the continuing school
- A set of key policies has been developed and there is a programme to responsiveness to national priorities, including the NZ Curriculum.
- The Board meets with the Ministry to discuss the property plans for the location of the merged school (especially when it is on a split site).
 The Board keeps the community informed.
- There is a financial management system, including budgeting, accounting and auditing policies and procedures, and draft budget.
- The appointed board has the merged school in a good position to hand over to an elected Board (within 3 months of the date of merger)

69. Key tasks of each change manager are:

- Ensure that all significant matters are planned (including timelines) by or with the Boards such as identifying the role of each Board in the process and the tasks each Board needs to complete
- Work with parents who need support with the transition of their children
- Work with residual agent(s) of the school and the Board to ensure that each school's asset register is up to date
- Work with Boards on the sale, disposal or transfer of assets.
- Ensure that high value assets are stored securely and work with the residual agent to ensure that the transfer of them to another site / school is overseen.

Parents, children and whānau affected by the decisions

- 71. This work is currently being strengthened through the joint working approach being progressed with CPPA, NZSTA and NZEI on a menu of options for schools to access that would include information and chat sessions for parents on topics such as transitions, what you can expect in a different school, what support is available and ideas to support children through transition. The Ministry will put significant focus on the provision of succinct and timely information. The 0800 number will continue.
- 72. Key tasks of each governance facilitator are:
 - Ensure the Board receives training in what an inclusive school looks like.
 - Assist with developing a vision, policies and procedures that reflect the inclusive approach of the appointed Board.
- 73. Key tasks of each change manager are:
 - Support the Board to communicate with families/students by explaining processes, time-lines etc.
 - Work with the Boards to ensure the families of all students are aware of the schools that they can enrol at and have taken steps to be enrolled at them (this may be the merged school or in other schools).
 - Work with the Education Wellbeing Response team to implement agreed support plan and ensure that comprehensive support plans for each school community are implemented.
 - Liaise with NGO resources which are required to support families in the school community
 - Work with school / RTLB / special education to ensure transition plans are developed for students which are comprehensive and include all aspects of care for the child and their family.
 - Consider access to mental health services and other social services such as Right Services Right Time as necessary.
- 74. Additional Ministry staff have been trained to support teachers and other professionals to deliver the 'FRIENDS' programme. This is an evidence-based prevention and treatment programme designed to build resilience and reduce levels of anxiety and depression. The programme is flexible enough to be used for children aged 3 to 16 and to be delivered in small groups or as a universal programme. We have also piloted the Check and Connect Programme for vulnerable students in years 7-10 in greater Christchurch. We are working to make this programme available to support children transitioning to secondary schools as a result of intermediate school closures.

School staff affected by the decisions

- 75. The Ministry will make additional targeted EAP support available from the day of your announcements for staff to access as required.
- 76. Key tasks of each governance facilitator to support staff are:
 - The staff appointments are made, particularly the principal and senior management team.
 - There is an induction process for new staff.
 - There is a shared understanding of the pedagogical approach amongst school leadership and staff.
 - There are performance management systems for principal and staff
- 77. Key tasks of each change manager to support staff are:
 - Ensure the Boards have accurate and current employment documentation for their staff.
 - Work with the Board(s), NZSTA, NZEI, PPTA, and / or other relevant organisations to ensure all employment processes are properly followed and all deadlines met in order to minimise risk of employment-related disputes.
 - Where necessary identify and ensure appropriate surplus staffing options agree to each Collective Employment Agreement
 - Ensure documentation is made available on behalf of the employer to support employees' preferred surplus staffing options, where they do not win positions in the merged school (or in the case of closure).
 - Where there are surplus staffing positions ensure Resourcing Division of the Ministry is provided with evidence of the teachers and principal's preferred staffing option(s).
 - Ensure Ministry of Education's Education Service Payroll Unit is advised of any pending payroll costs prior to merger and within timelines set out in each Collective.

Additional Support

- 78. The Ministry has also developed a package of additional resourcing support for the appointed Boards of merging schools. This includes funding to allow the Boards to appoint a Principal designate for the term before the merger takes effect, and funding to recognise the additional work which senior management and Board members will undertake. It also includes support specifically for schools which will initially be merging on two sites.
- 79. However, additional resources may be required, for example, an increase in the Interim Response Fund (IRF) to support priority learners. The approach of the Ministry for children requiring additional support of transitioning through this process will be to plan for individuals and resourcing accordingly and reprioritise funds as required.

80. In September, you offered a teacher only day for schools in clusters with a proposal for a school to close or merge. Feedback from schools indicates that they found it useful in beginning to plan work across their cluster. We propose that schools in clusters where a proposal is proceeding are offered a teacher only day to be taken later this year. This would be particularly useful in supporting clusters' consideration of specialist provision (e.g. technology or Māori-medium education) across their local area. Schools would be offered the opportunity to close for instruction and reduce their half-day requirements accordingly (under section 65D(1) of the Education Act 1989). It would be up to each Board to decide whether they make use of the opportunity.

Developing new enrolment schemes for schools

- 81. Four of the seven proposed closures would require changes to the enrolment schemes of one or more of their surrounding schools:
 - Glenmoor School
 - Kendal School
 - Richmond School
 - Greenpark School
- 82. The Ministry will implement special temporary enrolment schemes under the Canterbury Earthquake (Education Act) Order 2011 to give certainty to parents at the above schools about what their schooling options will be following the announcement of your final decisions. These schemes will operate from the day of your announcement.
- 83. These special temporary enrolment schemes are necessary when the normal enrolment scheme legislation does not provide the flexibility needed to meet the needs of the changing school network here in Christchurch. Students enrolled at one of the four schools listed above on the date of your announcement will be able to choose to attend any of the schools listed in the table on the following page as a neighbouring school to the closing school. This provision will also apply to the siblings of those students.
- 84. Five of the schools in the table do not have enrolment schemes, and students are therefore free to enrol in those schools. Of the schools that will receive special temporary enrolment schemes, five will have schemes that change the boundaries of their own scheme to cover some or all of the proxy catchment of the closing school.
- 85. The remaining two (Banks Avenue School and Lincoln Primary School) will retain their zone boundaries, but will have a special temporary enrolment scheme with the condition that current students at the closing school (and their siblings) can enrol in that school regardless of whether they live inside the school's home zone.

| Closing School | Neighbouring schools | Type of enrolment scheme |
|------------------|--------------------------|--------------------------|
| Richmond School | Shirley School | Special temporary scheme |
| | Banks Ave School | Special temporary scheme |
| | Christchurch East School | No enrolment scheme |
| Kendal School | Roydvale School | Special temporary scheme |
| | Wairakei School | No enrolment scheme |
| | Isleworth School | No enrolment scheme |
| | Burnside Primary School | No enrolment scheme |
| Glenmoor School | Mairehau School | Special temporary scheme |
| | Papanui School | No enrolment scheme |
| Greenpark School | Springston School | Special temporary scheme |
| | Tai Tapu School | Special temporary scheme |
| Υ. | Lincoln Primary School | Special temporary scheme |

- 86. If you agree to close the three intermediate schools and change the class at the three secondary schools, no changes to enrolment schemes are required because the three secondary schools do not have enrolment schemes, and therefore all year 7-8 students in the cluster will be able to access year 7-8 provision.
- 87. Three of the four proposed mergers currently have one or more schools with an enrolment scheme:
 - Lyttelton Main and Lyttelton West Schools
 - Central New Brighton, North New Brighton and Freeville Schools
 - Burwood and Windsor Schools
- 88. For Lyttelton West and Main Schools, and Burwood and Windsor Schools, the Ministry will use special temporary enrolment schemes to allow the siblings of children enrolled at either of the merging schools on the date of the announcement to enrol in either school. This will give certainty to families of current students who are living outside the school's zone boundaries.
- 89. Neither Phillipstown nor Woolston Schools currently have an enrolment scheme and so families are already able to enrol siblings at either school.
- 90. The Ministry has prepared maps of proposed changes to enrolment schemes if you proceed with the mergers and closures outlined above. These are attached as Appendix 5.
- 91. Special temporary enrolment schemes will be replaced by a normal enrolment scheme during 2014. These normal enrolment schemes will be developed by the Board of Trustees which will consult with neighbouring schools and community about what the normal enrolment scheme home zone should be for enrolments from 2015 onwards.

- 92. It is likely that the implementation of some of these enrolment schemes will impact on surrounding networks. Under Section 11PA(1) of the Act the Board is required to review the enrolment scheme by 1 May of the year in which the review is due. The Ministry will ask all schools within greater Christchurch to complete the annual review of the enrolment scheme in 2014, and will work with the Boards of schools which suggest changes to their enrolment schemes.
- 93. Christchurch is still in a state of constant flux, as some families return to the city following the cessation of the earthquakes and others leave due to ongoing concerns resulting from the earthquakes, including the loss of the central city and ongoing housing difficulties. While some schools will require changes to their enrolment schemes as a result of changes to the network through mergers and closures, schools may also require changes in response to shifting demographics in their catchment area.
- 94. It is highly likely that any enrolment schemes put into place as a result of the reorganisation of the schooling network will require regular revision and adjustment as the city discovers what the "new normal" is.
- 95. As part of the consultation around proposed changes in response to schools' reviews of their schemes, the Ministry will also consider future network projections and property planning at a cluster level, in order to inform future property planning, and to maximise the effectiveness of current property solutions.
- 96. It is also important to note that Cabinet has given no indication as to the fate of "Red Zone" land in Christchurch. At least one school has expressed an interest in expanding their enrolment zone to include more "Red Zone" land, as they believe that this land will return to housing over time. In all analyses, it has been assumed that Red Zone land will not be redeveloped as residential housing. Should this not be the case, enrolment schemes will need to be changed.

The Ministry's work with Learning Community Clusters

- 97. As you know, we are working with all learning community clusters to develop comprehensive plans to raise achievement across their schools. The Ministry has appointed four members of staff to support clusters in developing these plans, and to help co-ordinate the Ministry's work with the schools. We have met with 12 clusters to begin detailed work on analysing the needs across the cluster and consider collaborative activities to raise achievement. We will meet with the remaining clusters in the first two weeks of term 2, and expect to have detailed cluster plans by the end of June.
- 98. As well as the geographical clusters, we established clusters to support specialist provision. One of these clusters is considering secondary provision across greater Christchurch with all the secondary schools. The Canterbury West Coast Secondary Principals Association (CWCSPA) chairperson Neil Wilkinson and Ministry officials have been regularly meeting with Principals and Board chairs and have since organised two full day meetings (one for students, and one for Principals and Board chairs) to explore and brainstorm possibilities for renewal and innovation across the secondary sector.

- 99. The meeting agreed to form working groups of executive members from CWCSPA, Principals, Board representatives and Ministry officials to develop options and opportunities in eight areas: Māori and Pasifika education; special education; the interface with secondary, tertiary education and business; governance; secondary provision in east Christchurch; network provision; a digital strategy; and international education. The Principals have agreed a joint vision for the work, which is that "Every secondary aged learner in greater Christchurch will be engaged in a purposeful, individualised pathway. The greater Christchurch secondary education network will be a professional learning community that recognises its collective responsibility to ensure all students, local and international, learn to their potential based on choice, equity and social justice."
- 100. They have also agreed the following principles for their work:
 - Excellence in teaching and learning and pastoral support based on the New Zealand Curriculum
 - Educational opportunities which affirm the Treaty of Waitangi and support each student's language, culture and identity
 - Personalised 21st century learning and specialisation through flexible, innovative and collaborative school and tertiary structures and the innovative use of technology
 - Equity of access to the nearest state or state integrated school, kura, coeducational school, or single sex school
 - Utilising the unique opportunities of their identity and community, and the peoples, land and businesses of the greater Christchurch community.

They acknowledge that "some legislative, policy and or practice changes will be required to enact this vision and principles". The Ministry is committed to working with the Principals to determine how best we can support this.

101. The results of this work will be presented to a further meeting of Principals and Board Chairs, and presented to you in June. The Ministry will use these reports for the basis of our advice on options for the future of the network, which you will also receive in early June.

Communications

102. We will follow a similar process to the February announcement, to ensure that schools are informed as sensitively as possible about decisions about their future, and they have sufficient time to communicate this to their community before any wider announcements through the media. We also want to be as open and transparent as possible about the decision-making process and the factors which were considered, and recommend that schools are provided with a copy of the education report relating to their school and this education report. There will continue to be a focus on using communications to inform and support schools and communities as the decisions are implemented.

103. At a recent meeting with sector representatives, they requested that the announcement of the final decisions be made later in the day than the announcement in February. They asked that the visits to schools to relay decisions take place between noon and 2pm, with your announcement at 3pm. They consider the impact of final decisions will be more far-reaching and believe Principals would like the opportunity to close the school early on the day if necessary. The Ministry believes there is merit in considering this proposed approach further.

Property implications

104. In order to effect the recommended closures in 2014, we will provide a total of four relocatable classrooms on the Mairehau Primary, Tai Tapu and Roydvale School sites so they can accommodate children from the schools which are closing. We will also provide three relocatable classrooms and seven technology spaces at Hornby High School from January 2015 to accommodate children from Branston Intermediate School, and five additional teaching spaces at Hillmorton High School to accommodate children from Manning Intermediate due to the change of class at those schools. The costs of all of this work are included in the programme business case. This it set out in the table below:

| School | Date of closure | Additional temporary accommodation required | Date when this accommodation will be available |
|--------------------------|-----------------|---|--|
| Glenmoor | January 2014 | 2 relocatables at Mairehau Primary | January 2014 |
| Greenpark | January 2014 | 1 relocatable at Tai Tapu | January 2014 |
| Kendal | January 2014 | 1 relocatable at Roydvale | January 2014 |
| Richmond | January 2014 | 2 relocatables at Shirley Primary | January 2014 |
| Branston Intermediate | January 2015 | 3 relocatables at Hornby High | January 2015 |
| Linwood Intermediate | January 2015 | None | - |
| Manning Intermediate | January 2015 | 5 additional teaching spaces at Hillmorton High | January 2015 |

105. For the mergers, we will provide five additional classrooms at Woolston to accommodate children from Phillipstown from January 2014. If you confirm your decision for Burwood and Windsor Schools to merge, we will appoint a master planner to work with the interim board to develop site layouts for the redevelopment on the Windsor site. The design will be completed by June 2014, and the building will be completed by January 2016 (at which point the old Burwood School site will close). Similarly, if you confirm the merger of Lyttelton Main and Lyttelton West Schools, we will appoint a master planner there. We expect the design can be completed by April 2014, and the new buildings will open in July 2015. The costs of all of this work is included in the programme business case.

106. The timeline for property work in New Brighton depends on your preferred option. If you decide that Central New Brighton should close, and North New Brighton and Freeville Schools should merge, then we will appoint master planners to work at both the North New Brighton and the South New Brighton sites. Design will be completed by January 2014, and the new buildings will be open by January 2015. If you decide to proceed with the proposal for a three-way merger, then the additional consultation will delay the start of masterplanning. As a consequence, completion of the redevelopment will be delayed by a year until January 2016.

| School | Date of merger | Additional temporary accommodation required | Permanent property requirement | Date for new buildings |
|--|-------------------|--|--|------------------------|
| Phillipstown / Woolston | Jan 2014 | 5 new relocatables on Woolston site | Redeveloped buildings on Woolston site | Jan 2015 |
| Lyttelton Main / Lyttelton West | May 2014 | 4 relocatables on St. Joseph's site | New buildings on Lyttelton Main site | July 2015 |
| Burwood / Windsor | Jan 2014 | None | New buildings on Windsor site | Jan 2016 |
| North New Brighton / Freeville (2 way merger) | May 2014 | None | New buildings on North New Brighton site | Jan 2015 |
| North New Brighton / Freeville / Central New Brighton (3 way merger) | May 2014 | None | New buildings on North New Brighton site | Jan 2016 |

- 107. If you agree to our recommendation that both kura should remain on their current sites, design consultants will develop plans to address weather tightness and seismic strengthening issues on both sites. These costs are also included in the programme business case.
- 108. The recommendations we are making in this report generate two additional sets of property costs. Firstly, using relocatable classrooms on the St. Joseph's site whilst the Lyttelton Main site is redeveloped will cost an additional Secondly, a three-way merger between Central New Brighton, North New Brighton and Freeville will cost an additional , as additional capacity will be required on the North New Brighton site.
- 109. Next week, we will post a Notice of Intent on the Government Electronic Tenders Service to alert the market to the upcoming procurement activities to deliver the Government's investment in the renewal programme.

Estimated Operational Costs of the mergers and closures

- 110. As part of the Ministry process for closures and mergers of schools it determines the estimated operational costs and savings to the Crown should the final decision be to implement the proposed change. The Ministry does this by comparing the operational costs of running the particular network of schools in its current form, and then in its revised form.
- 111. The estimated operational costings / savings takes into account the impact of the changes in rolls, operational funding and staffing (including estimated redundancy costs, changes in grade for principals and other changes in staffing levels) as a result of the closure / merger. The costs related to the first year after the closure / merger (including redundancies and payment of EDI and JSIF) often means that there are estimated costs to the Crown in the first year, and then there are ongoing savings.
- 112. The proposed merger of Freeville School and North New Brighton School is the only merger that would still incur operational costs for ten years after its implementation. This is because of the high initial costs of the implementation of the change and the small ongoing savings.
- 113. Should the proposed mergers and closures be approved there will be a cost of \$4.123m in the first year to cover the operational aspects of the changes. The cost will be funded from savings being held from other school reorganisations. Following year one, there will be operational savings generated from each closure or merger. However, it is estimated that after ten years the proposed closures and mergers will have generated a cumulative saving of \$23.32m.
- 114. This figures excludes the cost to the Crown of Education Development Initiative (EDI) and Joint Schools Initiative Funding (JSIF) which the closure or merger generates. This is a long-standing policy of giving a percentage of the savings from the closure or merger back to the education community to be used for projects that support the transition of students to their new school(s) and raise student achievement. While the amount of EDI and JSIF is identified for each school, it is resourced from closures or mergers nationally.⁵
- 115. Overall, if the closure and merger proposals that we are recommending proceed they would generate \$8.277m in EDI funding and \$2.364m in JSIF funding. This totals \$10.641m of additional funding being provided to support the transition and student achievement. The total amount will obviously vary depending on the final decisions.
- 116. Including the costs of EDI and JSIF, we estimate savings to the Crown over ten years of \$12.677m. Details of the costs and savings for each closure or merger proposal is included in each report. This is detailed for the first year after the closure or merger and then what is being saved over ten years. The following table sets out the position:

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The current policy states half of the savings from closures and mergers which remain six years after the closure or merger is to be returned to the Crown and half will be retained in Vote: Education. The Ministry will shortly present a paper for Cabinet to consider that as the Ministry is now working to a fixed baseline budget that the savings from school closures / mergers are retained in Vote: Education.

| Schools | Proposed change | Estimated operational costs in year one, net of savings in year one | EDI and JSIF grants | Total cumulative operational savings over ten years, taking account of EDI and JSIF grants |
|---|--------------------|---|------------------------|--|
| Kendal School | Closure | \$141,969 | \$625,400 | \$152,453 |
| Manning Intermediate | Closure | \$349,983 | \$883,340 | \$1,092,268 |
| Branston Intermediate | Closure | \$610,705 | \$983,700 | \$759,935 |
| Greenpark School | Closure | \$12,696 | \$315,570 | \$1,016,920 |
| Linwood Intermediate | Closure | \$213,645 | \$763,680 | \$1,485,885 |
| Glenmoor School | Closure | \$25,067 | \$393,340 | \$829,551 |
| Richmond School | Closure | \$44,900 | \$442,830 | \$769,775 |
| Central New Brighton School Freeville / North New Brighton | Closure | \$114,385 | \$759,820 | \$1,479,090 |
| Schools | Merger | \$696,433 | \$1,131,520 | -\$56,128 |
| Phillipstown / Woolston Schools Lyttelton Main / Lyttelton West Schools | Merger | \$838,438 | \$887,200 | \$847,568 |
| | Merger | \$242,728 | \$725,080 | \$786,795 |
| Burwood / Windsor Schools | Merger | \$570,320 | \$1,298,440 | \$337,989 |
| Unlimited Paenga Tawhiti / Discovery One Schools | Merger | \$346,270 | \$937,380 | \$228,494 |
| Le Bons Bay School | Closure | \$77,363 | \$51,400 | \$1,616,044 |
| Hammersley Park School | Closure | \$6,814 | \$442,830 | \$1,330,238 |
| Grand Total | | \$ 4,123,362 | \$10,641,530 | \$12,676,877 |
| **If Freeville, North New Brighton and Central New Brighton Schools merge | | \$834,734 | \$1,890,340 | \$2,458,226 |

The use of EDI and JSIF funding

- 117. EDI funding is use for individual schools; JSIF funding is for collaborative projects that raise student achievement.
- 118. The amount of EDI and JSIF Funding generated by each closure or merger is formula driven, and is based on the roll of the school in either March or June immediately before the closure or merger process was initiated. In the case of the Christchurch school reorganisation the 1 July 2012 roll is used since the proposals were announced in September 2012. In a merger it is the smallest roll of the two schools, in a two school merger, or the two smallest rolls in a three school merger that generate this funding.
- 119. The amount of EDI funding each school receives from a school that is closing or merging is determined by the number of students from the closing or merging school that the school enrols. A per student amount is determined based on the number of students at the school at the time of closure or merger.

- 120. EDI funding is used by an individual school for the following:
 - To cover any debts that cannot be covered by remaining operational funding at a school that is closing (in a merger the assets and liabilities of the merging school become the assets and liabilities of the continuing school)
 - To support the closure of the school (e.g. if there is no operational funding to cover a closure ceremony, support for staff etc)
 - To help with children's transition to their new school (e.g. school visit before the change)
 - To raise student achievement at the school(s) where the children /students enrol (e.g. employment of additional teacher aide; to pay for a new programme for literacy / numeracy / te reo Māori / Pasifika language to support achievement, professional development for teachers etc).

This funding is student focused and is not to be used for school transport / property etc.

- 121. JSIF Funding is used by a group of schools (a Learning Community Cluster) for programmes that raise student achievement across a number of schools and/or ECE providers. This may include projects that support better transitions between ECE and school, and professional development across a cluster.
- 122. The Ministry holds EDI and JSIF funding and releases it to a particular school when the planning for each project is developed and approved. In this way the Ministry ensures that it is used to support students and is linked to the school's charter and Learning Community Cluster Plan. Approved projects are usually based on evidence to show there is a need for the programme (e.g. student achievement data) and its success is able to be measured (e.g. changes in attendance and achievement).

Next steps

123. This report should be read in conjunction with all the Boards' submissions (which you have already received) and the education reports about the individual proposals. The Ministry is ready to provide any additional information or analysis you may need. We are also providing a draft Cabinet paper alongside this report.

Appendix 1: Proposals for Closures and Mergers of Schools in greater Christchurch

| merger is progressed, the Board considers that South New Brighton School should be the continuing school, and the merger should be delayed until the beginning of 2015. | | | | |
|--|--|----------------|---|--|
| school on the Rawhiti Domain and to merge Central New Brighton School, North New Brighton School and Freeville School on this site, should be investigated further. | | | | |
| School should stay as is. The Board also considers that the proposal from the Freeville School Board of Trustees, to build a new | ממווווש מואוסווומור | | indicative indicative property remediation cost | 426 children METIS: 742542 |
| ŧ | and a merger would allow an investment in modern | \$1.31 million | Condition assessments | March 2013 provisional roll of |
| number of Central New Brighton School children that would aftend a merged school on the South | schools require significant spending on their buildings, | \$1.09 million | Weather tightness | 453 children |
| The Board proposes that, as it expects that the | population growth. Both | \$0.42 million | Earthquake strengthening | July 2012 roll of |
| The South New Brighton School Board disagrees with the interim decision. | Christchurch by the red zone and an estuary, | \$0.99 million | Earthquake damage | South New Brighton School |
| to original school on alling rolls, red New Bright erty remediation and Freeventh research school on the control of the contro | The total roll of the two schools has fallen by over 120 children – the area is separated from the rest of | | property remediation cost | METIS: 742542 |
| The Board states that it endorses the Freeville Rationale: School Board of Trustees proposal to build a new | Rationale: | \$4.35 million | Total ten year | 100 children |
| Merger effective from January also revert to January 2016. | Merger effective January 2016 | \$0.45 million | Condition assessments | March 2013 provisional roll of |
| school on South New Brighton The Board proposes that, should the merger site proceed, Central New Brighton School should be the continuing site. The date of the merger should | 1-8 school on South New Brighton site | \$3.63 million | strengthening Weather tightness | July 2012 roll of 119 children |
| Merge Central New Brighton School with South New Brighton School as a Year 1-8 | Merge Central New Brightor School with South New Brighton School as a Year | \$0.27 million | Earthquake damage | Central New Brighton School |
| Interim Decision | Original Proposal | atus & Costs | Property Sta | School/Kura |
| <u> </u> | | yhton | Original Proposal Merge Central New Brighton School with South New | erty Status & Costs Original Proposal S0.27 million School with South New |

¹ Where the total figure is over \$1 million, the total has been rounded to the nearest \$0.1m

| School and North New Brighton School on the North New Brighton School on the North New Brighton School site, to be effective 5 May 2014. The merged school would initially operate on the North New Brighton and Freeville School sites and would operate on just the North New Brighton School sites from the beginning of 2016. | | | | | | |
|---|--|---|---|-------------------------|------------------------------------|---|
| effective 5 May 2014; and Consultation will be initiated on a proposed merger | | | | | | |
| Consultation will be initiated on the proposed closure of Central New Brighton School, to be | | | | | | |
| Option Three Decision on the proposed merger of Freeville School and North New Brighton School is deferred; and | | | | | | |
| Consultation will be initiated on the proposed closure of Central New Brighton School, to be effective 5 May 2014; or | | | | | remediation cost | METIS: 742538 |
| just the North New Brighton School site from the beginning of 2015; and | - I I I Vipario I Valla del Ivalia del Ivali | | | \$5.69 million | lotal ten year indicative property | 214 children |
| site, effective 5 May 2014. The merged school would initially operate on the North New Brighton and Freeville School sites and would operate on | Integrated and transitional programme or school merger completed by January 2016. Two school principals would remain for 2014 and 2015. | | and better situated North New Brighton site | \$0.40million | Condition assessments | March 2013 |
| will be merged on the North New Brighton School | proposed merging date of 2014 and proposes an | proposal | provide modern learning environments on the larger | \$0.12 million | Weather tightness | 222 children |
| Option Two Freeville School and North New Brighton School | However, the Board does not agree with the | New Brighton agrees with the | is more cost effective to | \$2.66 million | Earthquake strengthening | July 2012 roll of |
| from the beginning of 2016; or | The North New Brighton School Board agrees in principle with the interim decision. | opportunity for new learning | \$11m to repair and | \$2.51 million | Earthquake damage | North New Brighton School |
| merged school would initially operate on the North New Brighton and Freeville School sites and would operate on just the North New Brighton School site | | No change to original rationale, extent of damage, | Given the extent or earthquake damage in New Brighton, the two schools | | property remediation cost | METIS: 742538 |
| School and North New Brighton School to be effective 5 May (beginning of Term 2) 2014. The | North New Brighton and Central New Brighton Schools on this site. | 20:14 | Rationale: | \$5.71 million | Total ten year indicative | 275 children |
| Consultation will be initiated on a proposed merger between Central New Brighton School. Freeville | Build a new school at the Southern end of the Rawhiti Domain and merge Freeville, | Merge effective from January | Merger effective January 2016 | \$0.38 million | Condition assessments | March 2013 provisional roll of |
| will not be merged; and | Repair Freeville School on the current site. | New Brighton site | | \$1.46 million | Weather tightness | |
| Freeville School and North New Brighton School | The Board proposes two alternatives: | as a Year 1-8 school, initially as split site then on the North | as a Year 1-8 school on North New Brighton site | \$2.12 million | Earthquake strengthening | July 2012 roll of |
| Either: | The Freeville School Board disagrees with the interim decision. | Merge Freeville School with North New Brighton School | Merge Freeville School with North New Brighton School | \$1.75 million | Earthquake damage | Freeville School |
| Ministry's Recommendation for Final Decision | board Kesponse | IIITEIIII Decisioii | Oligiliai Floposai | Flupelly status a custs | 1 Toperty oran | 001100111111111111111111111111111111111 |

| School/Kura | Property Status & Costs | tus & Costs | Original Proposal | Interim Decision | Board Response | Ministry's Recommendation for Final Decision |
|------------------------|-------------------------|--|---|--|---|---|
| Phillipstown School | Earthquake damage | \$2.10 million | Merge Phillipstown School with Woolston School as a | Merge Phillipstown School with Woolston School as a | The Phillipstown School Board disagrees with the interim decision. | Phillipstown School and Woolston School will be merged on the Woolston School site. |
| | Earthquake | \$0.92 million | Year 1-8 school on current | Year 1-8 school on Woolston | | The morror will be effective 27 January 2014 |
| July 2012 roll of | strengthening | | Linwood College site | School site | The Board submits that: | The merger will be effective 27 January 2014. |
| 155 children | Weather tightness | \$0.02 million | | 100 00 | The roll has increased since the earthquake, | |
| | Condition | \$0.49 million | Merger effective January | Merger effective from | and the population of Phillipstown may | |
| provisional roll of | Total ten vear | \$3.53million | | | It considers the interim decision to be a new | |
| 167 children | indicative | A. B. Colon Colonical Control of the Colonical Colonical Colonic Colonic | Rationale: | Rationale: | proposal due to the change in location and | |
| | property | | Phillipstown have significant | Merging on the Woolston site | timeframe. | |
| METIS: 741597 | remediation cost | | earthquake and other | allows for the creation of a | The school is the heart of the community. | |
| | | | property related costs, Woolston has got property | will include the newly merged | It considers that the merger on the Woolston School site would require Phillipstown | |
| | | | related cost but at a lesser level | primary school, the relocated Linwood College and its teen | children to travel a long distance on unsafe | |
| | | | | parent unit. The hub may also | Phillipstown School caters well for its high | |
| | | | Investing in a modern | existing provision of hilingual | proportion of Māori and Pasifika children. | |
| | | | site would be more cost- | technology and early | Good National Standards results for reading, | |
| | | | effective, and it is proposed to relocate them to the | childhood education. | WITH G and maniginance | |
| Woolston School | Earthquake | \$0.33 million | Linwood College site | | The Woolston School Board accepts the interim | |
| | damage | | | | uecisioii. | |
| July 2012 roll of | Earthquake | \$1.13 million | | | | |
| 241 CIIIIQI GII | Weather tightness | \$0 | | | | |
| March 2013 | Condition | \$0.26 million | | | | |
| provisional roll of | assessments | | | | | |
| 272 children | Total ten year | \$1.72 million | | | | |
| | indicative | | | | | |
| METIS: 741597 | property | | | | | |
| | | | | | | |

| | Linwood Intermediate July 2012 roll of 123 children March 2013 provisional roll of 131 children METIS: 741585 | Cohoolikura |
|--|--|--|
| | Earthquake \$0.73 millic damage \$1.80 millic strengthening \$0.67 millic assessments Total ten year indicative property remediation cost | Droporty Stat |
| | \$0.73 million \$1.80 million \$0.67 million \$3.20 million | in & Chete |
| | Close Linwood Intermediate Closure effective January 2016 Rationale: Along with other local schools, Linwood Intermediate's roll has fallen. It now is operating at 39% of capacity, contributing to an oversupply of places in the area. Linwood Intermediate would require substantial investment to remediate damage and strengthen its buildings | Original Proposal |
| Rationale: No strong evidence to mitigate the original rationale for closure. However, the consultation process suggested that the community may support provision of Year 7 and 8 education in the local secondary school Propose consulting the Boards of local secondary and primary schools to allow the community to consider the pattern of provision they would prefer if Linwood intermediate were to close | Interim decision to close Linwood Intermediate now and to consult on the Year 7-8 provision at the same time as the consultation on the interim decision Includes consulting with the Board of Linwood College about change of class to Year 7-13 If a final decision is made to close the school and make Linwood College Year 7-13, the school will close in January 2014. If the decision is made to recapitate local primary schools to include Year 7-8, the school will close in January 2015. | Interim Decision |
| The Boards of Linwood Avenue School, Linwood North School and Bromley School support the proposal that their schools be recapitated to Year 1-8 schools. The wider community consultation undertaken by an independent facilitator showed a clear community preference for the recapitation of the primary schools. | The Linwood Intermediate School Board disagrees with the interim decision. The Board submits that the Intermediate should not be closed for the following reasons: • the Ministry failed to properly analyse all the options for provision of Year 7-8 education in the Linwood Learning Community Cluster the school's positive ERO Report • lack of choice for Year 7-8 education in the event of closure • benefits of a small school • pragmatic nature of Linwood Intermediate School's vision. Year 7 and 8 Consultation The Board of Linwood College supports the proposal for a change of class at Linwood College to become a Year 7-13 composite school. | Board Response |
| | Linwood Intermediate School will close. Closure will be effective 27 January 2015. Either (Ministry's preferred option): There will be a change of class at Linwood College to become a Year 7-13 composite school from the beginning of 2015. Or: Bromley School, Linwood Avenue School and Linwood North School will be recapitated to Year 1-8 schools from the beginning of 2015. | Ministry's Recommendation for Final Decision |

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| | | | March 2013 | July 2012 roll of 42 E children | Glenmoor School E | School/Kura | | f 40 <u>0</u> | School/Kura |
|--|---|--|--|--|--|--|--|--|--|
| The second secon | Total ten year indicative property remediation cost | Condition assessment s | er entness | Earthquake strengtheni ng | (b | Property St | | Earthquake damage Earthquake strengtheni ng Weather tightness Condition ts Total ten year indicative property remediation cost | Property St |
| | \$2.18million | \$0.19 million | \$1.77million | \$0.18 million | \$0.04million | Property Status & Costs | | \$0.22 million \$0.16 million \$0.09 million \$0.42 million \$0.89 million | Property Status & Costs |
| | of roll growth nearby. Investment is needed to remediate and strengthen its buildings, cannot be justified given the school's roll | of 42 children, and there is surplus capacity in the local network and little prospect | Rationale: The school has a small roll | Closure effective January 2014 | Close Glenmoor School | Original Proposal | | Close Richmond School Closure effective January 2014 Rationale: The school roll has declined steadily since its peak enrolment of 224 children in 2000, and had just 49 children enrolled in July 2012. The school's proximity to the red zone means the roll is unlikely to grow, therefore it is difficult to justify the investment required in the school's buildings | Original Proposal |
| | needed to remediate property | rationale. Small roll, unlikely to increase, surplus capacity in local network investment | Rationale: | Closure effective January 2014 | Close Glenmoor School | Interim Decision | | Closure effective January 2014 Rationale: No change to original rationale. When the cost per head to repair the school is taken into account alongside the surplus capacity in nearby schools, it does not make economic sense to repair the school | Interim Decision |
| | Mairehau cluster, particularly at a time of projected growth near to the school. It believes that many of its children, particularly its special needs children, will struggle in a larger school. | strengthening. It is concerned by the potential loss of the Glenmoor School resource from the | based on faulty data, particularly regarding the indicative \$1.7 million cost of structural | It submits that: The decision to close Glenmoor School is | The Glenmoor School Board disagrees with the interim decision. | Board Response | | The Richmond School Board accepts the interim decision. | Board Response |
| | | | | Closure will be ellective z/ Jailliarly zo 14. | Gienmoor School Will close. | Ministry's Recommendation for Final Decision | | Richmond School will close. Closure will be effective 27 January 2014. | Winistry's Recommendation for Final Decision |

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| METIS: 742682 | 564 children | provisional roll of | March 2013 | July 2012 roll of 581 children | Windsor School | METIS: 742682 | | 230 children | provisional roll of | March 2013 | | 274 children | July 2012 roll of | Durwood School | Dimensional College | School/Kura |
|--------------------------------------|---------------------------|---|--|--|--|---|----------------------------|-----------------------|--|---|---|---|---|--|---|--|
| indicative property remediation cost | Total ten year | Condition assessments | Weather tightness | Earthquake strengthening | Earthquake damage | property remediation cost | indicative | Total ten year | assessments | Condition | Weather tightness | strengthening | Earthquake | damage | Total Control | Property Status & Costs |
| | \$6.50 million | \$0.66 million | \$1.88 million | \$2.99 million | \$0.97 million | | | \$4.71million | A CONTRACTOR OF THE STATE OF TH | \$0.72 million | \$1.28 million | | \$1.95 million | \$0.76 HIIIIOH | 20.70 | us & Costs |
| local children | learning environments for | a more cost effective way | merging the two schools is | schools require significant | 2010 and is expected to fall further as more residents | to the red zone. Its roll has already fallen by 150 children since September | Burwood School is adjacent | Rationale: | | 2016 | Merger effective January | | Windsor School site | with Windsor School on the | Maria Diminol Ophool | Original Proposal |
| | | | | ø. | Original rationale stands | Merger is more likely to facilitate participation and buyin from both communities | Rationale: | K | Merger effective January 2014 | | site | basis and then on the Windsor | school, initially on a split-site | Windsor School as a Year 1-6 | Mosso Busined School with | Interim Decision |
| | beginning of 2014. | submits a plan for how the merger could take place entirely on the Windsor School site from the | schools will initially merge on a dual site basis, and | The Board disagrees with the proposal that the | The Windsor School Board accepts the interim decision. | | | on a dual site basis. | instead preferring that the merger initially take place | the Windsor School site from the beginning of 2014, | Board's proposal that the schools should merge on | It raises concerns about the Windsor School | | decision. | The Dummond School Board accounts the interim | Board Response |
| | | | | | | | | | | | The merger will be effective 27 January 2014. | | Windsor School site (expected beginning of 2016). | merged, initially on a dual site basis and then on the | Rinwood School and Windsor School will be | Ministry's Recommendation for Final Decision |

| roposed | | | | | | |
|--|--|---|--|----------------|---|--------------------------------------|
| on the Isleworth Breens to remain as | of Roydvale School with Kendal School on the Kendal site, and Harewood School with Isleworth School on either the Isleworth site or the Breens Intermediate site, with Wairakei School to remain as is. Breens Intermediate could be closed, with the primary schools being recapitated The Board opposes the change to the proposed date of closure. | remediation | Roydvale group, and there is capacity in other nearby schools. There is minimal earthquake damage but buildings will require significant investment for earthquake strengthening and to provide modern learning environments | \$3.25 million | Total ten year indicative property remediation cost | METIS: 741956 |
| | considered by the Royavale cluster. | capacity in local network, buildings require significant | which has been gradually declining since 1997. There | \$0.31 million | Condition assessments | |
| n is deferred ed and | The Board proposes that a final decision is deferred while an alternative proposal is developed and | No change to original rationale small declining roll, surplus | Rationale: The school has a small roll, | \$0 | Weather tightness | March 2013 provisional roll of 66 |
| carried out. | It considers due diligence has not been carried out. | Closure effective January 2014 Rationale: | Closure effective January 2015 | \$2.93 million | Earthquake strengthenin g | July 2012 roll of 89 children |
| | The Kendal School Board disagrees with the interim decision. | Close Kendal School | Close Kendal School | \$0.01 million | Earthquake damage | Kendal School |
| Ministry's Recommendation for Final Decision | Board Response | Interim Decision | Original Proposal | tus & Costs | Property Status & Costs | School/Kura |

| | Branston Intermediate School School Weather tightness provisional roll of 180 children METIS: 741958 Branston Earthquake Earthquake Sc.89 millio Strengthening Weather tightness Condition assessments Total ten year indicative property remediation cost Property Status & Costs \$0.11 millio strengthening Weather tightness \$0.33 millio assessments Total ten year indicative property remediation cost | |
|---|---|---|
| | | |
| _ | Close Branston Intermediate School Closure effective January 2015 Rationale: School is on a large site, but is operating at just 54% of capacity. It is well-located to serve local population growth, and we propose relocating South Hornby School on to the site providing primary provision for the local area | |
| | Close Branston Intermediate School Closure effective January 2014 Consultation is being initiated with Board of Hormby High School about a change of class to Year 7-13. This consultation ends 28 March Rationale: No change to original rationale. The Board suggested delaying the decision for 5-8 years, which would create additional uncertainty for the community, or creating a year 7-9 middle school. Given local provision, we do not believe there is adequate demand for such a middle school, and Year 7-9 provision would be better placed at Hornby High School | |
| | The Branston Intermediate School Board disagrees with the interim decision. It submits that: The Ministry assured the Board that the school would not close earlier than the beginning of 2015. It is concerned about the readiness of Hornby High School to provide for Years 7 and 8 in 2014. It has not been provided with the property information it required to respond effectively to the proposal. It questions the quality of Hornby High School's 2012 community consultation. Closing Branston Intermediate would mean the loss of its technology provision, and new provision for Hornby could be some years away. It considers that the Ministry did not fully address the matter of growth in the greater Hornby area. The Board proposes an alternative to the proposed change of class at Hornby High School: Branston Intermediate School should either close or merge with South Hornby Primary School, with all Hornby primary schools recapitating to be Year 1-8 full primary schools. Consultation on Change of Class The Board of Hornby High School supports the proposal that Hornby High School becomes a Year 7-13 composite school. | , |
| | Branston Intermediate School will close. Closure will be effective 27 January 2015. There will be a change of class at Homby High School to become a Year 7-13 composite school from the beginning of 2015. | |

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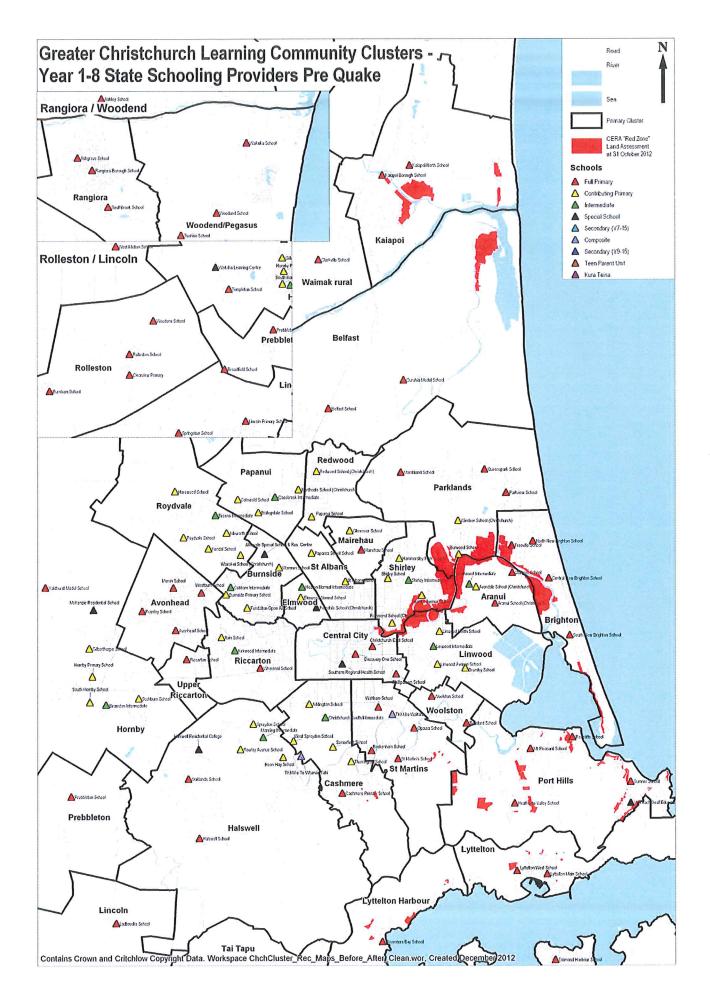
| | the merged school over three sites could have on the success of the proposal | | children | | remediation of the ground, tunnels or addition foundation work required. These costs could be significant | |
|--|---|---|--|----------------------------------|--|---|
| | information for the two schools' sites is incomplete and inaccurate. If the merger takes place, the Board has concerns about the timeframe and the impact that operating | | underground tunnels: it is more efficient to merge the schools and rebuild on the Lyttelton Main site to provide modern learning | | indicative property remediation cost Note: The costs do not make any | METIS: 742555 |
| | _ | | investment to continue, with the Lyttelton West site being badly affected by | \$0.37 million \$0.89 million | Condition assessments Total ten year | March 2013 provisional roll of 120 children |
| | The Board submits that: The school is operating at capacity. | | schools are less than 1km apart and are operating below capacity. Both school | \$0.17 million \$0 | Earthquake strengthening Weather tightness | July 2012 roll of 134 children |
| School site from term three 2015. | The Lyttelton West School Board disagrees with the interim decision. | together close proximity of the two sites | population to support two primary schools. The | \$0.35 million | Earthquake damage | Lyttelton West School |
| on the (closed) St Joseph's Catholic School site and the Lyttelton West School site while the Lyttelton Main School site is rebuilt. The merged school would then be located on the Lyttelton Main | | Rationale: No change to original rationale. Merger opportunity for communities to work | Rationale: Lyttelton does not have a Lyttelton does not have a | \$1.04 million | Total ten year indicative property remediation cost | METIS: 742555 |
| Dependent on negotiations with the Bishop of Christchurch, the merged school will initially operate | three sites could have on the success of the proposal | Merger effective January 2014 | Merger effective January 2016 | \$0.40 million | Weather tightness Condition assessments | March 2013 provisional roll of 119 children |
| will be merged. The merger will be effective 5 May 2014 (beginning of Term 2). | | with Lyttelton West School as a Year 1-8 school initially on split-sites and then on the Lyttelton Main School site | School with Lyttelton West School as a Year 1-8 school on the Lyttelton Main School site | \$0.39 million | damage Earthquake strengthening | School July 2012 roll of 113 children |
| Ministry's Recommendation for Final Decision Lyttelton Main School and Lyttelton West School | Board Response The Lyttelton Main School Board accepts the | Interim Decision Merge Lyttelton Main School | Original Proposal | sn 25 million | Property Status & Costs | School/Kura |
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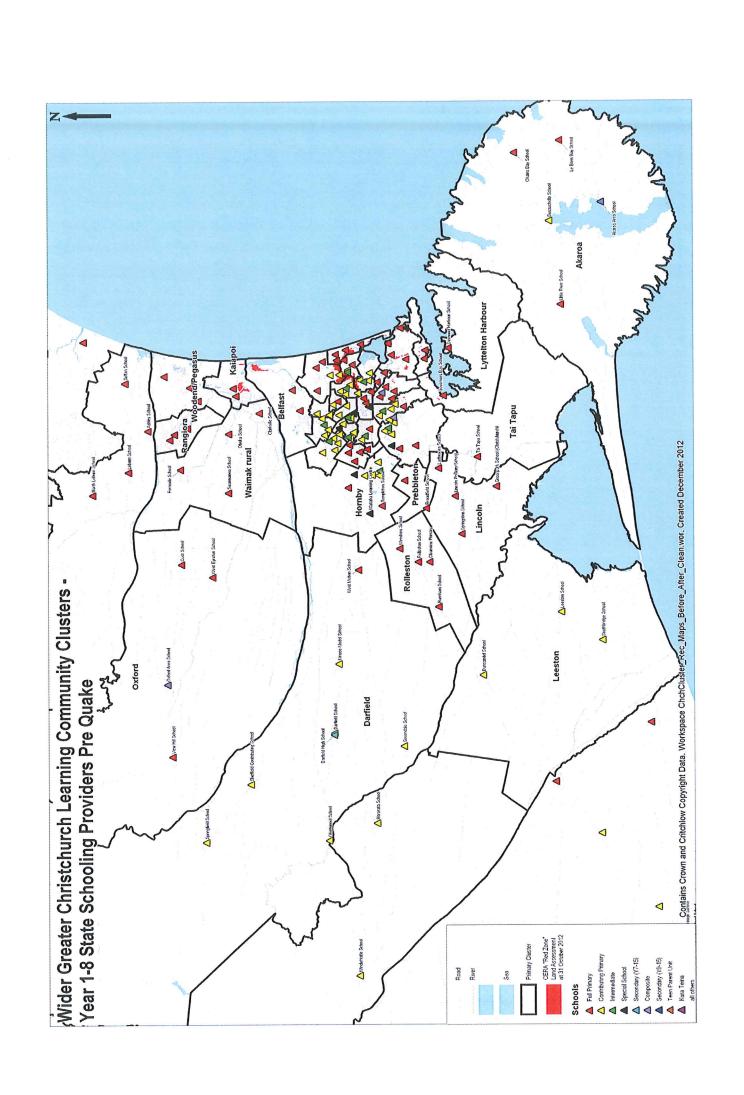
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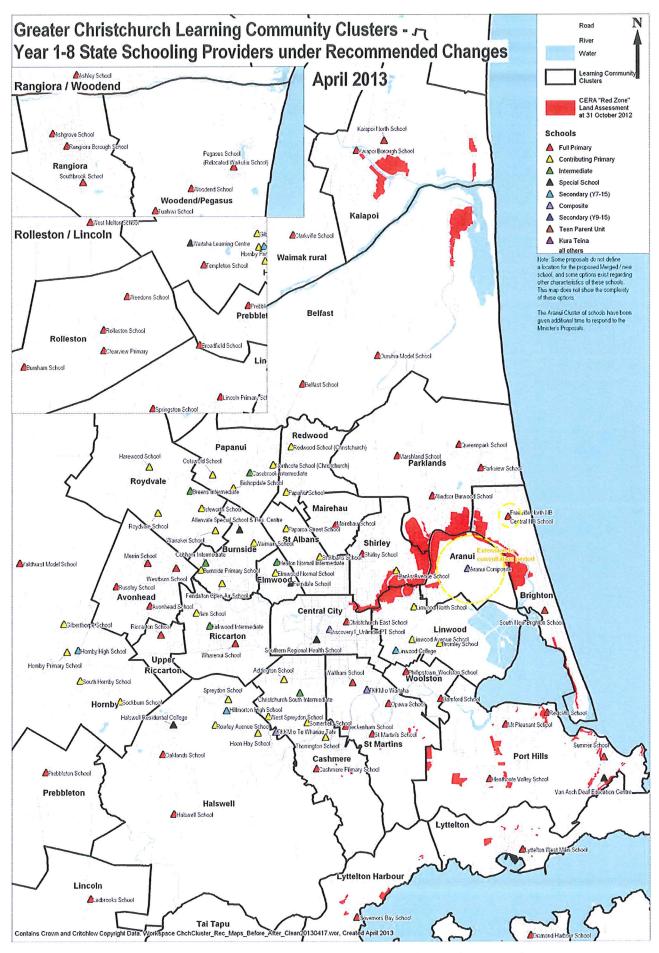
| | Manning Intermediate July 2012 roll of 154 children March 2013 provisional roll of 156 children METIS: 741952 |
|--|---|
| | Earthquake damage strengthening wheather tightness condition assessments Total ten year indicative property remediation cost Total ten year million |
| | \$1.32 million \$3.34 million \$0.40 million \$5.06 million |
| | Close Manning Intermediate Closure effective January 2015 Rationale: Manning Intermediate's roll has fallen sharply, and its buildings require over \$5m investment for strengthening and repair. This is uneconomical particularly given there is surplus capacity in the group to accommodate Manning's children |
| | Interim Decision Interim decision now to close Manning Intermediate and to consult on the Year 7-8 provision at the same time as the consultation on the interim decision The nearest schools (if they change to include year 7-8) are Hoon Hay School, Rowley Ave School, Sreydon School, West Spreydon School, and if the decision is to expand, Hillmorton High School. If a final decision is made to close the school and make Hillmorton High a Year 7-13, the school would close in January 2014. If the decision is to increase local primary schools to include Year 7- 8, the school will close January 2015 Rationale: No strong evidence to mitigate the original rationale for closure, however, a new idea did come up in the consultation process suggesting the local community may support Year 7-8 provision in the local secondary school rather than primary school. We propose further consultation to allow the community to consider further the pattern of provision they would prefer if Manning Intermediate were to close |
| | The Manning Intermediate School Board disagrees with the interim decision. The Board submits that: The School should not close as there is not genuine capacity, in the timelines proposed, to provide the 'full spectrum of equitable access to learning opportunities, support and guidance for Year 7 & 8 students as is currently delivered by Manning Intermediate.' The consultation timelines and processes undertaken by the Ministry were of an unacceptable standard. The proposed 'Centre of Learning, Achievement and Innovation' on the Hillmorton High School and Manning Intermediate School sites would meet the objectives of Education Renewal. Additional opportunities have emerged for the broader cluster that would align with the proposed 'Centre of Learning, Achievement and Innovation.' Year 7 and 8 Consultation The Board of Hillmorton High School supports the proposal that Hillmorton High School and School support the proposal that their schools be recapitated to Year 1-8 schools. The Boards of West Spreydon School and Hoon Hay School do not support the proposal they their schools be recapitated to Year 1-8 schools. The wider community consultation undertaken by an independent facilitator did not show a clear community preference for either of the options consulted on. |
| | Ministry's Recommendation for Final Decision Manning Intermediate School will close. Closure will be effective 27 January 2015. Either (Ministry's preferred option): There will be a change of class at Hillmorton High School to become a Year 7-13 composite school from the beginning of 2015. Or: Rowley Avenue School, Spreydon School, West Spreydon School and Hoon Hay School will be recapitated to be Year 1-8 schools from the beginning of 2015. |

| March 2013 provisional roll of 28 children METIS: 741591 | July 2012 roll of 31 children | Greenpark School | School/Kura |
|--|--|---|--|
| Weather tightness Condition assessments Total ten year indicative property remediation cost | Earthquake strengthening | Earthquake damage | Property Status & Costs |
| \$0.23 million | \$0.03 million | \$0.20 million | & Costs |
| Rationale: The school is operating well below capacity, and has a roll of just 31 children. Whilst it was not significantly damaged by the earthquakes, it is 60 years old and will require significant investment to bring it to modern learning environment standard | Closure effective January 2015 | Close Greenpark School | Original Proposal |
| Rationale: No change to original rationale. Population growth in the wider Lincoln area could be better accommodated in other schools, and that other schools on the group could implement proposals to become the school of the land | Closure effective January 2014 | Close Greenpark School | Interim Decision |
| Kationale for closure is flawed and inconsistent, as other schools of similar size and with similar property issues are being retained. Greenpark is needed to support future growth in the area. Vision for "School of the Land" is not transferable as there is little support for it from other boards. Closure decision has been predetermined. | The Board submits that: | The Greenpark School Board disagrees with the interim decision. | Board Response |
| | Closure will be effective 27 January 2014. | Greenpark School will close. | Ministry's Recommendation for Final Decision |

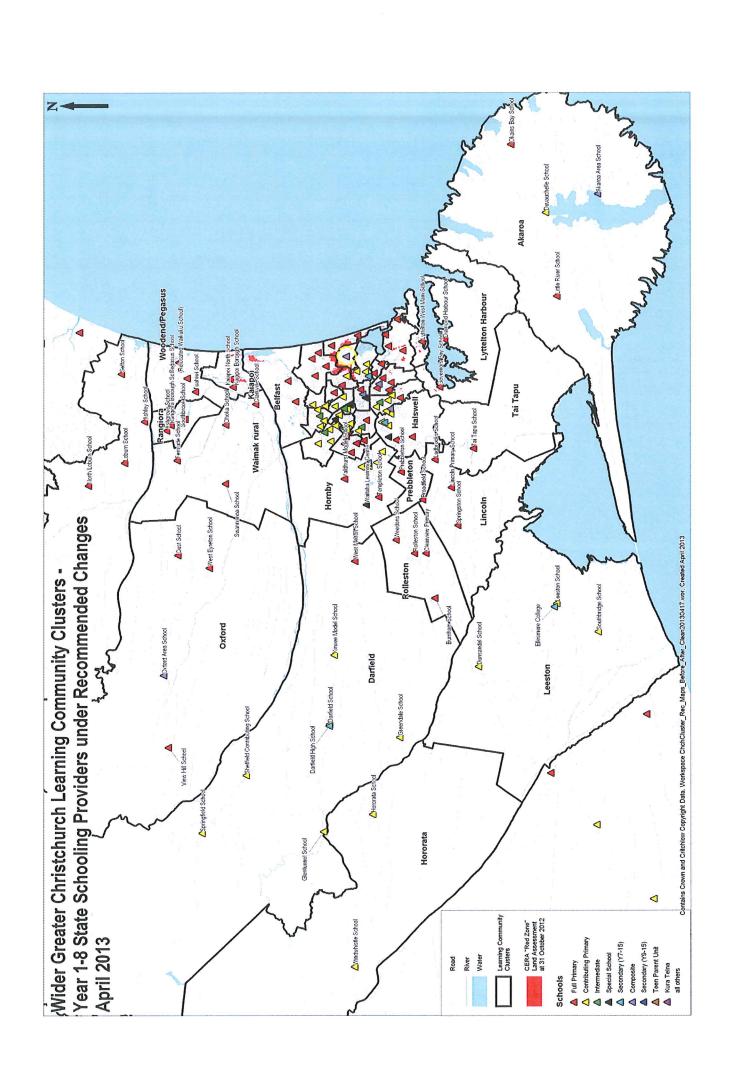
| | School/Kura TKKM o Te Whanau Tahi July 2012 roll of 72 children March 2013 provisional roll of 83 | Property Status & Costs Earthquake damage \$0.01 mil Earthquake \$0 Strengthening \$1.28 mil Weather tightness \$0.26 mil assessments \$1.55 mil | \$0.01 million \$0 \$1.28 million \$0.26 million | Original Proposal Merge TKKM o Te Whanau Tahi with TKKM o Waitaha on a site to be determined Merger effective January 2015 |
|---|---|---|--|--|
| 2 roll of 81 Earthquake damage \$0.01 million Earthquake \$0 Strengthening \$0 Weather tightness \$0 Condition assessments Total ten year indicative property remediation cost 742257 | March 2013 provisional roll of 83 children METIS: 742257 | Total ten year indicative property remediation cost | \$1.55 million | Rationale: The aggregate roll for the kura fell by over 50 children, and both kura have low utilisation rates. Both kura are located in close proximity to the south of Christchurch, resulting in difficult access for whānau to the north of the city. We proposed merging the kura and exploring the possibility of establishing additional kura, and enhancing other bilingual and |
| 2 roll of 81 Earthquake strengthening Weather tightness Condition assessments Total ten year indicative property remediation cost 742257 Earthquake \$0 \$0 \$0.31 million \$0.32 million \$0.32 million \$0.32 million | TKKM o Waitaha | Earthquake damage | \$0.01 million | other bilingual and immersion provision |
| Weather tightness Condition assessments Total ten year indicative property remediation cost 742257 | July 2012 roll of 81 | Earthquake strengthening | \$0 | |
| Condition assessments Total ten year indicative property remediation cost | children | Weather tightness | \$0 | |
| Total ten year indicative property remediation cost | March 2013 | Condition assessments | \$0.31 million | |
| | children | Total ten year | \$0.32 million | • |
| | METIS: 742257 | remediation cost | | |
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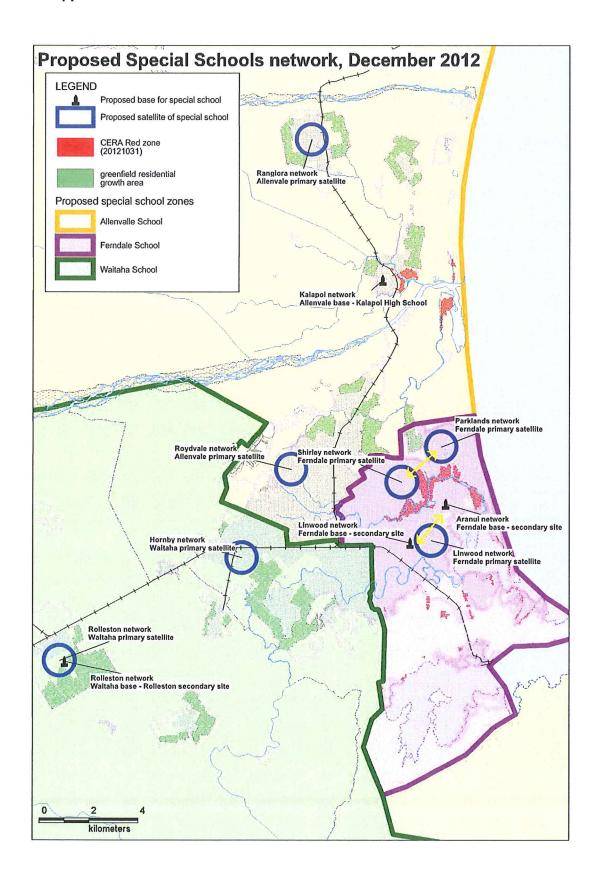


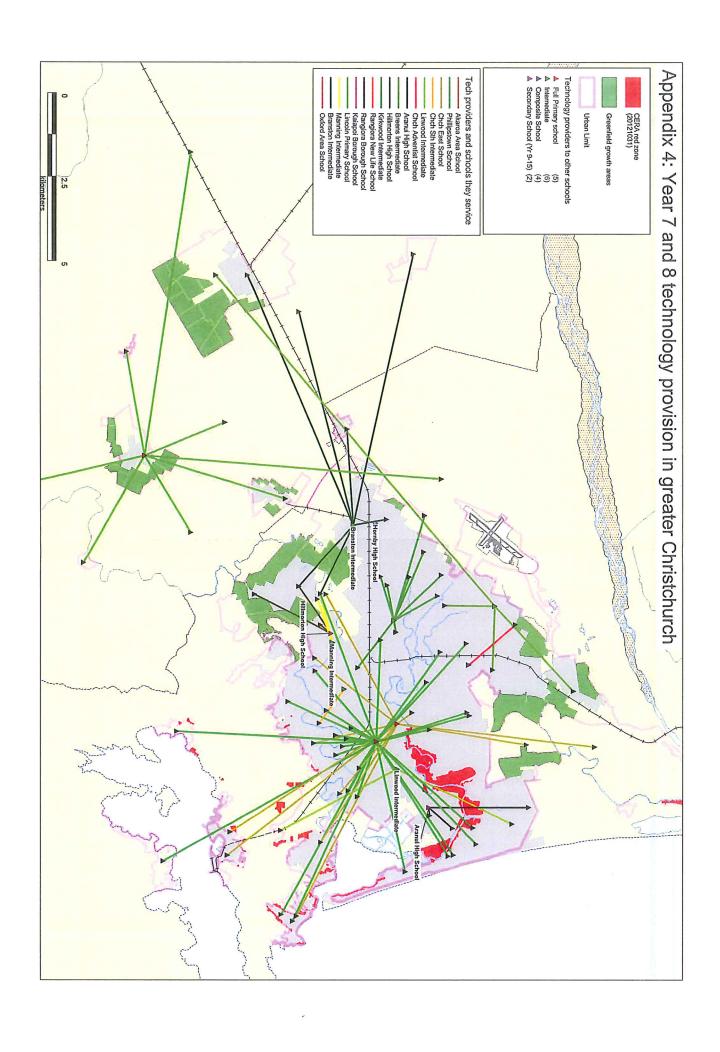




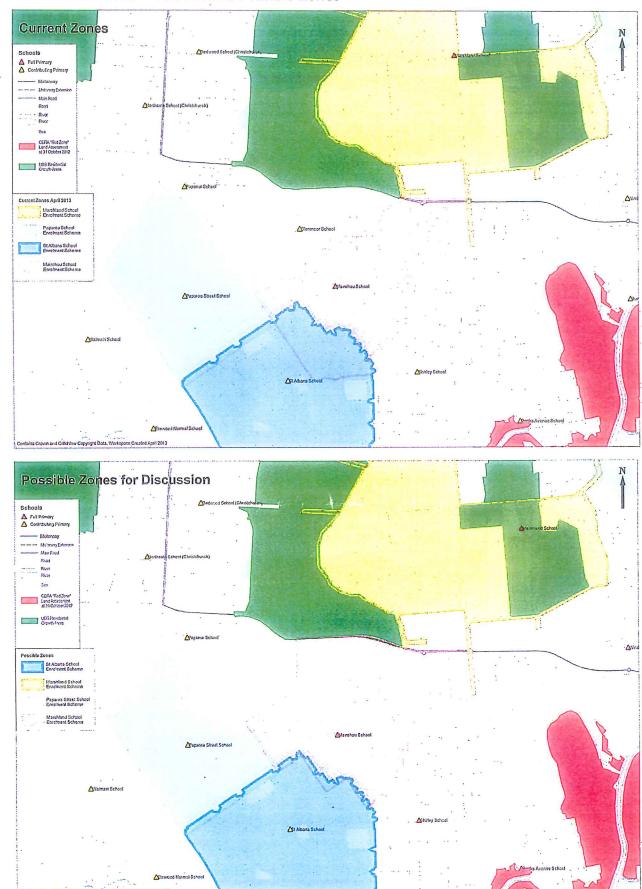
Note: See educational report for options regarding schooling provision on the North New Brighton site.







Glenmoor School - Current and Possible Zones

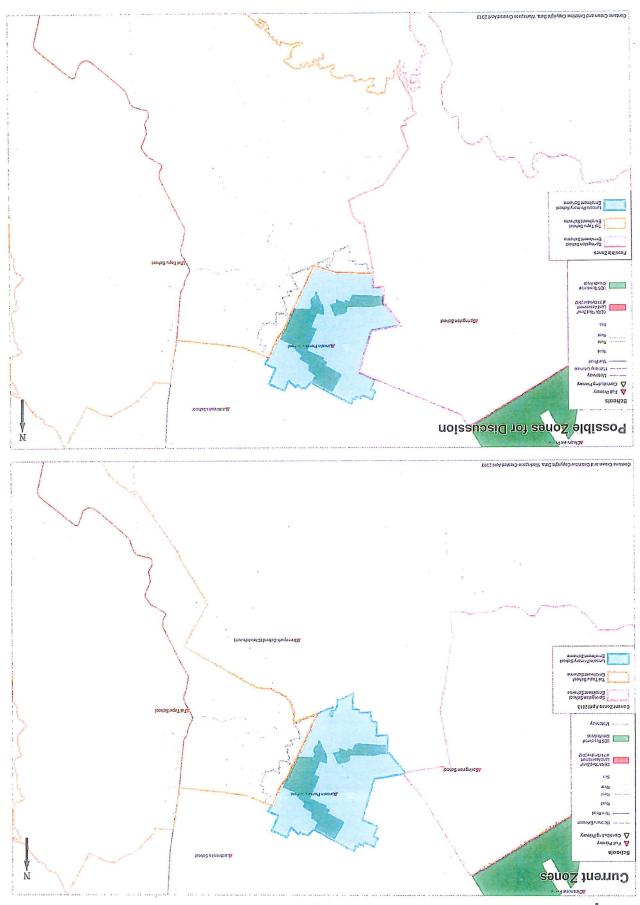


Indicative Enrolment Scheme Maps

The enrolment schemes outlined in these maps are based on the proposals for the closure and merger of schools in Christchurch and are indicative only. The schemes have not been discussed with the Boards of the affected schools, and therefore are not final and are subject to change.

Any final decisions made around changes to the enrolment schemes of schools will be discussed with the Boards of the affected schools before being implemented.

Greenpark School – Current and Possible Zones



Indicative Enrolment Scheme Maps

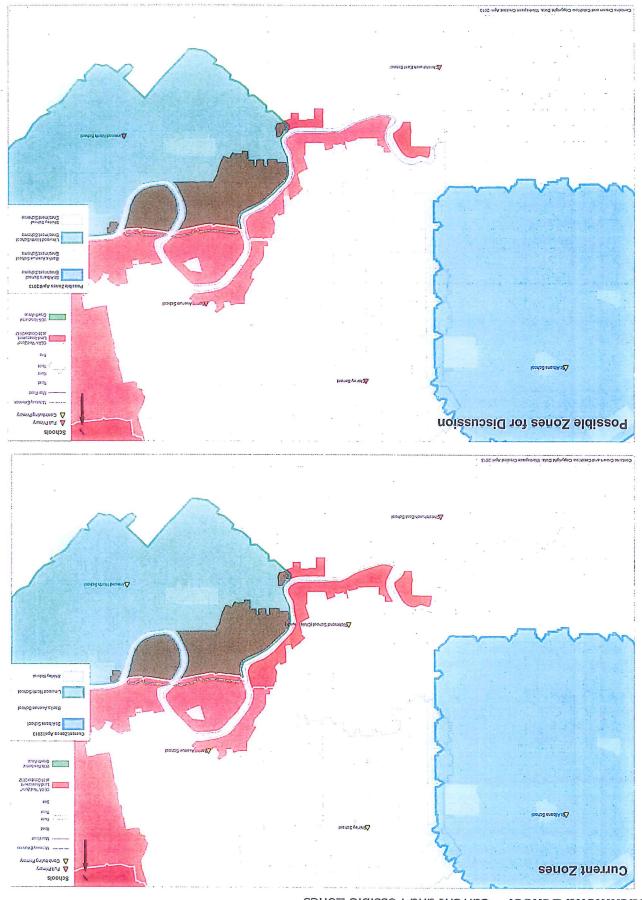
The enrolment schemes outlined in these maps are based on the proposals for the closure and merger of schools in Christchurch and are indicative only. The schemes outlined in these maps are based on the proposals for the closure are not final and are subject to change.

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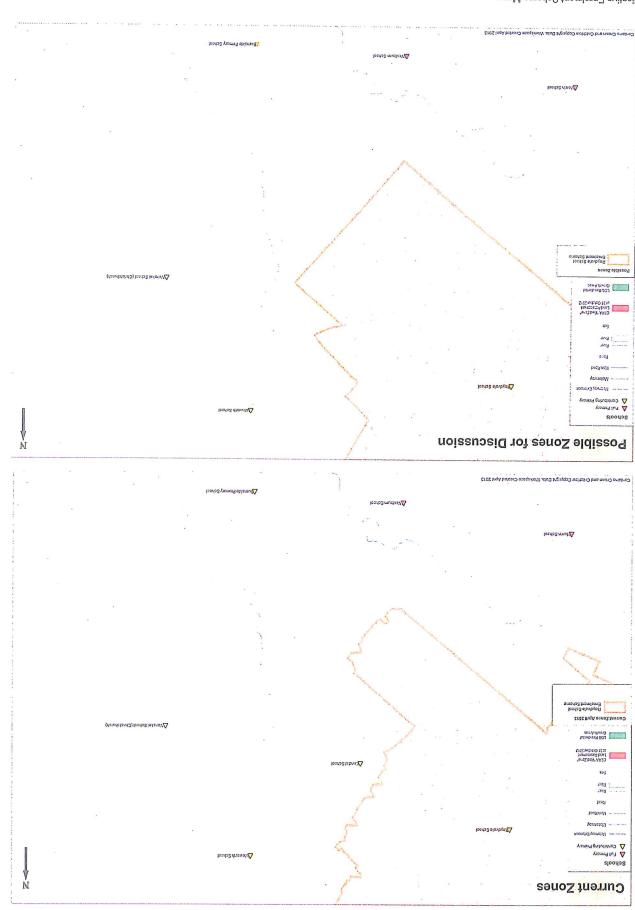
implemented.

schemes have not been discussed with the Boards of the affected schools, and therefore are not final and are subject to change.

Any final decisions made around changes to the enrolment schemes of schools will be discussed with the Boards of the affected schools before being The enrolment schemes outlined in these maps are based on the proposals for the closure and merger of schools in Christchurch and are indicative only. The Indicative Enrolment Scheme Maps



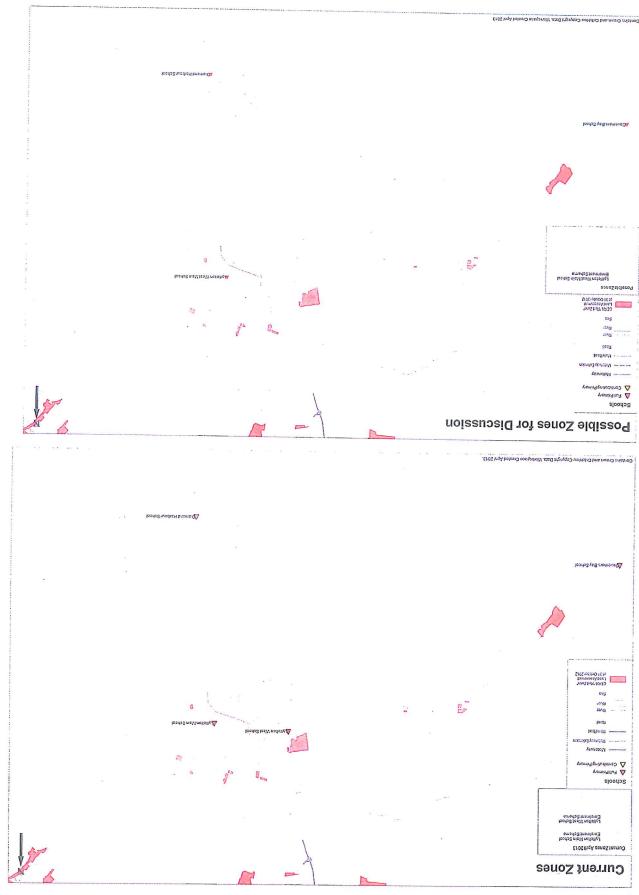
Richmond School – Current and Possible Zones



Indicative Enrolment Scheme Maps

The enrolment schemes outlined in these maps are based on the proposals for the closure and merger of schools in Christchurch and are indicative only. The schemes have not been discussed with the Boards of the affected schools, and therefore are not final and are subject to change.

Any final decisions made around changes to the enrolment schemes of schools will be discussed with the Boards of the affected schools before being implemented.

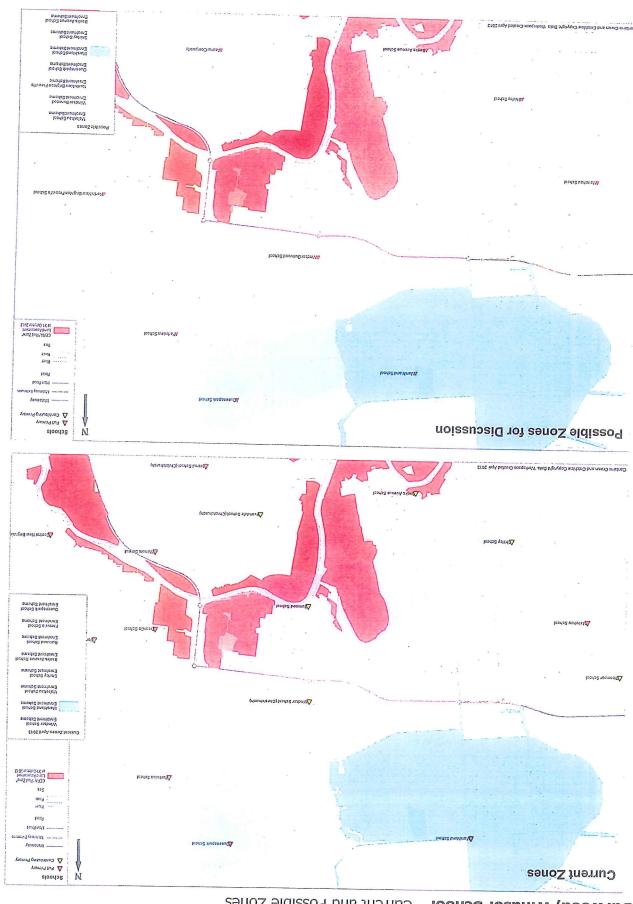


Indicative Enrolment Scheme Maps

The enrolment schemes outlined in these maps are based on the proposals for the closure and merger of schools in Christchurch and are indicative only. The schemes have not been discussed with the Boards of the affected schools, and therefore are not final and are subject to change.

Any final decisions made around changes to the enrolment schemes of schools will be discussed with the Boards of the affected schools before being implemented.

Burwood/Windsor School – Current and Possible Zones



Indicative Enrolment Scheme Maps

The enrolment schemes outlined in these maps are based on the proposals for the closure and merger of schools in Christchurch and are indicative only. The schemes have not been discussed with the Boards of the affected schools, and therefore are not final and are subject to change.

Any final decisions made around changes to the enrolment schemes of schools will be discussed with the Boards of the affected schools being implemented.

Brighton Schools - Current and Possible Zones



Freeville North Central New Brighton Enrolment Scheme

CERA 'Red Zone'
Land Assessment
at 31 October 2012

Rycr

SE

△ Full Primary

△ Contributing Primary

---- Mctoway Extension Motorway Wan Road Read

Schools

South New Engineer School Enrolment Scheme

Any final decisions made around changes to the enrolment schemes of schools will be discussed with the Boards of the affected schools before being implemented. The enrolment schemes outlined in these maps are based on the proposals for the closure and merger of schools in Christohurch and are indicative only. The schemes have not been discussed with the Boards of the affected schools,

ASouth New Brighton School