



# Nambucca Shire Council

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## NAMBUCCA DEVELOPMENT CONTROL PLAN

**2010**

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*Prepared by: Department of Environment and Planning*

*Adopted by Council: 15 July 2010*

*Commencement Date: 30 July 2010*

*Amended by Council: 13 March 2013*

## *Our Vision*

NambuccaValley ~ Living at its best

## *Our Mission Statement*

‘The NambuccaValley will value and protect its natural environment, maintain its assets and infrastructure and develop opportunities for its people.’

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# PART A — INTRODUCTION, CONTEXT AND SITE ANALYSIS

## A1.0 INTRODUCTION

### A1.1 NAME OF PLAN

This plan is referred to as Nambucca Development Control Plan (NDCP).

### A1.2 ADOPTION OF THIS PLAN

This Plan was adopted by Council on 15 July 2010 and applies from 30 July 2010.

### A1.3 LAND TO WHICH PLAN APPLIES

The plan applies to land within the Nambucca Shire Local Government Area.

### A1.4 RELATIONSHIP TO OTHER ENVIRONMENTAL PLANNING POLICIES

The provisions contained in this DCP are supplementary to the provisions of the Nambucca Local Environmental Plan 2010(NLEP 2010).

If there is any inconsistency between this DCP and the NLEP 2010, the NLEP 2010 will prevail.

This plan is also supplementary to the provisions and requirements of State Environmental Planning Policies (SEPPs), Regional Environmental Plans (REPs), the Mid North Coast Regional Strategy, components of the Nambucca Local Growth Management Strategy, any Contributions Plan, and any other local environmental strategies.

Where there is any inconsistency between a general Part and a site specific Part of this DCP the site specific Part prevails.

### A1.5 DEFINITIONS

Unless otherwise stated, the words and expressions used in this DCP are the same as those defined in the Dictionary provided in Nambucca Local Environmental Plan (NLEP) 2010.

In this DCP:

**minor development** means the development of: dwellings in any zone; alterations and additions to dwellings including garages, sheds, swimming pools, etc; and relocation of movable dwellings.

**major development** means any other development including rural, large lot residential and residential subdivision.

**primary road** means the road to which the front of a dwelling house, or a main building, on a lot faces or is proposed to face.

**secondary road** means, in the case of a corner lot that has boundaries with adjacent roads, the road that is not the primary road.

---

## A1.6 AIMS AND OBJECTIVES OF THIS PLAN

The following are the key aims of this plan:

- To achieve a quality design standard for development which is sympathetic with the environment;
- To achieve a high level of environmental and social performance for all development; and
- To provide a framework of guidelines and controls against which development proposals can be consistently measured.

The objectives of this plan are to:

- Ensure development responds to the character and qualities of the surrounding environment;
- Ensure appropriate community consultation is provided to development;
- Ensure development responds to the features and qualities of the subject site;
- Maximize the environmental performance of the development;
- Minimize the negative impacts on the amenity of the adjoining properties;
- Ensure developments respond to the future desirable character of the locality;
- Encourage quality, innovative and sustainable design; and
- Ensure adaptability of developments by maximising access and mobility.
- To encourage development that will contribute towards increased levels of physical activity and healthy living patterns.

## A1.7 HOW TO USE THIS DCP

This plan is divided into Parts A–L.

### **PARTS A-E apply to all development in the Shire**

**PART A INTRODUCTION, CONTEXT AND SITE ANALYSIS** provides an introduction to the DCP and discusses the notification and advertising requirements, contributions and the context of a proposed development, including the requirements for a site analysis.

**PART B SUBDIVISION** provides controls for any subdivision to be undertaken in the shire, including general design principles and specific requirements for subdivision in various land use zones.

**PART C CAR PARKING AND TRAFFIC** provides parking provisions for specific land uses as well as design guidelines.

**PART D SEDIMENT AND EROSION CONTROL** provides minimum requirements for sediment and erosion control in the shire and also provides some examples of typical sediment and erosion controls.

**PART E SIGNAGE** provides development controls for signage in the Nambucca Shire.

### **PARTS F–H apply to development within certain zones**

**PART F RURAL AND ENVIRONMENTAL DEVELOPMENT** applies to development in the following rural, environmental and large lot residential zoned land:

- |                            |                               |
|----------------------------|-------------------------------|
| - R5 Large Lot Residential | - RU3 Forestry                |
| - RU1 Primary Production   | - E2 Environmental Protection |
| - RU2 Rural Landscape      | - E3 Environmental Management |

**PART G INDUSTRIAL DEVELOPMENT** applies to development in the following industrial zoned land:

- |                          |                         |
|--------------------------|-------------------------|
| - IN1 General Industrial | - IN 2 Light Industrial |
|--------------------------|-------------------------|

Sections of this Part also apply to any developments proposing Rural Industry within the RU1, RU2, and RU3 Zones.

---

**PART H RESIDENTIAL DEVELOPMENT** provides controls for residential development in the following residential, commercial and mixed use zoned land:

- |                                 |                           |
|---------------------------------|---------------------------|
| - R1 General Residential        | - B1 Neighbourhood Centre |
| - R2 Low Density Residential    | - B2 Local Centre         |
| - R3 Medium Density Residential | - B3 Commercial Core      |
| - R4 High Density Residential   | - B4 Mixed Use            |
| - RU5 Rural Village             |                           |

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**PARTS I–L provide specific precinct based controls for development in areas where more detailed studies have been undertaken. Where there are inconsistencies between these PARTS and any other PARTS of this DCP, these Parts prevail.**

**PART I BOWRAVILLE HERITAGE CONTROLS** applies to development proposed in the Bowraville primary or secondary conservation areas identified within this Part.

**PART J SOUTH MACKSVILLE URBAN RELEASE AREA** provides the development controls and design considerations for development in the South Macksville Urban Release Area.

**PART K COASTAL HAZARDS** provides guidelines and controls for development on any land likely to be affected by coastal processes in accordance with the Coastal Hazard Study prepared by SMEC Australia (December 2009).

**PART L URBAN DESIGN STRATEGIES NAMBUCCA HEADS** applies to any development proposed in the Bowra Street and Liston Street precincts in accordance with the Urban Design Strategies prepared by Ruker and Associates Urban Design (April 2009).

**PART M MATTHEW STREET SCOTTS HEAD** provides specific controls for residential development on the eastern side of Matthew Street, Scotts Head in accordance with the Urban Design Strategy prepared by Bennell & Associates (July 2009).

Government Departments, Authorities or bodies, etc referred to in this document may either change their name or have their responsibilities transferred to another Government Department, Authority or body. Users of this DCP are advised to confirm the correct details as they may change after publication of this DCP.

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## A2.0 DEVELOPMENT APPLICATION

### A2.1 EXEMPT AND COMPLYING DEVELOPMENT

Some minor development, known as **EXEMPT DEVELOPMENT** is permitted to be undertaken without the need for development consent. The Exempt Development schedule within the NLEP 2010 and the SEPP (Exempt and Complying Development Codes) 2008 provide details of the types of exempt development.

In addition to exempt development, there is a range of frequently occurring minor developments that may be undertaken as **COMPLYING DEVELOPMENT**. The Complying Development schedule within the NLEP 2010 and the SEPP (Exempt and Complying Development Codes) 2008 provide details of the types of complying development. Subject to compliance with the prescribed requirements, this type of development can be approved upon submission of a Complying Development Application.

### A2.2 DEVELOPMENT APPLICATION PROCESS

Applicants are advised to ensure that the proposed development is a permitted use within the zone applying to the site under the NLEP 2010.

For major applications, discussions with Council are encouraged at an early stage in the development proposal and a pre-lodgement meeting with Council staff may be required. Please contact Council's Environment and Planning Department to discuss if such a meeting is required.

A Statement of Environmental Effects (SEE) is required to be submitted with all Development Applications. The SEE must demonstrate how the proposed development responds to the site analysis and environmental attributes of the site and locality (please refer to Council's Help Guide in Appendix A to determine the level and type of information required).

Applicants should contact Council prior to submitting a Development Application to determine what other studies may be required to accompany the application, for example, a flora and fauna assessment, traffic study, social impact study, bushfire risk management report, etc, may be required.

This DCP should be read in conjunction with the provisions of the NLEP 2010, and other relevant planning instruments and policies.

Nambucca Shire Council is the consent authority for most development in the Shire. However, some development may be subject to provisions of State Government policies. Applicants are advised to consult with Council regarding the requirements of these additional planning controls.

### A2.3 VARIATIONS TO DCP PROVISIONS

The various components of this DCP rely on satisfying certain guidelines and/or specific objectives to ensure good quality, sustainable development outcomes. The DCP, particularly Part H – Residential Development, aims to allow flexibility in the application of such planning controls, where strict compliance is unreasonable or unnecessary.

Variations to any development controls will only be considered if accompanied by a justification statement, which illustrates that the development control is unreasonable or unnecessary in the circumstances and the guidelines and/or objectives of the controls have been achieved. The justification statement should include, but not be limited to information that addresses the following matters:

- Identify the development control(s) which is subject of the variation;
- Identify the guidelines/objectives of that control;
- Demonstrate that the development will not have a greater adverse impact on the environment or amenity of the locality than if compliance was achieved;
- Show how the development will satisfy the guidelines/objectives contained in the LEP and DCP; and
- Justify why compliance with the development control(s) is inappropriate or unreasonable in the particular circumstances of the case.

**Note:** Compliance with the controls in this DCP does not guarantee approval.

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## **A3.0 NOTIFICATION AND PUBLIC PARTICIPATION**

### **A3.1 NOTIFICATION**

#### **A3.1.1 Notification of Adjoining Landholders**

Council shall notify in writing the owners of adjoining land of any proposed development, except where:

- a proposed dwelling or shed is more than 10m from the common boundary of a lot in rural and large lot residential zones and the proposed development is not likely to adversely affect the adjoining land;
- the subject land is vacant and it is proposed to erect a single storey dwelling, meeting the appropriate setback requirements;
- it is proposed to undertake additions or alterations to a single storey dwelling, meeting the appropriate setback requirements;
- the proposed development is a minor or ancillary structure and is considered unlikely to adversely affect adjoining land; and
- the proposal is for a strata subdivision.

#### **A3.1.2 Council discretion to notify a wider area and Public Authorities**

Council may, at its discretion, notify the owners and/or residents of land more distant from the site of the development if, in its opinion, that land may be adversely affected by the proposed development.

Council may also, at its discretion, notify such public authorities (other than relevant concurrence or approval authorities) as, in Council's opinion, may have an interest in a Development Application.

#### **A3.1.3 Notification of Movable Dwellings**

Where an application is received for the erection or placement of a movable dwelling, or the relocation of an existing dwelling house, on any land, Council shall notify all owners of:

- properties within 250m on the same street or streets for corner lots; and
- properties adjoining the rear of the site.

#### **A3.1.4 Notification and Submissions**

Applications that have been notified are to be available for inspection, on request. Council's notification to adjoining and potentially affected landowners, and public authorities, shall indicate a period of no less than 14 days for 'minor' developments and 21 days for 'major' developments, for the receipt of submissions.

Council shall acknowledge, in writing, receipt of any submission. Any submissions, received during the notification period are to be considered by Council prior to determining any Development Application.

Council may, at its discretion, consider submissions received after the end of the notification period.

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## **A3.2 ADVERTISING**

### **A3.2.1 Development To Be Advertised**

Council will advertise applications for new developments listed in Schedule 1 of Part A or additions to a listed item that increases the usable floor area by 25% or more.

### **A3.2.2 Advertising and Submissions**

Council shall publish a notice of all applications for advertised development (as identified in Schedule 1 of Part A) in a local newspaper, in accordance with Section 79A of the Environmental Planning & Assessment Act 1979 and Clause 65 of the Environmental Planning and Assessment Regulation 2000. The notice shall indicate that the application is to be publicly exhibited and submissions accepted for a period of not less than 21 days.

Council shall acknowledge, in writing, receipt of any submission. Any submissions received during the notification period are to be considered prior to determining any Development Application.

Council may, at its discretion, consider submissions received after the end of the notification period.

### **A3.2.3 Notification of Advertised Development**

Advertised development (as identified in Schedule 1 of Part A) is to be notified to adjoining landowners, with submissions being accepted for at least 21 days or a longer period as identified in the advertisement. Council may, at its discretion, extend the advertising period to 28 days, where there may be significant community interest and/or where potential environmental impacts are anticipated. Council shall also extend the advertising period to 28 days for large subdivisions (20 or more allotments) and multi-dwelling housing comprising more than 20 dwellings or greater than 3 storeys in height.

## **A3.3 VARIATIONS/AMENDMENTS PRIOR TO DETERMINATION**

### **A3.3.1 Circumstances in which Council may dispense with advertising and/or notification for variations and amendments received prior to determination**

Council may decide to dispense with advertising and/or notification in the following circumstances:

- Where a Development Application has been publicly advertised and/or notified in accordance with this Plan, and the application is amended or plans substituted which address any concerns raised in submissions received; or
- Where a Development Application has been publicly advertised and/or notified in accordance with this Plan, and the application is amended or plans substituted in response to Council's assessment; or
- Council is of the opinion that the amended application and/or substituted plans will have no greater environmental impact and differ only in minor respects from the original application/plans.

## **A3.4 SECTION 96 MODIFICATIONS**

### **A3.4.1 Notification and Advertisement**

Where an application to modify an existing development consent under Section 96 of the EP&A Act is received, Council shall notify or advertise the application pursuant to the following:

- Applications under Section 96(1) of the Act involving minor error, misdescription or miscalculation shall not be readvertised and/or notified.
- Applications under Section 96(1A) of the Act involving minimal environmental impact shall be readvertised and/or notified.
- Other applications under Section 96(2) of the Act shall be advertised and/or notified to the same extent as originally advertised and/or notified.



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### **A3.4.2 Council discretion for applications with minimal environmental impact**

Notwithstanding the above, where Council considers the proposed modification will not increase any environmental impacts, Council may use its discretion to not advertise or notify to the same extent as the original application lodged under Sections 96(1A) and 96(2) of the Act.

## **A3.5 NOTIFICATION TO LOCAL ABORIGINAL COMMUNITY**

### **A3.5.1 Development referred to LALCs and Aboriginal Representatives/Groups.**

Council shall notify the relevant Local Aboriginal Land Councils (LALC) in accordance with this DCP and/or any other Aboriginal Representatives/Groups identified in any consultation protocols agreed to by Council and the LALCs. The following types of development shall be notified:

- major commercial or retail development where more than 250m<sup>2</sup> of new floor space is proposed;
- development for new educational, health, recreational or community purposes;
- development on land identified as a heritage conservation area;
- development on land identified as being of Aboriginal cultural significance;
- major development of rural land;
- extractive industries;
- attached dwellings, multi dwelling housing and residential flat buildings, where 3 or more dwellings are proposed;
- urban subdivision where more than 3 lots are to be created (excluding strata subdivision, subdivision for lease purposes or subdivision of existing built development)
- tourist accommodation; and
- rural and large lot residential subdivisions (excluding boundary adjustments).

### **A3.5.2 Submissions from LALCs and Aboriginal Representatives/Groups**

Council's notification to an LALC and/or and Aboriginal Representatives/Groups shall indicate a period of no less than 28 days for the receipt of submissions. Any submissions received during this period are to be considered by Council prior to determining any Development Application. Council may, at its discretion, consider submissions received after the end of above period.

## **A3.6 CONSIDERATION OF SUBMISSIONS**

### **A3.6.1 Determination of Applications**

All submissions are to be considered by Council prior to determination of Development Applications.

Council's General Manager (GM) has delegated authority to determine Development Applications. Approval may be granted by the GM except in the following circumstances:

- a There is a request to vary an LEP or DCP standard and there is inadequate justification for such variation.
- b There is a proposed variation of greater than 10% to a maximum height standard or maximum density standard.
- c There is a proposed variation of greater than 10% to a minimum lot size standard.
- d The Development Application has been "called in" by Council.
- e The application is on land owned or under the care and control of Council.

If refusal of an application is proposed, Council will advise the applicant in writing and offer the following options:

- 1 To withdraw the DA; or
- 2 To amend the DA.

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Where a Development Application is incomplete and the applicant has not provided adequate additional information as requested and no other requests for withdrawal or extension of time have been made by the applicant, the General Manager has delegated authority to issue a Notice of Refusal in accordance with the provisions of the Environmental Planning and Assessment Act 1979.

### **A3.6.2 Major Development**

In the case of major development not to be approved under the General Manager's delegation, the application is to be determined at Council's Ordinary Meeting. If considered necessary, Council shall inspect the site prior to the Council meeting.

In such circumstances, the applicant and the authors of all submissions received are to be:

- notified by telephone or, if this is not possible, in writing, of any inspection and the Council meeting;
- invited to attend both the inspection and the Council meeting; and
- invited to address the Council meeting.

Where either the applicant or the author of a submission wish to address Council, they must lodge their request with Council, by telephone or in writing, a minimum of 24 hours prior to the meeting.

Where a number or group of people wish to address the Council meeting, they must select a spokesperson to represent them. Any presentation or address to Council is to be limited to a maximum of five minutes.

If a submission is received that does not object to the application but either raises concerns about a particular aspect of the proposal or requests the imposition of conditions on any approval, Council shall consider such matters when assessing the application.

### **A3.6.3 Minor Development**

Where Council receives a submission, the specific matters may be referred to the applicant for consideration accompanied by a request that the applicant considers the issues in an attempt to reach a mutually agreeable compromise.

Where agreement or a compromise to Council's satisfaction cannot be reached, Council may arrange a site meeting in an attempt to resolve the matter.

## **A3.7 ADVICE OF DETERMINATION**

In the case of notified and advertised development, Council shall advise, in writing, the authors of all submissions received by Council of Council's determination of the relevant Development Application.

Council shall publish a notice of its determination of a Development Application in a local newspaper, in accordance with the Act.

#### **Note:**

- 1 Any submissions made in a petition or pro-forma letter will not be provided with written advice of Council's determination of the Development Application.
- 2 If there is a large number of submissions Council may choose not to provide a written reply to individual submissions but instead rely on the publication of a notice in a local newspaper to advise the public of Council's determination of the Development Application.

## **A3.8 NOTIFICATION AND ADVERTISING FEES**

The fees required for notification or advertising of Development Applications and modification applications shall be in accordance with Council's Annual Management Plan and its Fees and Charges document.

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## **A4.0 CONTRIBUTIONS**

Contributions under Section 94 (contributions towards amenities and services) of the Environmental Planning & Assessment Act 1979 and Section 64 (contributions towards water and sewer augmentation) of the Local Government Act 1993, will apply in accordance with Council's adopted plans at the time the application is determined or in accordance with Council resolutions regarding a specific plan.

Applicants should contact Council to determine which contribution plans apply to a particular site or development type.

Planning agreements are an alternative method of providing Council with contributions and may be entered into if Council is satisfied with a proposal.

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## **A5.0 ENVIRONMENTAL CONTEXT**

### **A5.1 ACID SULFATE SOILS**

Clause 7.1 of NLEP 2010 provides the statutory provisions for development on land containing potential acid sulfate soils.

In areas comprising acid sulfate soils or potential acid sulfate soils, and where significant disturbance to soils will likely result from a proposed development, Council will require a preliminary soils assessment and/or a soils management plan to be submitted with the Development Application (DA).

### **A5.2 BUSHFIRE PRONE LAND**

In areas classified as 'BushfireProneLand' identified on Council's Bushfire Prone Land Map, a DA for subdivision or special purpose development constitutes Integrated Development under Section 91 of the EP&A Act. Applicants will need to provide a bushfire hazard assessment in accordance with Planning for Bushfire Protection 2006 or any other document prepared by the NSW Rural Fire Service that supersedes Planning for Bushfire Protection 2006. A Bushfire Risk Management Plan may also be required to be submitted with the DA for subdivision.

### **A5.3 FLOOD PRONE LAND**

Clause 7.3 of NLEP 2010 outlines the restrictions that apply to any development of flood prone land.

The development of flood prone land must be in accordance with Council's Floodplain Risk Management Plan. Plans are required to show the 1% Annual Exceedance Probability (AEP) flood level affecting any proposed development. The proposed building envelopes, vehicle access and stock refuge areas are to avoid flood prone areas. Subdivision layout should provide a strategy for surface water drainage that will minimise the incidence of nuisance flooding.

### **A5.4 SITE CONTAMINATION**

In accordance with Clause 7 of State Environmental Planning Policy No 55 – Remediation of Land (SEPP No 55), Council will not consent to the carrying out of any development on land unless:

- a it has considered whether the land is contaminated, and
- b if the land is contaminated, it is satisfied that the land is suitable in its contaminated state (or will be suitable, after remediation) for the purpose for which the development is proposed to be carried out, and
- c if the land requires remediation to be made suitable for any purpose for which the development is proposed to be carried out, it is satisfied that the land will be remediated before the land is used for that purpose.

Applicants are required to complete the initial evaluation checklist for land contamination, which is attached to the standard DA form.

If the initial evaluation indicates that there may be contamination, or there is insufficient information available, the proponent will be required to carry out a preliminary investigation, which may involve soil sampling. If the preliminary investigation indicates that contamination is present or likely to be present, and the probable future land use(s) would increase the risk of exposure, Council will require a detailed investigation and a plan of management for remediation works.

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## **A5.5 GEOTECHNICAL CONSTRAINTS**

Steep slopes are generally not suited to intensive development. Where land with medium to steep slopes is to be developed, appropriate measures are required to avoid soil erosion and sedimentation. In this regard, the development layouts should be designed to minimise the need for cut and fill.

In areas likely to be susceptible to subsidence, landslip or any other potentially hazardous ground conditions, Council will require a geotechnical assessment to be submitted with the DA.

## **A5.6 ABORIGINAL CULTURAL HERITAGE**

Clause 5.10 of NLEP 2010 outlines the restrictions that apply to development that may impact on Aboriginal heritage conservation.

Any proposal on land that has, or has the potential to contain Aboriginal cultural heritage values or heritage items will be referred to the Department of Environment Climate Change and Water (DECCW) and the relevant Local Aboriginal Land Council (LALC) for comment.

An archaeological survey, prepared by a suitably qualified person, may be required if it is considered that there may be an impact on potential Aboriginal Cultural Heritage values.

Applicants are encouraged to consult with the LALC and/or submit a copy of the archaeological survey for their consideration. Details of any such consultation should be provided with the DA.

## **A5.7 EUROPEAN HERITAGE**

Clause 5.10 of the NLEP 2010 identifies European Heritage listed land/items and any requirements of development on that land. In some instances a heritage assessment by a qualified person may be required to be submitted with the DA.

Part I of this DCP identifies controls that apply to development in the Bowraville Conservation area.

## **A5.8 FLORA AND FAUNA**

Pursuant to Section 5A of the EP&A Act, Council will need to be satisfied that the proposed development will not have a significant effect on threatened species, populations or ecological communities, or their habitats. A flora and fauna assessment, prepared by a qualified person, may be required to be submitted with a Development Application. A Species Impact Statement (SIS) will be required if there is likely to be a significant effect on threatened species.

In general, existing trees and riparian vegetation are to be retained and preserved wherever practicable. Land clearing should not be undertaken prior to development approval. Details of proposed land clearing to accommodate future building construction should be provided with the Development Application. In this regard any proposed clearing of vegetation should have regard to the following principles:

- prevent land degradation and minimise soil erosion and siltation of waterways;
- retain mature trees, native vegetation and hollow bearing trees;
- retain a variety of native species on the site;
- minimise impact on threatened species and their habitat;
- maintain the scenic and visual quality of the locality;
- retain trees on prominent ridgelines and knolls;
- retain trees and other vegetation in gullies and steeper slopes to prevent erosion;
- retain a variety of forest tree species that are representative of the area;
- conserve and maintain stands of remnant mature forests and significant individual trees such as large fig trees and flooded gums, and stands of remnant forest species; and
- maximise use of native and locally occurring native species within new developments.

Applicants are advised to refer to any other relevant State or Commonwealth legislation that may impact on land clearing, such as the Native Vegetation Act 2003, Threatened Species Conservation Act 1995 and the Environmental Protection and Biodiversity Conservation Act 1999.

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**Part B Section 2.14 relates to the protection of remnant vegetation for proposed subdivisions.**

## **A5.9 WATERCOURSES**

Natural watercourses, drainage channels and riparian zones are to be retained and preserved in their natural state wherever possible, to ensure that their ecological function is not compromised. Recommended buffer zones are stipulated in Part F of this DCP.

Where access is proposed across or through a watercourse or drainage channel, approval for Integrated Development may also be required from the DECCW (Office of Energy and Water) and/or the Department of Industry and Investment (Fisheries Division).

## **A5.10 NOISE**

Council will require a noise assessment report by a qualified acoustical engineer where development adjoins the state railway line, the Pacific Highway or the designated route of the Pacific Highway by-pass. Appropriate design standards and setbacks to these corridors will be required to satisfy any requirements of the Roads and Maritime Services and State Rail.

Council may require a noise impact assessment for new residential or large lot residential development located in the vicinity of existing or planned Employment Lands (Industrial Areas). Applicants may be required to include covenants or restrictions on allotments based on the results of any such noise assessment.

Other Parts of this DCP may also require an acoustic assessment to be undertaken.

## **A5.11 ADJOINING LAND USES**

The compatibility of a proposed subdivision with adjoining land uses must be considered at the design stage. Where appropriate, land use buffers may be required to reduce the likelihood of land use conflict occurring. Recommended buffer distances between residential development and a variety of rural land uses are provided in Part F.

## **A5.12 CLIMATE CHANGE**

In accordance with Clause 5.5 of NLEP 2010, areas at risk from the likely effects of sea level rise must address potential issues within the Statement of Environmental Effects. In determining whether to grant consent to development involving the erection of a building or the carrying out of a work at or above the surface of the ground on land, the potential impacts of climate change, including sea level rise, will be considered. Consideration will be based upon **NSW DECCW Sea Level Rise Policy Statement** estimates for mean sea level rise of 0.4m by 2050 and 0.9m by 2100 (relative to 1990 levels).

## **A5.13 COASTAL PROCESSES**

The Nambucca Shire Coastal Hazard Study (SMEC 2009) is Stage 1 of Council's Coastal Zone Management Plan which has been prepared in accordance with NSW Government Coastal Policy 1997. The SMEC Study provides a number of recommendations for development located in areas likely to be affected by Coastal Processes. These recommendations have been incorporated into Part K of this DCP. Any proposed development located within 250m of the Nambucca Shire Council coastline should refer to Part K to determine if the provisions of that Part apply to a proposed development.

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## A6.0 SITE ANALYSIS

A site analysis, particularly for larger subdivisions and residential flat buildings, is required to ensure that the development is of high quality, minimises environmental impacts to its environment and positively contributes to the context and existing character of the locality. A thorough site analysis will ensure that the subdivision layout or building design addresses existing and possible future opportunities and constraints on both the principal site and its surrounds.

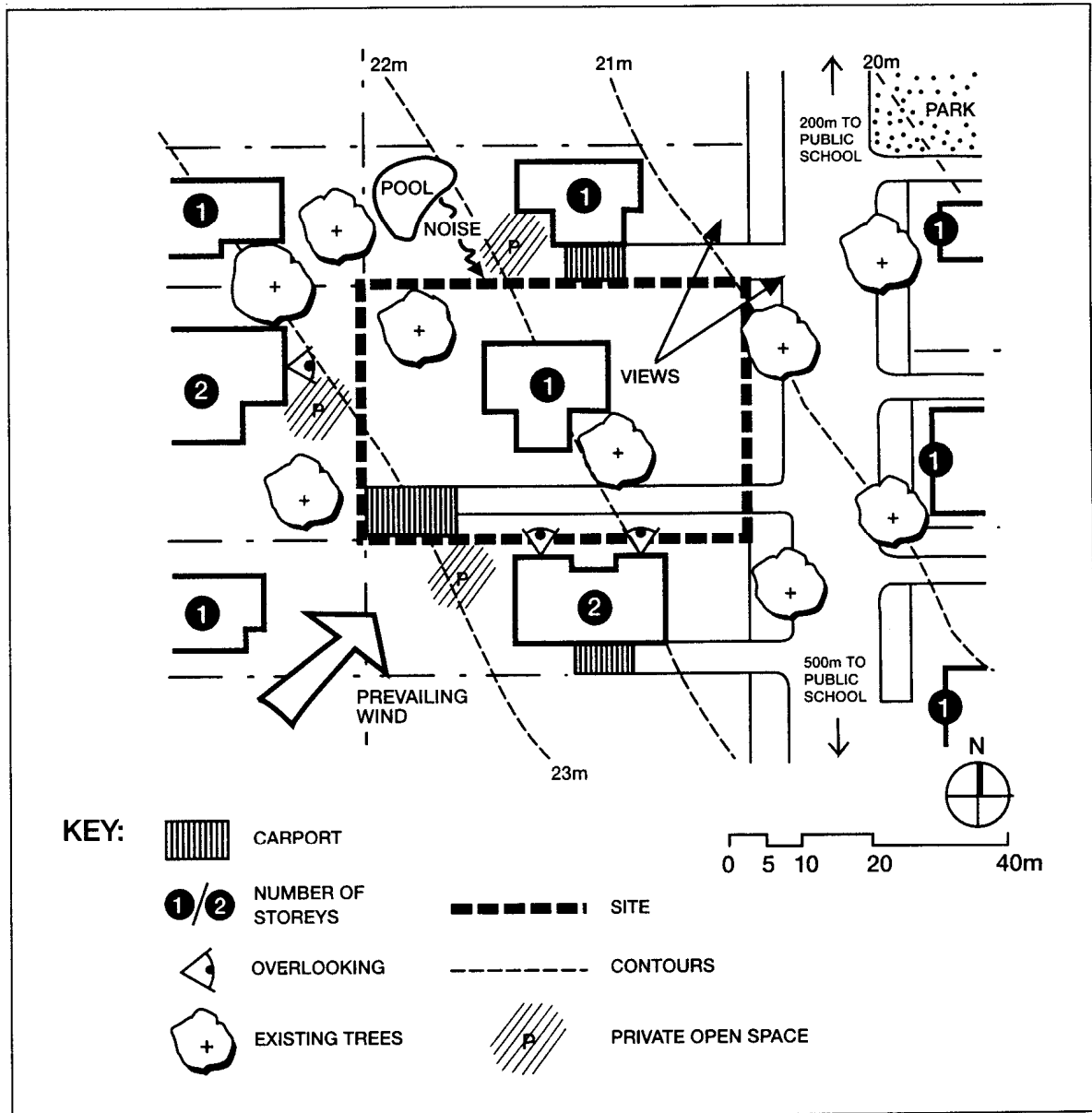
An analysis of the site and context is a fundamental stage of the design process, and should support many key design decisions relating to the proposal. The site analysis may assist in minimising issues relating to noise, overshadowing, community safety, access, views, privacy, energy consumption and waste generation.

A site analysis must be based on a survey drawing produced by a qualified surveyor and contain a reference number and date. The site analysis should include plans and section drawings of the existing features of the site, at the same scale as the site and landscape plan, together with appropriate written material.

Information required in a site analysis may include, but is not limited to:

- site dimensions;
- site area;
- north point;
- location of site in relation to shops, community facilities and transport;
- form and character of adjacent and opposite buildings in the streetscape, including both sides of any street that the development fronts;
- location and use of any existing buildings or built features on the site;
- location and important characteristics of adjacent public, communal and private open space;
- location, use, overall height (in storeys and metres) and important parapet/datum lines of adjacent buildings;
- location and height of existing windows and balconies on adjacent properties, location, height and characteristics of adjacent walls and fences;
- the location of major trees (any tree over 4m high, or with a branch spread of over 3 metres) on site and on adjacent properties including street trees (identified by size, botanical and common names);
- topography, showing spot levels and/or contours at 0.5m intervals for the site, adjoining streets and land adjoining the site;
- views to and from the site;
- prevailing winds;
- orientation and overshadowing of the site and adjoining properties by neighbouring structures and trees;
- geotechnical characteristics of the site and suitability of development;
- pedestrian and vehicular access points (existing and proposed);
- location of utility services, including electricity poles;
- stormwater drainage lines, natural drainage, kerb crossings and easements;
- significant pollution sources on and in the vicinity of the site, particularly noise or odour pollution sources;
- assessment of site contamination, and where required a proposed remediation strategy and a statement from a recognised expert that the site can be remediated and made suitable for the proposed use;
- street frontage features including poles, trees, kerb crossovers, bus stops and other services, characteristics of, and distance to any nearby public open space; and
- information on any nearby bushland or environmentally sensitive land.

Figure A1: Sample Site Analysis Plan





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## **Part A — Schedule 1 – Development to be Advertised**

- Animal Boarding and Training Establishments
- Amusement Centre
- Aquaculture
- Attached Dwellings
- Buildings over 14m in height
- Brothels or Sex Service Premises
- Caravan Parks
- Community Facility
- Educational Establishments
- Entertainment Facility
- Environmental Facilities
- Extractive Industries that are not Designated Development
- Heritage Items – Development Applications involving the demolition of a heritage item, or the development of land or of a building identified as a heritage item
- Hospitals
- Hotel or Motel Accommodation
- Heavy Industry
- Integrated Housing
- Intensive Livestock Agriculture
- Libraries
- Liquid Fuel Depot
- Marinas
- Multi Dwelling Housing
- Multiple Occupancies
- Passenger Transport Facility
- Places of Assembly
- Places of Public Entertainment
- Places of Public Worship
- Pub
- Public Buildings in Residential Zones
- Recreation Areas (with the exception of children's playgrounds and facilities considered by Council to have a minor environmental impact)
- Recreation Facility (Indoor)
- Recreation Facility (Major)
- Recreation Facility (Outdoor)
- Recreation Vehicle Area
- Registered Clubs
- Residential Flat Buildings
- Restricted Premises
- Tourist and Visitor Accommodation
- Seniors Housing
- Service Stations
- Shopping Centres
- Stock and Sale Yards
- Subdivision, where three or more additional allotments will be created, excluding subdivision for lease purposes and strata title subdivision
- Threatened Species Development (ie any Development Application requiring a species impact statement)
- Tourist Accommodation
- Vehicle Sales or Hire Premises
- Waste Management Facilities that are not Designated Development

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## PART B — SUBDIVISION

### B1.0 INTRODUCTION

#### B1.1 APPLICATION OF PART

This Part applies to any Development Application for subdivision within the Nambucca Shire Local Government Area.

### B2.0 GENERAL REQUIREMENTS

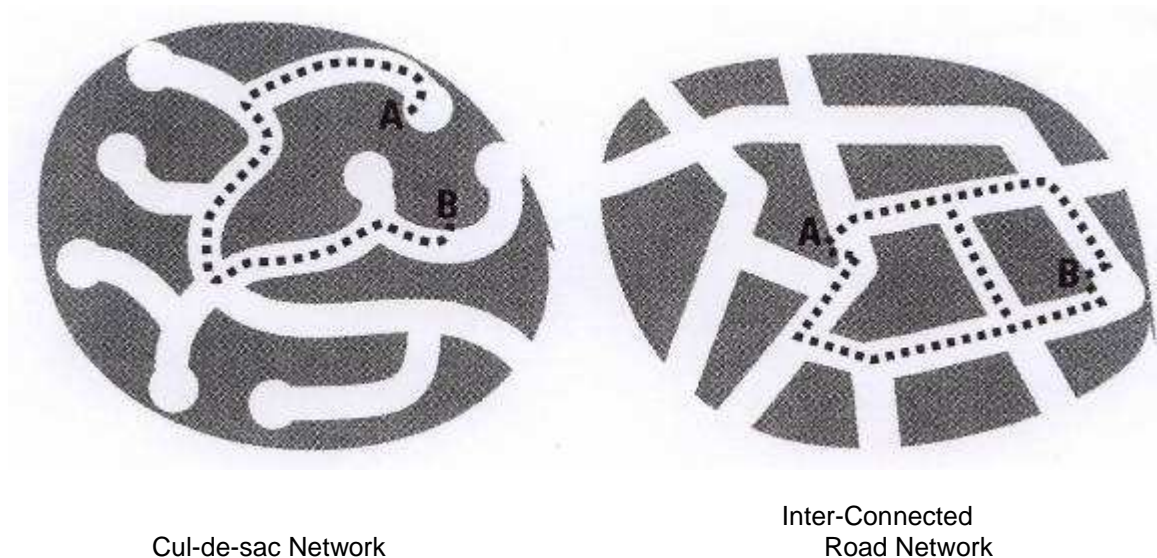
#### B2.1 DESIGN PRINCIPLES

Subdivision design is about creating lot aspect, shape and density, in combination with site characteristics such as topography and vegetation, to achieve an optimum mix of appropriately sized and orientated lots. Subdivision design must facilitate the intended future use of land.

Good subdivision design will respond to natural systems, topographic features and cultural remnants to produce a rich and satisfying environment where vegetation regeneration is achievable.

The subdivision design must also promote pedestrian access, bicycle use and public transport options. Such measures will reduce the amount of energy required for transportation purposes, and will thereby reduce greenhouse gas emissions. The promotion of walking and cycling opportunities will also provide significant health benefits to the population.

These requirements can be met by maximising the ability to travel directly between any given origin and destination, by providing for a network of inter-connected roads, rather than a network of cul-de-sacs and no through roads.



**Figure B1: An inter-connected road network provides greater accessibility than a network of cul-de-sacs**

In Figure B1 above, the disconnected cul-de-sac design shows a long distance from A to B, and only one route is available. In comparison, the inter-connected road network shows shorter distances between A and B and a choice of routes is available.

## B2.2 LOT ORIENTATION

### B2.2.1 Orientation to Street

Lots should be designed to allow for the erection of buildings that present a building front to the street. Lots that back onto a collector road are not permitted, as these are likely to result in the erection of continuous rear fences along the collector road, behind the subdivision. This will result in the collector road having an unattractive streetscape, and an insecure pedestrian environment as opportunities for casual surveillance of the street from adjoining buildings will be foregone. Where there is no alternative, greater verge widths on the collector road will be required to provide for substantial setbacks and landscaping to the rear fences.

In general, residential lots should be orientated such that they have one street frontage only, to provide for adequate privacy and a sense of security.

### B2.2.2 Energy conservation

- Energy conservation and access to sunlight are strongly correlated with the orientation of dwellings and the location of the living areas, which may be influenced by the lot orientation. Residential and large lot residential lots are therefore to be orientated to facilitate the siting of dwellings to take advantage of solar access and breezes, taking into account likely dwelling size and the relationship of each lot to the street.
- On roads running north-south (resulting in lots with an east-west orientation), lots may need to be widened to provide for solar access and to prevent overshadowing of dwellings and private open space on adjoining lots.

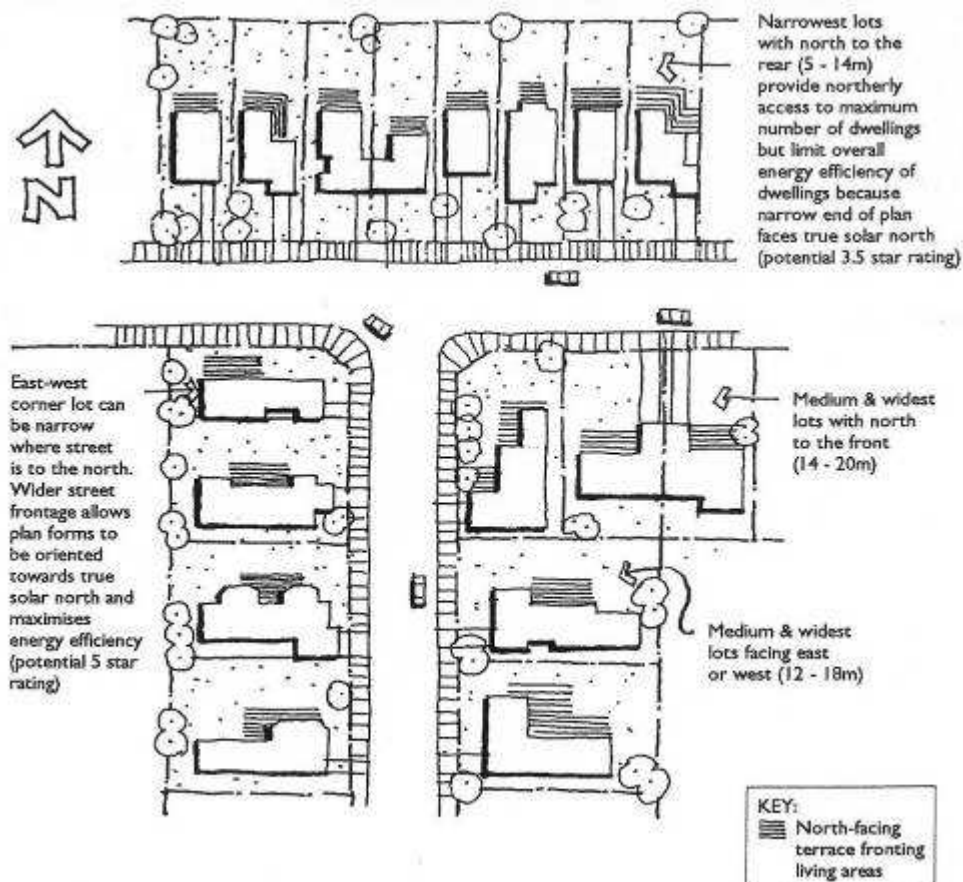
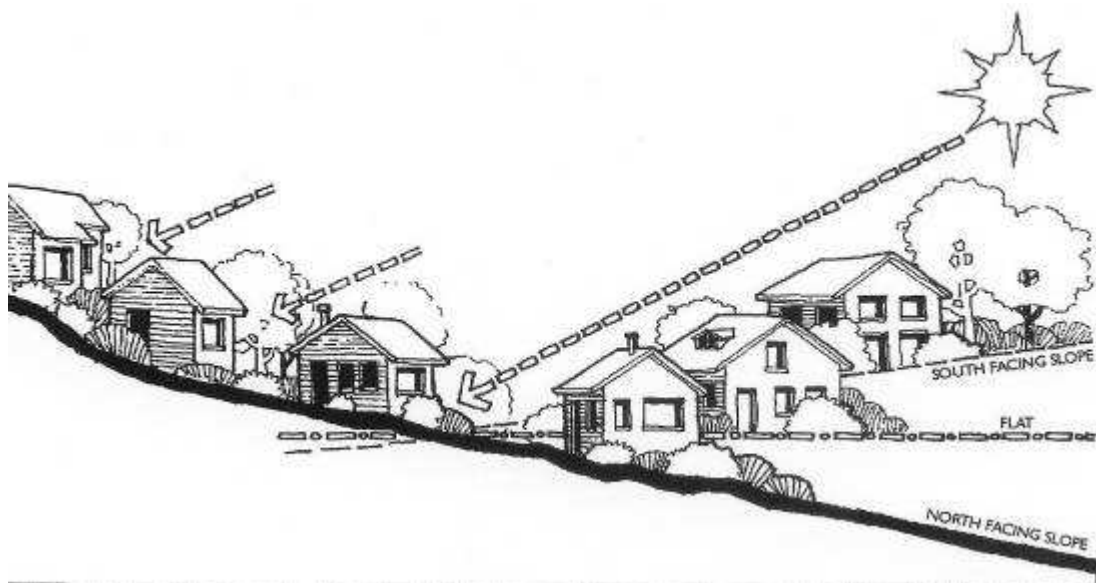


Figure B2: Lot orientation and solar access principles

- Generally, flat sites provide better solar access than sloping sites. Where a site does slope, north facing slopes improve solar access opportunities. Therefore, to maximise lots with good solar access, north facing slopes should contain a higher proportion of small lots. South facing slopes have reduced solar access and are therefore suited to larger size lots.



**Figure B3: Slope and solar access**

Where land has a slope greater than 5%, lot design should provide for dwellings to be generally parallel with the land contours, to minimise the need for earthworks. Special care should be taken in the configuration of allotments to:

- minimise the need for boundary retaining walls;
- minimise potential for overlooking of adjoining properties;
- maintain solar access (greater distance between dwellings will generally be required to achieve the same solar access as on level sites or north facing slopes).

## **B2.3 ROAD NETWORKS AND DESIGN**

### **B2.3.1 Objectives**

The objectives of this section regarding road networks and design are to:

- provide a distinctive and hierarchical network of roads with clear physical distinctions between each type of road, based on function, capacity, vehicle speeds and public safety;
- provide acceptable levels of access, safety and convenience for all road users, while ensuring acceptable levels of amenity, and protection from the impact of traffic; and
- establish a road network which provides –
  - functional and accessible bus routes
  - safe and convenient movement of pedestrians and cyclists
  - integrated natural drainage and open space systems
  - for the efficient provision of public utilities networks
  - for the provision of access to adjoining land suitable for future development
  - for appropriate lot orientation to maximise solar access.

### B2.3.2 Road Hierarchy

Within the internal road network of a typical residential estate, up to five distinct levels of roads may be provided. Each class of road in the network serves a specific set of functions and is designed accordingly.

#### Minor Shareway

A minor road which carries the lowest volume of traffic, providing driveway access to no more than three lots on each side and forming a link between two access places. Vehicles, pedestrian and recreation use is shared, with design to encourage priority for pedestrians.

#### Access road (or cul-de-sac)

A minor road which carries a low volume of traffic, providing direct access to a limited number of lots. A Shared zone where pedestrians have priority.

#### Local road

A minor road which carries a higher volume of traffic and provides direct access to lots. A Shared zone where traffic access has priority.

#### Collector road

A road linking access roads to major roads, possibly providing bus routes and giving restricted access to lots.

#### Local Distributor road

A road which connects the internal road network with the external major (arterial) road network and giving access to lots.

### B2.3.3 Design Standards

- Where subdivision involves the construction of new roads, the road network to be established shall be designed in accordance with Section D1 of Council's Aus-Spec #1 Design Specification regarding road capacity; road reserves and carriageways; design speeds; intersections; vehicle turning areas; shared pedestrian and cycle ways; and roads in areas subject to bushfire hazards. The following standards will apply:

**Table B1 - Public Road Widths**

Road Type	Carriageway (minimum)	Verge (minimum)	Road Reserve (minimum)	Max No of Lots Served	Design Speed
Minor Shareway	3.5m - 5.5m	3.0m	10m	6	15 kph
Access Road	5.5m - 7m	3.5m	13m	30	25 kph
Local Road	7.0 – 8m	4m	15m	170	50 kph
Collector Road	11m	4m	20m	300	60 kph
Distributor Road	13m	4.5m	22m	300	60/80 kph

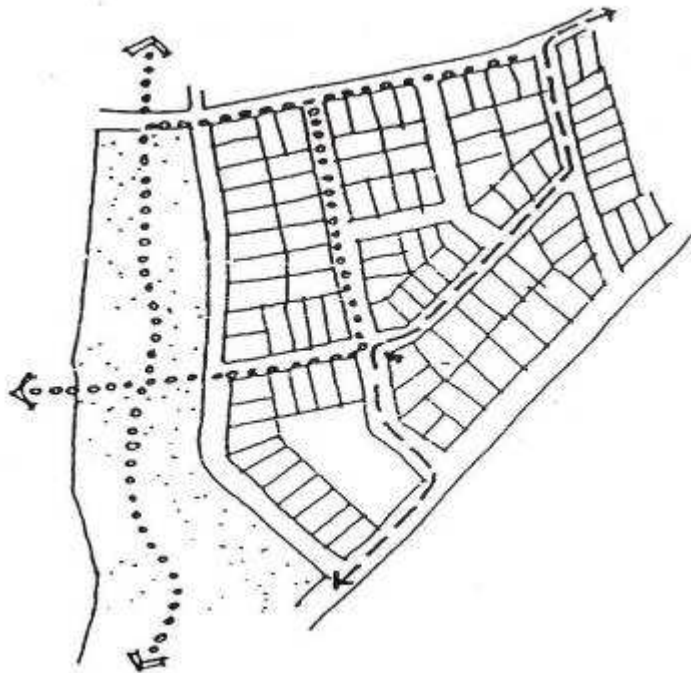
- The geometric design of roads shall comply with relevant Austroads or RMS Design Guidelines.
- Lesser standards may be considered for integrated housing projects, providing it can be demonstrated that the design of the proposed roads can satisfy the objectives referred to in 2.3.1.
- A combination of measures may be required to limit design speeds by limiting street length, introducing bends and other traffic management measures such as reduction in carriageway width, speed humps, etc.

### B2.3.4 Road Layout

- Roads running east-west and north-south are preferred, as they provide for lots with acceptable solar orientation as stated previously



- Long cul-de-sacs should be avoided, as these reduce accessibility for public transport services, emergency service vehicles and waste disposal vehicles. Cul-de-sacs should be limited to 100m in length.
- The appropriate type and design of roads are to be provided in accordance with Section D1.07 of Council's Aus-Spec # 1 Design and Construction Specifications.



**Figure B4: Through road network for accessibility**

### **B2.3.5 Drainage Function of Roads**

In many cases, roads will serve dual functions – transport and drainage. In these cases, flows are to be contained within the road reserve. Depths and velocities will be restricted in accordance with the design criteria included within "Australian Rainfall and Runoff" (IE Aust 1987). Drainage retention devices and material stormwater traps should be employed in all new subdivision where runoff has access to a waterway.

### **B2.3.6 Road Names**

Street name signs shall be erected after release of the Subdivision Certificate at the junction of all roads in the subdivision in accordance with Council's guidelines. Proposed street names in accordance with Council's Road Naming Policy shall be submitted for approval by Council prior to release of the Construction Certificate.

### **B2.3.7 Street Lighting**

In all new subdivisions where lighting is required the developer is required to install low energy use 42 watt CF Suburban Eco lamps or 70 watt High Pressure Sodium (HPS) lamps when the ECO lamp is not feasible.

## **B2.4 PEDESTRIAN AND CYCLE WAY NETWORKS**

### **B2.4.1 Objectives**

The objectives of this section are to:

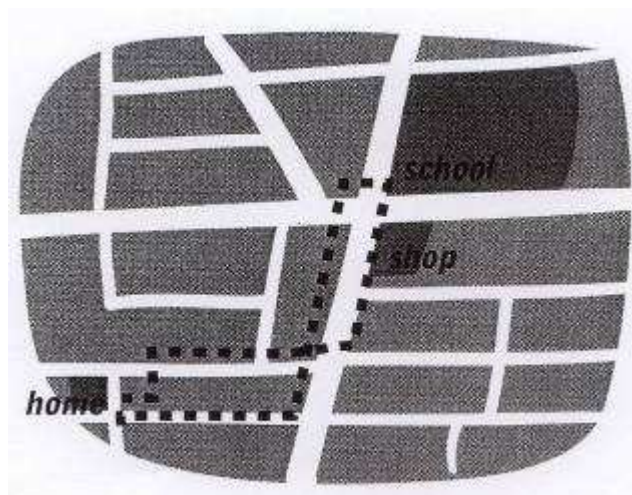
- Provide highly interconnected urban environments that encourage pedestrian and cycle usage in comparison to motor vehicle trips;
- Provide efficient and safe access to public transport routes, open space areas, community and education facilities; and



- Reduce vehicle dependency.

## B2.4.2 Controls

- Pedestrian and cycle ways links shall be provided to connect roads (particularly cul-de-sacs), and to enable travel to and from potential public transport routes, public reserves, education facilities and community facilities.
- The network shall be combined in appropriate locations to provide shared pedestrian/cycle way facilities.
- In urban areas, a minimum 1.2m wide concrete pavement is to be provided on at least one side of the road reserve. Where the concrete pavement is to serve as a shared pedestrian/cycleway, a minimum 2.5m width will apply.



**Figure B5: Pedestrian and cycle way networks to link dwellings with community facilities**

- All cycle ways are to be provided in accordance with AUSTROADS (Part 14) 'Guide to Traffic Engineering Practice Bicycles' and Section D9 of Council's Aus-Spec # 1 Design and Construction Specifications. Consideration must be given to provision of suitable access for motorised scooters (gophers) which are increasingly used by an ageing population.
- Pedestrian and/or cycle way networks are to be constructed at the applicant's expense, as part of any development consent. All cycle ways should be clearly marked and signposted. Adequate lighting should be provided for security reasons.

## B2.5 BUS SERVICES

### B2.5.1 Objectives

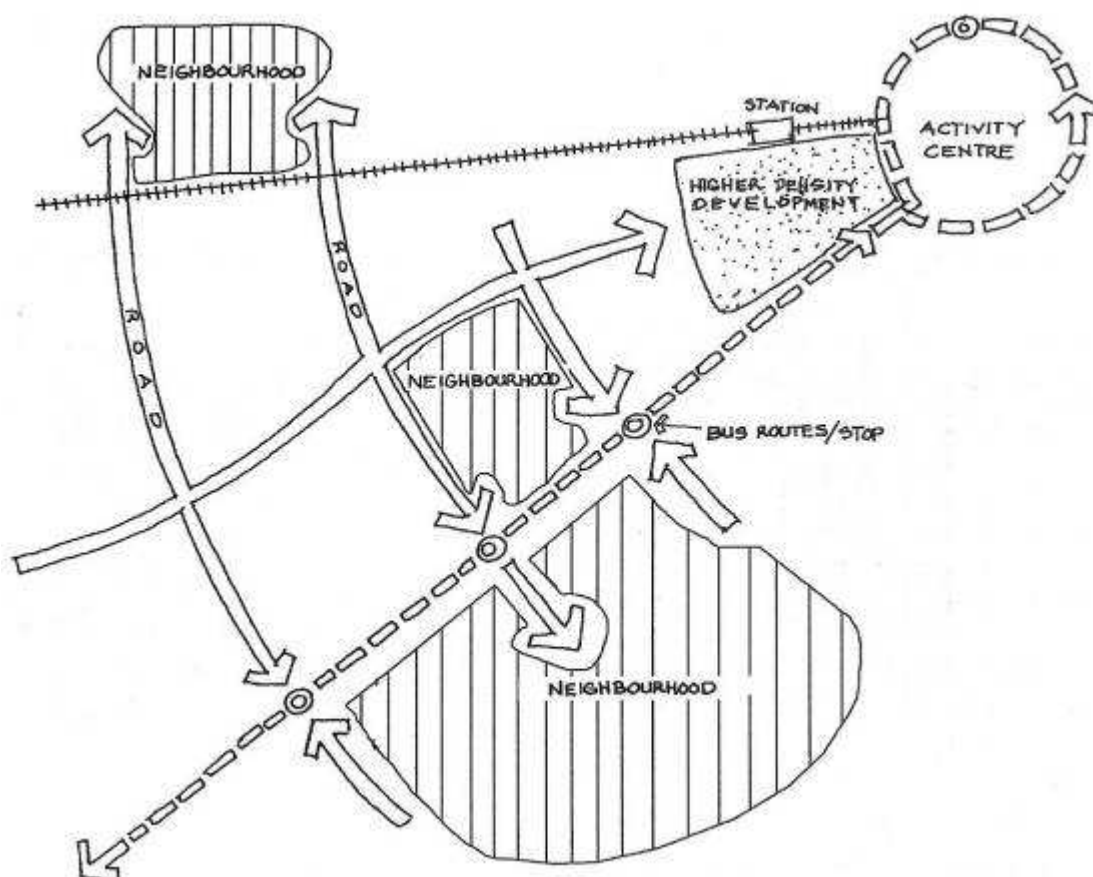
The objective of this section is to:

- Ensure a functional and safe road network is provided for bus services;

### B2.5.2 Controls

- Bus route planning for major new subdivisions is to be undertaken in conjunction with the local bus companies that service the locality. Suitable areas for bus stops and layback areas should be identified on the subdivision plan.
- Subdivision design should allow for a circuitous bus route, where the number of lots within a short walking distance of a potential public transport route are maximised. The road network is to be designed to ensure that bus routes can be provided within acceptable walking distances from all dwellings. Generally this distance is not to exceed 400m in urban areas. A greater distance may be acceptable in large lot residential subdivisions.

- Roads for bus services must be constructed to a collector road standard (minimum 11m sealed width in a 20m wide road reserve). Any subdivision that creates a new or extended bus route shall provide bus shelters and turn around areas in appropriate locations in accordance with Section D1.21 of Council's Aus-Spec # 1 Design and Construction Specifications.



**Figure B6 - Subdivision layout to encourage public transport, cycling and walking**

## **B2.6 PUBLIC OPEN SPACE FOR RESIDENTIAL AREAS**

### **B2.6.1 Objectives**

The objectives of this section are to:

- provide opportunities for outdoor recreation and social activities, both active and passive; and
- provide landscaped environs that contribute to a unique community identity and encourage an active, healthy lifestyle.

### **B2.6.2 Provision of open space**

- Where open space is not provided as part of a subdivision proposal, Council will impose development contributions for open space under Section 94 of the EP&A Act.
- For larger residential subdivisions, Council may require the dedication of public open space. This will largely depend on the proximity to existing parks and the need for additional parks.
- Where the dedication of public open space is required, Council will require 70m<sup>2</sup> of public open space per new residential lot. This is based on the accepted standard of 2.8ha of public open space per 1,000 persons, and an assumed average occupancy rate of 2.5 persons per lot (ABS Census data 2001).
- Council will only accept the dedication of new parks, fully embellished to Council requirements, with a minimum area of 2,000m<sup>2</sup>.

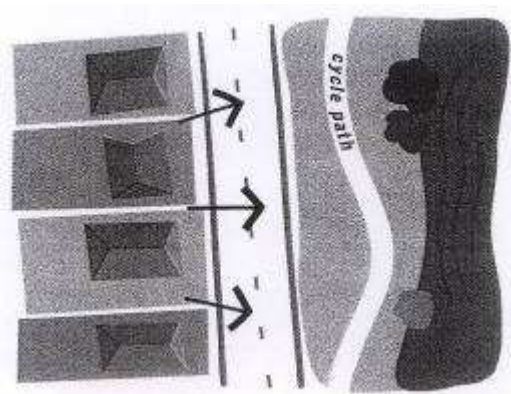
### B2.6.3 Layout of open space

- The layout of future public open space should provide opportunities for:
  - passive and active recreation;
  - conservation of natural and cultural features;
  - amenity to provide relief from the built urban environment;
  - stormwater management;
  - pedestrian and cycle ways; and
  - buffer areas between incompatible land uses.
- In the design of larger residential subdivisions where Council requires the dedication of public open space, the criteria set out in the following table will apply. Where all proposed lots are within the prescribed distance of existing parks, dedication may not be required.

**Table B2: Size and Location Criteria for Public Open Space**

Park Type	Size	Maximum distance from all urban dwellings
Small Local	Minimum 2,000m <sup>2</sup>	300m via a safe walking route
Large Local	4,000m <sup>2</sup> – 10,000m <sup>2</sup> (1 hectare)	500m via a safe walking route
District	30,000m <sup>2</sup> (3 hectares)	2,000m via either the road or pedestrian network

- New open space areas should be bound by perimeter roads where possible, to provide for ease of access, and to allow for casual surveillance from the road and adjoining dwellings, for security reasons.



**Figure B7: Open space bound by perimeter roads allows for casual surveillance**

### B2.6.4 Multiple use open space

- A range and combination of recreational uses should be provided for.
- Small local parks will primarily provide passive recreation, while larger local parks are to incorporate both active and passive recreational activities.
- District parks should incorporate playing fields and other sports facilities.
- Connectivity between residents and all parks should be facilitated through cycle and pedestrian networks.
- Public open space should seek to retain existing significant watercourses in their natural state. Provision should be made for natural stormwater management features such as wetlands, detention basins, ponds and lakes. Developers may be required to maintain such systems for a period of time determined by Council. This may be achieved via the use of bonds, lease agreements or a predetermined handover date.
- Where necessary, public open space areas should include provision for the construction of gross pollutant traps and other stormwater quality and pollution control measures.
- Landscape design for public open space should incorporate retention of remnant vegetation to protect flora and fauna habitats and wildlife corridors.
- Council will not accept land that cannot be developed as open space.

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## **B2.7 WATER AND SEWERAGE**

### **B2.7.1 Urban Subdivision**

- Council will require all urban lots to be connected to reticulated water supply and sewerage. Where previously undeveloped urban-zoned land is subdivided, Council may permit any residual lots with an area greater than 1,500m<sup>2</sup> to remain unconnected. In such cases, Council will require the imposition of a restriction-as-to-user on the relevant title, under Section 88B of the Conveyancing Act, prohibiting the erection of a dwelling without Council's consent.
- In the case of larger developments, it may be necessary for Council to upgrade its water and sewer infrastructure. Where necessary, additional pumping stations, rising mains and extensions of mains shall be provided at the applicant's expense.
- Reticulated Water and Sewerage Systems are to be provided in accordance with Council's Water and Sewer Design Specification.
- Easements for provided within proposed lots area required to be 3m wide. Design of subdivision layouts should take into consideration this easement in order to ensure appropriately sized dwelling envelopes can be provided on each lot.

### **B2.7.2 Rural Subdivision**

- Generally, Council will not permit rural and large lot residential lots to be connected to either Council's reticulated water supply or reticulated sewer systems. Council does not support the connection of rural or large lot residential lots to either systems as these systems have been designed to cater for urban development only. More details on water supply and on-site effluent treatment are provided in Section 3.3.3.– Water Supply and Section 3.3.4– On-site Effluent Disposal.

## **B2.8 STORMWATER DRAINAGE**

### **B2.8.1 General**

- A stormwater concept plan should be submitted with any DA for urban subdivision.
- Stormwater systems are required to adopt 'best management practices'.
- Undeveloped residential land with steep slopes may pose particular problems for the provision of suitable stormwater disposal. In such instances, easements for stormwater created across adjoining land may be an acceptable solution.
- Stormwater drainage systems shall minimise runoff, and where possible accommodate runoff within the site. This can be achieved by using techniques such as retention basins, detention ponds and reuse systems.
- Existing natural drainage systems shall be retained where possible. For new major drainage systems, network design should attempt to mimic natural watercourses through the use of open channels including meandering plans, pool and riffle zones, natural materials and riparian vegetation.
- All drainage systems are to be designed to prevent public access to any hazardous drainage and water quality facilities.
- Detailed engineering plans will only be required at the Construction Certificate stage.
- Guidelines for Stormwater Drainage Systems are provided in Section D5 of Council's Aus-Spec #1 Design Specification or within the DECCW document "Managing Urban Stormwater".

### **B2.8.2 Peak Flows**

- Post-development peak stormwater systems should maintain pre-development flow levels, while reducing risk of damaging peak flow events. This is to ensure that post-development peak flows do not result in additional adverse impacts on downstream aquatic environments, watercourses and property. This can be achieved by:
  - design of the subdivision and road layouts,
  - retention of water on-site through recharging the local water table,
  - detention of water on individual lots or within local open space, and
  - reuse on individual lots.

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Where retention or detention is proposed to restrict post-development peak flows, Council will require the construction of the necessary devices prior to release of the Subdivision Certificate. Such devices are to be constructed at the applicant's expense. Where reuse is proposed, Council will require the imposition of positive covenants, under Section 88B of the Conveyancing Act, requiring the construction or installation of the relevant works as part of any development of an individual lot.

### **B2.8.3 Stormwater Quality**

- Maintaining existing peak flows and preventing excessive velocities will minimise the transport of litter and other gross pollutants. Use of retention and detention basins, grassed swale drains and retention of natural watercourses, including wetlands and pool and riffle zones, will facilitate the removal of sediment, oxygen-depleting organic matter and other pollutants.
- Other specific stormwater quality improvement measures may also be required. These may include artificial wetlands, sedimentation basins and gross pollutant traps, such as trash racks.
- Council will require the construction of any necessary stormwater quality devices prior to release of the Subdivision Certificate. Such devices are to be constructed at the applicant's expense.

### **B2.8.4 Connection to Existing Drainage Network**

- Stormwater runoff and drainage must only be discharged from lots at a "lawful point of discharge". Lawful points of discharge are to be on or adjacent to the site and may be:
  - natural watercourses or waterways to which the development site naturally drains; or
  - existing constructed public drains, with discharge being agreed to by Council.
- Where no acceptable existing lawful point of discharge currently exists, the applicant must:
  - dedicate to Council connecting reserves or easements that provide legal continuity from the site to an off-site legal point of discharge into a natural watercourse or waterway or suitable public drain, ie in an appropriate location with sufficient capacity; and
  - construct the necessary connecting drainage works.

## **B2.9 ELECTRICITY**

### **B2.9.1 General**

- Electricity supply services are to be provided to all proposed lots, including any network upgrades required as a result of a development proposal.
- Written evidence of compliance with the electricity supplier's requirements must be provided to Council prior to release of the Subdivision Certificate.
- Any easements that may be required by the electricity supplier are to be indicated on the plan of subdivision prior to release of the Subdivision Certificate.

#### Residential and Business zones

Electricity supply is to be provided underground for land zoned Residential and Business. This is to improve the visual amenity of urban areas.

#### Rural zones

Electricity supply is to be generally provided overhead for rural areas. This is to ensure that electricity supply is not cost prohibitive in rural areas.

#### Industrial zones

Electricity supply is to be provided overhead for all new industrial subdivisions (as resolved by Council on 7 April 2005). This is to ensure that electricity supply is cost effective in industrial areas, should power supply upgrade be required for specific industries. Excessive costs for upgrading underground supplies could deter energy intensive industries from relocating to the Nambucca Shire.

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### **B2.9.2 On-Site Generation**

- Council supports on-site renewable energy generation systems (particularly solar), combined with connection to the reticulated electricity supply.
- Council will not permit reliance on on-site renewable energy electricity generation systems in lieu of connection to the network, except for rural allotments with an area of 40 hectares or more.
- Where an on-site renewable energy generation system is proposed as the sole supply for a rural lot, Council will require the imposition of a restriction-as-to-user on the Title, under Section 88B of the Conveyancing Act, warning prospective purchasers that reticulated electricity supply is not connected and any extension of supply will be at the purchaser's cost.

### **B2.10 TELECOMMUNICATIONS**

- Telecommunication services are to be provided to all proposed lots.
- Written evidence of compliance with the telecommunication provider's requirements must be provided to Council prior to release of the Subdivision Certificate.
- Easements that may be required by the telecommunication provider are to be indicated on the plan of subdivision prior to release of the Subdivision Certificate.

### **B2.11 SERVICE EASEMENTS**

- Where easements for stormwater, water or sewer are required across adjoining private land, Council will require the creation of easements over affected land, prior to the issue of Development Consent. This is to ensure that any approved development can be carried out, regardless of whether there is a change in ownership of the adjoining land. As development consents have a period of 5 years in which to be acted upon, it is possible that within this time frame, adjoining land may change ownership. The new owner of the adjoining land may not wish to consent to the creation of the easements required for the approved development. Such a situation could result in the approved development no longer being able to proceed. In the case of new release areas, this could also impact on other adjoining stages of development, which would not be a desirable outcome.
- As an alternative to the creation of easements prior to issue of Development Consent, a Deferred Commencement consent may be issued, with a condition stating that the consent will not operate until such time as the required easement has been created and registered on the Land Title of all affected properties.
- In either case, the consent in writing to the creation of an easement from the owners of all affected land will be required to be submitted to Council with the DA for subdivision.

### **B2.12 TITLE RESTRICTIONS**

- Council will not support the imposition of any title restrictions (under Section 88B of the Conveyancing Act) that seek to prohibit on new lots any land use that is permissible under NLEP 2010.
- Council will require title restrictions in certain circumstances. These may relate to issues such as bushfire asset protection zones, vegetation buffers and on-site effluent disposal requirements and indicative building envelopes for large lot residential subdivisions. In these cases, Council will include conditions of consent that specify the title restrictions that are to be imposed.
- Council is not bound to enforce Section 88B title restrictions placed by private developers on items such as building materials, types of construction, location, height of buildings and lot sizes.

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## **B2.13 STRATA TITLE & COMMUNITY TITLE SUBDIVISION**

### **B2.13.1 Subdivision of Existing or Proposed Buildings**

No minimum areas apply to strata title and community title lots where subdivision of residential units and commercial and industrial development is proposed. A minimum lot size of 232m<sup>2</sup> will apply to Integrated Housing development.

Final Strata Title plans will not be released for registration until such time as the approved building development has been completed in accordance with Development Consent.

### **B2.13.2 Subdivision of Vacant Land**

Community Title subdivision of vacant land is permissible with Development Consent. Strata Title of vacant land will not be permitted, as the intent of Strata Title legislation is to enable separate title of buildings only.

### **B2.13.3 Car Parking**

Separate lots for car parking purposes only will not be approved under strata or community title subdivision. Where available, a minimum of one car space is to be allocated to each residential unit.

Visitor car parking spaces should form part of the common property (under Strata Title) or community lot (under Community Title).

### **B2.13.4 Community Title Provisions**

Community title legislation enables the creation of private development lots and common property (community lot) where proposed future uses of the private lots can be specified in a community management statement and future use of common property can be specified in a development contract. A community title scheme is managed by the community association.

#### Development Contract

A Development Contract must be provided for all community title schemes. A draft of the contract shall be provided with the DA for subdivision. It primarily operates as a construction agreement between the developer and members of the community title scheme in relation to the use of common property areas and in relation to the provision of various facilities or amenities. The development contract is signed by the developer and the Council.

#### Management Statement

A Management Statement must be provided for all community title schemes. A draft of the statement must be provided with the DA for subdivision. The final statement must be lodged with the Land and Property Information office for registration with the final subdivision plan. The statement should contain details of the design concept for future development within the scheme; architectural and landscape guidelines for future development; and rules regarding access to land; use of common property; services; insurance etc.

#### Common Driveways

The common driveway in a community title scheme is ordinarily provided as a community lot. Table 3 provides the minimum required standards for any common driveway in a community scheme.

**Table B3: Common Driveway Widths**

<b>Number of Lots Served</b>	<b>Minimum Common Driveway Corridor Width</b>	<b>Minimum Concrete Driveway Width</b>
1	4.5m	2.5m
2	5.0m	3.0m
3	7.0m	5.0m
4 and more	8.0m	5.5m

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## **B2.14 WILDLIFE MANAGEMENT AND LANDSCAPE ECOLOGY**

### **B2.14.1 Objectives**

The objective of this section is to:

- Maintain and enhance the ecological function of existing vegetation likely to provide landscape connectivity for locally occurring flora and fauna species.

### **B2.14.2 Controls**

- An application for subdivision shall identify any remnant native vegetation located on the land subject to the proposed development.
- The applicant shall identify how they intend to ensure that landscape connectivity for local flora and fauna species is maintained or enhanced post subdivision.
- Council may require remnant vegetation to be protected and managed post development to ensure integrity and function of such vegetation is maintained or enhanced.
- Where necessary Council may require the protection and maintenance of any remnant vegetation be provided through a '*public positive covenant*' or '*restriction-as-to-user*' under the Conveyancing Act 1919.



## B3.0 ZONE REQUIREMENTS

### B3.1 RESIDENTIAL ZONES

#### B3.1.1 Primary Standards

Clauses 4.1 and 4.2 of NLEP 2010 provide the development controls that apply to residential subdivision.

##### Minimum Lot Sizes

- Refer to the Lot Size Map contained in NLEP 2010.

##### Vehicular Access and Street Frontage

- All lots must have a minimum street frontage of 12.0m, unless they are battleaxe lots. This also applies to lots that front cul-de-sacs.
- All lots must be provided with all-weather vehicular access.

##### Dwelling Envelope and Private Open Space

- All lots should have the appropriate area and dimensions for the siting and construction of a dwelling and any ancillary outbuildings, the provision of private outdoor space, as well as convenient vehicle access and parking. The dwelling envelope must be outside of any building setback area required and any easements affecting the land. It must acknowledge site constraints such as steep slopes, flooding and bushfire risk, and retain significant vegetation where practical.

Each lot must be capable of providing:

- a rectangular 10m x 15m dwelling envelope;
- a building line setback distance in accordance with the residential Part of this DCP;
- a minimum 80m<sup>2</sup> of private open space, with a minimum dimension of 6m;
- adequate area for on-site parking located behind the front building line.

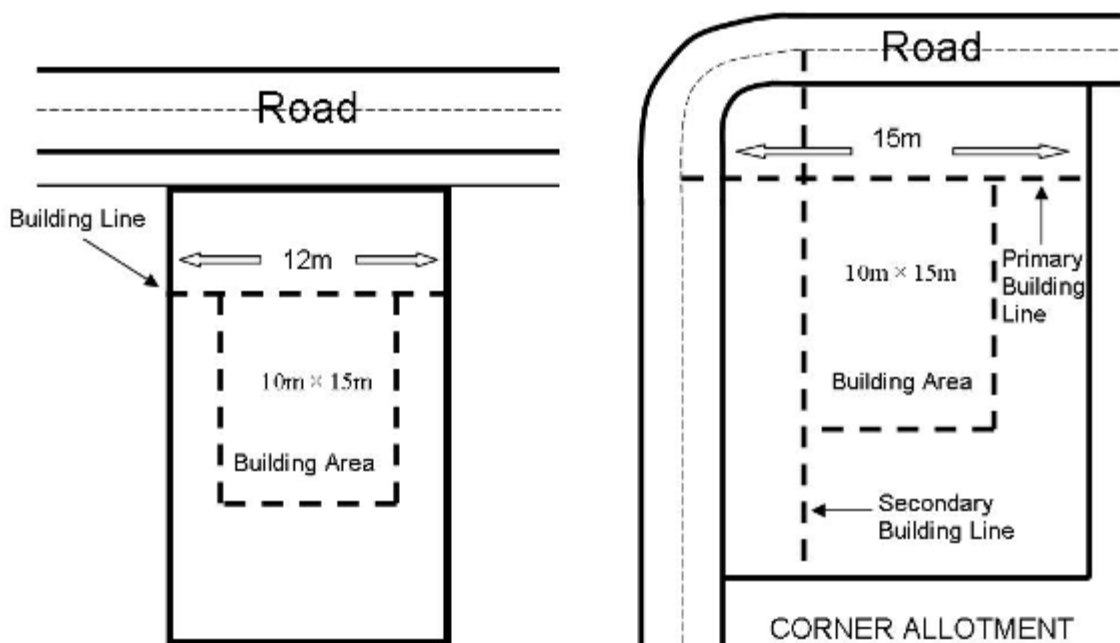


Figure B8: Indicative dwelling envelopes

### B3.1.2 Dual Occupancy Subdivision

There are many alternative forms of dual occupancy dwellings and these will influence which land title option (Torrens Title, Community Title or Strata Title) and subdivision layout is most appropriate.

- Clauses 4.1 and 7.2 of the NLEP 2010 indicates that land zoned R1, R2, R3, R4 or RU5 may be subdivided to create separate land titles for dwellings that have been approved as a dual occupancy development, provided that the area of the land to be subdivided is:
  - At least 600m<sup>2</sup> (excluding access handles) except in the case of land zoned R3 Medium Density Residential.
- Any subdivision must make provision for the sewer to be constructed as a Council main (150mm diameter), with individual service junctions to be provided to both dwellings.
- Consent for the subdivision of a dual occupancy development will not be granted unless the consent relates to an existing dual occupancy development, or to land on which concurrent approval is sought for the dual occupancy development.
- Council encourages the submission of Development Applications for concurrent approval of a dual occupancy development and subdivision. Where concurrent approval is sought for dual occupancy development and subdivision, Council will require completion of the proposed dwellings, in accordance with the approved plans, prior to release of the Subdivision Certificate. Alternatively, Council will require the creation of a restriction-as-to-user under Section 88B of the Conveyancing Act 1919, as a condition of any consent granted that requires the land to be developed in accordance with the approved plan for the development. In the latter case, Council will issue a Subdivision Certificate prior to construction of the dwellings.

### B3.1.3 Access Corridors for Battleaxe Lots

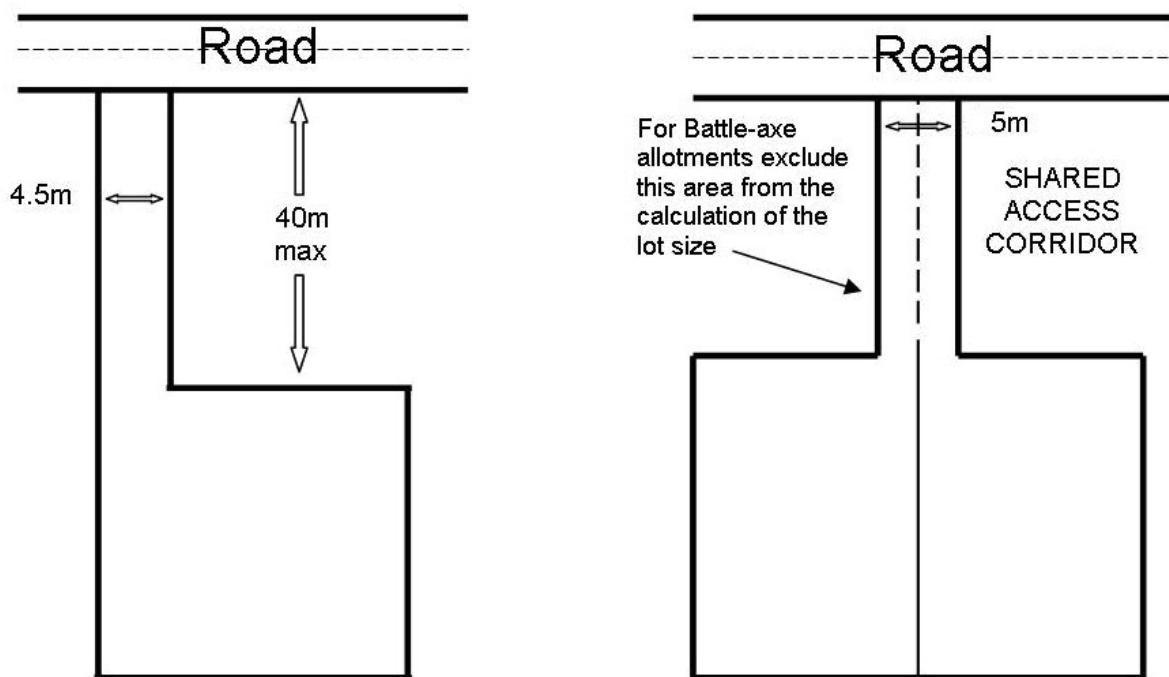
- Where battleaxe lots are proposed, the access handle for each lot must have direct frontage to a public road.
- A minimum width of 4.5m applies to access corridors for a battleaxe lot.
- A maximum of two (2) lots only will be permitted access from one access handle.
- Where two battleaxe lots adjoin each other, a minimum width of 2.5m for the corridor associated with each lot shall apply, with reciprocal rights-of-carriageway to be created over the adjoining corridor. This is the only circumstance under which a right-of-carriageway will be permitted. The common access driveway shall be constructed of reinforced concrete.

**TableB4: Access Corridor Dimensions**

No of Lots	Minimum Access Handle Width	Maximum Access Handle Length
1	4.5m	40m
2	5.0m	40m

- Where access to more than two (2) lots is proposed, the access must be designed, constructed and dedicated as a public road, or alternatively, created as a community lot in a Community Title subdivision.

These controls are to ensure that adequate provision can be made for two-way vehicular access as well as the provision of all required services for future development. These controls are also intended to minimise potential conflict between future landholders regarding access and maintenance issues.



**Figure B9: Battleaxe lots**

#### **B3.1.4 Urban Release Area**

- In accordance with Clause 6 of the Nambucca LEP 2010 Council requires the preparation and approval of site specific development controls for any new urban residential release areas prior to the assessment of any DAs for individual stages of subdivision within the release area. This is to ensure the orderly and economic development of the land can occur, particularly where multiple landholders may be involved.
- The development controls prepared under this section will be included within a separate site specific Part of this DCP.

#### **B3.1.5 Subdivision of Undeveloped Residential Land**

**Note:** This section does not apply to boundary adjustments where no additional lots are created; nor to Lot 34 DP 1042500, Upper Warrell Creek Road, Macksville, where Council specifically resolved on 17 April 2003 to support large lot subdivision.

- Where undeveloped land zoned Residential R1, R3, R4 or RU5 is to be subdivided for residential purposes:
  - a the land will be required to be connected to Council's reticulated water and sewer as part of any subdivision approval (except for RU5 land that cannot be connected to sewer). This is to be at the applicant's expense;
  - b the land will not be permitted to be subdivided into lots greater than 1500m<sup>2</sup>, other than the residue lot or designated medium density development lots;
  - c where the subdivision will result in a residue lot or designated medium density development lots greater than 1500m<sup>2</sup> in area, a concept plan will be required for Council's approval that illustrates how the land may be further subdivided for residential purposes at a later date. Alternatively the lot may be required for a large scale residential flat development or similar.
  - d where an existing house is located on the land, the house must also be connected to Council's reticulated water and sewer as part of any subdivision approval, (except for RU5 land that cannot be connected to sewer), unless the subdivision only involves the excision of land for the existing dwelling house.

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### **B3.1.6 Excision of existing dwelling house**

The purpose of this clause is to allow the existing landholder to remain on the land and with reasonable living amenity, while also allowing for the residue parcel to be developed for residential subdivision.

Where undeveloped land zoned Residential R1, R3, or RU5 contains an existing dwelling house, the existing house may be excised from the remainder of the land without the requirement to connect to Council's reticulated water and sewer, provided that:

- a adequate on-site effluent disposal area and potable water supply are available for the existing house and that such services will be wholly contained within the excised lot;
- b the excised lot has a minimum area of 1ha;
- c reticulated water and sewer services are not located within 75m of the land;
- d a restriction-as-to-user be placed on the residue lot requiring that the residue land be connected to Council's reticulated water and sewer, prior to the erection of any dwelling house on the land and as part of any future subdivision of the land.

## **B3.2 COMMERCIAL, SPECIAL USE & INDUSTRIAL SUBDIVISION**

All lots for commercial, industrial and special uses must be capable of satisfactorily accommodating the existing or proposed uses of the lots, including any likely expansion and car parking requirements of this DCP.

### **B3.2.1 Primary Standards**

#### Commercial and Special Use Zone

- No minimum lot area applies to subdivision for commercial and special uses.
- All lots must have useable frontage to a public road for access purposes.

#### Industrial Zone

- A minimum area of 1,500m<sup>2</sup> is required;
- A minimum street frontage of 15m is required;
- A minimum average width of 30m is required;
- Battleaxe lots will generally not be permitted, as these will impose access constraints for some potential users.

## **B3.3 GENERAL REQUIREMENTS FOR LARGE LOT RESIDENTIAL AND RURAL SUBDIVISION**

### **B3.3.1 Dwelling Envelopes**

- Dwelling envelopes are to be indicated on the subdivision plan for each new rural or large lot residential lot;
- All dwelling envelopes are to be setback from roads in accordance with setback requirements of this Part;
- All dwelling envelopes are to be setback from adjoining land uses and sensitive natural resources in accordance with buffer requirements contained in Part E of this DCP.
- Dwelling envelopes are to be located to ensure that a dwelling may be safely located on the proposed lot (clear of constraints such as steep slopes, bushfire prone land and flood prone land).
- Suitable areas for on-site effluent disposal must also be identified.
- On bushfire prone land, dwelling envelopes are to be provided with an Asset Protection Zone (APZ) designed in accordance with the Planning for Bushfire Protection Guidelines 2006. The APZ must be contained wholly on the proposed lot.

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### **B3.3.2 Vehicular Access and Road Frontage**

- All lots must have direct frontage to a dedicated public road and access must be provided to an all-weather standard. Where the road frontage is sealed bitumen, the driveway access shall be sealed from the edge of the bitumen to 3m within the property boundary on each proposed lot. Property access in bushfire zones will need to comply with rural fire service requirements.
- Where battleaxe lots are proposed, the access handle for each lot must have direct frontage to a public road and must have a minimum width of 10m. An access handle with reciprocal rights of carriageway will be permitted to provide access to a maximum of two (2) lots only. Right-of-carriageways will not be permitted in any other circumstance. Where access to land is provided via an existing right-of-carriageway, no additional lots will be permitted, unless the right-of-carriageway is dedicated as a public road and upgraded to Council's minimum road standards.
- All reciprocal rights-of-carriageway are to be sealed or concreted.
- Where more than two lots are proposed, the access must be designed, constructed and dedicated as a public road. A minimum road reserve width of 20m applies.
- Crown roads that are required for access to a proposed subdivision will need to be upgraded and dedicated to Council as a public road. All costs associated with dedication are to be met by the applicant. Construction of the road will be to Council's current standard as specified in its Aus-Spec #1 Design Specification.

### **B3.3.3 Water Supply**

- Water supply to all lots is to be via rainwater tanks to be supplied at the dwelling-house stage. Tanks do not need to be installed at the subdivision stage.
- Council does not support connection of rural and large lot residential lots to its reticulated water and sewer systems, as these systems have been designed to cater for urban development only.
- If a property is already connected to reticulated water supply, it should also be connected to the reticulated sewer system. This is because the greater water supply available by virtue of connection to the reticulated water system can often create stress for on-site effluent disposal systems.
- Where reticulated water supply is available but not connected, and where on-site effluent is proposed, Council will require water supply to be provided by appropriately sized and plumbed rainwater tanks, rather than via connection to the reticulated water supply. Alternatively, where reticulated water supply is available and/or connected, Council may require a grey-water reuse system to be provided. In these cases, Council will require the imposition of positive covenants on the relevant titles, under Section 88B of the Conveyancing Act, requiring any future dwelling to include a grey-water reuse system. Council may consider not enforcing this requirement where an existing allotment less than 5 hectares in area, already connected to reticulated water supply, is to be re-subdivided. In such cases, Council will need to be satisfied that there is no increased risk of an adverse impact on any receiving waterways in the event of an effluent disposal system failure.
- Council will require the imposition of positive covenants on lots without reticulated water supply in bushfire prone areas to ensure that adequate water storage is provided, along with appropriate fittings, for fire fighting purposes at the dwelling-house stage.

### **B3.3.4 On-Site Effluent Disposal**

- Council must be satisfied that each lot to be created is physically suitable for on-site disposal of effluent. Council requires a soils analysis report to be prepared by a suitably qualified person, generally a geotechnical engineer or environmental consultant. The report should identify suitable effluent disposal areas on each lot.

The report is to be prepared in accordance with "Nambucca Shire On-Site Sewage Management Plan 2010". Details are to be submitted with the DA for subdivision.

## **B3.4 LARGE LOT RESIDENTIAL SUBDIVISION**

Clauses 4.1 and 4.2B of NLEP 2010 provide the development controls for large lot residential development.

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### **B3.4.1 Primary Standards**

#### Minimum Lot Sizes

Land zoned R5 has a minimum lot size of 1ha; refer to the Lot Size Map contained in NLEP 2010

### **B3.4.2 Rural Character**

- Large lot residential subdivision should be designed to maintain the rural character of the locality. "Rural character" is taken to mean any landscape that is visually dominated by farms, vegetation and natural topography and where buildings, dwellings in particular, are located randomly rather than in a clearly defined geometric order such as a typical residential estate.

### **B3.4.3 Fragmentation of Rural and Environment Protection Zones**

- Fragmentation of rural land often affects the viability of the farm sector. Fragmentation of environmental zoned land such as wetlands, affects the ability to appropriately manage these areas. To ensure that rural land and environmentally zoned land are not fragmented unnecessarily, all such lands are to be retained in one lot in any proposed subdivision ie such lands are not to be divided amongst different lots.

This will generally apply in situations where part of the land is within the designated large lot residential zone and the remaining part of the land is zoned either Rural or Environmental Protection.

The Nambucca LEP 2010 provides lot size flexibility in the subdivision of some split zoned land. Provisions of this plan allow residue allotments of land to be undersized and still maintain a dwelling entitlement as long as it contains a minimum area of land specified in the other zone.

### **B3.4.4 Access and Frontage to Existing Roads**

- A row of lots fronting an existing road, particularly a State or regional road, will not be permitted. Access to lots is to be from a new internal road system wherever practicable. Direct access to individual lots from an existing road may be permitted in cases where the road carries local traffic only and a common access point is provided.

Where frontage and access is proposed to be provided to an existing public road, Council must be satisfied that:

- each lot will have a minimum 100m frontage to the public road
  - the proposal will not adversely affect local amenity
  - the scenic and rural character of the area is maintained
  - where two (2) or more lots are proposed, common access points are provided
  - road traffic safety standards will be maintained.
- Where two (2) or more lots are proposed, individual access points to lots may be permitted where traffic safety is unlikely to be compromised. This will largely depend on local traffic volumes and available sight distances.

### **B3.4.5 Road Sealing Requirements**

- A continuous bitumen sealed road constructed to public road standard is required to connect each lot to an existing urban area. A sealed road is to be provided across the full frontage of all lots, including the full length of new roads.

## **B3.5 RURAL AND ENVIRONMENTAL SUBDIVISION**

This section of the Plan applies to all Rural and Environment Protection Zones.

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### **B3.5.1 Minimum Lot Size**

Refer to Clauses 4.1 and 4.2 of the Nambucca LEP 2010.

### **B3.5.2 Road Sealing Requirements**

The dedicated public road, constructed to public road standard or access handle is to be bitumen sealed for a 100m distance nearest each proposed building envelope, unless the dwelling can be sited 300m from the road. In such cases, a restriction-as to-user under the Conveyancing Act will be required on the Title enforcing the 300m setback.

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## **B4.0 SUBDIVISION CONSTRUCTION**

### **B4.1 GENERAL**

- All construction works associated with the subdivision are to be carried out in accordance with Council's Aus-Spec #1 Design and Construction Specifications and Council's Water and Sewer Design Specification.

### **B4.2 SOIL AND WATER MANAGEMENT**

Refer to Part D of this DCP.

### **B4.3 ROAD CONSTRUCTION**

- The applicant shall be responsible for connecting new roads to existing road construction.
- Roads shall generally be constructed as flexible granular pavements with a thin bituminous wearing course.
- The wearing course shall generally be a minimum 25m asphalt seal in urban areas or a 2 coat chip seal for rural roads.
- Urban roads shall be constructed with kerb and gutter to Council's approved standard. A flush concrete edge strip and swale profile may be considered in certain instances where site conditions are considered appropriate. Where applicable, swales should include bioretention systems.
- Where a subdivision adjoins an existing road or laneway of a standard less than Council's current standard, full width or half-width plus 3m road pavement construction, kerbing, footpath and ancillary drainage shall be provided along the full length of the frontage to approved standards.
- In some instances, Council may require road construction to public road standard and bitumen sealing back to the nearest sealed intersection to minimise dust nuisance. All reciprocal rights-of-carriageway are to be sealed or concreted.
- All road construction is to be carried out in accordance with Council's Aus-Spec #1 Construction Specification.
- Council requires the dedication of all roads and pathways constructed to public road standards.



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## **PART C — CARPARKING AND TRAFFIC**

### **C1.0 INTRODUCTION**

#### **C1.1 APPLICATION OF PART**

This Part applies to all land within the Nambucca Shire Local Government Area.

Where there is any inconsistency between this Part and a site specific Part of this DCP, the site specific part prevails.

#### **C1.2 RELATIONSHIP TO OTHER ENVIRONMENTAL PLANNING POLICIES AND AUTHORITIES**

Proposed developments on or fronting classified roads may be subject to the provisions of SEPP (Infrastructure) 2007. Applicants should discuss such applications with Council prior to lodging a Development Application.

SEPP (Infrastructure) 2007 also requires Traffic Generating developments as listed in Schedule 1 of this Part to be referred to the RMS for comments.

Regardless of any legislative requirements, Council may consult with the RMS if it believes the proposal has special features which should be referred to the RMS for advice

#### **C1.3 OBJECTIVES OF THIS PART**

The objectives of this Part are to:

- ensure each development is self-sufficient in the provision of off street parking facilities;
- ensure that adequate provision is made for people with disabilities and for bicycles;
- regulate access points so as to protect road capacity and efficiency to carry through traffic by minimising congestion on public roads;
- ensure that adequate provision is made for the safe movement of vehicular and pedestrian traffic within and near to any proposed development; and
- ensure that off street parking is provided in a manner that enhances the aesthetics of the area.

#### **C1.4 DEVELOPMENT APPLICATION REQUIREMENTS**

- A Development Application that requires parking shall be accompanied by a parking plan which identifies the number of spaces provided, the details of the parking layout, dimensions, grades, driveways, ingress and egress locations, construction and landscape details.
- Large scale developments where traffic impacts may present technical, safety or environmental problems shall be accompanied by a Traffic Impact Study. Applicants are advised to seek the assistance of traffic consultants with knowledge of the standards required by Council and the Roads and Maritime Services.

#### **C1.5 PARKING REQUIREMENTS FOR CBD AREAS OF NAMBUCCA HEADS, MACKSVILLE AND BOWRAVILLE**

- 1 Additional car parking will not be required for re-development in the CBD areas of Nambucca, Macksville or Bowraville except in the following instances:

- A new development for any of the following land uses: Supermarkets; Hotel and Motel Accommodation; shop top housing; multi dwelling housing; pub; club; community facilities, service stations, vehicle body repair workshop; vehicle repair station; vehicle sales or hire premises or visitor information centre

OR

- 
- B any re-development that is expected to create additional traffic in its own right.
- 2 To assist interpretation of item 1, the following land uses would not normally be expected to provide additional car parking:
- change of use and minor additions for shops, offices, food and drink premises or health consulting rooms.
- 3 Where a proposed land use is not directly referred to in items 1 or 2 an applicant shall provide justification to Council that the proposed use is not expected to create additional traffic in its own right.
- 4 Off-peak parking requirements - A proposal that can demonstrate peak demand for parking generated by a development is outside the hours of 8:30am and 5:30pm, and adequate on-street or public parking is available in proximity to the proposed development may be exempt from the general parking requirements. Applicants are required to justify variations to the general parking requirements under this clause.

## C2.0 PARKING PROVISION

### 2.1 PRIMARY PARKING STANDARDS

TABLEC1: GENERAL CAR PARKING REQUIREMENTS		
Land Use	Resident/Employee Spaces	Visitor/Customer Spaces
Animal boarding and training establishment (that involves the boarding of animals only)	1 minimum	1 per 10 animals
Bed & breakfast	1 minimum	1 per bedroom
Boarding house	1 per employee + 1 per 3 beds	
Boat Shed/Boat Repair Facility/Boat Launching Ramp	1 per 30m <sup>2</sup> of total use area + Space for trailer parking	
Bowling club	21 per green + requirement for licensed premises part of development	
Sex Service Premises	1 per 2 employees + Any dwelling entitlement	1 per bedroom
Storage Premises	The greater of – 1.5 per 100m <sup>2</sup> Gross Floor Area (GFA) or 1.0 per 2 employees	
Bulky goods premises < 500m <sup>2</sup> GFA	1 per 70m <sup>2</sup> GFA	
> 500m <sup>2</sup> GFA	1 per 2 employees	1 per 100m <sup>2</sup> GFA (warehouse area)
Passenger Transport Facility	1 per 2 employees + 2 bus bays	5 per bus bay for public
Transport depot/Bus depot	1 bus space per bus associated with the development + 1 per driver + 1 per 2 on-site employees	
Café	See Food and Drink Premises	
Camping Ground/Caravan Park	1 per camping or caravan site + 1 per 10 sites in separate area + holding bay 25m long in front of reception.	
Vehicle repair station	1 per 2 employees	4 per workbay
Car tyre retailer	The greater of – 3 per 100m <sup>2</sup> GFA or 3 per work bay	
Car wash	1 per 2 hand wash/vacuum bays + adequate queuing space at a rate of 1 space per wash bay	
Child care centre		1 per 4 children + provision of set down and pick up area adjacent to the entrance of the centre.
Cinema		1 per 6 seats
Registered Club/Pub	1 per 3 employees on-duty	1 per 5m <sup>2</sup> of bar/lounge/dining/outdoor area + 1 per 15m <sup>2</sup> of recreation/auditorium area.
Cluster Housing	See Multi-dwelling Housing	
Coffee Shop/Lounge	See Food and Drink Premises	
Commercial Premises/Shops/	1.0 per 30m <sup>2</sup> Gross Leasable Floor Area (GLFA) or 1.5 per shop or office whichever is the greater	

Land Use	Resident/employee spaces	Visitor/customer spaces
<b>Community Facility</b>	Carparking requirements will be assessed on its merits and in accordance RMS Guidelines	
<b>Neighbourhood Shop</b> < 200m <sup>2</sup> GFA > 200m <sup>2</sup> GFA	1 per employee 1 per employee	6 spaces 1 per 30m <sup>2</sup> GFA
<b>Drive-In Liquor Store</b>	1 per 2 employees	6 in the browse lane + 1 per 40m <sup>2</sup> retail floor space
<b>Drive-In Take-Away Food Outlet</b> On-site seating & no drive-through facility  Drive-through facility with:  <ul style="list-style-type: none"> <li>No on-site seating</li> <li>On-site seating &amp; drive-through</li> </ul>		1 per 10m <sup>2</sup> GFA + greater of – 1 per 5 seats (both internal & external), or 1 per 2 seats (internal seating)  Queuing area for minimum of 8 cars to pick up point plus  <ul style="list-style-type: none"> <li>1 per 10m<sup>2</sup> GFA</li> </ul> or <ul style="list-style-type: none"> <li>greater of – 1 per 2 seats (internal), or 1 per 3 seats (internal &amp; external)</li> </ul>
<b>Dual Occupancy</b> < 125m <sup>2</sup> GFA > 125m <sup>2</sup> GFA		1 per dwelling 2 per dwelling
<b>Dwelling-house</b>		2 per dwelling
<b>Education Facilities</b> Pre-school  Primary and High School  Tertiary (TAFE)	See Child Care Centre  1 per full-time member of staff  1 per full-time member of Staff	  1 per 100 students for visitor/parent parking + 1 per 8 students in Year 12  1 per 3 students
<b>Extractive Industry</b>	1 per company vehicle + 1 per 2 employees + 1 per dwelling (where provided)	
<b>Food and Drink Premises</b> Business & Industrial zones  Other zones  Drive-in Take-Away Food Outlet	1 per 30m <sup>2</sup> GFA  1 per 6.6m <sup>2</sup> serviced floor area  See separate listing	
<b>Function Centre</b>	1 per 2 employees	1 per 10m <sup>2</sup> GFA
<b>Funeral Chapel/Funeral Home</b>	2 minimum	The greater of – 1 per 30m <sup>2</sup> GFA or 1 per 4 chapel seats
<b>General Store</b>	See Neighbourhood Shop	
<b>Group Home</b>	1 per resident employee + 1 per 5 bedrooms	
<b>Guest House</b>	See Hotel or Motel accommodation	
<b>Holiday Cabins</b>	1 per full-time or resident employee	1 per cabin

Land Use	Resident/employee spaces	Visitor/customer spaces
<b>Home Business or Home Occupation</b>	Dwelling requirements + 1 per 2 non-resident employees	1 for visitors
<b>Home-based child care</b>	See Home Activity	
<b>Hospital</b>	1 per 4 employees + 1 emergency vehicle bay	1 per 5 beds
<b>Hostel/Backpacker Accommodation</b>	1 space per 10 beds	
<b>Hotel or Motel Accommodation</b>	As per Club (licensed) + 1 per boarding room where applicable	
<b>Seniors Housing</b> Self contained units <55m <sup>2</sup> GFA 55 – 85m <sup>2</sup> GFA >85m <sup>2</sup> GFA  Hostel, Nursing, Convalescent Home	0.50 per dwelling 0.85 per dwelling 1.00 per dwelling + 1 for caretaker  1 per 2 employees + 1 ambulance bay	Applicants should refer to relevant SEPP. } } 1 per 5 units }  1 per 10 beds
<b>Industry</b>	1 per 70m <sup>2</sup> GFA	
<b>Correctional Centre</b>	1 per 2 employees	To be justified at DA stage by applicant.
<b>Integrated housing development</b>	See Dwelling House	
<b>Junk Yard/Resource recovery facility</b>	1 per 200m <sup>2</sup> site area or 1 per 70m <sup>2</sup> GFA (if within a building).	
<b>Landscaping &amp; Gardening Supplies</b>	1 per employee + adequate loading/unloading area to Council's satisfaction	2 minimum
<b>Light Industry</b>	See Industry	
<b>Liquid Fuel Depot</b>	1 per employee	4 minimum
<b>Manufactured Home Estates</b>	See Medium Density Housing	
<b>Marina</b>	1 per 2 employees	0.6 per wet berth + 0.2 per dry storage berth + 0.2 per swing mooring
<b>Markets</b>	2.5 per stall or 1.0 per 30m <sup>2</sup> GFA (if in a building)	
<b>Medical Centre/Health Consulting Room/</b>	1 per 40m <sup>2</sup> GFA	
<b>Medium Density Housing/Attached Dwellings; Multi-unit Housing, and Residential Flat Building.</b> <85m <sup>2</sup> GFA 85 – 125m <sup>2</sup> GFA >125m <sup>2</sup> GFA	1.0 per dwelling 1.5 per dwelling 2.0 per dwelling	} } 1 per 5 dwellings }
<b>Office Premises</b>	1 per 40m <sup>2</sup> GFA	
<b>Place of Public Worship/ Church &amp; Place of Public Entertainment</b>		The greater of – 1 per 6 seats or 1 per 10m <sup>2</sup> of public floor area + 1 per 40m <sup>2</sup> GFA for ancillary church halls
<b>Pub</b>	See Registered Club	
<b>Public administration building</b>	See Commercial Premises	
<b>Recreation Area</b>	To be justified at DA stage by applicant.	

Land Use	Resident/employee spaces	Visitor/customer spaces
<b>Recreation Facilities</b>		
Amusement Parlour	}	7.5 per 100m <sup>2</sup> GFA
Bowling Alley	}	3.0 per lane
Squash Courts	}	3.0 per court
Tennis Courts	} 1 per 2 employees	3.0 per court
Gymnasium	}	4 per 100m <sup>2</sup> GFA
Dance Studio	}	1.0 per 10 pupils
Indoor Stadium	}	7.5 per 100m <sup>2</sup> GFA
Skating Rink	}	1.0 per 20m <sup>2</sup> skating area
Golf Course		4.0 per hole + Club component (licensed) + Restaurant component (where applicable)
Other		To be justified at DA stage by applicant
<b>Roadside Stall</b>	4 minimum, off-road	
<b>Farmstay Accommodation/ Rural Tourist Facilities</b>	1 per dwelling + 1 for resident manager / caretaker	as required by Council, depending on facilities provided in development
<b>Service Station</b>	1 per employee	6 per work bay or 6 minimum if no work bay
<b>Stock &amp; Sale Yard</b>	1 per employee/auctioneer	20 minimum
<b>Supermarkets</b>	1 per 3 employees on-duty	1 per 25m <sup>2</sup> GFA
<b>Taxi Base Operations</b>	1 per taxi + 1 per on-site employee	
<b>Theatre/Cinema</b>	See Place of Public Entertainment	
<b>Tourist Accommodation/ Tourist Resort</b>	1 per unit plus additional as required by Council, dependent upon facilities provided in the development.	
<b>(Self-contained) Tourist Accommodation</b>	See Medium Density Housing	
<b>Transport Depot</b>	1 per 3 employees + 1 per company vehicle associated with the development	
<b>Vehicle body repair workshop</b>	1 per work bay/8 minimum	
<b>Vehicle Sales or Hire Showroom</b>	1.5 per 200m <sup>2</sup> display area + 6.0 per service work bay + 5.0 minimum if spare part sales included.	
<b>Veterinary Hospital</b>	See Medical Centre	
<b>Warehouse or distribution centre</b>	See Bulk Stores	
<b>Waste Disposal facility</b>	To be justified at DA stage by applicant.	

## C2.2 SINGLE USE DEVELOPMENT

- Where the standards within Table 5 are part space (eg 0.25, 0.5 etc), the number of spaces to be provided is to be rounded up to the next whole number (eg 1.25 spaces becomes 2 spaces). Rounding up is to occur after separately adding resident (or employee) parking and visitor (or customer) parking for all dwellings (or premises). For example:
- nine 110m<sup>2</sup> townhouses require 13.5 resident spaces (ie 9x1.5);
- 1.8 visitor spaces are required (ie 9x0.2);
- these are rounded up to 14 resident and 2 visitor spaces.

## C2.3 MIXED USE DEVELOPMENT

- Where mixed use developments are proposed, the resident/employee and visitor/customer requirements of each use may be summed (separately) prior to rounding up to a whole space. For example:
- three 120m<sup>2</sup> shops require 12 commercial spaces (ie 3x4);
- three 110m<sup>2</sup> residential units require 4.5 resident spaces (ie 3x1.5) plus 0.6 visitor spaces (ie 3x0.2);
- these would be summed separately as 16.5 commercial/resident spaces and 0.6 visitor space; and
- these would be rounded up to 17 spaces, plus 1 visitor space.

## C2.4 REQUIREMENTS FOR PEOPLE WITH DISABILITIES

TABLE C2 – CAR PARKING REQUIREMENTS FOR PEOPLE WITH DISABILITIES	
Development Type	Parking Requirement
Residential development	1 space per dwelling designed for disabled access.
Place of Public Worship	1 % of total car spaces. Additional spaces to be negotiated with applicant depending upon proposal.
Retail/Commercial and Education facilities	2 % of total car spaces.
Passenger Transport facility, Community facilities, and the like, Recreational facilities, Health Services facilities (other than hospitals)	3 % of total car spaces.
Hospitals and Places of Public Entertainment.	4 % of total car spaces.
<b>NB: These figures are adopted from AS 2890.1 – 1993 (Table C1). Additional disabled spaces may be required where Council considers the development will generate a higher volume of disabled traffic.</b>	

## C2.5 BICYCLE PARKING REQUIREMENTS

TABLE C3 – BICYCLE PARKING REQUIREMENTS		
Land Use Class	Requirement Level	Numerical Requirement
Commercial, retail & industrial	Low	Equal to 5% of total car spaces
Residential	Medium	Equal to 20% of visitor car spaces *
Licensed clubs, hotels & taverns	Medium	Equal to 10% of total car spaces
Tourist and visitor accommodation	Medium	Equal to 10% of total car spaces
Community and Recreation facilities and areas	High	Equal to 20% of all car spaces
Educational uses other than schools	High	Equal to 20% of total car spaces
Schools	Very High	Equal to 20% of total car spaces plus 1 space per 3 students enrolled †
Other	N/A	Individual assessment at time of Development Application
<b>NB: where the table indicates less than 0.5 space is required, Council will waive provision of bicycle parking.</b>		
<i>*It is assumed that residents' bicycles do not require separate parking facilities but will be stored inside dwellings and associated buildings and private open space.</i>		
<i>†Reduced bicycle parking provision may be permitted where there is a high proportion of students over 17 years of age (ie potential licensed drivers).</i>		



## C2.6 LAND USE SPECIFIC REQUIREMENTS

TABLE C4: LAND USE SPECIFIC REQUIREMENTS	
Land Use	Specific Requirements
<b>Boat Launching Ramp and Boat Repair Facility</b>	If the facility includes a boat ramp then provision for trailer parking must be made to the Director Engineering Services' satisfaction.
<b>Bulky Goods Retailing</b>	Truck loading and unloading to be wholly within the site, with no reversing of trucks onto public roads.
<b>Car Tyre Retailer</b>	Additional spaces may be required where car repairs and servicing are carried out.
<b>Car Wash</b>	Off street provision will be required for vehicles awaiting entry to the car wash and for finishing and vacuuming washed vehicles.
<b>Caravan Park</b>	Minimum visitor parking 4 spaces.
<b>Child Care Centre</b>	Consideration may be given to reducing the parking required if convenient and safe on-street parking is available (eg indented parking bays) provided that the use of such parking does not adversely affect the amenity of the adjacent area.
<b>Registered Club; Pub</b>	Where specific spaces are reserved for Club Directors or specific members, these spaces must be additional to those required under this Code and be nominated at the Development Application stage. Where these land uses are within or adjacent to existing off street car parks consideration will be given to patronage patterns and joint use of car parks. Subject to provision of a detailed analysis of parking demand at licensed premises in similar locations, Council will consider proposals to provide fewer parking spaces than required under Table 2.0 for these uses.
<b>Cluster Housing</b>	Any driveway parking should not obstruct access to another resident's parking space. Visitor parking spaces should be clearly designated and readily accessible. If necessary, appropriate signposting should be provided at the entrance to the site.
<b>Food and Drink Premises</b>	See Restaurant/Refreshment room
<b>Commercial Premises/Shops/ Office Premises</b>	Loading and unloading facilities are to be provided for business and retail shop applications to the satisfaction of Council. If within a designated town centre, a reduction in the requirement may be possible. Each application for reduction will be treated on merit with Council taking into consideration proximity to public car parks, other surrounding land uses, integration with other developments.
<b>Community Facility</b>	See Place of Assembly
<b>Neighbourhood Shop</b>	If the store is associated with a service station, the required customer parking spaces need not be additional to the service station requirements, unless there are fewer than 4 petrol pumps at the service station or GLFA of the convenience store is greater than 200m <sup>2</sup> .
<b>Drive-In Liquor Store</b>	The internal roadway must be a minimum of 2 lanes wide, each lane being at least 3m wide, with one-way circulation. Off street parking spaces for browse customers and employees must be provided and must not inhibit the free flow of vehicles.
<b>Drive-In Take-Away Food Outlet</b>	The majority of parking spaces are to be visible from the main road. Where the development has a Pacific Highway frontage, a minimum of 30 spaces is required to cater for peak holiday demand.
<b>Dual Occupancy</b>	Car spaces may be permitted within the building line provided they are adequately screened from the roadway and neighbouring properties. Spaces must be separately accessible.
<b>Dwelling-Houses</b>	Council will consider waiving the provision of one car space where site constraints, such as steep topography or a narrow frontage, prevent provision of two spaces.

<b>Education Facilities</b> Pre-school, Primary & High School & Tertiary (TAFE)	Separate marked entry and exit points shall be provided giving access to pick up and set down points on the site. The staff and students shall be the maximum number expected to attend the proposed development during a normal term or semester. Where halls, churches and the like adjoin the school, additional parking is to be provided in accordance with this Plan. Consideration will be given to the shared use of parking areas where the hours of operation of the above adjoining uses and the school do not coincide.
<b>Home Occupation/ Home Business</b>	Car spaces may be permitted within the building line provided they are adequately screened from the roadway and adjoining properties.
<b>Seniors Housing</b>	In accordance with SEPP (Housing for Seniors or People with a Disability) 2004
<b>Marina</b>	See boating facility if proposal includes boat launching ramp, boat repair and servicing or the like.
<b>Health Services Facility</b>	Spaces for emergency vehicles to be determined by negotiation with Council based on the size and type of practice.
<b>Medium Density Housing/Attached Dwelling; Multi Dwelling Housing; Residential Flats</b>	Any driveway parking should not obstruct access to another resident's parking space. Visitor parking spaces should be clearly designated and readily accessible. If necessary, appropriate signposting should be provided at the entrance to the site.
<b>Hotel and Motel Accommodation</b>	Adequate provision must be made for the parking and manoeuvring of buses if their use is anticipated.
<b>Passenger Transport Facility</b>	No reversing of buses onto public roads. The requirement for employee parking may be reduced if it can be shown that, at change of shift, spare spaces are available on site.
<b>Place of Public Worship/Church, Place of Assembly</b>	Where these land uses are within or adjacent to existing off street car parks, consideration will be given to patronage patterns and joint use of car parks.
<b>Public Buildings</b>	See Commercial Premises
<b>Recreation Facilities</b>	Additional spaces may be required for spectators if regular spectator attractions are to be promoted. Other recreational facilities not listed in Table 2.1 are to be determined on merit. These could include Billiard Saloon (including pool tables), Table Tennis Centre, Swimming Pool, Health Studio and any similar or like purpose. Applications for such uses should be accompanied by an independent Traffic/Parking study, which will be reviewed by Council's Department of Engineering Services.
<b>Food and Drink Premises</b>	Parking provision may be reduced if the use is incorporated in a major retail facility.
<b>Transport Depot</b>	No reversing of vehicles onto public roads. The requirement for driver parking may be reduced if it can be shown that, at change of shift, spare spaces are available on site.
<b>Service Station</b>	Additional parking will be required for ancillary uses such as convenience stores, restaurants, vehicle hire, taxi base operations, etc.
<b>Storage Premises</b>	Site area should be available for future parking in case conversion to industrial/trade uses at rate of 1 space per 75m <sup>2</sup> GFA. Truck loading and unloading to be wholly within the site, with no reversing of trucks onto public roads.
<b>Pub</b>	See Registered Club
<b>Taxi Base Operations</b>	Parking requirements may be reduced if it can be shown that, at change of shift, spare spaces are available on site.
<b>Vehicle Repair Station</b>	Parking spaces shall be additional to those required for ancillary motor showroom, service station, convenience store operation and shall not include spaces within lube bays or workshop areas. Stacked parking is permitted for serviced, repaired or staff vehicles.

<b>Vehicle Sales or Hire Premises</b>	On site provision is required for unobstructed, non-reversing car or boat transporter use. Stacked parking is permitted for staff parking needs.
<b>Veterinary Establishment</b>	See Health Services Facility
<b>Warehouse</b>	See Storage Premises

## **C2.7 DESIGN REQUIREMENTS**

All design should be in accordance with Australian Standard AS 2890.1 - 1993 "Parking Facilities Part 1: Off-street Car Parking", Australian Standard AS 2890.2 -1993 "Off-street Parking – Commercial Vehicle Facilities" and the Roads and Maritime Services of New South Wales "Guide to Traffic Generating Developments" – December 1993. The following, however, provides a guide to Council's minimum acceptable standards and these may vary from the recommendations of the above documents.

### **C2.7.1 Design Principles**

- All parking required under this Plan shall be provided off street. Council will consider the provision off-site, on nearby land in the same ownership.
- Parking areas shall be suitably signposted.
- Parking areas shall be designed in such a way so as to ensure that vehicles enter and leave the area in a forward direction.
- Parking areas (including driveways & manoeuvring areas) shall be linemarked and have an all weather surface. Ordinarily, the minimum standard for car park surfacing is to be asphaltic concrete. Any reduction in this standard, eg. spray seal or all weather gravel, will be at Council's discretion based upon the merit of each application.
- Development that will generate heavy vehicles shall provide adequate space on site for the manoeuvring of such vehicles.
- All parking areas shall be designed so as to minimise the potential for vehicular/pedestrian conflict. Consideration is to be given to including specific pedestrian facilities during the design stage of the car park, eg marked lanes, unobstructed access points, kerb ramps and constructed footways.

### **C2.7.2 Urban Design**

Every effort should be made in the layout and detailing of proposed developments to preserve and improve upon the visual quality of the area, especially in regard to sites located in areas which are distinctive in terms of townscape quality. This applies to the location of parking relative to buildings, to the architecture and treatment of car parking structures, and to screening and landscaping of structures and ground level parking areas.

All retail and commercial development should be designed so that car parking does not dominate the streetscape. Off-street car parking areas are to be located behind the front building line and preferably behind buildings when viewed from the primary street frontage. Nonetheless, Council will consider exceptions for automotive uses (ie drive-in takeaway food outlets, drive-in bottle shops, service stations, motor vehicle repair stations and the like).

### **C2.7.3 Parking Area Dimensions**

#### **a Parking Spaces**

Parking bays are to comply with the dimensions contained in Table 9. For the purposes of this table, obstructions are columns, walls and the like, located outside but immediately adjacent to the parking space. Such obstructions will prevent either:

- free opening of vehicle side doors; or
- free access or egress from parallel parking spaces.

TABLE C5: PARKING SPACE DIMENSIONS			
Type	Width	Length	Notes
<b>Angled parking</b>	2.6 m	5.4 m	When unobstructed
	2.9 m	5.4 m	When obstructed on one side
	3.2 m	5.4 m	When obstructed on both sides
<b>Parallel parking</b>	2.3 m	5.4 m	Unobstructed end bays (ie adjacent to aisle intersections)
	2.3 m	6.4 m	End bay obstructed at one end
	2.3 m	6.7 m	Bay obstructed at both ends
	2.3 m	6.1 m	Other bays
<b>Disabled parking: Angled parking</b>	2.4 m	5.4 m	Shared zones must be incorporated. All dimensions must comply with AS2890.6.
<b>Parallel parking</b>	2.4 m	5.4 m	
<b>Turning bay</b>	3.0 m	4.6 m	With no obstructions permitted

- Council will not allow columns that impair manoeuvrability into or out of spaces. Dimensions shown above are clear widths ie clear of columns and other structures;
- No columns are to be located in aisles;
- All parking spaces are to remain accessible and available for car parking at all times.

#### **b Aisle Width**

Circulation aisles within car parks are to comply with the widths indicated in the following Table.

TABLE C6: AISLE WIDTHS					
Parking Bays	Parallel	30°	45°	60°	90°
<b>One-way traffic</b>	3.3 m	3.1 m	3.9 m	4.9 m	6.2 m
<b>Two-way traffic</b>	6.3 m	6.3 m	-	-	6.5 m

#### **c Minimum Height**

All parking spaces, aisles and other manoeuvring areas are to have a minimum clear height of 2.2 metres. No encroachments below this height by pipes, ducts, conduits, beams or structural elements of the building will be permitted. Where no more than the 2.2m minimum height is provided, satisfactory signing and height boards are to be installed and high vehicles must be able to enter and leave without reversing.

Disabled parking spaces and access to and from them are to have a minimum clear height of 2.5m, to allow the rooftop carriage of wheelchairs.

Commercial loading bays are to have a minimum clear height of 2.5 metres.

### **C2.7.4 Landscaping**

In uncovered parking areas, a minimum landscaped area of 2.5m<sup>2</sup> per car space is required. This requirement is in addition to any perimeter landscaping of the site that may be required. Plant species are to be selected so that, at maturity, 50% of the area of parking spaces is shaded at midday on 22 December (ie the summer solstice).

Plant species should be selected and located so as to provide screening and shade without blocking signs or reducing driver visibility at key points. Berry or seeding trees should be avoided. Tree species should be selected in accordance with Council's Street Trees Guidelines or the Nambucca Valley Vegetation and Planting Guide.

Car parking plans are to include a plant species schedule, which will need to be approved by Council prior to any construction works beginning. Plantings should be protected from vehicular movement by the use of kerbs and wheel stops.

Noise mitigation measures such as fencing or mounding should be incorporated in landscaped areas and illuminated areas or driveways should be screened to minimise loss of amenity to adjacent residential areas.

Car parks can contribute to stormwater pollution and flooding. The increase in impermeable area from concreted and asphalted surfaces increases the stormwater generation and pollution and subsequently the volumes of water requiring drainage and water treatment works. Given this, the amount of impermeable area is to be reduced wherever possible, such as light vehicle and pedestrian access areas, through the use of modular, porous pavers and landscaped areas. Landscaping is to be used as part of treatment of stormwater. Grassed strips and infiltration areas should be used to treat and reduce stormwater flows.

Areas set aside for landscaping shall not be used for car parking, loading and unloading. Where landscaping is provided along the street alignment, a physical edge, no higher than 0.75m, shall be erected.

### C2.7.5 Driveways and Access Corridors

Provisions for movement and access of vehicles to and within the development site shall generally conform to the requirements of the sections of the Roads and Maritime Services of New South Wales "Guide to Traffic Generating Developments" – December 1993, relating to the following:

- Access from Arterial/Sub - Arterial Roads
- General Design Criteria
- Internal Ramps and Roadways
- Other Design Aspects
- Service Vehicle Areas
- Access Requirements

In assessing manoeuvring areas in development proposals, Council uses the vehicle path design templates provided within Australian Standards SAA HB72-1995 "Design Vehicles and Turning Path Templates".

Vehicular crossing (driveway) widths shall comply with the dimensions stipulated in the Roads and Maritime Services of New South Wales' guidelines, with the exception that the absolute minimum width shall be 3.7m for residential development. The number of crossings permitted shall be **one** in residential, commercial and medium density housing zones with frontages up to 18m, and **two** where these frontages exceed 18m.

Sight distance requirements for driveways are shown in the following Table.

TABLE C7: SIGHT DISTANCES		
Traffic Approach Speed (km/h)	Desirable Minimum Sight Distance (m)	Absolute Minimum Sight Distance (m)
60	105	55
70	130	70
80	165	95
> 80	200	115

All car spaces shall have unrestricted access to a road by way of a corridor provided within the allotment boundaries. Where considered necessary for adequate access, this corridor shall have a minimum width of 6 m.

Access corridors for medium density housing parking areas shall be sufficient in width and curvature to provide access to garbage storage areas for garbage collection vehicles. Council will provide details on request.

### C2.7.6 Car Parking for People with Disabilities

The rate of provision of car parking for people with disabilities is shown in Table C2.

Other considerations for access for people with disabilities include:

- Pavement shall be a firm, non-slip surface with a fall not exceeding 1:40 generally or 1:33 if bitumen and outdoors. Kerb ramps adjacent to each disabled car park in accordance with Australian Standards requirements need to be provided where appropriate.

- 
- Spaces are to be located close to an accessible entrance to the building.
  - A continuous, unobstructed path to the building is to be provided.
  - Signage is to be clearly visible, using the international symbol of access for people with disabilities.

### **C2.7.7 Shopping Centre Provisions**

A Development Application for a shopping centre should be accompanied by a carpark plan which clearly identifies carparking layout, pedestrian movements/crossings, trolley bays, landscaping, bicycle racks, taxi stands, bus stops, loading and unloading areas etc.

Shopping centre carparks shall ensure separate and safe pedestrian movements, adequate trolley ramps and bays and rubbish bins.

Suitable access shall be provided to trade waste collection, general waste and recycling collection areas at shopping centres. Council's Waste Officer will provide details on request.

### **C2.7.8 Mechanical Parking Systems**

An application to provide car parking by the use of mechanical devices will be considered on its merits, where an applicant can illustrate to the satisfaction of Council that car parking cannot be provided in a conventional manner. The provision of a limited number of employee parking spaces may be provided in this way, subject to the following guidelines:

- The applicant demonstrates that there is a real need for a mechanical parking system and that the provision of such a system will not adversely affect the use of the site or immediate locality.
- No visitor parking provision is to be included in the system.
- The applicant demonstrates the adequacy of queue space to be provided and that the vehicle queuing space associated with the proposal will be contained wholly within the site.
- Details of the operation and management of the system require Council approval.

### **C2.7.9 Pavement Design and Drainage**

Pavement sub-surface and surface drainage shall be properly designed in accordance with the requirements of Council. All parking and manoeuvring spaces shall be designed to avoid concentrations of water runoff on the surface. Council will not permit the discharge of water directly into kerb and guttering or table drains for any development other than that of a minor nature eg dwelling house, dual occupancy.

Where vehicle-washing facilities are provided for developments (residential, commercial or industrial), grates and sumps shall be provided to achieve satisfactory disposal of surface water. Treatment of pollutants as a result of the washing procedure will also need to be considered and discussed with the appropriate Council officer. Consideration should be given to locating vehicle-washing facilities on lawns or grass – concrete matrixes, to allow soil absorption of waste water and pollutants.

All parking and manoeuvring areas shall be constructed with a coarse base of sufficient depth to suit the amount and type of traffic generated by the development, as determined by Council but not less than 250 mm. It shall be sealed with asphaltic concrete or other Council approved wearing surface. Preliminary details of construction materials for access and car parking areas shall be submitted with the Development Application. A practising qualified Civil Engineer or Surveyor shall prepare detailed plans for the Construction Certificate. The designer will be required to certify the design and subsequently the adequacy of the pavement construction in writing.

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### **C2.7.10 Vehicular Crossing Levels**

Vehicular crossing levels shall be obtained from Council's Department of Engineering Services . The levels are to be shown in the building plans submitted for approval. Driveways crossing the footpath and for the first 6m of parking area shall have a maximum grade of 5% (1 in 20). For residential development a maximum grade of 20% (1 in 5) shall apply within the property.

To ensure vehicle undersides do not scrape at changes of driveway grade, transition curves with a minimum length of 2m are required.

### **C2.7.11 Stack Parking**

Stack or tandem car parking spaces will not be accepted in the assessment of parking provision except in the following circumstances:

- Additional parking to that required;
- Parking for dwelling-houses, including those in integrated housing developments, but only where both spaces are located:
  - behind the building line,
  - immediately adjacent to the dwelling and its entrance, and
  - on the same Torrens Title lot as the dwelling;
- Motor showrooms;
- Car repair stations;
- Staff parking spaces where separately identified and delineated.

### **C2.7.12 Motorcycle Parking**

Motorcycle parking should be considered for major developments, especially commercial. Motorcycle parking spaces shall be 1.2m wide x 2.5m long. A standard car parking space with side access can therefore accommodate up to 5 motorcycles.

Council will accept the limited substitution of motorcycle parking spaces for car parking spaces. Such substitution shall reflect the proportion that motorcycles represent of private passenger vehicles registered in NSW. Any provision of motorcycle parking in excess of this level shall be additional to the car parking requirements set out in Table 5.

### **C2.7.13 Bicycle Parking**

Bicycle parking areas shall be designed generally in accordance with the principles set down in AS 2890.3-1993. This standard provides aisle widths, signage, lighting, weather protection and support designs for different locations (stand alone or wall brackets). The number of bicycle spaces provided shall be in accordance with Table C3.

### **C2.7.14 Signage**

While excessive use of internal parking area signs is to be avoided, signposting should assist drivers to use the facilities appropriately. Such signs are to include "entry/exit" signs, directional signs, warning/hazard signs, disabled parking and building access signs. Details are to be provided with the Construction Certificate application.

Symbols and/or wording may be used on signs providing they are consistent throughout the parking area. They should be designed and located so as to be clearly visible, easy to read and simple to follow.

"Visitor parking", "customer parking" and arrows on the pavement surface can also assist with directions where such facilities are not likely to be obvious.

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### **C2.7.15 Loading and Unloading**

Loading and unloading facilities shall be provided for all business and retail shop developments to the satisfaction of Council.

The developers should also be aware of obligations in relation to State Occupational Health and Safety Legislation if loading bays are utilised as a staff entry point.

Reference should be made to Australian Standard AS 2890.2 – 2002 - Parking Facilities – Part 2: Off-street commercial vehicles facilities.

### **C2.7.16 Contributions**

Council may accept a monetary contribution in lieu of car parking unable to be provided on site for a commercial or industrial land use, under Section 94 of the EP&A Act. Such contributions shall only be accepted where:

- Council has adopted a development contributions plan, prepared under Section 94A of the Act, for car parking in the relevant area.

Council's relevant development contributions plans are also available on request and applicants are advised to consult with Council staff at the time of preparation of a development proposal to determine current contribution rates.

Alternatively, council may consider a Voluntary Planning Agreement to compensate for any effect upon public amenities, to meet increases in demand and address deficiencies.

It is noted that variations to Parking requirements will not be supported where compliance with the BCA is required.



## Part C — Schedule 1 — Traffic Generating Development (SEPP (Infrastructure) 2007)

Column 1	Column 2	Column 3
<b>Purpose of development</b> <i>Note: The development may be the erection of new premises or the enlargement or extension of existing premises</i>	<b>Size or capacity-site with access to any road</b>	<b>Size or capacity-site with access to classified road or to road that connects to classified road (if access within 90m of connection, measured along alignment of connecting road)</b>
Apartment or residential flat building	300 or more dwellings	75 or more dwellings
Area used exclusively for parking or any other development having ancillary parking accommodation	200 or more motor vehicles	50 or more motor vehicles
Commercial premises	10,000m <sup>2</sup> in area	2,500m <sup>2</sup> in area
Commercial premises and industry	15,000 m <sup>2</sup> in area	4,000m <sup>2</sup> in area
Drive-in theatres	200 or more motor vehicles	50 or more motor vehicles
Drive-in take away food outlets	200 or more motor vehicles	Any size or capacity
Educational establishments	50 or more students	
Freight intermodal facilities and freight terminals	Any size or capacity	
Heliports, airports or aerodromes	Any size or capacity	
Hospital	200 or more beds	100 or more beds
Industry	20,000m <sup>2</sup> in area	5,000m <sup>2</sup> in area
Landfill, recycling facilities, waste transfer station	Any size or capacity	
Motor showrooms	200 or more motor vehicles	50 or more motor vehicles
Parking	200 or more motor vehicles	50 or more motor vehicles
Places of assembly or places of public worship	200 or more motor vehicles	50 or more motor vehicles
Premises licensed under the <i>Liquor Act 1982</i> or the <i>Registered Clubs Act 1976</i>	200 or more motor vehicles	50 or more motor vehicles
Refreshment rooms	200 or more motor vehicles	300m <sup>2</sup>

Roadside stalls, where only primary products produced on the property on which the building or place is situated are exposed or offered for sale	200 or more motor vehicles	Any size or capacity
Service stations (including service stations which have retail outlets)	200 or more motor vehicles	Any size or capacity
Shops	2,000m <sup>2</sup>	500m <sup>2</sup>
Shops and commercial premises	4,000m <sup>2</sup>	1,000m <sup>2</sup>
Subdivision of land	200 or more allotments where the subdivision includes the opening of a public road	50 or more allotments
Tourist facilities, recreation facilities, showgrounds or sportsgrounds	200 or more motor vehicles	50 or more motor vehicles
Transport terminals, bulk stores, container depots or liquid fuel depots	8,000m <sup>2</sup>	
Any other purpose	200 or more motor vehicles	

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## **Part D — SEDIMENT AND EROSION CONTROL**

### **D1.0 INTRODUCTION**

The successful implementation of this Part will establish the minimum sediment and erosion standards that Nambucca Shire Council expects from development sites. Combining both education and compliance, pollution caused by excessive sediment loads from the construction sites will decrease over time and lessen the impact that development has on the Shire's land and waterways.

Nambucca Shire Council has a commitment to minimising the amount of soil that is being removed from our catchment through stormwater run-off, by ensuring that the development activities within the Nambucca LGA are approached in an ecologically sustainable manner.

### **D1.1 APPLICATION OF PART**

This Part applies to all land within the Nambucca Shire Local Government Area.

### **D1.2 RELATIONSHIP TO OTHER ENVIRONMENTAL PLANNING POLICIES AND AUTHORITIES**

This Part applies to all forms of development as defined under the Nambucca Local Environment Plan 2010 or otherwise defined under this plan and meets the objectives of the Protection of the Environment Operations Act 1997 (POEO Act).

The Part requires implementation at the Development Application stage, prior to commencement of work and during works.

### **D1.3 OBJECTIVES OF THIS PART**

The objectives of this Part are:

- a to educate the community;
- b to minimise erosion and sedimentation arising from land uses and developments;
- c to control surface water quantity and flow paths;
- d to intercept and contain eroded material from building and development sites within the boundaries of a site;
- e to ensure prompt and effective stabilisation of disturbed lands through rehabilitation and landscaping; and
- f to improve sediment and erosion control practices within the Local Government Area and to enforce compliance of relevant standards.

### **D1.4 IMPLEMENTATION OF THIS PART**

Council will implement this Part by incorporating requirements for erosion and sediment control as conditions of consent for each Development Application approval. The site manager is responsible for ensuring that the conditions of consent are complied with. It is Council's and/or the Principal Certifying Authority's (PCA's) responsibility to regulate any conditions of consent, and the provisions of the POEO Act.

Council officers and/or the PCA will inspect control measures as part of their routine inspections.

Council officers and/or the PCA will also conduct random inspections to ensure compliance with environmental legislation.

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## **D2.0 PRIMARY DEVELOPMENT CONTROLS**

### **D2.1 EROSION AND SEDIMENT CONTROL PLAN (ESCP)**

#### **D2.1.1 General**

Development applications requiring disturbance to soil shall be accompanied by a Erosion and Sediment Control Plan (ESCP). Nambucca Shire Council retains the discretion to decide when an erosion and sediment control plan is required.

Applicants are advised to use the services of a suitably qualified and experienced person to design their ESCPs. All submitted plans should bear the names and qualifications of such persons, acknowledging authorship.

- a Where an ESCP is required, Council, or Private Certifier approval must be obtained prior to any soil disturbance occurring.
- b ESCPs can vary depending on the complexity, scope and nature of the development. The plan can be in the form of a simple statement for minor proposals to detailed plans and associated documentation for major proposals.
- c For major proposals that are staged over an extended time, an ESCP should be prepared and lodged prior to each stage.
- d An ESCP must demonstrate that the appropriate controls have been planned and when implemented will be effective in minimising erosion and sedimentation,
- e Unsatisfactory ESCPs will be rejected and Development Applications will not be approved until Council is satisfied with the amended plan.

An ESCP shall include, but not be limited to the following details:

- a recognised scale ie (1:100, 1:200);
- locality plan;
- contours;
- existing vegetation;
- existing site drainage;
- land slope gradient;
- location of stockpiles;
- erosion control measures;
- sediment control measures;
- location of roads, driveways, access-ways and all impervious surfaces;
- details of site revegetation program;
- outline of maintenance program for erosion and sediment control;
- details of method for pumping out/removal of excess water from the site; and
- name of person responsible for implementing ESCP.

#### **D2.1.2 Supporting information to be submitted along with the ESCP may include:**

- A brief description of any areas on site that have the potential for serious erosion or sedimentation, together with the proposed management details;
- A maintenance strategy for all control measures, including the nomination of responsibility for the follow-up maintenance required;
- A brief description of the overall site rehabilitation program; and
- Stormwater management plan.

#### **D2.1.3 Drawings/Specifications**

Construction drawings and/or written specifications must be provided for the structural erosion and sediment controls proposed.

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#### **D2.1.4 Removal/Disturbance of Site**

All soil/matter or substances arising from the removal of vegetation, clearing, levelling, filling, excavation and/or disturbance of any site, including the placement of any building material stock piles shall be wholly contained on the site and not be permitted to enter adjacent lands, street gutters, drains and/or waters.

#### **D2.1.5 Responsibilities**

- a The site manager or other person responsible for implementing and maintaining sediment and erosion controls shall:
- Ensure compliance with any approved ESCP;
  - Implement erosion and sediment control measures specified in the development approval, Section 68 of the Local Government Act, 1993, or activity specification;
  - Implement erosion and sediment control measures specified in this Part ;
  - Have appropriate training or demonstrated experience in erosion and sediment control;
  - Maintain the sediment and erosion controls;
  - Conduct modifications and changes as required and as directed;
  - Remove sediment controls when the site is no longer prone to erosion or sedimentation; and
  - Have the appropriate authority to make decisions on the site without further consultation.
- b During the course of the development or work, control designs and measures may need to be amended and the approved ESCP reviewed. Any deviations from the original approved ESCP are to be approved by the appropriate authority.
- c The approved control measures must be implemented prior to any land disturbance commencing and be maintained until the completion and/or effective establishment of stabilisation works. Once in place, the approved control measures shall be effectively maintained. Council staff are available to comment on whether controls are adequate or no longer required.
- d The site manager is responsible for the temporary removal of any erosion and sediment control measures.
- e Consider climatic and seasonal weather patterns before any vegetation is removed and/or soil disturbance occurs.
- f Stockpiles of building materials shall not be stored on nature strips, footpaths, roadways, access ways, public lands or within drainage lines and easements. All stockpiles shall be retained wholly within the site boundaries and protected with appropriate sediment and erosion control measures.
- g All disturbed areas are to be progressively stabilised and/or revegetated as soon as practicable. A Nambucca Valley Vegetation and Planting Guide for native species is available at:  
<http://www.nvlandcare.org.au/downloads/dlVegPlantGuide.pdf>
- h The stormwater guttering and downpipes are to be installed and connected to Council's approved drainage system. Connecting the stormwater early will improve site access and drainage and prevent erosion.

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## **D3.0 TYPICAL SEDIMENT/EROSION CONTROL ACTIONS**

### **D3.1 SEDIMENT FENCING**

A sediment fence is to be erected along or adjacent to the down-slope boundary(s) of the site and constructed from geotextile filter fabric to capture the sediment from stormwater run-off. Either ends of the fence should be keyed into the ground and turned up-slope. Excessive sediment build up behind the fence must be regularly removed in order for the fence to stay effective. In circumstances where the sediment fence is located adjacent to the street, the fence is to be erected on the development side of the turf filter strips and within the property boundary.

### **D3.2 SEDIMENT TRAPS**

Sediment traps are to be located at all points where stormwater leaves the site and enters the street stormwater gutter or drainage system. There are various methods of sediment traps and the most appropriate method should be implemented. The sediment traps are to be cleaned regularly in order to maintain effectiveness.

### **D3.4 SITE ACCESS**

An all weather site access for vehicles is to be provided. All vehicles entering and exiting the site must be limited to a single controlled area so as to avoid excessive ground disturbance. Appropriate sediment controls must be implemented at the entry/exit point to prevent sediment being tracked off the site such as aggregate extending a minimum of 6m into the site for a shaker. The all weather access may require additional aggregate from time to time. All run-off from driveways, access ways and water used to clean sediment off wheels of vehicles must be drained into an approved sediment trapping device on site.

### **D3.5 TURF FILTER STRIPS**

A strip(s) of turf 600mm wide, should be installed adjacent to the street gutter should the soil on the nature strip be disturbed. The turf aids in filtering stormwater run-off and prevents erosion of the site. Native vegetation of the nature strip should not be removed to make way for turf.

### **D3.6 CHECKLIST OF EROSION AND CONTROL MEASURES FOR A DEVELOPMENT SITE**

Refer to Schedule 1 of this Part.

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## **D4.0 PENALTIES FOR NON COMPLIANCE WITH THIS PART**

Failure to implement and/or maintain adequate sediment and erosions controls on a site may result in regulatory action being taken by Council or other regulatory authority under any of the following legislation:

- Environmental Planning and Assessment Act 1979;
- Protection of the Environment Operations Act 1997;
- Local Government Act 1993;
- Fisheries Management Act 1994;
- Water Management Act 2000; or
- Soil Conservation Act 1938.



## Part D — Schedule 1 — Checklist of Erosion and Control Measures for a Development Site

Control Measure	Complied
Minimise area to be cleared and leave as much vegetation as possible.	
Install sediment fence(s) along low side of the development before work begins.	
Divert up-slope water around the work site and stabilise channels, but ensure that the neighbouring property is not flooded.	
Provide a single stabilised entry/exit point for the site that is clearly marked for deliveries to the site. Any additional vehicles are to park on the roadway and not on Council's footpath.	
Leave or lay a kerb side turf filter strip to slow the speed of water, minimise erosion and trap excess sediment.	
Stockpile soil and other materials within the sediment controlled boundaries.	
Sweep the road impacted by the development every day and dispose of waste materials on-site. Washing of roads, driveways and footpaths is forbidden.	
Provide guttering and downpipes, connected to an approved stormwater system once the roof framework has been completed.	
Maintain erosion and sediment control measures for entire period of construction including during the final rehabilitation period.	
Keep logs of maintenance and cleaning schedules and have them signed by the appropriate person at the end of each day.	
Protect all stormwater entry points with approved filtration device eg sand bags, geotextile fabric installed under the stormwater grate, hay bales wrapped in geotextile fabric.	
Ensure all staff on site are aware of their obligations under current environmental legislation and conditions of consent for the development.	

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## **PART E — SIGNAGE**

### **E1.0 INTRODUCTION**

#### **E1.1 APPLICATION OF PART**

This Part applies to all land within the Nambucca Shire Local Government Area.

#### **E1.2 RELATIONSHIP TO OTHER ENVIRONMENTAL PLANNING POLICIES AND AUTHORITIES**

Where there is any inconsistency between this Part and State Environmental Planning Policy No 64 – Advertising and Signage (SEPP 64) the provisions of SEPP 64 prevails to the extent of any inconsistency relating to ‘*signage*’.

‘**Signage**’ means all signs, notices, devices, representations and advertisements that advertise or promote any goods, services or events and any structure or vessel that is principally designed for, or that is used for, the display of signage.

Where there is any inconsistency between this Part and a site specific Part of this DCP, the site specific Part prevails.

Applicants should check the provisions of the Nambucca LEP 2010 and the SEPP (Exempt and Complying Development Codes) 2008 to determine if a proposed sign is exempt development.

Where an advertisement involves the erection of a structure, an approval under Section 68 of the Local Government Act may be required, whether or not development consent is also required.

#### **E1.3 OBJECTIVES OF THIS PART**

The objectives of this Part are to ensure that signs:

- convey advertisers’ messages or images while complementing and conforming to both the development on which it is displayed and the character of the surrounding locality;
- do not adversely affect the area in which they are located in terms of appearance, size, illumination, overshadowing or in any other way;
- do not lead to visual clutter through the proliferation of signs;
- do not give rise to a hazard to motorists and pedestrians;
- preserve and enhance heritage areas; and
- promote effective and functional signage that enhances the streetscape and character of the locality.

#### **E1.4 TYPES OF SIGNS AND CONTROLS**

Unless the proposed sign is exempt under schedule 2 of the Nambucca LEP 2010 or the SEPP (Exempt and Complying Development Codes) 2008, the application should describe the type of sign intended to be erected based on Figure E1.

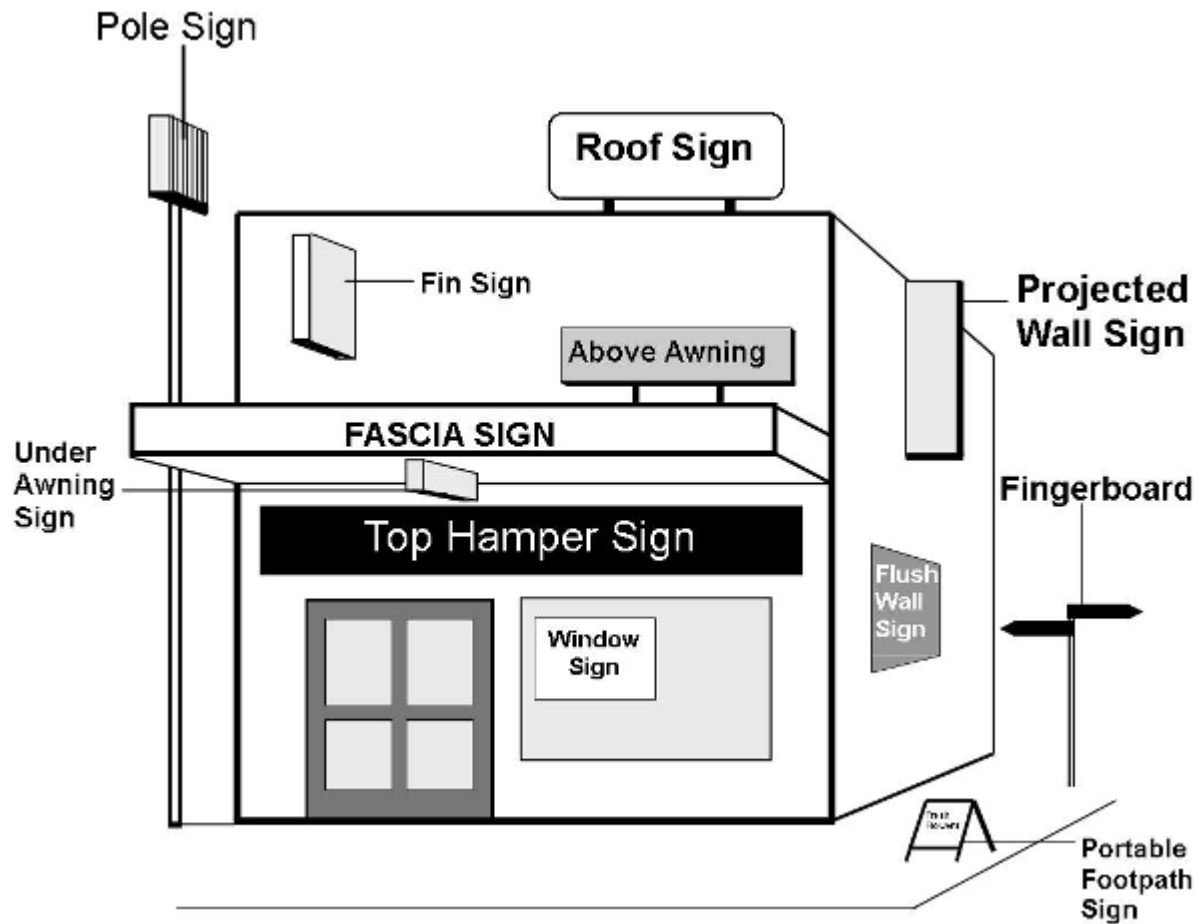


Figure E1:Sign Types

#### E1.4.1 Projected Wall Signs

Projected wall signs shall:

- 1 Be erected at right-angles to the wall of the building to which it is attached;
- 2 Be a minimum of 2.6m and a maximum 6m above ground;
- 3 Have a maximum area of 6m<sup>2</sup>;
- 4 Not project beyond a point within 0.6m of the vertical projection of the kerb alignment.

#### E1.4.2 Above Awning Signs

Above awning signs shall:

- 1 Not go beyond the edge of the awning.
- 2 Not exceed 0.9m in height.
- 3 Have a base affixed directly to the awning.
- 4 Not exceed an area of 3m<sup>2</sup>.

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#### **E1.4.3 Reflective Luminous Signs**

- 1 Must demonstrate that the sign(s) will not cause a traffic hazard or conflict with other guide, warning or regulatory signs and are sited so as to not cause confusion to motorists.

#### **E1.4.4 Roof signs projecting above the wall to which it is affixed or which are higher than the building**

- 1 These type of signs are generally not favoured or encouraged. Any approval will be looked at on its merits and having regard to other requirements of this Part.

#### **E1.4.5 Flashing Signs**

- 1 These type of signs are generally not favoured or encouraged, however, approval may be considered on the merits of the application and having regard to the following criteria:
  - only permitted in commercial zoned land;
  - must not cause nuisance to any adjoining or nearby residential areas, pedestrians and traffic; and
  - the size and dimensions of the sign must satisfy other provisions of this Part.

#### **E1.4.6 Pole or Pylon Signs independent of any building or structure**

Pole or Pylon Signs shall:

- 1 Not project more than 1.2m over any road alignment;
- 2 Not be less than 2.6m above the ground where it projects (If it projects over any road alignment);
- 3 Not be more than 6m above the ground;
- 4 Have a maximum advertising area of 6m<sup>2</sup>.

#### **E1.4.7 Portable Footpath Signs (sandwich board or A-framed signs)**

- 1 Only permitted in Commercial and Industrial zones;
- 2 Only one sign permitted for each premises, having maximum dimensions of 900mmx600mm;
- 3 The sign must be located within 1m from the shop front unless due to particular circumstances requires to be sited elsewhere.;
- 4 The erection of these signs on public land must be in accordance with *Council's Approval Policy - Use of Road Reserves and Public Land for outdoor dining areas, trading tables, street vending and other structures by commercial premises, and community and charitable organisations (2009)*.

#### **E1.4.8 Symbols/Logos (Industrial and Commercial)**

- 1 Council will permit, with consent, the use of symbols or logos on Industrial and Commercial buildings. The permitted size of symbols or logos will be at the discretion of Council, however, the application will need to demonstrate that the symbol or logo is in proportion to the size of building and in keeping with the character of the locality.

#### **E1.4.9 Directional Signs (Fingerboard Signs)**

- 1 A directional sign may only be erected by Council on public land. Any request for a directional sign should be referred to Council's Department of Engineering Services. Any approval will only permit information comprising: the name of the premises/establishment and the distance and/or direction to the site. The size and type of sign will be determined by Council at its discretion.
- 2 A directional sign will only be permitted where, in the opinion of Council, such sign is necessary to assist or direct the travelling public. The cost of the sign will need to be met by the applicant.

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#### **E1.4.10 Signs in Rural Zones**

- 1 It is Council's policy to generally restrict the number of general advertising structures along the Pacific Highway and other main thoroughfares within the Shire to maintain the existing visual amenity of rural areas and scenic approaches to townships and village areas.
- 2 Any such signs shall have a maximum area of 15m<sup>2</sup> and an overall height of 6m. Council may allow illuminated signs but not flashing signs.
- 3 Advertising signs may be erected in rural zones which relate to the purpose for which the land is used. Sign dimensions shall be restricted to a maximum 6m<sup>2</sup> area and maximum 6m height. Such signs may be illuminated (not flashing) or spot-lighted.

#### **E1.4.11 Signs in Environmental Zones**

- 1 General advertising signs are prohibited in Environmental Protection Zones except where such signs relate to the purpose for which the land is used. Any such signs will be restricted to an area of 6m<sup>2</sup>. The height limit will be considered on its merits. The location of any sign is to minimise any intrusion on the environmental amenity of the immediate locality. Council may also consider directional signs directing the travelling public to tourist areas or tourist facilities.

#### **E1.4.12 Signs in Recreational zones**

- 1 Generally no advertising signs, other than identification signs showing the name of the reserve, particulars of any activities held or to be held or name of the facility are permitted on land zoned RE1 – Public Recreation.
- 2 In RE2 – Private Recreation zones, a single advertising structure for displaying a notice related to the use of the land or an advertising structure for the purpose of directing the travelling public to tourist areas or for the display of private advertisements of tourist facilities may be permitted with consent. The maximum area of the sign shall not exceed 6m<sup>2</sup> and 6m in height.
- 3 Commercial signs of no more than 1m<sup>2</sup> are permitted in areas inside sport stadiums or sporting grounds, which cannot be observed from a public road. The maximum number of signs shall be considered by Council on the application's merits.

#### **E1.4.13 Signs in Commercial Zones**

- 1 Generally, business or building identification signs in commercial areas should comprise areas not exceeding 6m<sup>2</sup> and only display the business name and particulars, type of business and products sold.
- 2 Business or building identification signs should avoid unnecessary multiplicity. Larger signs may be allowed for a single directory board for a number of activities on the same parcel of land.

#### **E1.3.14 Signs in Industrial Zones**

- 1 Generally signs in industrial areas should comprise areas not exceeding 10m<sup>2</sup> in area and a maximum height of 6m and only display the business name and particulars, and the type of industry conducted from the premises.
- 2 Signs in industrial areas should avoid unnecessary multiplicity. Larger signs may be allowed for a single directory board for a number of activities on same parcel of land.

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### E1.4.15 Advertisements that are Prohibited

Clause 10 of SEPP 64 prohibits ‘advertisements’ within any of the following zones or descriptions:

- environmentally sensitive area
- heritage area (excluding railway stations)
- natural or conservation area
- open space
- waterway
- residential (but not including a mixed residential and business zone, or similar zones)
- scenic protection area
- national park
- nature reserve

**‘Advertisement’** means signage to which Part 3 of SEPP 64 applies and includes any advertising structure for the advertisement. An advertisement does not include:

- business identification signs
- building identification signs
- signage that, or the display of which, is exempt development under an environmental planning instrument that applies to it
- signage on vehicles

#### Signs that are generally not acceptable in the Nambucca Shire Council LGA

- Signs attached to trees, telephone, light or power poles.
- Any sign not permanently fixed to the site, including:
  - numerous small blackboard or similar signs associated with a roadside stall or similar premises;
  - signs on footpath reserves promoting nearby industrial/commercial businesses unless approved in accordance with Section E1.4.7 of this Part.
- Any advertisement which can be interpreted as a traffic instruction or any sign that obscures or interferes with road traffic signs or may confuse motorists’ vision or which by its colour or pattern may adversely affect road safety.
- Any advertisement which does not relate to the use of the site with the exception of directional signs approved in accordance with Section E1.4.9 of this Part).
- Numerous small signs and advertisements carrying duplicate information.
- Any advertising structure proposed to be erected or located close to overhead power mains.
- Any advertising sign giving instructions to traffic by the use of the words “Halt”, “Stop” or other directions, or ones that imitate traffic signs, painted on windows, walls or displayed on any advertising structure.
- Any advertising sign which interferes with the view of a road hazard or oncoming vehicles, person or obstruction which should be visible to drivers and road users.
- Signs obstructing architectural features of a building. For signage within Bowraville refer to Part I – Bowraville Heritage Controls.
- Any sign, which in the opinion of council, is unsightly, objectionable or injurious to the amenity of the locality, any natural landscape, public reserve or public place.
- Electronic trailer mounted road signs used for promotional or advertising purposes.
- Flashing or intermittently illuminated signs.
- Advertisements on parked motor vehicles or trailers (whether or not registered) for which the principal purpose is advertising.

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# **PART F — RURAL AND ENVIRONMENTAL DEVELOPMENT(R5 RU1 RU2 RU3 E2 and E3)**

## **F1.0 INTRODUCTION**

### **F1.1 APPLICATION OF PART**

This Part applies to all areas in the Nambucca Shire zoned R5, RU1, RU2, RU3, RU5 E2 and E3, and all other land adjoining RU1, RU2, RU3, E2 and E3 zoned land.

### **F1.2 ADDITIONAL DEVELOPMENT APPLICATION REQUIREMENTS**

In addition to any requirements specified in Parts A, B, C, D, E, or other specific legislative requirements the following items need to be addressed with developments proposed on land to which this Part applies.

#### **F1.2.1 Rural Dwellings and Subdivisions**

- Where an applicant proposes a rural or large lot residential dwelling or subdivision, Council requires the submission of the following details to enable assessment of potential land use conflict:
  - details of the use of all adjoining landholdings;
  - the location of dwellings or dwelling envelopes within the subject site; and
  - details and location of any existing or proposed vegetation buffers.
- For rural or large lot residential subdivisions involving more than 20 lots, Council will also require submission of details regarding the use of all landholdings within 500 metres.
- Where no details are available for the use of an adjoining landholding, Council will assess buffers in accordance with Table F1.

#### **F1.2.2 Rural Industry and Commercial Activities**

- Where new commercial or rural industry activities are proposed, Council will require the submission of:
  - the location of dwellings or dwelling envelopes on adjoining landholdings.
- For dairies, cattle feed lots (with 50 head or more), extractive industry and mines (producing 10,000m<sup>3</sup> or more per annum), piggeries (with 200 pigs or more) and abattoirs, Council will require the submission of:
  - the location of dwellings or dwelling envelopes on adjoining landholdings;
  - details of the use of landholdings within 500m, including the location of any dwellings; and
  - a detailed assessment of potential impacts arising from the proposed use (ie dust, fumes, light, noise, odour, smoke, spray drift), including any amelioration achievable by way of proposed vegetation buffers.

## **F1.3 PRIMARY DEVELOPMENT CONTROLS**

### **F1.3.1 Building Lines**

The purpose of this section is to ensure new rural dwellings maintain the rural character of an area, do not obstruct line of sight on rural roads and are not adversely impacted by vehicle dust and noise.

#### **Objectives**

- To provide developers with a degree of certainty as to Council's requirements in relation to building line setback standards.
- To control building line setback requirements on all land zoned rural, environmental protection and large lot residential.
- To minimise adverse impact on adjacent and adjoining properties.
- To minimise dust nuisance from unsealed rural roads.
- To maintain rural amenity and character.
- To maintain lines of sight where necessary for vehicular safety.

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## **Controls**

- 1 Rural buildings in zones RU1, RU2, RU3, E2, and E3 shall be set back a minimum 20m to a sealed road.
- 2 Buildings in an R5 Zone shall be set back a minimum 10m to a no through sealed road or right-of-carriageway or 20m to a sealed classified road or local road.
- 3 Rural buildings in all zones to which this Part applies shall be set back a minimum 300m to an unsealed road. Variation to this setback will only be permitted by Council where the applicant can demonstrate:
  - the shape, size or physical constraints of the lot do not permit the required setback;
  - the adjoining road is sealed for a minimum distance of 100m or other distance acceptable to Council's Director Engineering Services, or
  - other appropriate mitigation means are provided by way of adequate landscaping existing or proposed to alleviate the dust nuisance. A plan of landscaping will need to be submitted for Council's approval.
- 4 The setback is to be measured from the nearest point on a proposed building to the edge of the property boundary.
- 5 For dwellings in RU5 zoned land, refer to Part H of this DCP.

Any variation to this Part requires the dwelling to be setback as far as possible to reduce dust nuisances.

### **F1.3.2 Buffers**

Failure to ensure adequate setbacks from dwellings to rural activities and industries is likely to result in land use conflicts subsequently impacting on rural production, local employment and economic activity.

In addition to this, failure to provide appropriate setbacks to sensitive environmental receptors such as creeks, native vegetation, wetlands and reserves may result in detrimental impacts to the local environment.

The purpose of this section is to ensure appropriate setbacks are applied to varying rural land uses and environmental receptors.

## **Objectives**

- Minimise land use conflict primarily between dwellings and permissible land use activities;
- Ensure adequate landuse and vegetation buffers are provided between commercial activities/rural industries and dwellings;
- Protect natural resources and sensitive environmental receptors; and
- Ensure adequate buffers are provided between various rural landuses and sensitive natural areas.

## **Controls(Rural Land Use Buffer Distances)**

- 1 Dwellings and proposed dwelling envelopes are to be separated from other rural landuses in accordance with TableF1.
- 2 Where new dwellings are proposed on existing vacant lots which have dwelling entitlements, the buffers indicated in Table F1 will not necessarily apply. In such cases, Council will require the maximum practical buffer possible and the provision of a suitable vegetated buffer where necessary.

<b>Table F1: Buffers between Commercial Activities/Rural Industries and Dwellings</b>		
<b>Land Use</b>	<b>Separation Distance</b>	<b>Vegetation Buffer <sup>1</sup></b>
High Voltage Power Lines	20 metres	N/A
Grazing Land	60 metres 80 metres	20m minimum width None
Agriculture crops/horticulture	80 metres 150 metres	40m minimum width None
Rural industry	80 metres 150 metres	40m minimum width None
Banana plantation <sup>2, 3</sup>	150 metres	N/A
Cattle dip site <sup>2</sup>	200 metres	N/A
Cattle feed lots – less than 500 head Dairies – less than 500 head  Intensive livestock Agriculture (other than cattle feed lots, piggeries and poultry farms) Piggeries – less than 200 pigs Poultry farms Sawmills Macadamia de-husking plants <sup>4</sup>	300 metres	N/A
Sewage Treatment Plants	400 metres	N/A
Cattle feed lots – 500 head or more Dairies – 500 head or more Piggeries – 200 pigs or more Waste Management Facilities	500 metres	N/A
Abattoirs Extractive industry or mines	1000 metres	N/A

- 1 See Section 1.3.4 Vegetation Buffers for more information.
- 2 While development consent is not generally required for agriculture, including banana plantations, landowners are requested to use these setbacks for farm planning purposes.
- 3 Where a banana plantation requiring spraying is proposed, the Pesticide Act 1999 permits no variation to the 150m minimum setback.
- 4 De-husking plants should preferably be set back even where development consent is not required.

### **F1.3.3 Vegetation Buffers**

Vegetation buffers may be used to reduce the total buffer distance required between dwellings and adjoining land uses. However, caution must be exercised when considering the appropriateness of a vegetation buffer. Vegetation buffers take time to establish, require on-going maintenance and are subject to storm and insect damage. Trees only have a limited life span. Therefore, vegetation buffers will not be appropriate in all circumstances.

Where vegetation buffers are proposed to satisfy the requirements of Table F2 the following will be required:

- 
- The vegetation needs to be established along the relevant boundaries prior to release of the Subdivision Certificate (in the case of subdivision) or prior to commencement of other uses.
  - The minimum width of a vegetation buffer is that of the canopy at maturity.
  - Vegetation buffers are to be located such that they will not compromise Asset Protection Zones required in accordance with "Planning for Bushfire Protection 2006".
  - A detailed landscape plan is to be submitted with the Development Application.
  - A variety of species is to be included with a variety of heights at maturity, including ground cover, shrubs, and small and large trees.
  - Trees at least 10m in height at maturity are to be included.
  - Tree rows should be planted at a maximum spacing of 10m, with rows of smaller plants between.
  - Species with long, thin and rough foliage should be included where the adjoining land use may involve chemical spraying, as these facilitate capture of spray droplets.
  - A mixture of fast growing pioneer species and slower-growing, longer lived species should be used. The pioneer species will ensure that the buffer is effective as soon as possible. The longer lived species will over time replace the pioneer species.
  - Suggested species are included in Table F2. Other suitable species may also be used.
  - A refundable cash bond is to be paid to Council to ensure success and maintenance of any planted vegetation for a period of 24 months. Council will refund 50% of this bond after 12 months, dependent upon Council being satisfied that a suitable planted buffer is well established. The remainder is to be refunded at the end of the 24 month period, dependent upon the planted buffer having satisfactorily developed over the period.
  - Council will require the inclusion of positive covenants on the title, under Section 88B of the Conveyancing Act, requiring maintenance of any planted vegetation buffers. Where existing native vegetation forms the proposed buffer, Council will require the inclusion of Section 88B restrictions-to-user on the title prohibiting the clearing of vegetation that comprises the buffer.

Table F2: Suggested Species for Vegetation Buffers				
Species	Common Name	Preferred Habitat/Range *	Height at Maturity	Notes
Acacia fimbriata	Brisbane Wattle or Fringed Wattle	Riverbanks and shady gullies. Does not like sandy soils	4-8m	Pioneer species
Acacia floribunda	White Sally Wattle	Forested slopes, sheltered gullies, creek banks	Up to 8m	Pioneer species
Acacia melanoxylon	Sally Wattle or Blackwood	Common on various sites	15-30m	Pioneer species
Acmena Smithii	Lilly Pilly	Sheltered or shady eucalypt forests, rainforest margins, sheltered coastal areas	20m	Fast growing & long living
Casuarina glauca	Swamp She-oak	Open forests, woodlands, saltwater estuaries and rivers.	8-30m	Pioneer species
Allocasuarina littoralis	Black She-oak	Woodland/ Tall Heath	8-15m	Thrives in Sandy soils
Allocasuarina torulosa	Forest She-oak or Rose She-Oak	Moist open forests	8-30m	Pioneer species
Backhousia anisata	Aniseed Tree	Lowland subtropical rainforest in gullies	Generally 10-12m, exceptionally up to 45m	Long lived
Callistemon sp. (all Callistemon species including cultivars)	Bottlebrush	Various, widespread	Various – up to 20m	Pioneer species
Casuarina cunninghamiana	River She-oak	Freshwater stream, banks in open forests	12-35m	Pioneer species
Elaeocarpus reticulatus	Blueberry Ash	Sheltered forests, rainforest edges	2-3m	Fast growing & long living
Eucalyptus microcorys	Tallowood	Wet forests or rainforest margins on moderately to highly fertile soils, often on slopes	60m	Fast growing & long living
Eucalyptus pilularis	Blackbutt	Wet sclerophyll or grassy coastal forests on lighter soils of medium fertility	65m	Fast growing & long living
Eucalyptus tereticornis	Forest Red Gum	Wet or dry forests or woodlands on soils of medium to high fertility	20-50m	Fast growing & long living
Jagera pseudorhus	Foam bark	Wet forests and rainforest	Up to 15m	Pioneer species
Leptospermum petersonii	Lemon-scented Tea Tree	Coastal heath, forest fringes	4m	Long lived
Leptospermum species	Tea Tree	Most habitats dependent on species	1-4m	Long lived
Lomandra species	Mat Rush	Widespread – open forest, rainforest margins, hind dunes, ridges, creek banks	Up to 1 metre	Pioneer species and Understorey
Melaleuca linariifolia	Fine-leaved Paperbark	Wet and swampy places near the coast, also on the coastal plateaux, often on shale	4-6m	Long lived
Syncarpia glomulifera	Turpentine	Taller eucalypt forests	60m	Long lived

\* **Note:** the Habitat and Range indicated here, is a general guide, and most of these species are suitable for planting in most vegetation areas within Nambucca Shire.

#### F1.3.4 Buffers to sensitive Environmental Receptors

Council wishes to minimise the impact of development on sensitive natural resources such as the coastline, wetlands, watercourses, scenic backdrop areas, national parks and nature reserves. Accordingly, dwellings, dwelling envelopes and other rural land uses requiring consent should be set back from sensitive natural resources in accordance with Table F3.

Table F3: Buffers to Sensitive Natural Resources		
Sensitive Natural Resource	Adjoining Land Use	Buffer
Coastline <sup>1</sup>	All uses requiring development consent	40 metres
SEPP 14 wetlands <sup>2</sup>	Dwellings	40 metres
	On-site effluent disposal systems <sup>3</sup>	100 metres
	Uses in Table F1 that require development consent	50 metres
Other wetlands <sup>4</sup>	All uses requiring development consent	40 metres
Watercourses	On-site effluent disposal systems <sup>3</sup>	50 metres
Watercourses <sup>1, 5</sup>	All uses requiring development consent	40 metres
National parks and nature reserves	Dwellings	60m
	On-site effluent disposal systems <sup>3</sup>	100 metres
	Uses in Table F1 that require development consent	50 metres
Visually Prominent Location <sup>6</sup>	Dwelling	20m min <sup>7</sup>

1 To minimise impacts and the need for approval under the Water Management Act 2000.

2 State Environmental Planning Policy No 14 – Coastal Wetlands.

3 Irrigation fields and the like.

4 These include coastal wetlands not mapped under SEPP 14 and inland wetlands.

5 Watercourses are shown as blue lines on CMA 1:25,000 maps.

6 Areas in a visually prominent location include ridgelines, hilltops etc.

7 The applicant may be requested to provide a visual impact assessment demonstrating how the development will be unobtrusive in the landscape. Design features such as landscaping, colour schemes articulation, modulation etc may be used as methods to reduce the visual impact of a proposal on the landscape.

Where a sensitive environmental receptor is located on or adjacent to a proposed development site, Council may require the establishment, conservation or rehabilitation of a vegetation buffer to that receptor. For example Council may require the restoration of a drainage line which traverses through a proposed large lot residential subdivision site.

### F1.3.5 Buffers and Conditions of Consent

Should Council require establishment of buffers, revegetation or restoration works associated with a development consent, conditions of consent may require their protection and maintenance through Section 88B or 88E of the *Conveyancing Act 1919*.

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# **PART G — INDUSTRIAL DEVELOPMENTS**

## **G1.0 INTRODUCTION**

### **G1.1 APPLICATION OF PART**

This Part applies to all areas in the Nambucca Shire zoned IN1, IN2, IN3 under the NLEP 2010 and all Development Applications for rural industries.

### **G1.2 ADDITIONAL DEVELOPMENT APPLICATION REQUIREMENTS**

#### **G1.2.1 Change of Use**

When a change of use of an existing industrial building is proposed, Council may require a Development Application to be submitted.

Council will determine the necessity for full compliance with the Building Code of Australia, whilst taking into account the proposed use, provisions for safety of persons in the event of fire, the suppression of fire and the prevention of the spread of fire.

Council may require an upgrade of other items such as landscaping, parking, manoeuvring areas, waste disposal, stormwater disposal, noise mitigation, etc in accordance with the requirements of this Part.

### **G1.3 PRIMARY DEVELOPMENT CONTROLS**

#### **G1.3.1 Lot Size and Dimensions**

##### **Objectives**

To ensure that subdivision of Industrial land provides feasible lot sizes and dimensions to support a range of industrial uses and functionality.

##### **Controls**

- 1 A minimum lot size is 1500m<sup>2</sup>;
- 2 An average lot width is 30m; and
- 3 Battleaxe lots are prohibited.

#### **G1.3.2 Height**

Refer to the Building Height Map contained in NLEP 2010

#### **G1.3.3 Building Lines**

##### **Objective**

To ensure new industrial developments maintain an adequate setback for landscaping and urban amenity.

##### **Controls**

- 1 A minimum building line setback of 6m.
- 2 A minimum building line setback of 3m from the secondary public road on a corner allotment.
- 3 Industrial or rural industry type buildings are to be setback at least 20m from an adjoining non-industrial local road.



- 
- 4 A minimum side and rear boundary setback of 3m.(This applies to buildings of a Type C construction, that are classified as Classes 5, 6, 7 and 8 buildings under the Building Code of Australia where the building is a 1 or 2 storey building). In relation to the side and rear boundary setbacks, reference should be made to the Building Code of Australia and advice obtained from Council's Department of Environment and Planning.

### **G1.3.4 Landscaping**

#### Objectives

The objectives of landscaping treatment for industrial development are to provide:

- Landscaping which enhances the amenity of industrial areas;
- Landscaping in scale with the height and bulk of the building;
- The screening of the less desirable aspects of industrial developments (primarily aesthetics and noise); and
- Landscaping which requires minimal maintenance and does not affect the functionality of the industrial area.

#### Controls

- 1 A landscape plan must be submitted for approval with the Development Application or prior to the release of a Construction Certificate for the site (if a Construction Certificate is required). The landscape plan must incorporate the following principles (where applicable):
  - Protection and retention of existing vegetation and topsoil where practical;
  - Planting of native trees and shrubs - refer to Nambucca Valley Vegetation and Planting Guide;
  - Minimal use of turf and maximise native mulched landscape in order to reduce maintenance and water use, and provide improved wildlife habitat.
- 2 Provision for the storage of waste bins with such areas suitably screened from the street.
- 3 The front setback (the area between the front property boundary and the building) must be suitably landscaped with a range of native trees and shrubs. Vegetated earth bunds are recommended as a means of noise attenuation.
- 4 The applicant may be required to enter into a monetary bond to ensure that the landscaping is provided and maintained. The bond is required to be paid prior to the release of the Construction Certificate or the Occupation Certificate. The bond will be held until 12 months after the Occupation Certificate has been released. After this time, the landscaping will be inspected and if it is being maintained to Council's satisfaction, then the bond will be released. If the landscaping is not being maintained, the bond will be held until such time as Council is satisfied that the landscaping is being maintained.

**Figures G1 is an example of how to landscape an industrial site.**



**Figure G1: Landscaping an industrial site**

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### **G1.3.5 Building Design and Materials**

Elevations of buildings which are visible from a public road, reserve, railway or adjacent or adjoining residential areas should be constructed using brick, masonry, pre-coloured metal cladding, appropriately finished 'tilt-slab' concrete or a combination of a number of these materials. Large expanses of unbroken wall or building mass are not favoured, and as such should be broken up by the use of suitable building articulation, windows or alternative architectural enhancements.

Showroom display areas, ancillary offices, staff amenities and other low-scale building elements should be, wherever possible, located at the front of the premises and constructed in brick or masonry materials to enhance the appearance of the development.

Roofing materials should consist of non-reflective materials particularly when visible from a public place.

The material used in the construction of the building should also be influenced by the type of activity to occur within it. For example it would be inappropriate build a metal clad shed for an activity that requires noisy machinery. In this example it would be preferable to use tilt up concrete for noise attenuation.

Where industries involve noisy machinery, building design should ensure appropriate sound walls and acoustic screening.

## **G1.4 SITE ACCESS AND PARKING**

### **G1.4.1 Parking**

- Refer to Part C of this plan.

### **G1.4.2 Pedestrian Access**

- Pedestrian access to the site shall be clearly defined and separated from vehicular delivery, loading, and function areas.

## **G1.5 SITE PERFORMANCE AND OPERATION**

### **G1.5.1 Staff Facilities and Amenities**

Staff facilities and amenities are to be provided in accordance with the Building Code of Australia and are dependent on the classification of the building. The developer should also be aware of obligations in relation to State Occupational Health and Safety Legislation.

### **G1.5.2 Noise and Vibration**

- Council must consider any noise and/or vibration impacts that a proposed use may have on surrounding land uses.
- Council must ensure that any proposed development will not have a detrimental affect on the amenity of adjacent properties by the emission of noise or vibration levels above acceptable levels. In this regard, all buildings, equipment, processes and the like should be designed to minimize the emission of noise and vibration.
- Processing building should be fitted with acoustical enclosures or treatments.
- Roller doors and other openings should not be directed to sensitive receptors such as residential areas.
- Where necessary Council may require sound walls or acoustical screening of adjoining properties.
- Where necessary, Council may request an acoustic assessment be submitted with a Development Application.
- Applicants should ensure machinery is operating effectively and use low noise plant equipment when available.
- Exhaust and ventilation fans should be fitted with attenuators.

- An acoustic report will be required where 24 hour operation is proposed and must include an assessment of impacts on surrounding residential areas.
- Applicants should consult with Council's Environment and Planning Department prior to lodging a Development Application to determine if an acoustic report is required.

### G1.5.3 Stormwater Disposal

- Where the impermeable surface area of the development exceeds 70% of the site area, on site detention/retention shall be provided. The detention/retention shall limit the peak discharge from all storm events to that which would have occurred from a site with a maximum of 70% impervious area.
- Provision shall be made for on site treatment of stormwater prior to discharge to Council's piped drainage system where that runoff is from areas other than roofs. The proposed method of stormwater treatment shall be approved by Council and may consist of standard oil/sediment traps, grass filters, infiltration areas or combinations of these arrangements.
- Deemed to comply treatment options are identified in Table G1.

**Table G1: Deemed to Comply Solutions (Industrial and Commercial Development) up to 2ha**

Parameter	Deemed to Comply Options		
	Development up to 500m <sup>2</sup>	Development 500m <sup>2</sup> to 1ha	Development 1ha to 2ha
<b>General</b>	Water Sensitive Urban Design in street, layout, trunk drainage and road landscaping to reduce runoff volumes, velocities and contaminant loading.		
<b>Gross Pollutants</b> (> 5 mm)	Primary devices. <ul style="list-style-type: none"> <li>• Litter baskets.</li> <li>• Side entry pit traps.</li> <li>• Kerb inlet protectors.</li> <li>• Catch basins (modified wet sump gully pits).</li> <li>• Gross Pollutant Traps.</li> <li>• On-site Detention Systems.</li> </ul>	Primary devices. <ul style="list-style-type: none"> <li>• Litter baskets.</li> <li>• Side entry pit traps.</li> <li>• Kerb inlet protectors.</li> <li>• Catch basins (modified wet sump gully pits).</li> <li>• Gross Pollutant Traps.</li> </ul>	Primary devices. <ul style="list-style-type: none"> <li>• Litter baskets, catch basins, side entry pit traps used in combination with another Gross Pollutant Device/s.</li> <li>• Kerb inlet protectors.</li> <li>• Gross Pollutant Traps.</li> </ul>
<b>Coarse Sediment</b> (0.5-5 mm)	Either primary or secondary treatment options can be implemented.	Either primary or secondary treatment options can be implemented.	Both primary and SECONDARY treatment option/s must be implemented.
<b>Medium Sediment</b> (0.05-0.5 mm)	Primary Treatment Options. <ul style="list-style-type: none"> <li>• On Site Detention.</li> <li>• Sediment traps.</li> <li>• Kerb inlet protectors.</li> <li>• Catch basins (modified wet sump gully pit).</li> <li>• Side entry pit traps/pit insets.</li> <li>• GPT's which offer some fine sediment removal.</li> </ul>	Primary Treatment Options. <ul style="list-style-type: none"> <li>• On site Detention, catch basins, kerb inlet protectors and side entry pits when used in combination with secondary treatment options.</li> <li>• Sediment traps.</li> <li>• GPT's which offer some fine sediment removal.</li> </ul>	Primary Treatment Options. <ul style="list-style-type: none"> <li>• On Site Detention.</li> <li>• Sediment traps.</li> <li>• Kerb inlet protectors.</li> <li>• Catch basins (modified wet sump gully pit).</li> <li>• Side entry pit traps/pit insets.</li> <li>• GPT's which offer some fine sediment removal.</li> </ul>
<b>Fine Sediment</b> (<0.05 mm)	Secondary Treatment Options. <ul style="list-style-type: none"> <li>• Grass Swales.</li> <li>• Vegetated filter strips.</li> <li>• Infiltration systems with upstream sediment traps.</li> <li>• Porous pavers with upstream sediment traps.</li> <li>• Sand filters with upstream sediment traps.</li> </ul>	Secondary Treatment Options. <ul style="list-style-type: none"> <li>• Grass Swales.</li> <li>• Vegetated filter strips.</li> <li>• Infiltration systems with upstream sediment traps.</li> <li>• Porous pavers with upstream sediment traps.</li> <li>• Sand filters with upstream sediment traps.</li> </ul>	Secondary Treatment Options. <ul style="list-style-type: none"> <li>• Grass Swales.</li> <li>• Vegetated filter strips.</li> <li>• Infiltration systems with upstream sediment traps.</li> <li>• Porous pavers with upstream sediment traps.</li> <li>• Sand filters with upstream sediment traps.</li> </ul>
<b>Nutrients</b> (Total Nitrogen and Total Phosphorous)	Not required at this scale of development.	Not required at this scale of development.	Secondary Treatment Option/s. <ul style="list-style-type: none"> <li>• Grass Swales.</li> <li>• Vegetated filter strips.</li> <li>• Infiltration systems with upstream sediment traps.</li> <li>• Porous pavers with upstream sediment traps.</li> <li>• Sand filters with upstream sediment traps.</li> </ul>

**Table G1: Deemed to Comply Solutions (Industrial and Commercial Development) up to 2ha - continued**

Parameter	Deemed to Comply Options		
	Development up to 500m <sup>2</sup>	Development 500m <sup>2</sup> to 1ha	Development 1ha to 2ha
<b>Heavy Metals</b>	Not required at this scale of development.	<p>Either a primary or secondary treatment device can be used.</p> <p>Primary Treatment Options.</p> <ul style="list-style-type: none"> <li>Oil and grit separators.</li> </ul> <p>Secondary Treatment Options.</p> <ul style="list-style-type: none"> <li>Grass Swales.</li> <li>Vegetated filter strips.</li> <li>Infiltration systems with upstream sediment traps.</li> <li>Sand filters with upstream sediment</li> <li>Porous pavers with upstream sediment traps.</li> </ul>	<p>Both a primary and secondary treatment option/s must be implemented.</p> <p>Primary Treatment Options.</p> <ul style="list-style-type: none"> <li>Oil and grit separators.</li> </ul> <p>Secondary Treatment Options.</p> <ul style="list-style-type: none"> <li>Grass Swales.</li> <li>Vegetated filter strips.</li> <li>Infiltration systems with upstream sediment traps.</li> <li>Sand filters with upstream sediment traps</li> <li>Porous pavers with upstream sediment traps.</li> </ul>
<b>Oil and Grease</b>	<p>For oil and grease industries only. Either a primary or secondary treatment device can be used.</p> <p>Primary Treatment Options.</p> <ul style="list-style-type: none"> <li>Oil and Grit separators.</li> <li>Side entry pit traps equipped with oil socks.</li> <li>Certain GPT's equipped with baffles and/or oils socks.</li> <li>Sediment traps.</li> </ul> <p>Secondary Treatment Options.</p> <ul style="list-style-type: none"> <li>Grass Swales.</li> <li>Vegetated filter strips.</li> <li>Infiltration systems with upstream sediment traps.</li> <li>Porous pavers with upstream sediment traps.</li> <li>Sand filters with upstream sediment.</li> </ul>	<p>For oil and grease industries only. Either a primary or secondary treatment device can be used.</p> <p>Primary Treatment Options.</p> <ul style="list-style-type: none"> <li>Oil and Grit separators.</li> <li>Side entry pit traps equipped with oil socks.</li> <li>Certain GPT's equipped with baffles and/or oils socks.</li> <li>Sediment traps.</li> </ul> <p>Secondary Treatment Options.</p> <ul style="list-style-type: none"> <li>Grass Swales.</li> <li>Vegetated filter strips.</li> <li>Infiltration systems with upstream sediment traps.</li> <li>Porous pavers with upstream sediment traps.</li> <li>Sand filters with upstream sediment traps.</li> </ul>	<p>Either a primary or secondary treatment option/s can be used.</p> <p>Primary Treatment Options.</p> <ul style="list-style-type: none"> <li>Oil and Grit separators.</li> <li>Side entry pit traps equipped with oil socks.</li> <li>Certain GPT's equipped with baffles and or oils socks.</li> <li>Sediment traps.</li> </ul> <p>Secondary Treatment Options.</p> <ul style="list-style-type: none"> <li>Grass Swales.</li> <li>Vegetated filter strips.</li> <li>Infiltration systems with upstream sediment traps.</li> <li>Porous pavers with upstream sediment traps.</li> <li>Sand filters with upstream sediment traps.</li> </ul>

**Source:** NorthCoast NSW Sustainable Water Model Planning Provisions (Draft)

- Runoff from sealed carpark areas shall be collected and treated in an oil and grit trap prior to discharge to Council's stormwater system unless the developer can demonstrate that an appropriate alternative treatment will be adopted.

### **G1.5.5 Water and Sewer**

All buildings (except for rural industries) are to be connected to Council's water and sewerage services. Where these services are not available to the lot, the developer will be required to extend Council's main to service that lot. Design plans will be required to be prepared by a suitably qualified Engineer and approved by the Principal Certifying Authority.

### **G1.5.6 Liquid Trade Waste**

Liquid trade waste is defined as 'liquid trade or factory wastes or chemical or other impurities from any business, trade or manufacturing premises other than domestic sewage, stormwater or unpolluted water' (Local Government (Approvals) Regulation 1999).

- Where the proposed use of an industrial building or site will generate liquid trade waste in an area serviced by Council's sewerage system, this waste must be disposed of in accordance with Council's Policy for the Discharge of Liquid Trade Waste into Council's Sewerage System.
- The Applicant is to include information regarding liquid trade waste where applicable with their Development Application.
- An approval to dispose of liquid trade waste into Council's sewerage system is required in accordance with Section 68 of the Local Government Act.

### **G1.5.7 Odour and Air Quality**

- The emission of air impurities as defined under the 'Protection of the Environment Operations Act 1997' shall be controlled to the satisfaction of Council and any other relevant authorities.
- Where Council considers that a use may have a strong odour-generating potential, provision should be made to store and handle such products in a sealed area so as to reduce the impact of the odour on the surrounding properties.

### **G1.5.8 Hours of Operation**

Hours of operation for industrial uses shall generally be limited to between 7.00 am to 6.00 pm on weekdays and 8.00 am to 12.00 noon on Saturdays with no work being carried out on Sundays or Public Holidays. Hours of operation for any particular land use will be considered on its merits and may be reduced/extended depending upon circumstances.

## **G1.6 RURAL INDUSTRIES**

The following controls specifically relate to industrial development on land zoned Rural considered to have existing use rights in accordance with the EP&A Act, where Council determines that they shall apply. These controls are in addition to those contained in any other section of this DCP.

### **G1.6.1 Building Setbacks**

- Rural Industry Developments proposed on land zoned RU1 or RU2 shall be setback a minimum of 20m.
- There are no minimum front setbacks for new Rural Industry in the RU3 Zone. The minimum front setback shall be at the discretion of the Council and shall take into consideration the nature of the proposed use, the frequency of use of the road that it fronts and whether that road is sealed and landscaping proposed.
- Side boundary setbacks shall be in accordance with Clause 1.3.1 of this Part.

### **G1.6.2 Landscape Buffer**

The general controls relating to landscaping for industrial development in Clause 1.3.4 of this Part apply except the requirement for perimeter planting, which is not considered necessary for rural industries.

However, a landscape buffer is required to be planted around the rural industry that is 5m in width. Dense planting of native trees and shrubs with a mature height in excess of 5m is required.

### **G1.6.3 Services**

#### Stormwater Disposal

- Suitable on site detention/retention systems shall be provided to limit peak stormwater discharge volumes to that of the pre-developed site.
- Stormwater discharge must be to an approved location and shall not concentrate flows to impact on adjoining properties.
- Stormwater treatment options shall be in accordance with Table G1 in Clause 1.5.3 of this Part.

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### Water and Waste Disposal

Where reticulated services are not available, the developer will be required to provide potable water and an on site effluent disposal system. In addition to this, the developer may be required to provide additional water resources for fire fighting purposes. The amount of potable water and water for fire fighting purposes will be determined upon the submission of a Development Application.

In relation to the disposal of effluent and/or liquid trade waste that will be generated by the development, the developer will be required to submit a report (from a person or firm suitably qualified in on site waste disposal systems) demonstrating that the site is capable of disposing of the wastes. The report shall detail the specific nature and maximum volumes of each type of waste, the methods of disposal, and outline proposal contingency plans for dealing with any disposal system failures.

### Liquid Trade Waste Disposal

Where liquid trade waste will be generated, a report from a suitably qualified person shall be provided detailing the nature and volumes of waste, the proposed methods of disposal and outlining contingency plans for dealing with any disposal system failures.

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## **PART H — RESIDENTIAL DEVELOPMENT**

### **H1.0 INTRODUCTION**

#### **H1.1 APPLICATION OF PART**

This Part applies to new Residential Accommodation and alterations and additions to existing residential accommodation in all areas of the Nambucca Shire zoned R1, R2, R3, R4, B1, B2, B3, B4 and RU5.

Where there is any inconsistency between this Part and a site specific Part of this DCP, the site specific Part prevails.

#### **H1.2 RELATIONSHIP TO OTHER ENVIRONMENTAL PLANNING POLICIES AND AUTHORITIES**

Applicants should check the provisions of the Nambucca LEP 2010, SEPP (Exempt and Complying Development Codes)2008 to determine if a proposed dwelling is Complying Development.

#### **H1.3 OBJECTIVES OF THIS PART**

The objectives of this Part are to ensure:

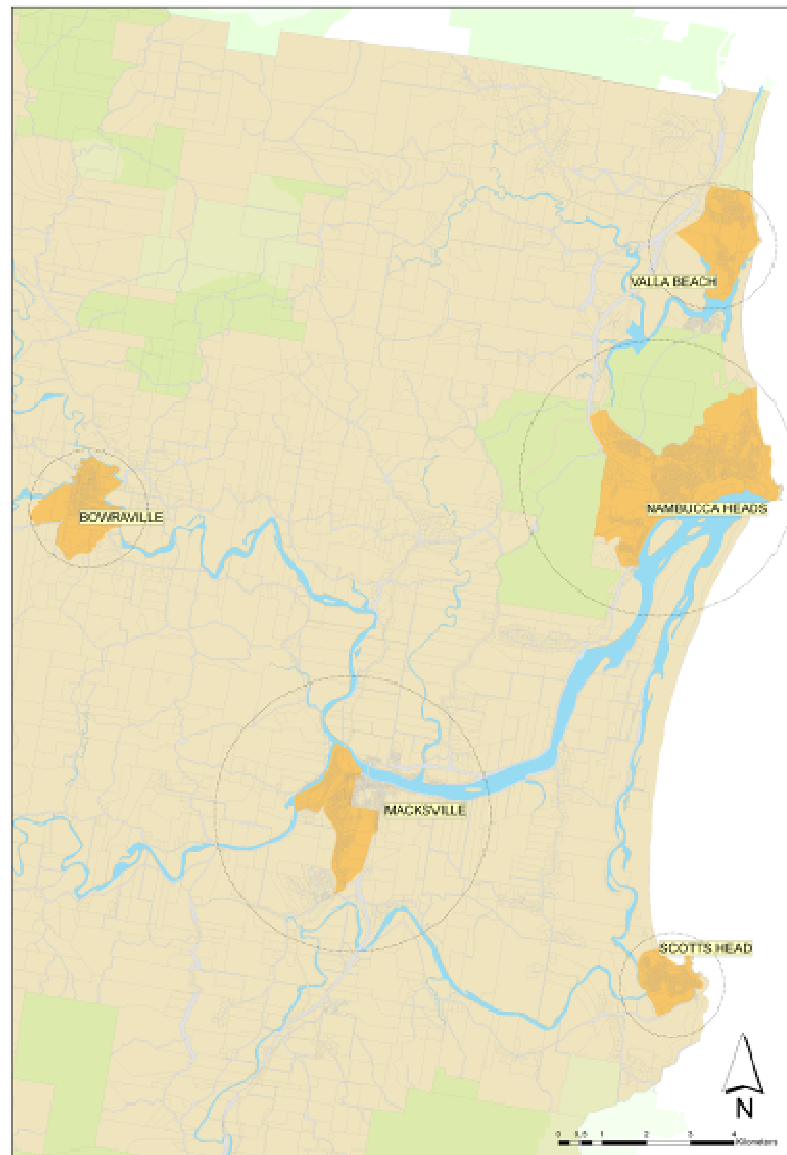
- that adequate site analysis has been undertaken at the initial stage of the design process to determine the opportunities and constraints, and the most appropriate building type for residential development of a particular site, within its local context;
- the development of a variety of housing types which are compatible with the urban scale and particular character of existing townships and consistent with the principles of Ecological Sustainable Development (ESD);
- that more sustainable urban forms are achieved, thereby reducing the pressure for release of undeveloped land, making better use of land and infrastructure within existing urban areas, and locating more housing with good access to jobs and services;
- that new development creates unified streetscapes, which contribute positively to the individual residential areas, reinforce the importance of open space areas within developments and provide visually attractive environments;
- high quality urban design and amenity for all new residential development within the Shire;
- that the impact of proposals on the amenity of adjoining residents is a prime and initial consideration of applicants when preparing their development proposals;
- that innovatively designed buildings are constructed that are pleasant to live in, relate to the desired future character of residential areas in the Shire, respond to the particular site characteristics and are environmentally sensitive; and
- that both adaptable housing and an equitable proportion of affordable housing are encouraged.

## H2.0 PLACE BASED DESIGN CONSIDERATIONS

This Section contains the overall visions for residential development in each of the five towns in the Shire - Nambucca Heads, Macksville, VallaBeach, Scotts Head and Bowraville. Specifically this Section contains a vision, desired character, general objectives, and recommended building styles for each settlement.

This Section has been prepared with reference to the Place Based Studies and Residential DCP No 3 Review prepared by SutherlandKoshy 2007.

Prior to preparing designs of future development, it is a requirement that these place based statements be examined and considered in the design process. A SEE is required to demonstrate/describe how the proposal contributes to the existing and/or future desired character of an area.



**Figure H1:Location of the 5 Towns in the Shire**

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## **H2.1 NAMBUCCA HEADS**

### **H2.1.1 Vision**

*“Strengthen and build on the existing character of Nambucca Heads as a thriving coastal town, providing for a range of lifestyles in a high quality tourist destination.”*

### **H2.1.2 Character**

The desired future character of any development for Nambucca Heads should:

- support and enhance its coastal town character;
- encourage high quality tourist/residential development along the riverfront connecting to the town centre;
- provide buildings of acceptable heights to ensure compatibility with the character of the area when viewed from public places;
- make provision for mixed use residential/commercial/tourist development in and around the commercial areas to support the development of a more vibrant, prosperous and enduring town centre;
- encourage innovative housing styles appropriate to the coastal location; and
- maintain the existing vegetation within the town wherever possible.

### **H2.1.3 Objectives**

The general objectives for development in Nambucca Heads are to:

- promote residential development, including tourist accommodation, which is of a high design standard and which is sensitive to, reflects and enhances the special physical environment and the social fabric particular to Nambucca Heads;
- encourage mixed residential/commercial development in and around the town centre;
- optimise the retention of views to water bodies, foreshore reserves and public areas;
- maximise the aesthetic character of the residential environment and be consistent with the natural beauty of the area; and
- ensure new development is designed to step down the slopes with minimal excavation to minimise potential environmental impacts.

### **H2.1.4 Building styles**

Innovative and environmentally sustainable residential flat buildings are encouraged. Beach house style and ‘eco friendly’ architecturally designed residential buildings should be encouraged in Nambucca Heads, particularly adjacent to the beach and estuary areas. Mixed use residential/commercial/tourist development is encouraged in and around the town centre.

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## **H2.2 MACKSVILLE**

### **H2.2.1 Vision**

*“Strengthen and build on the existing character of Macksville as a thriving rural market town and administrative centre for the Shire”.*

### **H2.2.2 Character**

The desired future character of any development for Macksville should:

- be more ‘urban’ in character to support the town’s role as an administrative centre for the Shire and region;
- encourage more high quality environmentally sensitive residential and tourist development along the riverfront connecting to the town centre, that is designed to protect the existing riverbank vegetation;
- make provision for mixed use residential/commercial/tourist development in and around the commercial areas to support the development of a more vibrant, prosperous and enduring town centre; and
- encourage housing styles with pitched roofs that reflect the existing character of housing in Macksville.

### **H2.2.3 Objectives**

The general objectives for development in Macksville are to:

- promote residential development, including mixed use housing that is of a high design standard and reflects the ‘rural townscape’ character of Macksville; and
- encourage greater recognition of the river and district views from the town in new residential development.

### **H2.2.4 Building styles**

‘Rural town’ style residential development should be encouraged, and where possible, the use of the natural timbers from the areas around the town should be used, similar to many of the older dwellings in the town. Mixed use residential/commercial/tourist development is encouraged, as are innovative residential flat buildings.

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## **H2.3 VALLABEACH**

### **H2.3.1 Vision**

*“Strengthen and build on the existing residential character of VallaBeach as a high quality coastal village.”*

### **H2.3.2 Character**

The desired future character of any development for VallaBeach should:

- support, protect and enhance its high quality, environmentally friendly, coastal village character;
- ensure that minimising the impact on the natural environment is the major design consideration when designing new residential development;
- protect existing views from the oceanfront to treed natural areas; and
- support the design of buildings which blend with their natural environment.

### **H2.3.3 Objectives**

The general objectives for development in VallaBeach are to:

- promote residential development which is of a high design standard and which is sensitive to, reflects and enhances the special physical environment and the social fabric particular to VallaBeach;
- ensure functional and sympathetic development occurs in commercial and mixed use zones taking into consideration adjoining residential uses;
- optimise the retention of views to and from water bodies, foreshore reserves, public areas, streets and residential allotments; and
- maximise the aesthetic character of the residential environment and be consistent with the natural beauty of the area.

### **H2.3.4 Building styles**

Environmentally sustainable beach house style or ‘eco friendly’, residential buildings should be encouraged in VallaBeach.

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## **H2.4 SCOTTS HEAD**

### **H2.4.1 Vision**

*“Strengthen and build on the existing coastal village character of Scotts Head as a vibrant, prosperous community.”*

### **H2.4.2 Character**

The desired future character of any development for Scotts Head should:

- support and enhance its seaside village character and seek to maintain its high quality natural environment when designing new residential areas;
- encourage innovative, environmentally sustainable housing styles; and
- encourage the development of a mixed use residential/commercial precinct within the commercial zone to provide a vibrant village core.

### **H2.4.3 Objectives**

The general objectives for development in Scotts Head are to:

- promote residential development, which is of a high design standard and is sensitive to, reflects and enhances the special physical character of Scotts Head;
- encourage the development of a mixed residential/commercial village centre;
- optimise the retention of views to and from water bodies, foreshore reserves, public areas, streets and residential allotments; and
- maximise the aesthetic character of the residential environment and be consistent with the natural beauty of the area.

### **H2.4.4 Building styles**

Beach house style or ‘eco friendly’ architecturally designed houses, should be encouraged in Scotts Head.

Within the commercial zone, mixed use building forms are encouraged having ground floor commercial or retail uses with residential or tourist uses above.

## **H2.5 BOWRAVILLE**

### **H2.5.1 Vision**

*“Strengthen and build on the existing heritage character of Bowraville.”*

### **H2.5.2 Character**

The desired future character of any development for Bowraville should:

- build on its rich cultural and historic qualities;
- provide a range of dwelling types to cater for local residents and tourists;
- ensure any new development protects the heritage value of surrounding older buildings and is of ‘rural townscape’ character;
- ensure that any new development complements heritage buildings; and
- encourage more traditional housing styles, preferably in timber or similar product, with pitched roofs that reflect the existing character of housing in Bowraville.

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### **H2.5.3 Objectives**

The general objective for development in Bowraville is to:

- ensure the protection and enhancement of the heritage value of the town and its individual buildings.

### **H2.5.4 Building styles**

*'Rural town'* style residential development should be encouraged, and where possible the use of the natural timbers from the areas around the town should be used, similar to many of the older dwellings in the town.

Part 1 of this DCP provides development guidelines for the Heritage precincts in Bowraville. Applicants should check Part 1 to determine if it applies to their proposed development.



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## H3.0 DWELLING TYPE GUIDE AND CONTROL SUMMARIES

### H3.1 DWELLING-HOUSE AND DUAL OCCUPANCY (Low Density)

#### H3.1.1 Definition

**Dwelling-house** means a building containing only one dwelling.

**Dual Occupancy** means two dwellings (whether attached or detached) on one lot of land (not being an individual lot in a strata plan or community title scheme), but does not include a secondary dwelling.

#### H3.2.2 Objectives

Proposed Dwellings or Dual Occupancy developments shall use the following principles as a guide to achieving a good design outcome.

- Reflect the character of town, village or street where they are proposed;
- Contribute positively to the overall streetscape;
- Provide high levels of amenity of external and internal spaces, orientation, cross-ventilation, solar access and privacy;
- Ensure the form, scale, bulk and height of the proposed development protects the amenity of adjoining properties, and reflects the desired future character of the locality;
- Show sensitivity to the local environment and landscape conditions;
- Minimise the impact on the environment;
- Ensure dwellings align with the street; and
- Ensure corner dwellings address both streets.

## DWELLING-HOUSES

Lot size Minimum: 450m<sup>2</sup>

Floor to ceiling height: 2.4 min

Building height: Refer to the Nambucca Local Environmental Plan 2010 Height of Building Map.

Setbacks front boundary: Refer to Section 4.1.3. Building elements may be placed 1.2m forward of the building line for a max 25% of the building frontage.

Garages or Carports shall be set back a minimum of 5.5m from the street.

Setbacks side Boundary Refer to Section 4.1.3. 900mm min up to 3.8m building height; 900mm + (Building Height – 3.8/4) for buildings greater than 3.8m building height.

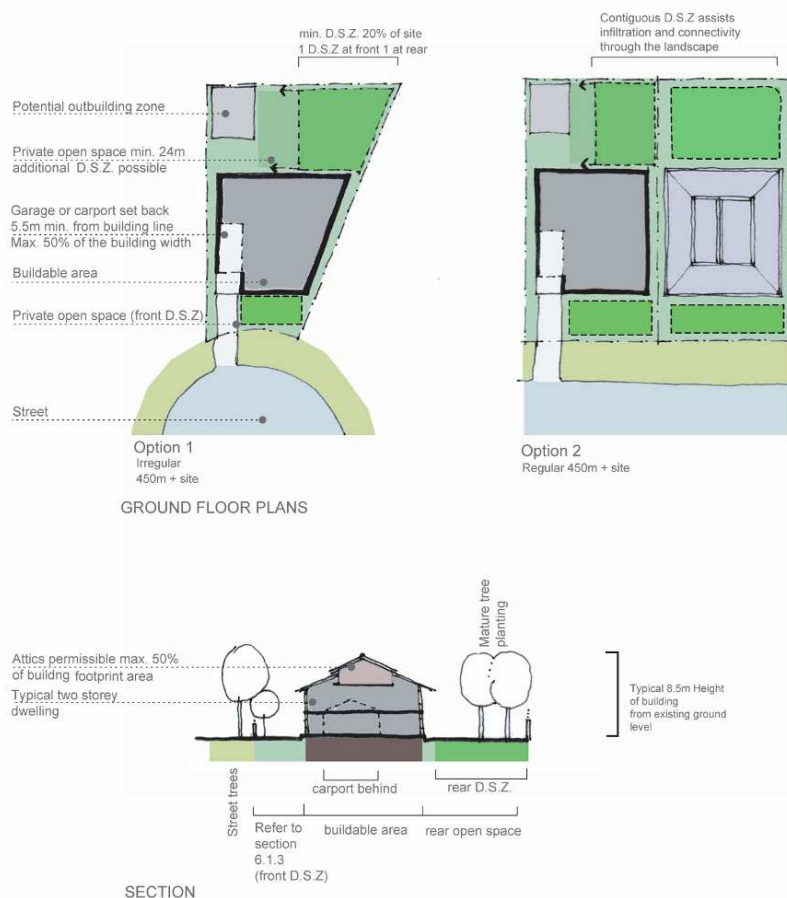
Deep Soil Zone (DSZ): Refer to Section 4.1.8. Two (2) deep soil zones, one (1) to the front and one (1) to the rear of the property and comprise a min 30% of the site area.

Open Space: Min 24m<sup>2</sup> with a minimum dimension of 4m

Cut and Fill: Refer to Section 4.1.9. A max 1.2m depth cut and fill, except within the confines of the building and driveways.

Site Coverage: Refer to Section 4.1.1. 30-50% depending on Lot size.

FSR: Refer to the Nambucca Local Environmental Plan 2010 Floor Space Ratio Map.



**Figure H2: Dwelling-Houses**

## DUAL OCCUPANCY – ONE AND TWO STREET FRONTAGES

Minimum Lot Size:	600m <sup>2</sup> for attached or detached dwellings except in the R3 Zone.
Street frontage:	15m min street frontage.(May be permitted on battleaxe allotments – merit based assessment to be undertaken by Council)
Attics:	Max 50% of the building footprint.
Floor to ceiling height:	2.4m min
Attic:	From 2.4m to 1.7m raking min
Building height:	Refer to the Nambucca Local Environmental Plan 2010 Height of Building Map
Setbacks front boundary:	Refer to Section 4.1.3. Building elements may be placed 1.2m forward of the building line for a max 25% of the building frontage. Garages or Carports shall be set back a min of 5.5m from the street.
Setbacks side boundary:	Refer to Section 4.1.3. 900mm min up to 3.8m building height; 900mm + (Building Height – 3.8/4) for buildings greater than 3.8m building height.
Deep Soil Zone (DSZ):	Refer to Section 4.1.8. Min 30% of the site and shall have two (2) deep soil zones, one (1) to the front and one (1) to the rear of the property.
Open Space:	Min 24m <sup>2</sup> with a minimum dimension of 4m
Cut and Fill:	Refer to Section 4.1.9. A max 1.2m depth cut and fill, except within the confines of the building and driveways.
FSR:	Refer to the Nambucca Local Environmental Plan 2010 Floor Space Ratio Map.

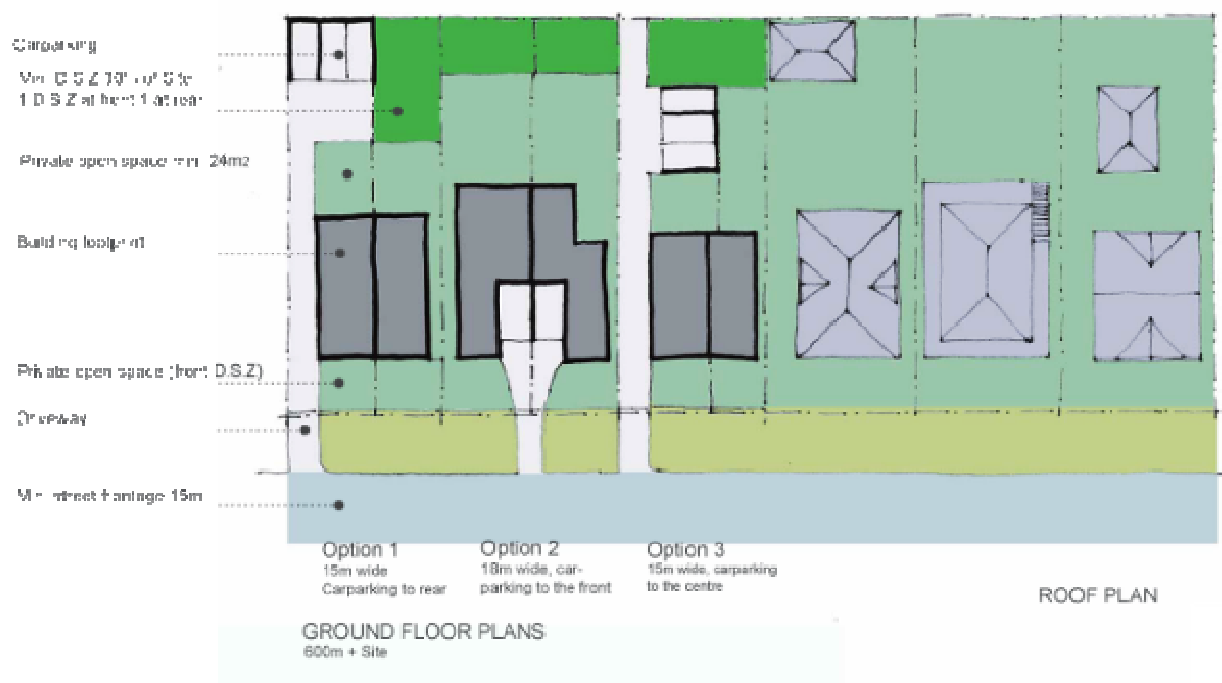
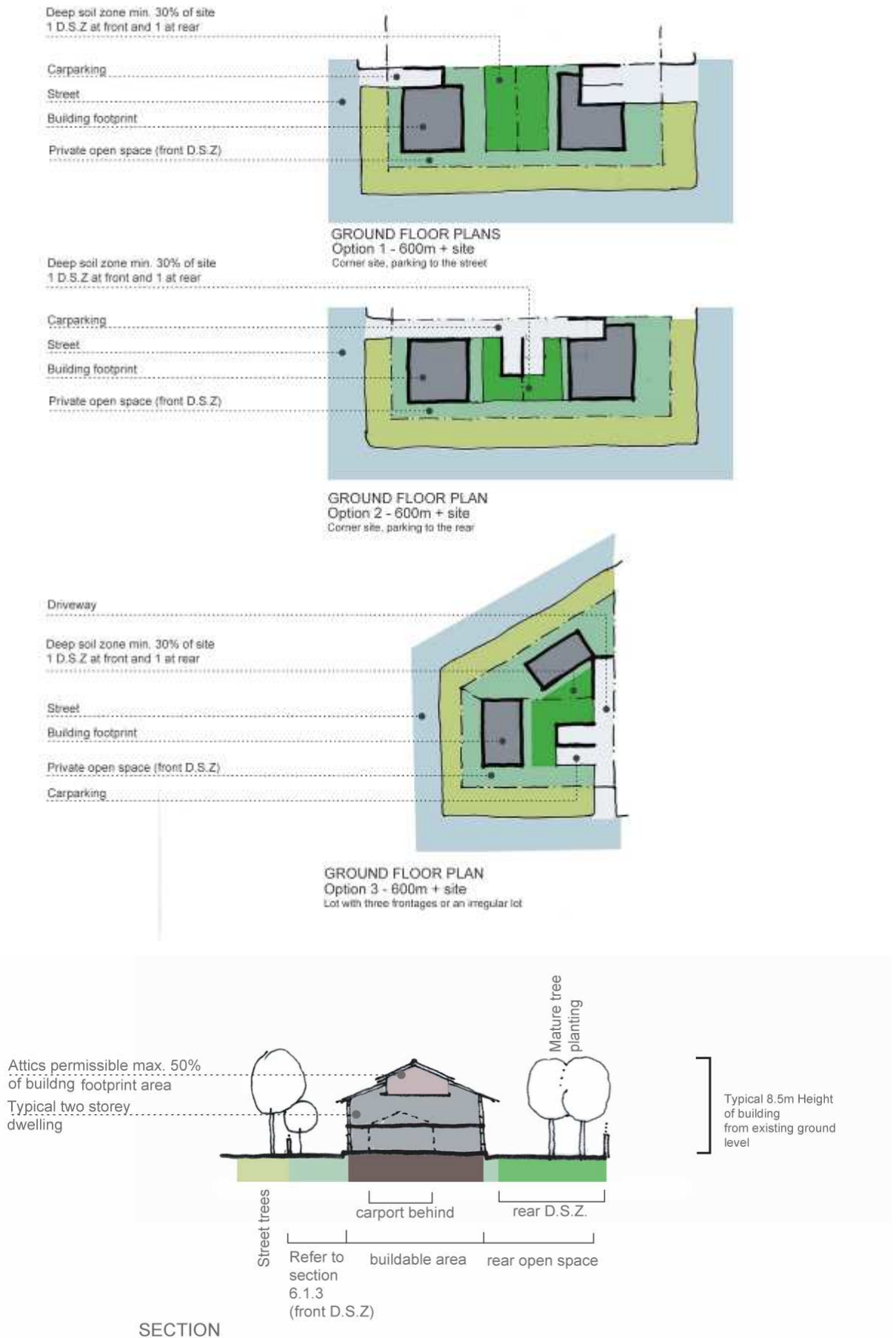


Figure H3: One Street Frontage



**Figure H4: Two Street Frontages**

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## H3.2 MULTI-DWELLING HOUSING AND ATTACHED DWELLINGS (Medium Density)

### H3.2.1 Definition

**Attached dwelling** means a building containing 3 or more dwellings, where:

- a each dwelling is attached to another dwelling by a common wall, and
- b each of the dwellings is on its own lot of land (not being an individual lot in a strata plan or community title scheme), and
- c none of the dwellings is located above any part of another dwelling.

**Multi-Dwelling housing** means 3 or more dwellings (whether attached or detached) on one lot of land (not being an individual lot in a strata plan or community title scheme) each with access at ground level, but does not include a residential flat building.

**Integrated housing** means community title subdivision of land into 5 or more allotments (each with a minimum area of 232m<sup>2</sup>) and the erection of a single dwelling-house on each of the allotments created by that subdivision.

### H3.2.2 Objectives

Attached Dwellings and Multi-Dwelling housing typically comprise Townhouses and Villas.

#### Objectives

The following principles are a guide to achieving a good design outcome in relation to Multi-Dwelling housing, attached dwellings and integrated housing.

- Reflect the character of town, village or street where they are proposed;
- Provide high levels of amenity of external and internal spaces, orientation, cross ventilation, solar access and privacy;
- Ensure that the form, scale, bulk and height of the proposed development protects the amenity of adjoining properties, and reflects the desired future character of the locality;
- Show sensitivity to the local environment and landscape conditions;
- Minimise the impact on the environment;
- Provide for high levels of internal and external amenity;
- Be built around the corner on corner sites so that the development addresses both street frontages;
- Align with the street and/or new streets;
- Be designed so that pedestrian entrances and open space areas of adjoining development sites are located side by side, and private open spaces are located at the rear of the units;
- Be designed in parallel rows where they face two streets;
- Provide for housing choice in the Shire; and
- Provide for affordable housing in the Shire;

Integrated housing is an alternative form of medium density development which is undertaken as part of a community title subdivision scheme.

#### Objectives

The objectives referred to above also apply to integrated housing.

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## ATTACHED DWELLINGS AND MULTI-DWELLING HOUSING

Street Frontage:	Not permitted on battleaxe allotments. Minimum street frontage is 20m with underground car parking and 27m with above ground car parking.
Residential Plan Depth:	18m max
Attics:	Max 50% of the building footprint
Floor to ceiling height:	2.4 min
Building height:	Refer to the Nambucca Local Environmental Plan 2010 Height of Building Map.
Setbacks front boundary:	Refer to Section 4.1.3
Setback side boundary:	1.5m min
Setback rear boundary:	6m min
Setback between Buildings:	Attached dwellings may be no more than 6 attached dwellings without a 3m break between buildings.
Deep Soil Zone (DSZ):	Refer to Section 4.1.8. Min 30% of the site, and shall have two (2) deep soil zones, one (1) to the front and one (1) to the rear of the property.
Front and side façade:	7.5m max building facade length until a change in articulation occurs by the use of building elements.  Building elements may be placed 1.2m forward of the building line setback for a max 25% of the building frontage.  Garages shall be set back a min of 5.5m from the street.
Open Space:	Min 24m <sup>2</sup> with a minimum dimension of 4m.
Cut and Fill:	Refer to Section 4.1.9. A max 1.2m depth cut and fill, except within the confines of the building and driveways.
FSR:	Refer to the Nambucca Local Environmental Plan 2010 Floor Space Ratio Map.

## INTEGRATED HOUSING

Minimum Lot size:	232m <sup>2</sup> min
Subdivision:	Must comprise part of a Community Title Subdivision
FSR:	Individual dwellings on allotments created as part of integrated housing applications shall not exceed a FSR of 0.5:1.
General:	All other general controls contained within Section 6 shall apply to integrated housing applications.

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### H3.3 RESIDENTIAL FLATBUILDINGS AND MIXED USEBUILDINGS (High Density)

#### H3.3.1 Definition

**Mixed Use Development** means a building or place comprising 2 or more different land uses.

**Residential Flat Building** means a building containing 3 or more dwellings, but does not include an attached dwelling or Multi-Dwelling housing.

**Shop Top Housing** means one or more dwellings located above (or otherwise attached to) ground floor retail premises or business premises.

#### H3.3.2 Objectives

##### Residential Flat Buildings

The NSW Residential Flat Design Code highlights the most suitable building type to use based on particular site variables or building functions, building types identified include:

- Big House Apartments (Small Residential Flat Buildings);
- Row Apartments (Residential Flat Buildings);
- Courtyard apartments;
- Stepped apartments;
- Slab (block) apartments;
- Tower Apartments; and
- Hybrid developments.

When preparing a Statement of Environmental Effects the applicant should indicate why a particular residential flat building type was selected. Further details on these building types are contained within the NSW Residential Flat Design Code.

##### Mixed Use Development (Shop Top Housing)

Mixed use buildings predominately occur in commercial precincts in commercial, village and mixed use zones where they would comprise shop top housing. For this reason this Part applies to mixed use development or shop top housing located in all commercial zones, village zone and the mixed use zone.

The commercial component and use of these buildings take precedence over residential uses, as the residential use should not impact on the functionality of the commercial precinct. The commercial component of the building shall ensure economically viable commercial spaces for tenants. Façade design of these buildings should recognise the public nature of these buildings and be designed to avoid conflicts associated with the varying uses.

##### Objectives

Proposed Residential Flat developments and Mixed Use developments shall ensure design quality occurs in accordance with the Principles of SEPP 65 Design Quality of Residential Flat Development and have regard to the principles contained within the NSW Residential Flat Design Code.

Should Council have a 'Design Review Panel' in place or alternatively an agreement with another Design Review Panel, then as required under SEPP 65 the application will be forwarded to the panel for comments. Should Council deem it necessary individual applications may be forwarded to a Design Panel for comments. In the absence of a Design Review Panel Council may refer individual applications for review by an independent Urban Design Consultant.



## RESIDENTIAL FLATBUILDING

Residential Plan Depth: 18m max

Building length (along the street): 24m max

Attics: Max 50% of the building footprint

Floor to ceiling height: 2.7m min or in accordance with the NSW Residential Flat Code.

Building height: Refer to the Height of Building Map within Part A and the Nambucca Local Environmental Plan 2010 Height of Building Map.

Setbacks: Refer to Section 4.1.3

Deep Soil Zone (DSZ): Refer to Section 4.1.8. Min 25% of the site and to have a min proportion of 8m wide by 18% length of the site.

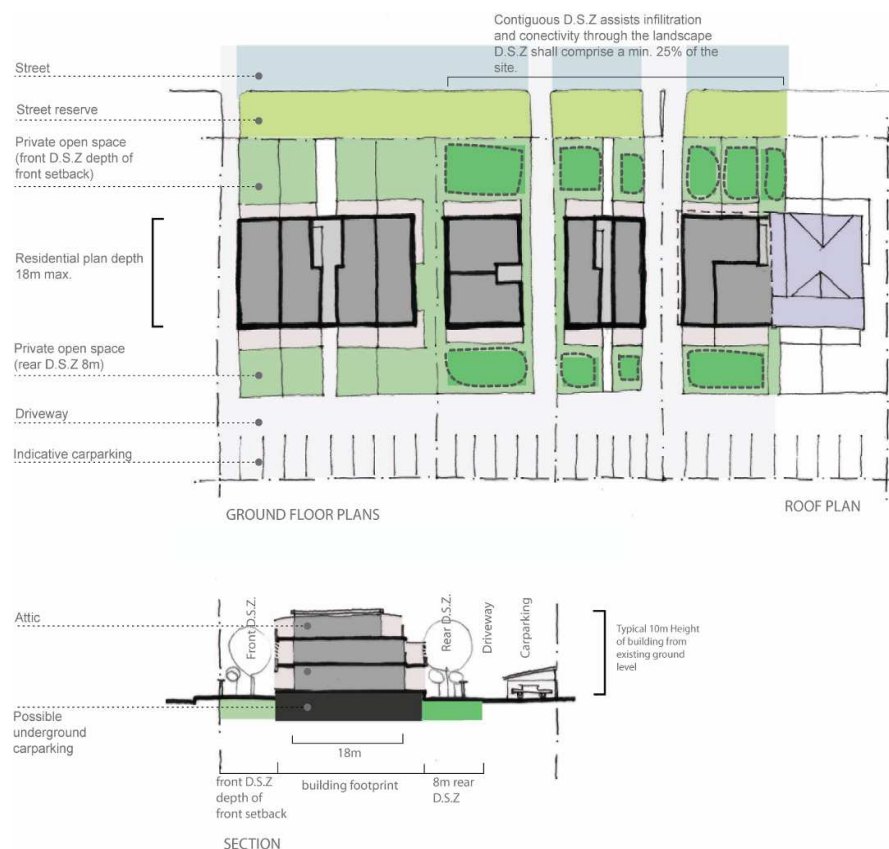
Front and side façade articulation: 7.5m max building facade length until a change in articulation occurs.  
Building elements may be placed 1.2m forward of the building line setback for a max 40% of the building frontage.

Communal Open Space: Min 25% of the site.

Stormwater: Applicant to demonstrate no net increase in stormwater runoff leaving the site.

Cut and Fill: Refer to Section 4.1.9. A max 1.2m depth cut and fill, except within the confines of the building and driveways.

FSR: Refer to the Nambucca Local Environmental Plan 2010 Floor Space Ratio Map.



**Figure H5: Residential Flat Building**



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## MIXED USE DEVELOPMENT (NAMBUCCA AND MACKSVILLE CBD AREA)

Residential plan depth: 18m max

Commercial plan depth: 15m min from the street

Building length (along the street): Refer to Section 4.1.4

Site configuration: On steep sites (greater than 7 degrees) residential development may occur at the rear of the site (lower end of the site).

Attics: Max 50% of the building footprint

Floor to ceiling height: 3.5m min (commercial); 2.7m min (residential) (attics 2.4m min)

Building height: Refer to the Height of Building Map within Part A and the Nambucca Local Environmental Plan 2010 Height of Building Map.

Setbacks: Refer to Section 4.1.3

Building use: Retail/commercial ground floor at commercial street level.

Façade:

- Residential entries on the commercial street shall be no greater than 15% of the street frontage;
- Façade above the ground level or the commercial levels of a Mixed Use Development which faces a commercial street shall be a minimum 50% enclosed.
- A min 70% of commercial façade shall have transparent glazing.
- Solid fixed awnings consistent in height and materials along the primary/commercial street frontage.
- Horizontal parapet walls to the street, no pitches.
- Face brick not permitted on more than 20% of the building façade.

Stormwater: Applicant to demonstrate no net increase in stormwater runoff leaving the site

Cut and Fill: Refer to Section 4.1.9. A max 1.2m depth cut and fill, except within the confines of the building and driveways.

Open Space: Min 30% of the site

Deep Soil Zone (DSZ): Refer to Section 4.1.8. Min 10% of the site.

FSR: Refer to the Nambucca Local Environmental Plan 2010 Floor Space Ratio Map.

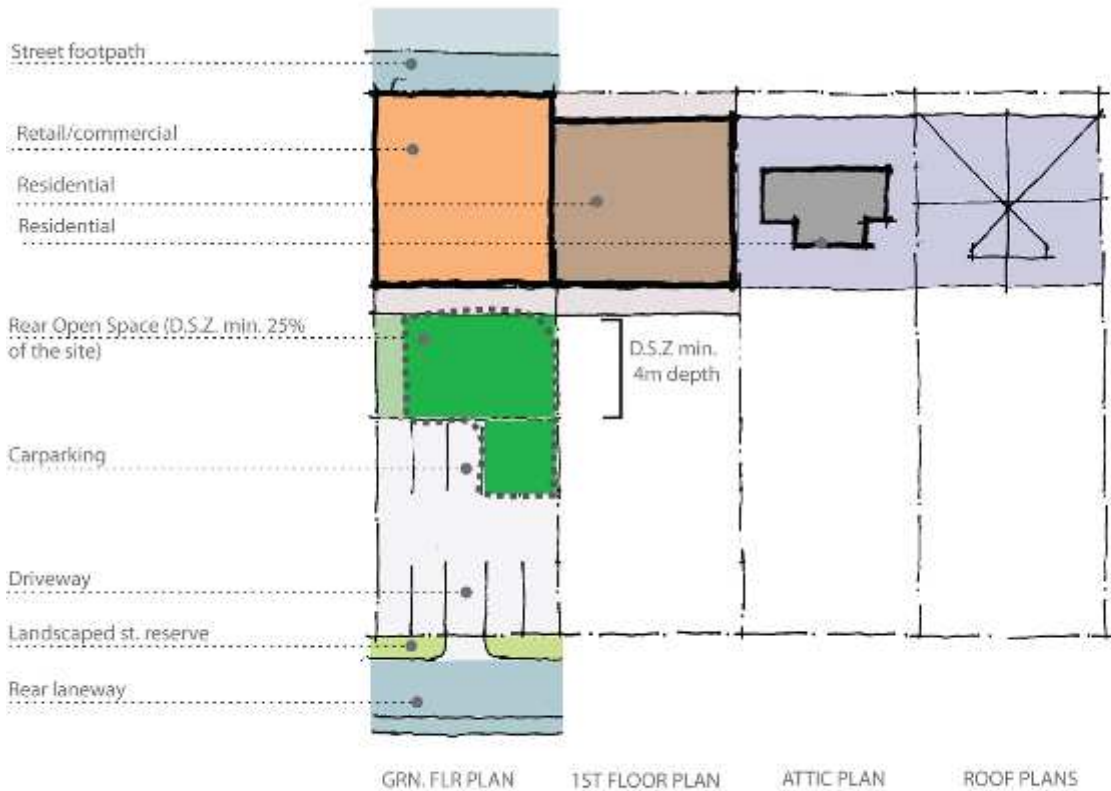


**Figure H6: Mixed Use Development Main Street) Residential (lower street)**

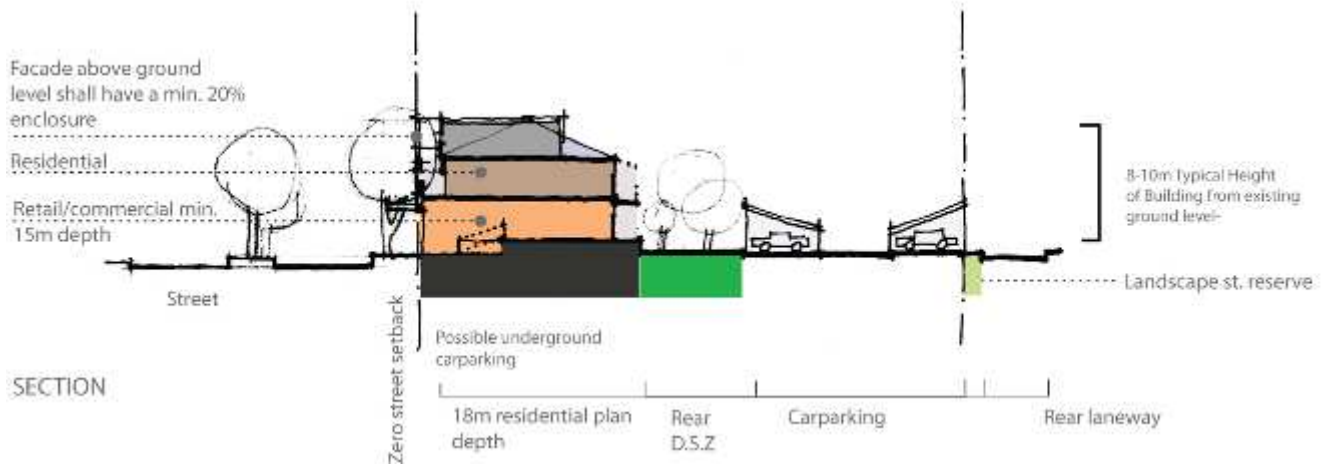
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## MIXED USE DEVELOPMENT (OTHER AREAS)

Residential plan depth:	18m max
Commercial plan depth:	15m min from the street
Building length (along the street):	Refer to Section 4.1.4
Attics:	Max 50% of the building footprint
Floor to ceiling height :	3.5m min (Commercial); 2.7m min (residential) (attics 2.4m min)
Building height	Refer to the Height of Building Map within Part A and the Nambucca Local Environmental Plan 2010 Height of Building Map.
Setbacks:	Refer to Section 4.1.3
Building use	Retail/commercial ground floor.
Façade:	<ul style="list-style-type: none"><li>- Residential entries on the commercial street shall be no greater than 15% of the street frontage;</li><li>- Facades above the ground level or the commercial levels of a Mixed Use Development which face a commercial street shall be a minimum 20% enclosed.</li><li>- Solid fixed awnings consistent in height and materials along the primary/commercial street frontage.</li><li>- A min 70% of façade shall have transparent glazing.</li><li>- Face brick not permitted on more than 20% of the building facade</li></ul>
Stormwater:	Applicant to demonstrate no net increase in stormwater runoff leaving the site.
Cut and Fill:	A max 1.2m cut and fill, except within the confines of the building and driveways.
Deep Soil Zone (DSZ)	Refer to Section 4.1.8. Min 25% of the site and to have a min proportion of 4m wide by 18% length of the site.
FSR:	Refer to the Nambucca Local Environmental Plan 2010 Floor Space Ratio Map.



## PLAN



**Figure H7: Mixed Use Development**

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## **H4.0 DEVELOPMENT CONTROLS AND GUIDELINES BASED ON DWELLING TYPES**

Where an applicant proposes to vary controls under this Section they will be required to demonstrate to Council in writing and with appropriate supporting information that the variation is reasonable. Also, where a person proposes alterations or additions to an existing structure that does not comply with development controls within this Part. The applicant will need to provide justification in support of any new part of the building that does not comply with standard. Refer to Part A Section 2.3 for further details.

### **H4.1 PRIMARY DEVELOPMENT CONTROLS**

#### **H4.1.1 Density and site configuration**

##### Objectives

The objectives of residential density controls are to:

- provide a variety of building types which will achieve the desired character of the locality;
- limit the impact of development on the streetscape and ensure that future development responds to the existing and desired scale and character of the local area; and
- ensure the development has an adequate site area to provide for sufficient space between buildings (on-site and adjoining), private courtyards, landscaping, car parking and access.

##### Controls

###### **General**

- 1 All residential development shall comply with the maximum floor space ratios provided on the Nambucca LEP 2010 Floor Space Ratio Map; except as specified for integrated housing developments.

###### **Dwelling-Houses & Dual Occupancies**

- 2 Dwelling-houses require a minimum lot size of 450m<sup>2</sup>;
- 3 Dwelling-houses shall have a maximum site coverage in accordance with the following:
  - Lots 450m<sup>2</sup> to 900m<sup>2</sup> = 50% ;
  - Lots 900m<sup>2</sup> to 1500m<sup>2</sup> = 40%;
  - Lots 1500m<sup>2</sup> or greater = 30%.
- 4 Dual Occupancy development requires a minimum lot size of 600m<sup>2</sup> in Zone R1 General Residential, R2 low Density Residential and R4 High Density Residential.

###### **Attached Dwellings & Multi-Dwelling Housing**

- 6 Attached Dwellings and Multi-Dwelling Housing developments shall not occur in battleaxe allotments or on allotments with street frontage less than:
  - 20m with underground parking; and
  - 27m with above ground parking.

###### **Integrated Housing**

- 7 Individual allotments created via a community title subdivision require a minimum lot size of 232m<sup>2</sup>.
- 8 Individual dwellings on allotments created as part of Integrated Housing applications shall not exceed a FSR of 0.5:1.

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## Residential flats and Mixed Use Development

- 9 Mixed use development on a steep site (greater than 7 degrees) shall allow a residential development at the rear of the site (lower end of the site). This is only permitted where commercial development is proposed at the street in accordance with other controls within this Part and access to the rear of the property is not required from the commercial street frontage.

### H4.1.2 Height

#### Definition

**Building height** (or height of building) means the vertical distance between ground level (existing) at any point to highest point of the building, including plant and lift overruns, but excluding communication services, antennae, satellite dishes, masts, flagpoles, chimneys, flues and the like.

#### Objective

The objective of the height controls is to:

- limit the impact on the streetscape and ensure that future development responds to the desired scale and character of the local area and to allow reasonable daylight access to all developments and the public domain.

#### Controls

##### **General**

- 1 All residential development shall comply with the Height of Buildings Map identified in the NLEP 2010.

##### **Mixed Use Development**

- 2 Mixed Use Developments on commercially zoned land proposing variations to the Maximum Building Height shall ensure that:
- a The ground level on the commercial street frontage is located at street level.

### H4.1.3 Setbacks

#### Definition

**Primary Road** means the road to which the front of a dwelling house, or a main building, on a lot faces or is proposed to face.

**Secondary Road** means, in the case of a corner lot that has boundaries with adjacent roads, the road that is not the primary road.

#### Objectives

The objectives of the setback controls are to:

- minimise adverse impacts on adjacent and adjoining properties such as loss of solar access from overshadowing, and noise and privacy due to proximity of adjoining buildings;
- limit the impacts on the streetscape and visual bulk of the development;
- provide for landscaped settings along the street frontage;
- establish the desired spatial proportions of the street and define the street edge;
- create a clear threshold by providing a transition between public and private space;
- provide visual privacy to dwelling units from the street;
- allow an outlook to and surveillance of the street;
- provide landscape areas and deep soil zones;
- ensure co-ordination with separation controls; and
- minimise side boundary setbacks, co-ordinate development across the block and encourage rooms to be oriented to the front and rear of the block, rather than to the side boundaries.

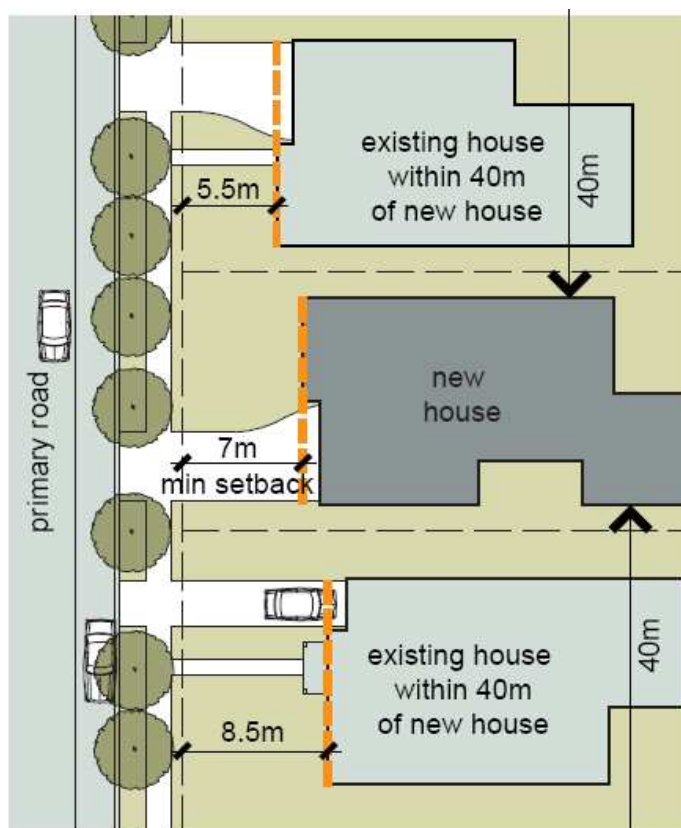
## Controls

### General

- 1 All building line setbacks shall comply with the provisions provided in the following table unless otherwise specified within specific dwelling type controls:

DEVELOPMENT CONTEXT	SETBACK (MIN) TO PRIMARY STREET FRONTAGE	SETBACK (MIN) TO SECONDARY STREET (CORNER ALLOTMENTS)
WHERE EXISTING NEIGHBOURING DWELLINGS ARE LOCATED WITHIN 40M.	AN AVERAGE OF THE FRONT SETBACKS OF THE NEAREST TWO NEIGHBOURING DWELLINGS OR 4.5M	2M
WHERE THERE ARE NO NEIGHBOURING DWELLINGS LOCATED WITHIN 40M.	4.5M	2M
FRONTING A CLASSIFIED ROAD	9M	2M

**Note:** 4.5m is the minimum setback unless the average setback of the adjoining dwellings is less than 4.5m.



**FigureH8:**Demonstrating how setbacks of new dwellings relate to neighbouring houses.

## Dwelling-houses and Dual Occupancies

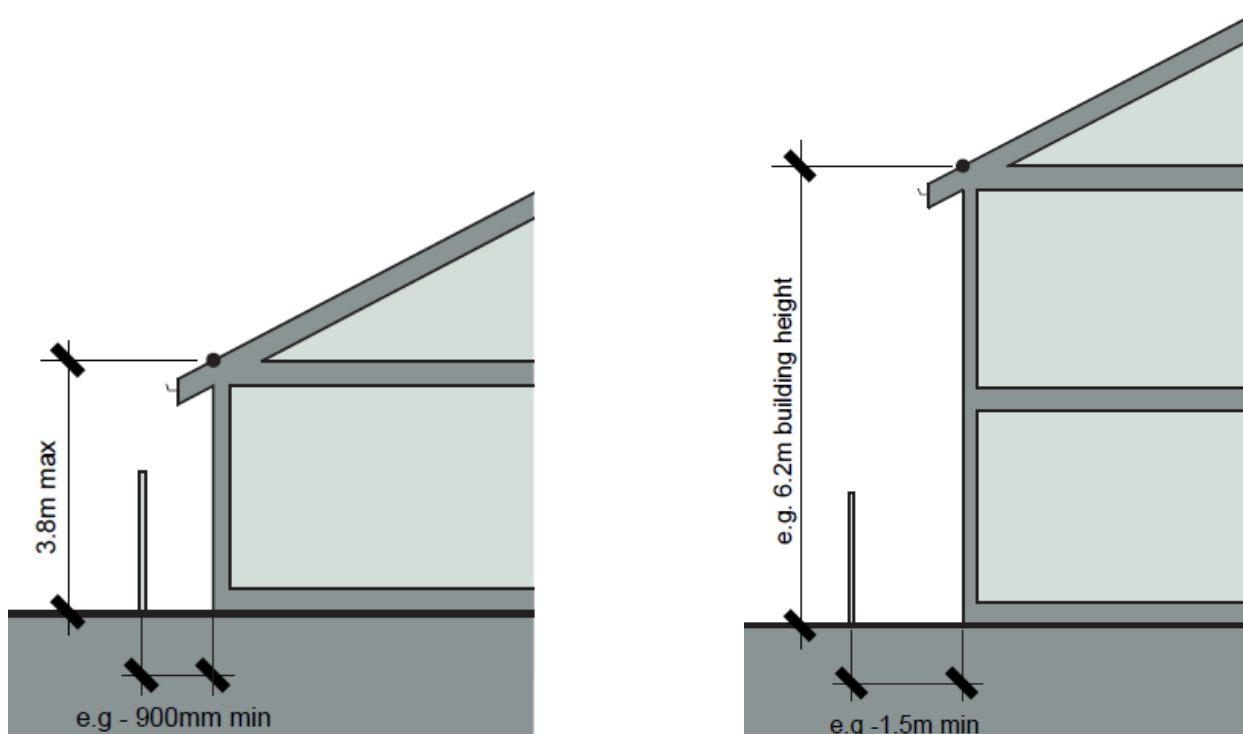
- 3 A dwelling or building with a building height up to 3.8m must have setback from a side boundary of at least 900mm.
- 4 A dwelling or building with a building height more than 3.8m must have setback from a side boundary of at least the sum of 900mm and an amount that is equal to one-quarter of the additional building height above 3.8m.

$$\text{Side Setback} = 900\text{mm} + (\text{Building Height}^* - 3.8/4)$$

- 5 Minimum side setbacks apply to buildings whether or not they are attached to a dwelling.

**Note:** For the purposes of this clause building height is measured at side of the building closest to boundary for which the setback is being calculated.

**Note:** A two storey dwelling house could have its ground floor 900mm from the side boundary with the second storey setback further as required by the formula.



**FigureH9: Demonstrating how side setbacks for dwelling houses and dual occupancies vary depending on building height.**

## Attached Dwellings & Multi-Dwelling Housing

- 5 The minimum side setback is 1.5m on boundaries adjoining the development site.
- 6 The minimum rear setback is 6m.
- 7 Attached Dwellings and Multi-Dwelling Housing may have no more than 6 attached dwellings without a 3m break between dwellings.



## Residential Flats

- 8 The minimum side setback for residential flats is 1.5m. However, where no neighbouring windows overlook the site then setback distances from windows, external living areas and commercial service areas shall be provided at half the minimum required under Section 4.1.5 Building Separation.
- 9 The minimum rear setback for Residential Flat Developments is 6m.

## Mixed Use Development (Macksville and Nambucca CBD)

- 10 Primary street setbacks for mixed use developments shall be 0m in developed areas including the Macksville and Nambucca Heads CBD areas;
- 11 Mixed use buildings in the Nambucca Heads and Macksville CBD shall have a zero side setback for a minimum of 10m on the commercial street front level, except on boundaries adjoining residentially zoned land where the minimum side setback is 1.5m or half the separation distance required under Section 4.1.5 Building Separation if the adjacent land is vacant.
- 12 Residential uses at the rear of mixed use developments fronting non commercial streets proposed as part of mixed use development shall have a minimum setback of 2m in a commercial zone.

## Mixed Use Development (other Areas)

- 13 Primary street setbacks for mixed use buildings in other areas shall be:

DEVELOPMENT CONTEXT	SETBACK (MIN) TO PRIMARY STREET FRONTAGE	SETBACK (MIN) TO SECONDARY STREET (CORNER ALLOTMENTS)
WHERE EXISTING NEIGHBOURING DWELLINGS LOCATED WITHIN 40M.	AN AVERAGE OF THE FRONT SETBACKS OF THE NEAREST TWO NEIGHBOURING BUILDINGS OR 4.5M	2M
WHERE THERE ARE NO EXISTING BUILDINGS FACING THE STREET ON LAND IMMEDIATELY ADJOINING THE SITE BOUNDARIES.	0M	2M
FRONTING A CLASSIFIED ROAD	9M	2M

- 14 Mixed Use Buildings in other areas shall have a minimum side setback of zero except on boundaries adjoining residentially zoned land where the minimum side setback is 1.5m or half the separation distance required under Section 4.1.5 Building Separation if the adjacent land is vacant.
- 15 The minimum rear setback for Mixed Use Development in other areas is 6m.

### H4.1.4 Building Footprint (width and depth)

#### Objectives

The objectives of building footprint controls are to:

- ensure that the bulk and scale of the development respects the existing character of the locality and is in keeping with the desired future character of the locality;
- provide adequate amenity for building occupants in terms of sun access, natural ventilation, privacy, security, and open space;
- provide for highly energy efficient dual aspect dwelling units;
- ensure the building footprint reflects the desired scale of development to achieve the future character of the locality. It should define the width and depth of the overall built area within which a future building is to be located. The building footprint includes the extent of the car park under the building and the façade articulation zone comprising terraces, bay windows, balconies and the like;

- ensure site conditions such as topography and lot dimensions, are considered in design for building depth, eg residential flat buildings on irregular lots in urban areas may need to be more slender than residential flat buildings in more open settings, shallow sites may also require slender buildings to protect the amenity of neighbouring residents and achieve the required setbacks;
- ensure the building depth is used in combination with other controls to facilitate adequate amenity for building occupants. For example, a deeper plan may be acceptable where higher floor to ceiling heights allow sun access or where dwelling units have a wider frontage.

### Controls

#### **Residential Flats and Mixed Use Development**

- 1 The residential plan depth shall not exceed 18m glass line to glass line. Should this depth be exceeded, applicants are required to demonstrate that natural light and ventilation is satisfactory.
- 2 The maximum length of any freestanding or semi-detached building should not exceed 24m along the street frontage, except in relation to mixed use development where boundary setbacks apply in accordance with Section 4.1.3.
- 3 The commercial component of a mixed use development shall have a minimum commercial plan depth of 15m. If 15m cannot be achieved due to other controls of this Part, then the commercial plan depth shall be at a minimum equal to the residential plan depth.
- 4 The top levels of buildings (10m or greater in building height) shall occupy no more than 70% of the building footprint of the level below. The glass line of the top level cannot be located forward of the glass line of the level below.

#### **H4.1.5 Building Separation**

##### Objectives

The objectives of building separation controls are to:

- ensure that new development is scaled to support the desired character of the area and provide appropriate massing and space between buildings;
- maximise visual and acoustic privacy for existing and new residents;
- avoid land use conflicts;
- control overshadowing of adjacent properties and private or shared open space;
- allow for the provision of open space of appropriate size and proportion to cater for recreational activities;
- provide deep soil zones for stormwater management and tree planting;
- have the building separation measured from balcony to balcony or external wall to external wall; and
- have the building separation controls co-ordinated with side and rear setback controls.

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## Controls

### Dwelling-houses, Dual Occupancy, Attached Dwellings & Multi-Dwelling Housing

- 1
  - a A wall containing a window to a habitable room located within 5m of a window on an adjoining dwelling shall be offset by a minimum of 0.5m; or
  - b Must have a sill height not less than 1.7m above the floor level; or
  - c Must have obscure glazing 1.7m above the floor level.
- 2 The outlook from within a development shall be obscured or screened when a direct view is available into the private open space of an existing dwelling.
- 3 Developments of three (3) or more storeys and not defined as a Residential Flat shall comply with the following separation distances:
  - a 12m between habitable rooms and balconies.
  - b 9m between habitable rooms and non-habitable rooms.
  - c 6m between non-habitable rooms.

### Residential Flats and Mixed Use Development

- 4 Minimum separation distances between residential windows are as follows:

3m	Between non-habitable room windows
6m	Between all other windows except the primary windows of living areas/balconies
9m	Between primary windows of living areas/external living areas and all other windows except between the primary windows of living areas/external living areas
12m	Between primary windows of living areas/external living areas and primary windows of living areas/external living areas for buildings up to and including four storeys
16m	Between primary windows of living areas/external living areas and primary windows of living areas/external living areas for buildings over four storeys.

- 5 Minimum separation distances between residential and commercial windows are as follows:

3m	Between all other windows except the primary windows of living areas/external living areas and non-habitable commercial (service areas)
3m	Between all other windows except the primary windows of living areas/external living areas and commercial (office space).
9m	Between primary windows of living areas/external living areas and commercial (office space) and between service areas.
3m	Between non-habitable room windows (both commercial and residential)

- 6 Minimum separation distances between commercial windows are as follows:

6m	Between Commercial (office or retail space)
3m	Between non-habitable commercial (service Areas)

**Note:** *Habitable room has the same meaning as the definition provided in the Building Code of Australia ie:*

'Habitable room means a room used for normal domestic activities, and –

- a *includes a bedroom, living room, lounge room, music room, television room, kitchen, dining room, sewing room, study, playroom, family room and sunroom; but*

- 
- b excludes a bathroom, laundry, water closet, pantry, walk-in wardrobe, corridor, hallway, lobby, photographic darkroom, clothes-drying room, and other spaces of a specialised nature occupied neither frequently nor for extended periods.'*

#### **H4.1.6 Streetscape and Façade Articulation**

Façade articulation refers to the three dimensional modelling of the external vertical surfaces of the building.

##### Objectives

The objectives of the streetscape and façade articulation controls are to:

- improve the design of buildings and enhance the overall streetscape character;
- improve environmental conditions including orientation, noise, breezes, privacy and views;
- ensure that new development is sensitive to the landscape setting and environmental conditions of the locality;
- ensure that the appearance of housing is of a high visual quality, enhances the streetscape and complements good quality surrounding development;
- ensure that buildings complement relevant features and built forms which have been identified as part of the existing and desired future character of each township;
- ensure that the streetscape is designed to encourage pedestrian access and use;
- provide for building design, detailing and finishes of appropriate scale and character to fit well with the street, add visual interest and enable differentiation between dwellings when viewed from public streets;
- enable the frontage of buildings and their entries to be readily apparent from the street and convey a sense of address;
- retain and sensitively treat heritage buildings and buildings with good recycling potential;
- incorporate good contextual design in developments which reinforces the aesthetic qualities of any heritage streetscape;
- retain and strengthen existing remnant trees or avenue planting additional planting to preserve and enhance the existing or traditional streetscape;
- use facade articulation elements to enhance the relationship between the private and public domains through the design of entry porches, balconies, bay windows and the like;
- design articulation elements through the appropriate use of sun shading devices, noise barriers, privacy screens, balconies, or terraces; and
- site and design garages and parking structures so as to not dominate the street frontage.

##### Controls

###### **General**

- 1 A mix of articulation, architectural elements and exterior finishes is encouraged to reduce the visual scale and bulk of the building.
- 2 Heritage conservation areas and items shall be developed in an appropriate manner which retains existing character of the building and/or streetscape. Such developments may be subject to controls contained within other Council policies. Applicants should consult with Council prior to lodging applications on such sites.

###### **Dwelling-houses, Dual Occupancies, Attached Dwellings, Multi-Dwelling Housing and Residential Flats**

- 3 Front fences have a maximum height of 1.2m if solid materials are used. Applicants are advised to check the requirements of SEPP (Exempt and Complying Development Codes) 2008 to ascertain whether proposed fences are exempt development or will require development consent.
- 4 Front fences may be 1.8m high if at least a minimum of 50% of the materials are transparent.
- 5 The front and side façades shall not exceed 7.5m in length without a change in articulation.

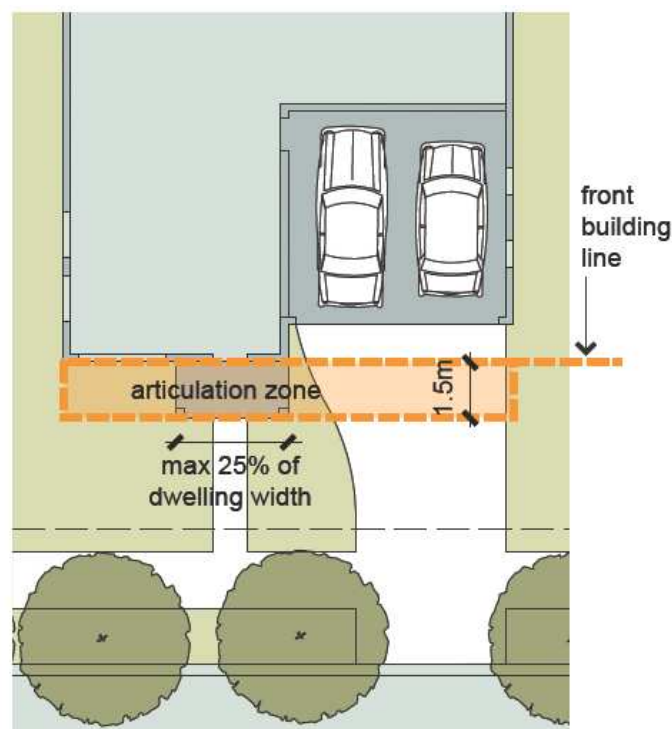
- 6 To assist façade articulation, building elements may be placed forward of the building line by a maximum of 1.5m (articulation zone), except where the secondary street of corner allotments has a reduced building line of 2m or the primary street frontage setback is less than 3m.

- 7 Up to 25% of the articulation zone, when viewed from above, may include building elements.

For the purpose of Clauses 6 and 7, building elements include entry feature or portico, awnings or other feature windows; eaves and sun shading, window treatment box, bay windows, balconies, verandas, pergolas and the like.

- 8 Garages or small carports shall be setback a minimum of 5.5m from the street.

- 9 Garages or carports shall not comprise greater than 50% of the dwelling width.



**FigureH10: Demonstrating application of the Articulation Zone.**

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### **Mixed Use Development (Nambucca and Macksville CBD Area)**

- 10 Facades above the ground level or the commercial levels of a Mixed Use development which face a commercial street shall be a minimum 50% enclosed. Facades and corners on mixed use developments are to be solid with punched windows or balcony openings. Balconies are to be recessed behind the building façade. The façade must be solid for at least 50% of their surface (glass balustrades can be included as solid where in line with the façade. Glass doors or windows can not be included as solid). Where glass balustrades are used, the opening must be able to be closed for the full width and depth of the opening using screens, operable louvres, sun shades or the like.
- 11 The % enclosure required by control 10 above may be reduced where the elevations above the commercial levels have a building setback greater than 4m.
- 12 Mixed Use developments on commercial streets and corners require horizontal parapet walls to the street; no pitches or parapet modelling is to occur within the parapet wall. The parapet wall shall conceal pitched roofs located behind the commercial street elevation.
- 13 Face brick is not permitted on more than 20% of the building façade.
- 14 The ground floor of mixed use developments shall have glass shopfront consistent in height and glass panel size for all buildings along the street. A recommended minimum 70% of façade shall have transparent glazing.
- 15 Pedestrian entries to residential components of mixed use developments may occur along the commercial street, providing they do not occupy more than 10% of the building frontage.
- 16 Mixed use developments shall provide solid fixed awnings consistent in height and materials along the primary/commercial street frontage.
- 17 Locate ground levels on grade with finished footpath levels. On sloping sites the levels are to be on grade at entries but may vary elsewhere up to a maximum of +/-100mm.
- 18 Outdoor restaurants, cafes and the like are encouraged. Open shop fronts to accompany these uses are also encouraged. Applicants should consult with Council regarding provisions for outdoor dining areas.

### **Mixed Use Development (other Areas)**

- 19 The ground floor of mixed use developments shall have glass shopfront consistent in height and glass panel size for all mixed use development/commercial buildings along the street. A recommended minimum 70% of façade shall have transparent glazing.
- 20 Pedestrian entries to residential components of mixed use developments can occur along the commercial street, but they cannot occupy more than 15% of the building frontage.
- 21 Facades above the ground level or the commercial levels of a Mixed Use development which face a commercial street shall be a minimum 20% enclosed, however greater enclosure (50%) is encouraged in predominately commercial areas such as Bellwood, Valla and Scotts Head commercial areas.
- 22 Mixed use developments shall have solid fixed awnings consistent in height and materials along the primary/commercial street frontage.
- 23 Face brick is not permitted on more than 20% of the building façade.

#### H4.1.7 Open Space and Landscape

##### Objectives

The objectives of open space and landscape design controls are to:

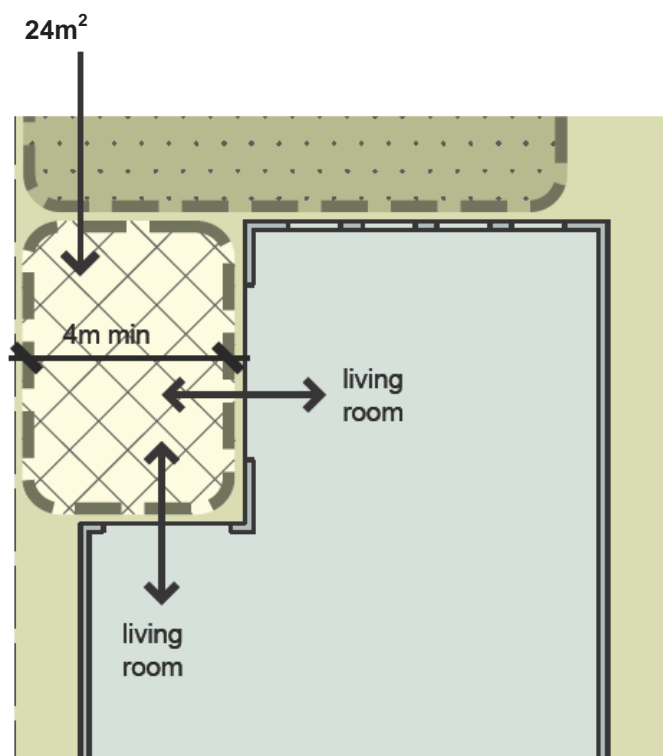
- provide open space areas within new developments that are inspiring, safe and appropriate to the style of the individual building and character of the locality;
- provide residents with passive and active recreational opportunities;
- ensure that communal open space is consolidated;
- ensure a high quality public domain, based on sound ESD and energy efficiency principles;
- ensure that the natural characteristics which form the existing visual amenity of the site and surroundings are conserved and incorporated into the landscape design and overall development of the site;
- improve stormwater quality and reduce quantity;
- contribute to a greener development site and streetscape;
- provide a pleasant outlook;
- provide for open space areas which are designed to suit the needs of the intended residents and varying uses;
- provide for an extension of dwelling for outdoor dining, relaxation and recreation; and
- retain existing trees as far as possible.

##### Controls

##### **General**

1 Private open space per dwelling at ground level shall:

- have a minimum area of 24m<sup>2</sup>;
- a minimum width of 4m;
- not be unreasonably steep;
- have direct access from a living area of the dwelling;
- be screened where necessary to provide privacy from adjoining residences.



**Figure H11:Private Open Space**

- 
- 2 Private open space per dwelling above ground level shall:
- have direct access from the main living area;
  - be a minimum area of 10m<sup>2</sup>; and
  - have a minimum dimension of 2m.
- 3 All applications for Attached Dwellings, Multi-Dwelling Housing, Mixed Use Developments and Residential Flats shall be accompanied by detailed Landscape Plan, which shall at a minimum:
- identify existing trees to be retained and/or removed;
  - identify a planting schedule;
  - identify a maintenance schedule;
  - site trees to shade from sun on the western sides of buildings and open space areas;
  - ensure trees do not cast a shadow over solar collectors;
  - locate evergreen trees away from buildings to permit maximum winter sun access.
  - provide legible and accessible pedestrian routes;
  - relate landscape design to the desired proportions and character of the adjacent streetscape; and
  - visually soften the bulk of large developments as viewed from the street.

#### **Residential Flats**

- 4 Communal open space at ground level is recommended to be a minimum of 25% of the site area. Where developments are unable to achieve this, they must demonstrate that alternative residential amenity is provided in other forms such as increased private open space.

#### **Mixed Use Developments (Nambucca and Macksville CBD)**

- 5 Where available and subject to existing site conditions, the minimum open space area shall be 30% of the site.

#### **H4.1.8 Deep Soil Zone**

Deep soil zones are areas of natural ground with relatively natural soil profiles retained within a development area.

##### Objectives

The objectives of the deep soil zone controls are to:

- increase the capacity of the site and locality for water infiltration;
- assist with management of the water table;
- assist with management of water quality;
- improve the amenity of developments through the retention and/or planting of appropriate sized trees;
- assist in the creation of vegetation corridors within the locality;
- promote healthy growth of large trees with large canopies, protect existing mature trees and allow infiltration of rain water to the water table and reduce stormwater runoff;
- provide communal and private open space areas;
- optimise the extent of deep soil zones by locating them contiguous with deep soil zones on adjacent properties; and
- integrate deep soil zone areas with stormwater treatment measures in co-ordination with the design of buildings and water management.



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## Controls

### **General**

- 1 All developments except mixed use developments shall have two (2) deep soil zones, one (1) to the front and one (1) to the rear of the property.
- 2 Deep soil zones are to comprise soft landscaping, (vegetation and trees) and shall not be covered by impervious surfaces.

### **Dwelling-houses, Dual Occupancy, Attached Dwellings & Multi-Dwelling Housing**

- 3 The deep soil zone shall comprise a minimum 30% of the site area, however a greater deep soil zone is encouraged.

### **Residential Flats and Mixed Use Developments**

- 4 The deep soil zone shall be a minimum of 25% of the site area.
- 5 The front deep soil zone shall be the depth of the front setback by the building width, excluding driveways and pedestrian accesses.
- 6 The rear deep soil zone shall adhere to the following:
  - A minimum width of 4m.
  - A minimum length of 18% of the average length of the site.
- 7 Mixed use sites only require a deep soil zone at the rear of the property.

### **Mixed Use Developments (Nambucca and Macksville CBD)**

- 8 Where available subject to existing site conditions, the deep soil zone shall have a minimum of 10% of the site area.

## **H4.1.9 Topography (Cut and Fill)**

### Objectives

The Nambucca Shire urban areas are characterised by a diverse topography. The objectives of the cut and fill controls are to:

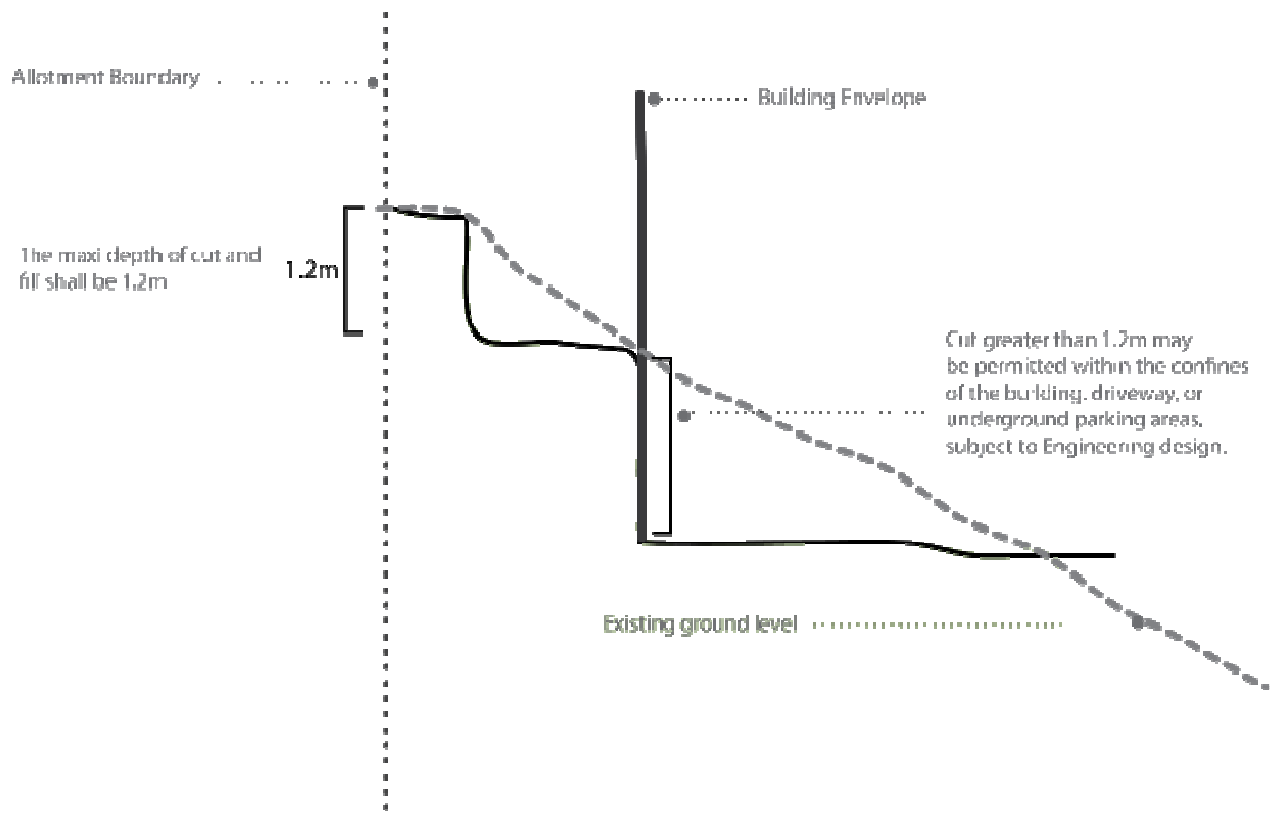
- protect the natural topography of the site, the ecology of the area and the visual amenity of the streetscape;
- ensure that no adjoining building or infrastructure is undermined or destabilised;
- minimise cut and fill when required on steeper sites;
- limit retaining wall heights above and below natural ground level;
- develop a Erosion and Sediment Control Plan to reduce run-off and erosion during construction; and
- ensure heights of buildings on sloping land follow the slope of the land.

### Controls

#### **General**

- 1 Excavations and excavated material shall not occur or be placed over easements, sewer mains or stormwater drainage pipes.
- 2 The maximum depth of cut and fill shall be 1.2m.
- 3 Cut greater than 1.2m may be permitted within the confines of the building, driveway or underground parking areas, providing the areas are appropriately designed in accordance with engineering details.

- 4 Filled areas shall not impact on the privacy of adjoining properties.
- 5 Alternative designs to concrete slab on ground are encouraged on steep sites (>7 degrees) where a slope requires excavation or filling.



**Figure H12: Cut and Fill Requirements**

## **H4.2 AMENITY**

### **H4.2.1 View Sharing**

#### Objectives

The objectives of the view sharing controls are to:

- ensure that building form and design allow for view sharing where possible; and
- ensure that views, including vistas of heritage items or dominant landmarks, or natural features are not substantially affected by new development.

#### Controls

- When views from the site are identified in the site analysis, the SEE is to demonstrate how the design has resolved the reasonable sharing of views between proposed and neighbouring dwellings.

Council will implement the four step process identified below in order to assess view sharing:

- Identify and assess the value of views to be affected;
- Identify where the views are obtained from on the property;
- Identify the extent and value of the view loss; and
- Identify the reasonableness of the proposal causing the impact.

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## Controls

### **General**

- 1 The site analysis shall demonstrate how proposed residential development will impact on views to and from the waterfront, public domain areas and from neighbouring properties.

Where a negative impact is identified the applicant shall provide a visual impact assessment, which addresses view loss.

Such an assessment shall take into consideration the planning principle for view sharing assessment and attempt to quantify the extent of view loss from adjoining properties.

The applicant shall identify who prepared the assessment.

### **H4.2.2 Visual privacy**

#### Objectives

The objectives of the visual privacy controls are to:

- provide residents with reasonable levels of visual privacy, externally and internally, during the day and at night; and
- maximise outlook and views from principal rooms and private open spaces without compromising visual privacy.

#### Controls

- 1 New developments shall be located and oriented to maximize visual privacy between residential buildings on site and adjacent buildings by:
  - providing adequate building separation in accordance with Section 4.1.5 Building Separation;
  - employing appropriate rear and side boundary setbacks; and
  - utilising the site layout to increase building separation by orienting buildings on narrow sites to the front and rear of the lot, thereby utilising the street width and rear garden depth to increase the separation distance.
- 2 Building layouts shall be designed such that direct overlooking of rooms and private open spaces is minimised by:
  - locating and orienting balconies to screen other balconies and not look directly into adjoining or adjacent ground level principal private open space;
  - separating communal open space, common areas and access routes from the windows of rooms, particularly habitable rooms; and
  - providing level differences between ground floor dwelling units and associated private open space, and the public domain or communal open space.
- 3 Building and site design shall increase privacy without compromising access to light and air through:
  - offsetting windows of dwellings in new development and adjacent development windows;
  - recessing balconies and/or vertical fins between adjacent balconies;
  - using solid or semi-solid balustrades to balconies;
  - using louvres or screen panels to windows and/or balconies; and
  - providing appropriate fencing.

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### H4.2.3 Daylight Access

#### Objectives

The objectives of the daylight access controls are to:

- ensure that daylight access is provided to all habitable rooms and encouraged in all other areas of residential development;
- provide adequate ambient lighting and minimise the need for artificial lighting during daylight hours;
- provide residents with the ability to adjust the quantity of daylight to suit their needs and seasons;
- orient new residential development to optimise northern aspect; and
- design for shading and glare control, particularly in summer, by:
  - *using shading devices, such as eaves, awnings, colonnades, balconies, pergolas, external louvres and planting;*
  - *optimising the number of north-facing living spaces;*
  - *providing external horizontal shading to north-facing windows;*
  - *providing vertical shading to west windows; and*
  - *using high performance glass but minimizing external glare off windows.*

#### Controls

##### **General**

- 1 Shadow diagrams showing the impact of a proposal on adjacent residential developments and their private open space are required to be submitted with applications for Residential Flats, Attached Dwellings, Multi-dwelling Housing and all other dwellings greater than 8.5m in height .
- 2 Living rooms and principal ground level private open spaces shall have at least 2 hours sunlight between 9.00 am and 3.00 pm in mid-winter.
- 3 No more than 50% of the adjacent public domain (excluding streets) and communal space areas shall be overshadowed between 10.00 am and 2.00 pm between 21st April and 21st August.
- 4 Limit residential plan depth to 18m glass line to glass line to support daylight access.  
  
**Note:** *Variations to plan depth may be considered where it is demonstrated that satisfactory daylight and ventilation are achieved.*
- 5 For 3 or more storey developments, provide at least 75% of dwellings with at least 2 hours of sunlight of living rooms and private open spaces between 9:00am and 3:00pm in mid-winter.
- 6 Single aspect dwelling facing south-west to south-east shall be limited to a maximum of 10% of the total number of dwellings proposed.

### H4.2.4 Natural Ventilation

#### Objectives

The objectives of the natural ventilation controls are to:

- ensure that dwellings are designed to provide all habitable rooms with direct access to fresh air and to assist in promoting thermal comfort for occupants; and
- reduce energy consumption by minimising the use of mechanical ventilation, particularly air conditioning.

#### Controls

- 1 Plan the site to promote and guide natural breezes by:
  - *orientating buildings to maximise the use of prevailing winds;*
  - *locating vegetation to direct breezes and cool air as it flows across the site; and*
  - *selecting planting and trees that do not inhibit airflow.*

- 
- 2 Design the internal dwelling layout to promote natural ventilation by:
- *minimising interruptions in air flow throughout the dwelling (the more corners or rooms airflow must negotiate, the less effective the natural ventilation);*
  - *grouping rooms with similar usage together, for example, keeping living spaces together and sleeping spaces together (this allows the dwelling to be compartmentalised for efficient summer cooling or winter heating); and*
  - *selecting doors and windows to maximise natural ventilation opportunities established by the dwelling layout.*

#### **General**

- 1 Limit residential plan depth to 18m glass line to line to support natural ventilation.

### **H4.2.5 Acoustic Privacy**

Acoustic privacy is a measure of sound insulation between dwellings and between external and internal spaces. Designing for acoustic privacy relates to the location and separation of residential buildings within a development and the arrangement of internal spaces within dwellings.

#### Objective

The objective of acoustic privacy is to:

- ensure a high level of amenity by protecting the privacy of residents from both within the dwellings and in private open spaces.

#### Controls

- As a general principle it is preferable to have noise attenuation measures applied to the source rather than the sensitive receptors.
- Utilise the site and building layout to maximise the potential for acoustic privacy by providing adequate building separation within the development and from neighbouring buildings.
- Arrange dwellings within a development to minimize noise transition between living areas by:
  - locating busy, noisy areas next to each other and quieter areas next to other quiet areas, for example, living rooms with living rooms, bedrooms with bedrooms;
  - using storage or circulation zones within a dwelling to buffer noise from adjacent dwellings, mechanical services or corridors and lobby areas; and
  - minimising the amount of party (shared) walls with other dwellings.
- Reduce noise transmission from common corridors or outside the building by providing seals at entry doors.

### **H4.2.6 Internal Layout and Internal Circulation**

#### Objectives

The objectives of the dwelling layout and circulation controls are to:

- ensure the spatial arrangement of dwellings is functional and well organised;
- ensure the internal layouts provide high standards of residential amenity;
- maximise the environmental performance of the building;
- facilitate quality layouts such as dual aspect residential flats;
- create safe and pleasant spaces for the circulation of the occupants; and
- provide adaptable housing units for people with a disability and the elderly.

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## Controls

### **Residential Flat and Mixed Use Development**

- 1 Single aspect residential flats units should be limited to 8m in depth;
- 2 Residential flat units greater than 15m in depth shall be a minimum of 4m wide;
- 3 Should the above controls not be met the applicant is required to demonstrate how satisfactory daylight and natural ventilation requirements are achieved.
- 4 Uses on the ground level part of mixed use developments are to be civic/commercial for a minimum of 15m from the street setback.
- 5 Provide at least one (1) adaptable unit in any development comprising 6-49 units or at least two (2) in any development comprising 50-99 units in accordance with *AS 4299 – Adaptable Housing 1995 and internal design shall comply with AS1428.1 Design for Access and Mobility*.

### **H4.2.7 Floor to Ceiling Height**

#### Objectives

The objectives of floor to ceiling height controls are to:

- increase a sense of space in the building and provide well proportioned rooms; and
- promote daylight access into dwellings.

#### Controls

##### **General**

- 1 Minimum floor to ceiling height of 2.4m.

##### **Residential Flats**

- 2 Minimum floor to ceiling height of 2.7m or in accordance with the NSW Residential Flat Code.

##### **Mixed Use Developments**

- 3 Minimum floor to ceiling height of 3.5m for commercial components of mixed use developments.

### **H4.2.8 Storage**

#### Objectives

The objectives of storage controls are to:

- To ensure adequate storage for everyday household items within easy access; and
- To provide storage for other purposes.

#### Controls

- 1 A minimum storage space of 8m<sup>3</sup> of space per dwelling shall be provided. This space may form part of a carport or garage.

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## **H4.2.9 Safety and Security**

### Objectives

The objectives of safety and security controls are to:

- ensure residential developments are safe and secure for residents and visitors; and
- contribute to the safety of the public domain.

### Controls

- 1 Reinforce the development boundary to strengthen the distinction between public and private space;
- 2 Optimise the visibility, functionality and safety of building entrances;
- 3 Improve opportunities for casual surveillance;
- 4 Minimise opportunities for concealment; and
- 5 Control access to the development.

### Controls

#### **Attached Dwellings, Multi-Dwelling Housing, Mixed Use Development and Residential Flats**

- 1 The Statement of Environment Effects should address each of the above guidelines and utilise Crime Prevention Through Environmental Design principles (NSW Police Safer by Design and NSW Department of Planning) to assist in achieving the objectives.

#### **Mixed Use Developments (Nambucca and Macksville CBD)**

- 2 Applicants shall ensure that wall lights are provided to laneways where buildings are constructed to a 0m side setback.

## **H4.3 SITE ACCESS**

### **H4.3.1 Vehicular Access and Parking**

#### Objectives

The objectives of the vehicular access and parking controls are to:

- integrate adequate car parking and servicing access without compromising street character, landscape or pedestrian amenity and safety;
- encourage the active uses along street frontages; and
- integrate vehicle access and parking into site planning from the earliest stages to balance any potential conflicts with streetscape requirements and traffic patterns and to minimise potential conflicts with pedestrians.

#### Controls

##### **General**

For specific development controls, refer to PartC of this DCP.

- 1 The following table details minimum access handle widths for residential developments proposed on battleaxe allotments:

Number of Dwelling Units	Minimum Access handle width	Minimum Concrete driveway width
1	4.5m	2.5m
2	5.0m	3.0m

### Dwelling-house

- 2 Minimum 2 spaces per dwelling.
- 3 Council may consider waiving a requirement of one space where site constraints such as steep topography or a narrow frontage prevent the provision of two spaces.

### Dual Occupancy

- 4 The following table details minimum parking requirements for dual occupancy development

Gross Floor Area (GFA)	No of Spaces per dwelling
< 125m <sup>2</sup>	1
> 125m <sup>2</sup>	2

### Attached Dwellings, Multi-Dwelling Housing, Residential flats and Mixed Use Development

- 5 The following table details minimum residential parking requirements for Attached Dwellings, Multi-Dwelling Housing, Residential flats and Mixed Use Development:

Gross Floor Area (GFA)	No of Spaces per dwelling	Visitor Spaces
< 85m <sup>2</sup>	1	1 per every 5 dwellings
85 - 125m <sup>2</sup>	1.5	
> 125m <sup>2</sup>	2	

- 6 Preference is for underground parking for residential flats and mixed use development;
- 7 It is preferred to have basement car parking fully underground along street frontages. It can protrude a maximum 600mm above ground level at the rear of the lot and 900mm on the sides;
- 8 Vehicular access should be located away from pedestrian entries and on secondary street frontages or lanes wherever possible;
- 9 Driveways shall be a maximum of 6m wide;
- 10 On mixed use developments, loading bays and service entries and the like should be clearly defined and separated from residential entries and access.

## H4.3.2 Pedestrian Access

### Objectives

The objectives of the pedestrian access controls are to:

- promote residential development which is well connected with the street and contributes to the accessibility of the public domain; and
- ensure all residents, including people with a disability and the elderly, are able to access and enter residential flats and communal areas via minimum grade ramps, paths, access ways and lifts or the like.



---

## Controls

### **Residential Flat and Mixed Use Development**

- 1 Design ground floor apartments to be accessible from the street and private open space areas.
- 2 Separate and clearly distinguish between pedestrian and vehicular access.
- 3 Identify on a plan access from the street or parking area to dwelling entrances.
- 4 Provide access in accordance with *AS 1428.1-2001 – Design for Access and Mobility Part 1: General requirements for access – New Building Work*.

## **H4.4 BUILDING PERFORMANCE**

### **H4.4.1 Energy Efficiency**

#### Objectives

The objectives of energy efficiency are:

- to reduce the necessity for mechanical heating and cooling;
- to reduce reliance on fossil fuels;
- to minimise greenhouse gas emissions; and
- to promote renewable energy initiatives.

#### Controls

##### **General**

- 1 All residential accommodation is to comply with the BASIX (Building and Sustainability Index) requirements; and
- 2 Light coloured non-reflective roofing materials are preferred.

### **H4.4.2 Water Conservation**

#### Objectives

The objectives in relation to water conservation are to:

- maximize the conservation of reusable water;
- ensure runoff from impermeable surfaces is managed by appropriate stormwater controls prior to discharge to the street system; and
- minimize the discharge of stormwater from the site.

#### Controls

##### **General**

- 1 Development applications for new buildings and alterations and additions to existing buildings must comply with the SEPP (Building Sustainability Index: BASIX) 2004.
- 2 Stormwater runoff is to be retained and reused on site wherever possible.
- 3 Stormwater quality is to be protected by providing sediment filters, traps or basins for hard surfaces.
- 4 Erosion and sediment controls are to be implemented and maintained during construction.

### **Attached Dwellings & Multi-Dwelling Housing, Residential Flat and Mixed Use Development**

- 5 The applicant shall demonstrate that the proposed development maintains pre-development stormwater runoff from the site.

---

#### **H4.4.4 Site Facilities**

##### Objective

The objective of the site facility controls are to:

- ensure that site facilities such as clothes drying areas and telecommunication equipment are designed as an integral part of the development and not visually intrusive.

##### Controls

- 1 Adequate open air clothes drying facilities which are accessible to all residents, are to be provided and screened from public view.
- 2 Only one telecommunications/TV antenna for each building is provided.
- 3 Mail boxes are to be located close to the major pedestrian entry to the site.

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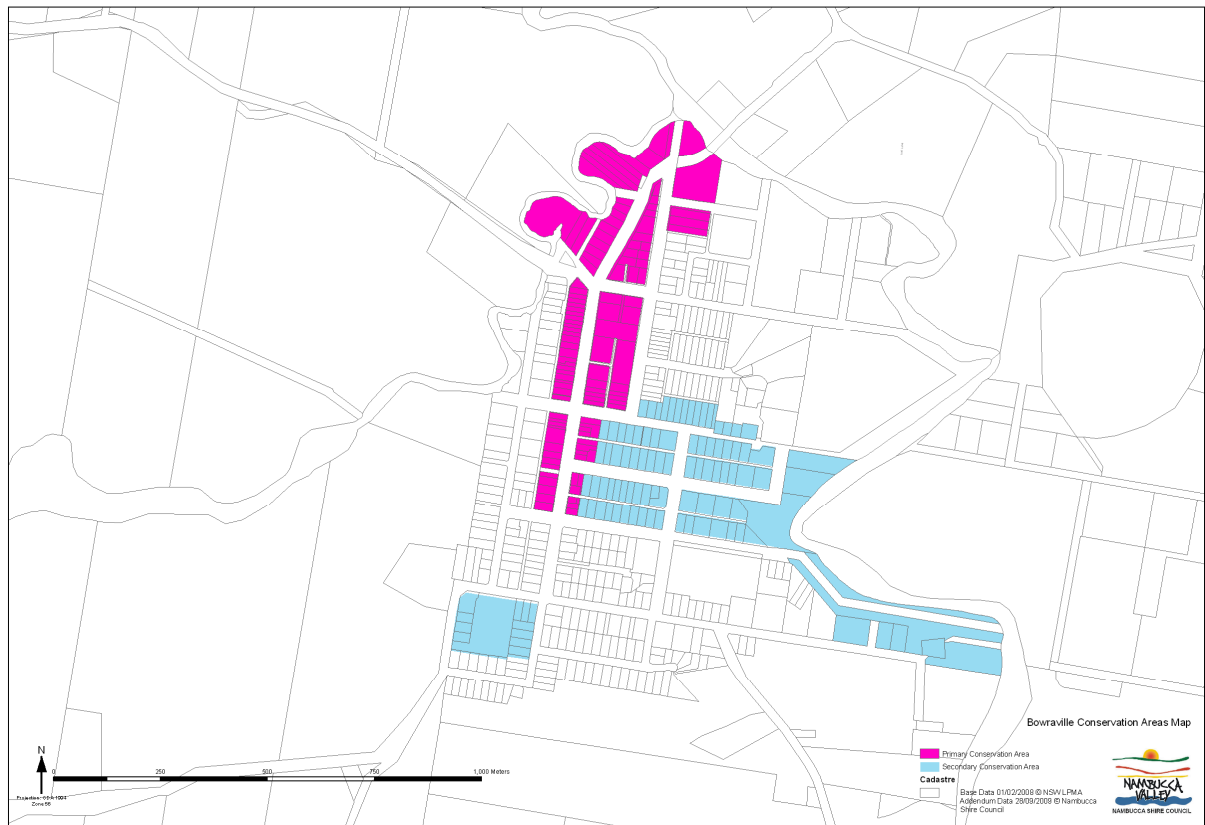
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# PART I — Bowraville Heritage Controls

## I1.0 INTRODUCTION

### I1.1 APPLICATION OF PART

This Part applies to any development within the area identified within Map I1. Where there is any inconsistency between this Part and any other Part of this DCP, this Part prevails.



**Map I1: Bowraville Heritage Areas**

### I1.2 RELATIONSHIP TO OTHER ENVIRONMENTAL PLANNING POLICIES AND AUTHORITIES

Clause 5.10 of the NLEP 2010 identifies Heritage listed land/items and any requirements of development on that land. In some instances a heritage assessment by a qualified person may be required to be submitted with the DA.

State legislation may apply to any land addressed by this Part. Applicants are encouraged to discuss this matter with Council prior to lodging a Development Application.

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### I1.3 OBJECTIVES OF THIS PART

The objectives of this Part are to:

- Conserve and enhance the environmental heritage of Bowraville, the town and its setting;
- Ensure the conservation of individual items of environmental heritage identified in this plan;
- Conserve and enhance the traditional streetscape of High Street and its approaches;
- Encourage the maintenance of the traditional character of residential areas, particularly old timber houses;
- Promote the general improvement of residential and commercial streets in the town, in keeping with their historic character;
- Conserve existing elements of the natural landscape, particularly vegetation along the river;
- Maintain the existing rural/urban contrast by discouraging new building in close proximity to approach roads in areas zoned "Non urban"
- Maintain existing views and vistas, internal and external, and to exploit opportunities for new views and vistas.

### I1.4 HERITAGE CONTEXT

Bowraville, or Bowra, as it was originally named, has special interest as an example of an early settlement in the NorthCoast region of New South Wales. The importance of timber to its foundation and early development is still reflected in the predominance of weatherboard cottages in the township. Located on the Nambucca River, at the head of navigation, the importance of transport to the town's establishment and subsequent evolution is still in evidence. Reminders include the town's location, street layout and overall development pattern.

High Street, the town's main street, has considerable historic, architectural and townscape significance. It includes most of the town's finest buildings and its architecture remains representative of the early twentieth century, the town's most prosperous period. The streetscape is outstanding, with built development made more interesting by approach vistas, variations in carriageway width, topography, planting and external views to distant mountains. Posted verandahs and awnings coupled with parapet forms create a unifying element. There are very few disruptive elements and notable individual buildings of different styles and construction create visual interest. Interesting internal vistas include views to the Bowra Hotel and Top End store.

High Street has particular historic interest for its rise to ascendancy over George Street, the town's original main street. Transport and fire played a part in this process, as they did in the development of the town overall. Both the town and the main street were also notable for the way they responded to the changing fortunes of the surrounding rural area. The role of government, churches and banking institutions is another development theme still evident in the present built environment.

The river, the attractive rural surrounds and the distant mountain scenery provide an ideal setting for this interesting country town.

The main street townscape has been identified under the North Coast Regional Environmental Plan as having State heritage significance – a largely intact representative North Coast townscape retaining the physical forms and feel which once characterised many NorthCoast settlements, and which have now largely disappeared.

### I1.5 SIGNIFICANT FEATURES

Significant features are identified by **inventory forms** for individual properties which are located in the Bowraville Heritage Study Report 1989 held by Council.

In some cases a building may be considered significant. In other cases it may only be a part of the building - a verandah for example.

For most buildings only the front façade will be important. For some highly graded buildings however, like the "Bowra Hotel", there may be original interior features considered worth keeping.

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Some facades may only be significant in terms of their general form. A modern verandah, for example might do just as well as an older verandah. In other cases the original design of the façade may be important, down to the fine detail. This could include the particular decoration used on a window or door, for example.

Generally the older a building the more important it is to retain the original FABRIC, whether it is visible or not. Fabric means the original materials, as they were originally put together. A modern replica might look the same but it would not be the same. People value things which survive over time. The old fabric also tells us a lot about the way buildings were constructed in times very different from our own.

## **12.0 PRIMARY CONSERVATION AREA**

### **12.1 ASSESSMENT**

In assessing Development Applications in the Primary Conservation Area, the Council shall take into consideration the following:

- a the façade including verandahs, awning and/or parapets;
- b the pitch, form, construction and shadowing effect of any verandah;
- c the style, size, proportion and position of openings for windows and doors;
- d the compatibility of the colour, texture, style, size and type of finish of external materials with traditional buildings in the Conservation Area;
- e the appropriateness of any signs, in terms of neighbouring development and the historic character of the street;
- f landscaping and/or fencing;
- g the impact of the proposal on any internal or external views or vistas;
- h conservation of existing structures and buildings; and
- i consistency with the character of the street.

### **12.2 ELEMENTS**

Elements considered to contribute to the significance of the High Street Conservation Area which should be retained include:

- a individual buildings of historic, architectural and aesthetic interest;
- b the consistency of verandah/awning and parapet forms; their style, proportioning, design and construction;
- c internal views of and vistas to key buildings, particularly “Sullivan’s Bowra Hotel” and the “Hill Top Store”;
- d external views to distant mountains;
- e the presence of street planting;
- f variations in carriageway width and paving treatments, particularly at entry points where changes coincide with crests, or with the transition from residential to commercial;
- g rises and falls in the main street generally, and the stepping of development on sloping sections; and
- h the contrast between the openness of immediate approaches and the sense of enclosure in the main commercial area.

---

## 12.3 FEATURES

Features requiring special attention in the future include:

- a vacant sites;
- b the western corners of Belmore and High Streets;
- c excessive or inappropriate advertising and signage;
- d the treatment of footpaths and verges, particularly in front of the police station and post office; and
- e disruptive and out of character modern buildings and alterations.

### Controls

#### **General**

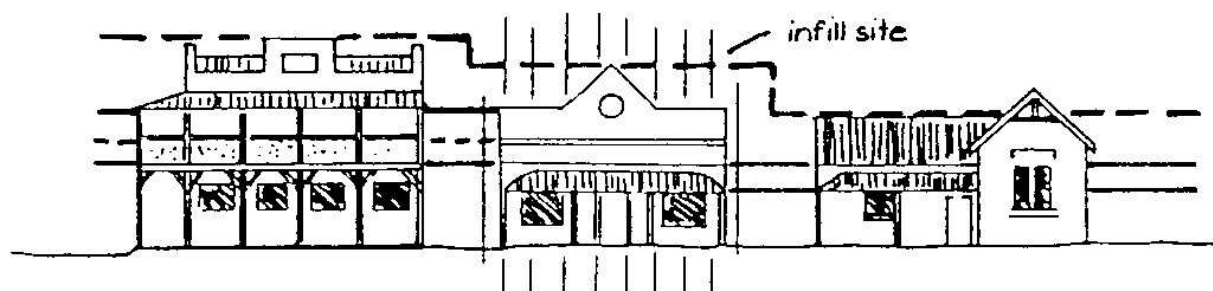
- 1 All significant features should be conserved or reinstated. Any alteration should be removed and the original feature reconstructed as true as possible;
- 2 Implement recommendations recorded on the inventory forms for individual properties (Council can provide inventory forms on request);
- 3 Use traditional colour schemes which suit the character of the street;
- 4 Reproduce positive elements of the street and neighbouring buildings;
- 5 Do not replicate negative features of the street or neighbouring buildings;
- 6 Buildings in a street should complement each other in form and materials specifically:
  - overall scale and height;
  - roof forms and pitch;
  - verandahs, porches and front wall recesses (if any),
  - colour schemes,
  - roofing material,
  - materials of external front walls, and
  - street set-backs, and spacings between buildings;
- 7 Maintain or continue existing horizontal lines, or any stepping effects;



**Figure I1: Building Features**

Horizontal lines include gutter lines, roof ridges, parapet skylines and verandah lines.

If neighbouring buildings are different from each other on either side of a development site, reproducing lines from both will create unity (Figure I2). As well, incorporate other elements from each neighbour, namely all common features, and one or two unique features from each.



**Figure I2:Co-ordinating Building Features**

### **High Street**

- 8 Conserve individual buildings of special historic, architectural and aesthetic interest;
- 9 Maintain consistency in scale and setback;
- 10 Maintain consistency created by parapets, verandahs and awnings;
- 11 Step the development with the slope of the street as shown in Figure I1; and
- 12 Maintain internal views and vistas created by the strategic location of focal buildings, like the “Bowra Hotel” and the “Hill Top Store”.

### **I2.3.1 Building Elements**

#### **Verandahs and Awnings**

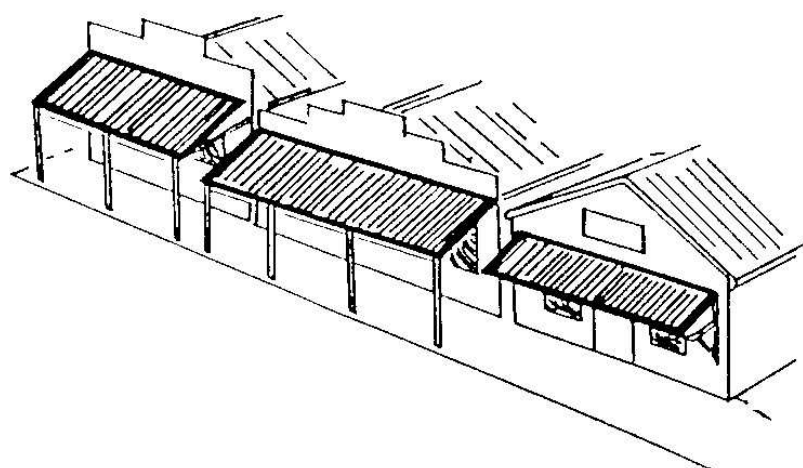
Most verandahs in High Street are simple structures with skillion, corrugated iron on roofs. These in turn were supported by square verandah posts, sometimes stop-chamfered. The use of decorative detail was rare and the town did not have bull-nosed verandahs.

In the 1920's and 1930's suspended steel awnings became more common. These are quite acceptable where they exist, but new awnings or verandahs should adopt earlier, lighter forms.

#### **Controls**

- 1 Where new awnings or verandahs are proposed special attention should be paid to roof pitch and horizontal lines.
- 2 Pitches should reflect those of neighbouring buildings. Similarly horizontal lines should follow those of neighbours, or, maintain any stepping effect.





maintain roof pitches,  
horizontal lines, or,  
stepping effects

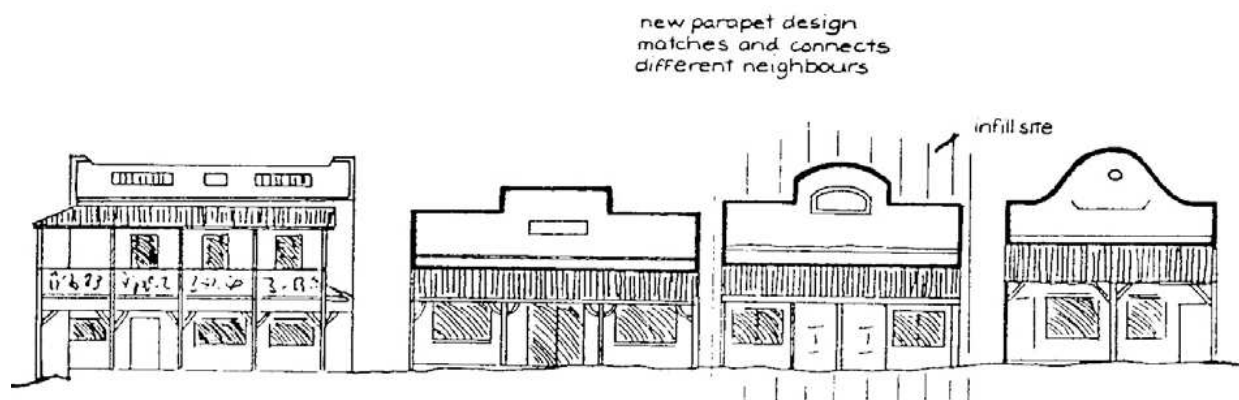
**Figure I3: Verandahs and Awnings**

### **Parapets**

High Street parapets vary somewhat in their form but most are of simple design. Older types are of timber and later, of fibro. Brick parapets are also common on twentieth century commercial buildings. A few are rendered, including the “Bowra Hotel”. This is a rare local example of a Late Victorian parapet.

### **Controls**

- 1 New buildings designs should complement those of their closest neighbours.



**Figure I4: Parapets**

### **Signage**

Local signs were traditionally simple, clear and symmetrical. Capital letters were used almost exclusively. Many styles of lettering were used. The preferred style for future signs in High Street is Grotesque (or sans serif). Apart from being the most popular lettering style in the nineteenth century, sans serif persisted well into the twentieth century. It is compatible with both new and modern buildings.

Signs on nineteenth century buildings could be just as dominant as advertising on modern buildings and just as unattractive. For this reason appearance is considered as important as historic authenticity. The following rules are proposed for High Street:

## Controls

- 1 Signs should be limited in size and kept to a minimum. The emphasis is on RESTRAINT.
- 2 Information should be confirmed to the owner/occupiers' name and the type of establishment.
- 3 Signs should be either painted directly onto the building or constructed of painted wood, fibro, or flat metal sheets. Plastic or modern industrialised materials are not favoured.
- 4 Pylon signs, projecting wall signs and illuminated signs are considered inappropriate. However, spotlighting of non-illuminated signs would be acceptable.
- 5 Grotesque (sans serif) is the preferred lettering style. Only bold capitals should be used, not lower case.
- 6 Advertising signs and posters should not otherwise be placed on fronts of main street buildings. Posters in windows may be acceptable, however where the window is shaded by a verandah or awning.
- 7 Traditional colour schemes are preferred, and should be in keeping with those of neighbouring buildings. Colours typical of the 1870-1930 period were generally subdued stone and earth tones which were oxide based. Typical tones included russets, terracottas, ochres, siennas, creams, chrome, green and rich browns. Bright modern colours would be inappropriate. Trims and lettering often utilised high contrasts or a stronger shade of the same colour, with reddish browns and grey-greens predominating.
- 8 Significant existing individual features and styles shall take priority over other signage controls. Existing original lettering should never be erased. For example the lettering on the parapet of the "Bowra Hotel" must be retained and the Art Deco building at 74 High Street requires its own Art Deco lettering style.
- 9 The **location** of signs should be limited to parapets or verandah frieze panels. One of the original functions of the parapet was to accommodate signs.

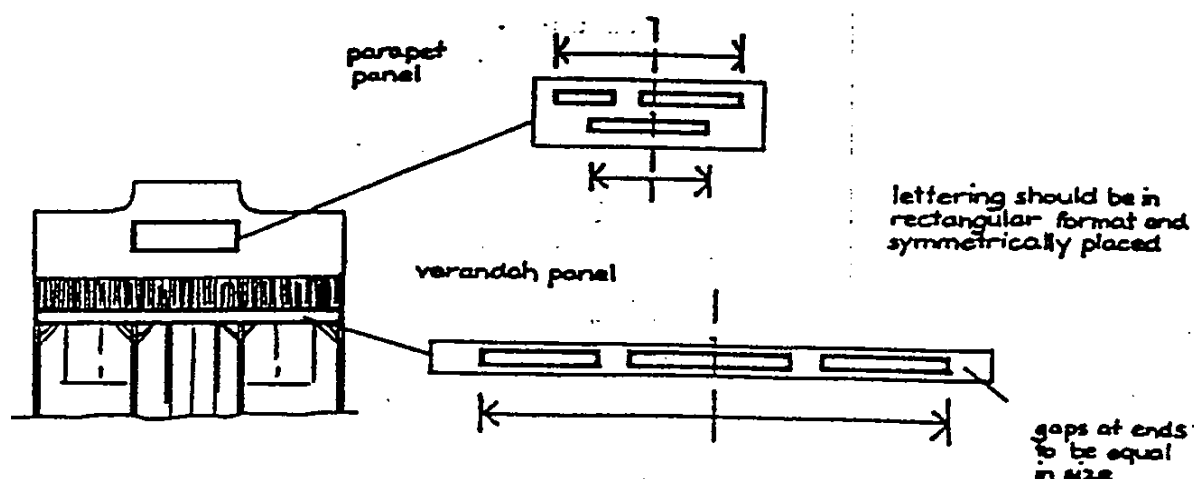


Figure I5: Signage

## 12.4 SECONDARY CONSERVATION AREAS

These are areas shown on Map I1 which are either close to the river, or which have a high concentration of interesting buildings or historic sites.

Special consideration should be given to:

- a the relationship of any new development to its surroundings;
- b the location of new buildings in relation to views from/to the river and also heritage sites; and
- c building design should be in keeping with the traditional style and character of the surrounding development.

## 12.5 RESIDENTIAL AREAS

The conservation of the traditional character of residential areas is strongly encouraged, in particular:

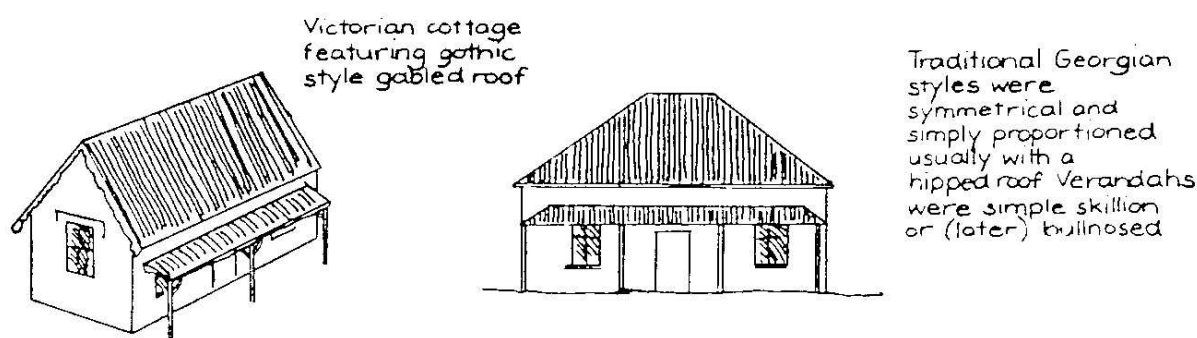
- a the conservation of buildings identified as having special interest and older style houses generally;
- b a continuing emphasis on timber as the primary material featured on front façades;
- c the care and maintenance of traditional timber buildings;
- d painting of buildings in traditional colour schemes; and
- e retention of the existing scale of individual buildings.

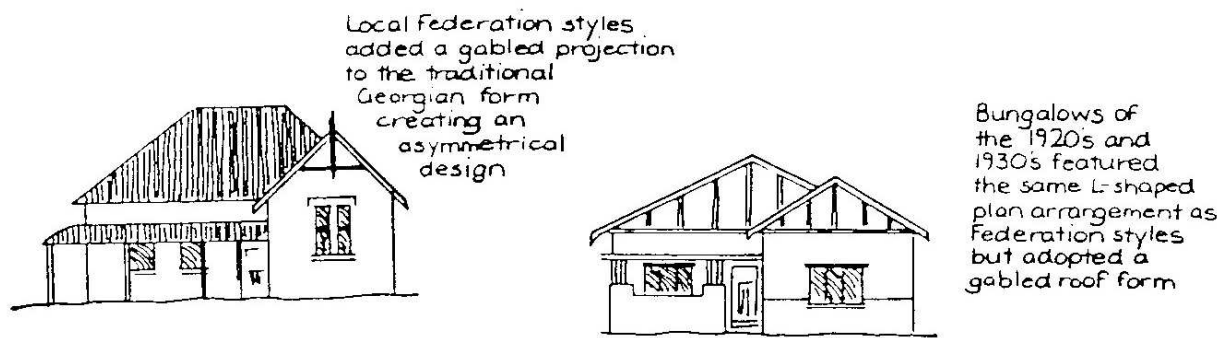
Improvements to residential streets, in terms of appropriate fencing and landscaping is strongly encouraged.

Although many different styles of housing are evident in Bowra there are many consistent local characteristics.

### 12.5.1 Significant local features

Architectural periods represented in the town range from late Victorian to the present. Victorian styles are rare. Earlier Georgian forms however remained locally popular, even though the town was established well after the Georgian period had ended. Even local Federation or Edwardian styles tended simply to add a gable front to the standard Georgian design. The hipped, pyramidal main roof remained a local feature until the arrival of the standard bungalow of the 1920's and 1930's. These featured a combination of two or three front facing gables.



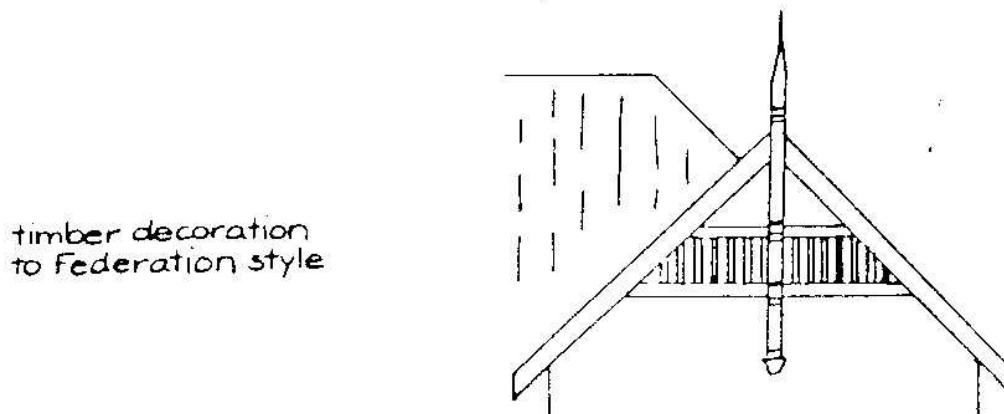


**Figure I6: Architectural Types**

**Corrugated iron** was almost exclusively the preferred roofing material, for main roofs and verandahs. Verandahs were either simple skillion types or bullnosed up to 1920. These were often hipped at the ends. Some verandahs also continued down the sides of houses. Bungalow porches tended to have flat roofs.

#### Controls

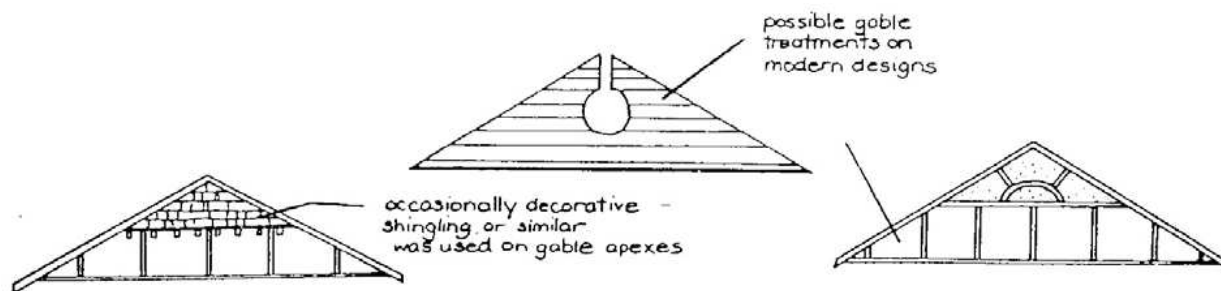
- 1 Timber should be maintained as the dominant building material. Even on new houses the use of timber on the front façade of houses is strongly encouraged.  
  
Recladding in aluminium and other modern materials is not recommended.
- 2 When altering or adding to old houses maintain the character of the existing dwelling.
- 3 Limit decorative detailing on new buildings. Where used decorative features should reflect similar local designs. On federation designs, examples of collar ties, finials, verandah brackets and balustrades may be seen on houses in Carbin Street.



**Figure I7: Federation Style Decoration**

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On new buildings simple decorative details would be acceptable on gables and verandahs.



**Figure I8: Gables and Verandahs**

- 4 Use of traditional colour schemes which reflect the character of the street is recommended.
- 5 Use of traditional fencing styles that compliment the streetscape are recommended.
- 6 Simple, uniform picket fencing is considered a priority for residential properties on High Street, between Young and Bowra streets.
- 7 In exclusively residential streets picket fencing is suggested on side boundaries, between the fronts of buildings and the street frontage. The open, unfenced character of existing streets is also considered a desirable feature. Uniform side fencing should be kept and reinstated wherever it occurs.
- 8 More landscaping is also desirable in front open space area, however dense planting is not favoured. The openness of existing streets is part of their character and permits views out to distant mountains. Use of native species is encouraged

## **I2.6 TOWN APPROACHES**

The existing urban/rural contrast on the immediate approaches to the town should be maintained by discouraging new buildings which are close to approach roads and visually prominent. Any land within 50m of these roads could be regarded as sensitive.

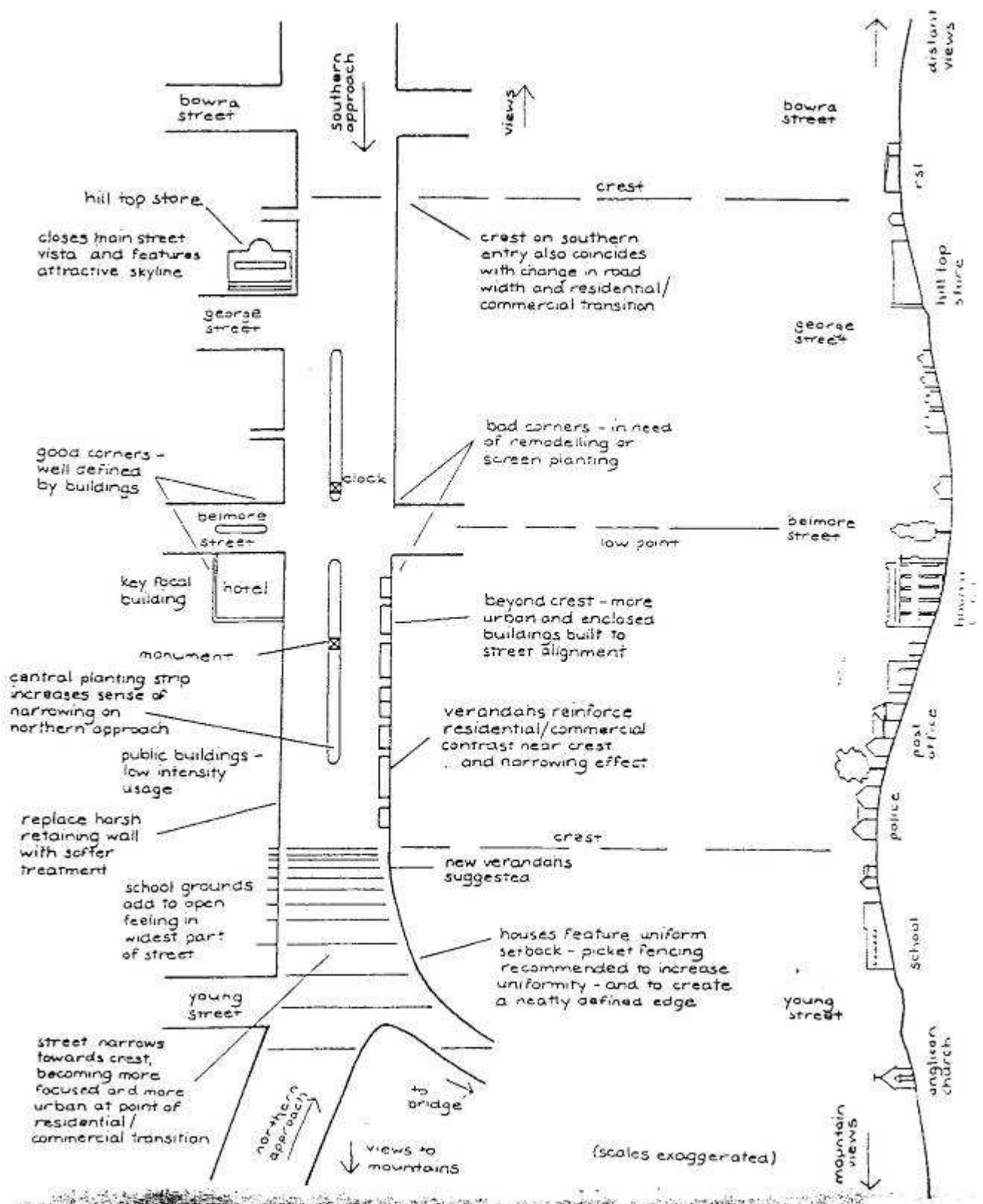
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## Part I — Schedule 1 — Heritage Items

### Bowraville

“St James Anglican Church”- 19 High Street, Bowraville  
BowravilleCentralSchool – 23 High Street, Bowraville  
Police Station & Court House – 25 High Street, Bowraville  
Post Office – 27 High Street, Bowraville  
Former Council Chambers – 29 High Street, Bowraville  
“Sullivans Bowra Hotel”- 33 High Street, Bowraville  
Dwelling – 34 High Street, Bowraville  
Dwelling – 36 High Street, Bowraville  
Dwelling – 38 High Street, Bowraville  
Bananacoast Credit Union – 39 High Street, Bowraville  
Dwelling – 40 High Street, Bowraville  
Dwelling – 42 High Street, Bowraville  
Shop – 45 High Street, Bowraville  
Shop – 45a High Street, Bowraville  
CommercialBuilding – 46 High Street, Bowraville  
Shop – 47 High Street, Bowraville  
Scout Hall – 48 High Street, Bowraville  
Medical Rooms – 49 High Street, Bowraville  
Dwelling – 52 High Street, Bowraville  
Fire Station – 55 High Street, Bowraville  
Garage/Workshop – 56 High Street, Bowraville  
Bowraville Services Club – 57 – 59 High Street, Bowraville  
Shop/dwelling – 58A High Street, Bowraville  
Shop – 64 High Street, Bowraville  
“Pioneer Community Centre” – 70 High Street, Bowraville  
“State Bank” – 72 High Street, Bowraville  
“The Remnant Basket”- 74 High Street, Bowraville  
Shop – 80 High Street, Bowraville  
“Grant’s Hall”- 82 High Street, Bowraville  
“Royal Hotel”- 84 High Street, Bowraville  
“Museum and Former Presbyterian Church” – 86 – 86B High Street, Bowraville  
Dwelling – 86C High Street, Bowraville  
“Eliza and JosephNewmanFolkMuseum”- 86D High Street, Bowraville  
“The Bank” – 88 High Street, Bowraville

## MAP 12 – HIGH STREET, BOWRAVILLE — SIGNIFICANT FEATURES



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## **PART J — SOUTH MACKSVILLE URBAN RELEASE AREA**

### **J1.0 INTRODUCTION**

#### **J1.1 LAND TO WHICH PART APPLIES**

The Plan applies to all land indicated on Map J1. Where there is any inconsistency between this Part and any other Part of this DCP, this Part prevails.

#### **J1.1 RELATIONSHIP TO OTHER ENVIRONMENTAL PLANNING INSTRUMENTS**

Where there is any inconsistency between this Part and any State Environmental Planning Policy (SEPP), Regional Environmental Plan or Local Environmental Plan applying to or within Nambucca Shire, the other Plan or Policy prevails.

#### **J1.2 OBJECTIVES OF THIS PART**

The aims of this Plan are to:

- provide guidance for future development of the South Macksville UrbanRelease Area;
- prevent the ad hoc development of individual existing holdings within the release area that does not take into account the overall proposed lot and road layout;
- prevent land fragmentation, through inappropriate large lot subdivision, which may prevent the orderly development of the release area for urban housing; and
- ensure that future development is in accordance with the principles of ecologically sustainable development.

### **J2.0 ROAD NETWORK**

#### **J2.1 GENERAL LAYOUT**

The layout of roads in the release area is to generally conform with that indicated on MapJ2.

If a significant variation to the preferred road network is proposed, the proponent will need to demonstrate that the altered network does not:

- result in a significant increase in road length within the release area;
- result in a significant increase in the area of land devoted to roads;
- result in a significantly lower level of service;
- reduce accessibility or safety for pedestrians and cyclists;
- include more than four (4) intersections along the east – west route described in 3.6 Restricted Access;
- prevent operation of the preferred bus route network or an alternative acceptable to Council and operators; and
- result in any existing dwelling failing to comply with the setback requirements contained in other Parts of this DCP.

#### **J2.2 ROAD TYPES**

The preferred road network is indicated on MapJ2. Three road types are indicated:

- collector roads;
- local roads and access streets;
- a service road associated with a collector road adjoining Travelling Stock Route No 99.

The various road types are to be constructed in accordance with Table J1.

<b>Table J1: Road Construction Details</b>				
<b>Road Type</b>	<b>Reservation Width</b>	<b>Carriageway Width</b>	<b>Kerb Type</b>	<b>Carriageway Type</b>
<b>Internal collector</b>	20 metres	11 metres	Barrier	40mm AC
<b>External collector</b>	20 metres	8 metres (inc 2x1m shoulders)	Roll-over	40mm AC
<b>External collector plus landscaped median and service carriageway</b>	24 metres	8 metres (inc 2x1m shoulders)	1m sealed shoulders only	40mm AC
		4 metres (2m at bus stops)	-	-
		8 metres	Roll-over	25mm AC
<b>Local</b>	16 metres	8 metres	Roll-over	25mm AC
<b>Access</b>	14 metres	6 metres	Roll-over	25mm AC

All roads are to be constructed at the applicant's expense. An exception to this will be the upgrade of Upper Warrell Creek Road, which will be funded through Section 94 development contributions. Similarly, Council will construct the through traffic carriageway of the proposed external collector road adjoining Travelling Stock Route No 99 when this proceeds.

Footpaths are to be provided, at the cost of the applicant, in accordance with the requirements of Council's Aus-Spec #1 Design and Construction Specifications.

## **J2.3 BUS ROUTES**

Bus services in the release area are anticipated to follow the routes indicated on Map J3. Bus stops and shelters are to be located at approximately 200m intervals along these routes. Preferred locations for bus stops are also indicated on Map J3.

## **J2.4 PEDESTRIAN LINKS**

Preferred pedestrian links between roads are to be located as indicated on Map J4. Each is to be at least 5m in width. Within each link, a 1.2m wide paved, combined walkway – cycleway is to be provided. Appropriate landscaping, with approved native species not more than 1m in height, is to be provided. Pedestrian links are to be appropriately lit, in accordance with Section 7.2 Street Lighting.

If other or alternative links are proposed, the proposed links are to:

- be at least 5m in width;
- have a generally straight alignment, to ensure good visibility and security;
- extend the road-side pedestrian network so that more direct routes are provided, with the overall pedestrian network being more complex and grid-like; and
- form a coherent part of the bicycle network (see 2.5 below).

Construction of the relevant sections of the preferred links will be required, at the applicant's expense, as part of any development consent.

## **J2.5 BICYCLE NETWORK**

The preferred bicycle network is indicated on Map J4. It is to comprise both off-road and on-road components:

- the preferred pedestrian links, as indicated above (ie off-road);
- 2.5m wide combined pedestrian and cycle paths within the major open space;
- a 2.5m wide combined walkway – cycleway alongside all internal collector roads and connecting sections of local roads and access streets (off-road);
- the shoulders of the external collector road (ie on-road);
- shared use of local roads and access streets (on-road).

---

If a significant variation to the preferred bicycle network is proposed, the proponent will need to demonstrate compliance with Austroads Part 14 (Bicycles).

On Map J4, where off-road cycle routes are shown crossing roads, raised crossings for cyclists and pedestrians are to be provided.

Construction of the relevant sections of the bicycle network will be required, at the applicant's expense, as part of any development consent.

## **J2.6 RESTRICTED ACCESS**

Upper Warrell Creek Road and the external collector road form part of Council's long-term preferred main access to Taylors Arm and the south-west of the Shire. This is in light of the potential for Taylors Arm Road, east of Congarinni, being destroyed in a major flood event.

As a result, Council policy is to minimise direct access to these roads. Therefore, Council will permit no more than five (5), but preferably four (4), intersections along this route (see Map J2). The preferred four (4) would be located at Preston Drive (A), at the eastern end of the internal collector road (B), Upper Warrell Creek Road (south) (C) and the western end of the internal collector road (D). Two additional intersections (E and F) may possibly be permitted if construction of the east-west collector road off Preston Drive is significantly delayed. Further, the proposed service road will be only connected to the collector road network at intersections C and D.

Finally, no direct vehicular access from allotments is to be provided to Upper Warrell Creek Road, the external collector road and Preston Drive, in the locations indicated on Map J2. Those properties with existing access may retain that access. However, if subdivision is proposed, Council will consider each proposal on its merits, provided access to these roads is limited to any existing dwelling and no more than one additional dwelling.

## **J2.7 TEMPORARY ACCESS**

Dependent upon the timing of development of existing land parcels within the release area, temporary access may be required to Preston Drive, Upper Warrell Creek Road and the external collector road. Council's preferred locations for such access are indicated on Map J2.

Temporary access to Upper Warrell Creek Road is indicated at intersections E and F referred to in Section 2.6. If construction of the east-west collector road off Preston Drive is significantly delayed, Council will accept the provision of rights of carriageway in these locations, at the expense of the applicant, in accordance with Section 2.6. Given this, Council will require any temporary accesses at these locations to be constructed to a standard suitable for use as a public road.

To facilitate the temporary access proposed at intersection E, Council will acquire the necessary land to allow construction to a standard suitable for use as a public road. To acquire the land, Council is prepared to discount any development contributions payable under Section 94 of the Act or Section 64 of the Local Government Act. Upon completion of the east-west collector road off Preston Drive, Council will dispose of this land, with the proceeds of the sale being used to recoup any discounted contributions.

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## **J3.0 LAND USE**

### **J3.1 FLOODING**

All buildings are to be located to ensure that floor levels in habitable rooms are above 5.0m AHD. This is to ensure a habitable floor level 500mm above the 1% Annual Event Probability (1-in-100) flood, at 4.5m AHD.

### **J3.2 RESIDENTIAL**

Residential development within the release area is to comply with all relevant Parts of this Development Control Plan, in particular PartG– Residential Development.

Subdivision should create a variety of allotment sizes to satisfy varying housing needs and to permit a variety of housing forms, including dual occupancies, integrated housing and medium density housing.

Land within 200m of the proposed neighbourhood shopping centre (see below) should be developed for higher densities. This may be through subdivision for smaller allotments for single dwellings, through integrated housing development or through subdivision for larger allotments intended for medium density housing development.

### **J3.3 LOCAL OPEN SPACE**

Local open space is to be generally located in accordance with Map J6. Two new reserves are proposed within the release area. These are a central park located adjacent to the proposed neighbourhood shopping centre and local reserve adjoining Peterkins Lane at the western end of the area. In the longer term, when development occurs on land identified as future urban in the Mid North Coast Regional Strategy, Council will investigate extending the western local park over part of the current Peterkins Lane reservation.

Council will not discount monetary contributions (ie provide credits) for public reserves under its Section 94 Contribution Plan for Public Reserves and Community Facilities in return for the dedication of alternative, additional or unsuitable land for local open space. Land considered unsuitable for public recreational use includes land either within the 45m wide easement for Transgrid's 132kV transmission line or affected by the 1-in-100 year flood. Nevertheless, Council may accept dedication of such land if it is free-of-cost to Council.

Where Council accepts the dedication of land for local open space, Council will discount monetary contributions for public reserves under its Section 94 Contribution Plan for Public Reserves and Community Facilities. In such cases, Council shall seek an independent valuation of the land. Where the value of the land exceeds the required monetary contribution for open space, the surplus will be held as credits for further development of the subject land. Credits will not be transferable for use to reduce other Section 94 contributions. In addition to Council embellishment through use of general funds and Section 94 contributions, Council may also require partial embellishment of the proposed parks by the applicant prior to dedication.

If alternative locations for open space are proposed, these are to ensure that:

- approximately 14.29ha of reserves, including 11.39 Ha of existing open space and drainage reserves, can be provided within the wider South Macksville area (being all urban zoned land west of the North Coast Railway and north of Upper Warrell Creek Road);
- public access is provided to the existing landlocked public reserve forming Part Lot 25 DP 792239, located west of Preston Drive;
- one new district park of at least 2.5ha is provided within the release area, to allow the future development of playing fields;
- one other local park is provided within the release area with an area in excess of 2,500m<sup>2</sup>;
- all allotments within the release area are within 500m walk of at least one local park.

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### **J3.4 NEIGHBOURHOOD SHOPPING CENTRE**

A neighbourhood shopping centre, with a site area of approximately 5,500m<sup>2</sup>, is to be located on an internal collector road, as indicated on Map J6.

Council will consider an alternative site for the centre, based on the site having:

- a site area of no less than 4,500m<sup>2</sup> and no more than 6,000m<sup>2</sup>;
- direct vehicular access from a defined collector road;
- a defined bus route within 100 metres;
- direct access to the off-road bicycle network; and
- a location central to the South Macksville release area or central to the release area and the adjoining agreed growth area as identified in the Mid North Coast Regional Strategy.

The present zoning in the South Macksville release area only permits a neighbourhood shop. In proposed shopping centres in this locality would require an LEP amendment and justification to support a commercial zone in this area.

### **J3.5 RETIREMENTVILLAGE**

A major retirement village is proposed on the site indicated on Map J6. An area of 6.3 hectares is involved. In the event of this not proceeding or being substantially reduced in land area, Council will require a master plan to govern residential development of the site or any residual land.

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## **J4.0 PHYSICAL SERVICES**

### **J4.1 WATER SUPPLY**

Reticulated water supply is to be provided as set out below and indicated on Map J7.

Two main pipeline systems are proposed:

- a running along the external collector road (Upper Warrell Creek Road and adjacent to TSR No99); and
- b running along the internal collector road network further north and parallel to (a).

The reticulation system is designed for peak instantaneous flows based on anticipated development of the release area. The critical location is at Node 16 (N16). This node has a ground level of approximately 39m AHD, ie 12m below the operating level of the relevant source reservoir. Accordingly, at full development, maintaining a minimum pressure of 12m will require in-line mains booster pumps to increase pressure for the household users supplied through this node.

An existing primary water main runs along Upper Warrell Creek Road and will connect to the subdivision through Lot 21 DP 1064874. The initial stages of the development of Lot 21 and Lot 11 DP 808007 can be supplied from this line. However, full development of these parcels will require a secondary water main within the new east-west road reserve from Preston Drive through to Lot 21, as well as a third water main to be provided from the Lloyd Street extension.

The cost of extending water supply to and within the release area shall be met by the relevant applicants.

### **J4.2 SEWERAGE**

Reticulated sewerage is to be provided as set out below and indicated on Map J8.

The following system is proposed:

- a The sewage from the release area will be collected in 4 pumping stations. Pumping stations SM2 and SM3 will pump to SM1, which will then pump to existing pumping station PS13, located in the adjoining industrial area. SM1, SM2 and SM3 will all be located in current Lot 11 in DP 808007.
- b The sewage from pumping station SM4, which will be located in Lot 313 in DP 836989, which was created for this purpose, will pump to existing pumping station PS10, located in Kylie Street.
- c Existing pumping station PS10 will pump to pumping station PS13.
- d PS13 will pump to the existing gravity feed/pumped system east of the North Coast Railway.
- e The system downstream of PS13 will be same as described in the study prepared by Sinclair Knight Merz in 1996.
- f PS10 has sufficient capacity to cater for development of the release area.
- g PS13 has been designed for a flow capacity of 58.9 litres/second (L/s). The predicted ultimate flow is 67 L/s. As full development of the release area is not anticipated for at least 10 years, the existing pumping station capacity should remain sufficient until the pumping units require replacement for normal wear and tear, when the additional pumping capacity can be provided.

Pump station SM1 is critical to the development of Lot 21 DP 1064874, Lot 11 DP 808007 and Lot 34 DP 1042500. This pump station will need to be provided as part of development of any of these lots. The associated sewer line is to be extended from Lloyd Street.

Pump station SM4 is required for the development of those lots to the east of Lot 34 DP 1042500. An existing sewer easement extends to Lot 313 from Preston Drive and extends down from Lot 313 to Lot 308 DP 836989.

Pump stations SM1 and SM4 and rising mains 1 and 4 are to be provided by Council, with the cost of provision recouped through a Section 64 contributions plan.

All other sewerage infrastructure within the release area shall be provided by the relevant applicants.

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In order to reduce pressure on Council's sewage treatment system, Council encourages the provision of approved greywater reuse systems within the release area.

### **J4.3 STORMWATER DRAINAGE**

Inter-allotment drainage is to be directed to Council's drainage network. Council shall require the construction of inter-allotment drainage pipes, in accordance with requirements of its Aus-Spec #1 Design and Construction Specifications. Council shall also require drainage easements as required to connect with the indicated stormwater drainage network.

Two constructed wetlands are to be provided to improve the quality of stormwater from the urban area entering TillyWillyCreek and the NambuccaRiver. These are to be constructed at the locations indicated on Map 9 and are each to have a minimum area of 2,500m<sup>2</sup>. Future development of the major central open space for playing fields will also include provision for stormwater detention.

In addition, Council will require on-site detention for all development (other than dwelling houses, dual occupancies and integrated housing). Council will require that sufficient detention capacity be provided to ensure that peak post-development flows from a site do not exceed pre-development flows.

### **J4.4 ELECTRICITY**

Council will require underground electricity supply for all allotments.

### **J4.5 TELECOMMUNICATIONS**

Council will require underground connection to the fixed telecommunications network for all allotments.

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## **J5.0 SETBACKS & BUFFERS**

### **J5.1 GENERAL**

All buildings are to comply with the setback requirements included in other Parts of this DCP.

### **J5.2 BUSHFIRE**

Applicants should consult Council regarding the most recent Bushfire Prone Lands Map adopted by Council and the NSW Rural Fire Service (RFS). Development on bushfire prone land may require the issue of a Bushfire Safety Authority from the RFS. On this land, certain forms of development will constitute integrated development under the EP&A Act and a bushfire hazard assessment will need to accompany the Development Application.

Travelling Stock Route No 99 (TSR) is located along part of the southern boundary of the release area. The TSR has been assessed as a source of significant bushfire threat. Accordingly, appropriate asset protection zones and setbacks will be required adjacent to the TSR, in accordance with *Planning for Bushfire Protection* (NSW Rural Fire Service 2006).

A rear bushfire asset protection zone (APZ), 10m in width, will apply to allotments adjoining certain sections of the external collector road. Where the reservation for the external collector road is widened to 24m, to accommodate a service road, a 6m bushfire APZ will apply. These are indicated on Map 10. These APZs will, in combination with the external collector road and service road, provide a reduced fuel zone of 30 metres.

The relevant asset protection zones will be enforced on new subdivisions by way of restrictions-to-user on the relevant titles, under Section 88B of the Conveyancing Act.

### **J5.3 ADJOINING AGRICULTURAL LAND**

Land at the north-western corner of the release area is located adjacent to land zoned RU1 Primary Production. This adjoining land can be expected to remain in commercial agricultural use. As a result, land use conflict between agriculture and residential development is possible in this location by way of noise, vibration, odour, dust and spray drift.

Therefore, notwithstanding Clause 5.1, various rear setbacks will apply to allotments adjoining long-term agricultural land. These are indicated on Map 10. A rear setback of 40m for residential buildings will apply along the northern boundary of the release area. Given the presence of the Peterkins Lane reservation, which is more than 20m wide, a reduced rear setback of 20m will apply along the western boundary.

In addition, Council will require appropriate landscaping (or other no less effective measures) within allotments adjoining these boundaries, in order to provide a buffer against the potential impacts indicated above.

The relevant setbacks and landscape requirements will be enforced by way of restrictions-to-user and positive covenants on the relevant titles, under Section 88B of the Conveyancing Act. Council will also require that the relevant titles include notations indicating that the allotments may be affected by adjoining agricultural activities.



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## **J5.4 ADJOINING THE TRANSGRID TRANSMISSION LINE**

If any allotment is proposed partly within the 45m wide easement for Transgrid's 132kV transmission line, it must be demonstrated that such allotment can accommodate the likely use of the land.

In the case of lots likely to be used for residential purposes, the lot will need to be capable of accommodating, outside the easement, both a dwelling-house and an adequate area of private open space. Therefore, Development Applications will be required to indicate for each affected residential allotment:

- a a rectangular dwelling envelope, outside the transmission line easement,
  - of 150m<sup>2</sup>,
  - with a minimum width or depth of 7.0m,
  - with setbacks that comply with other Parts of this DCP;

and

- b a rectangular area of private open space, outside the transmission line easement,
  - of 80m<sup>2</sup>,
  - with a minimum width or depth of 6.0m and
  - located behind the relevant primary street frontage building setback.

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## **J6.0 STREETSCAPE**

### **J6.1 STREET TREES**

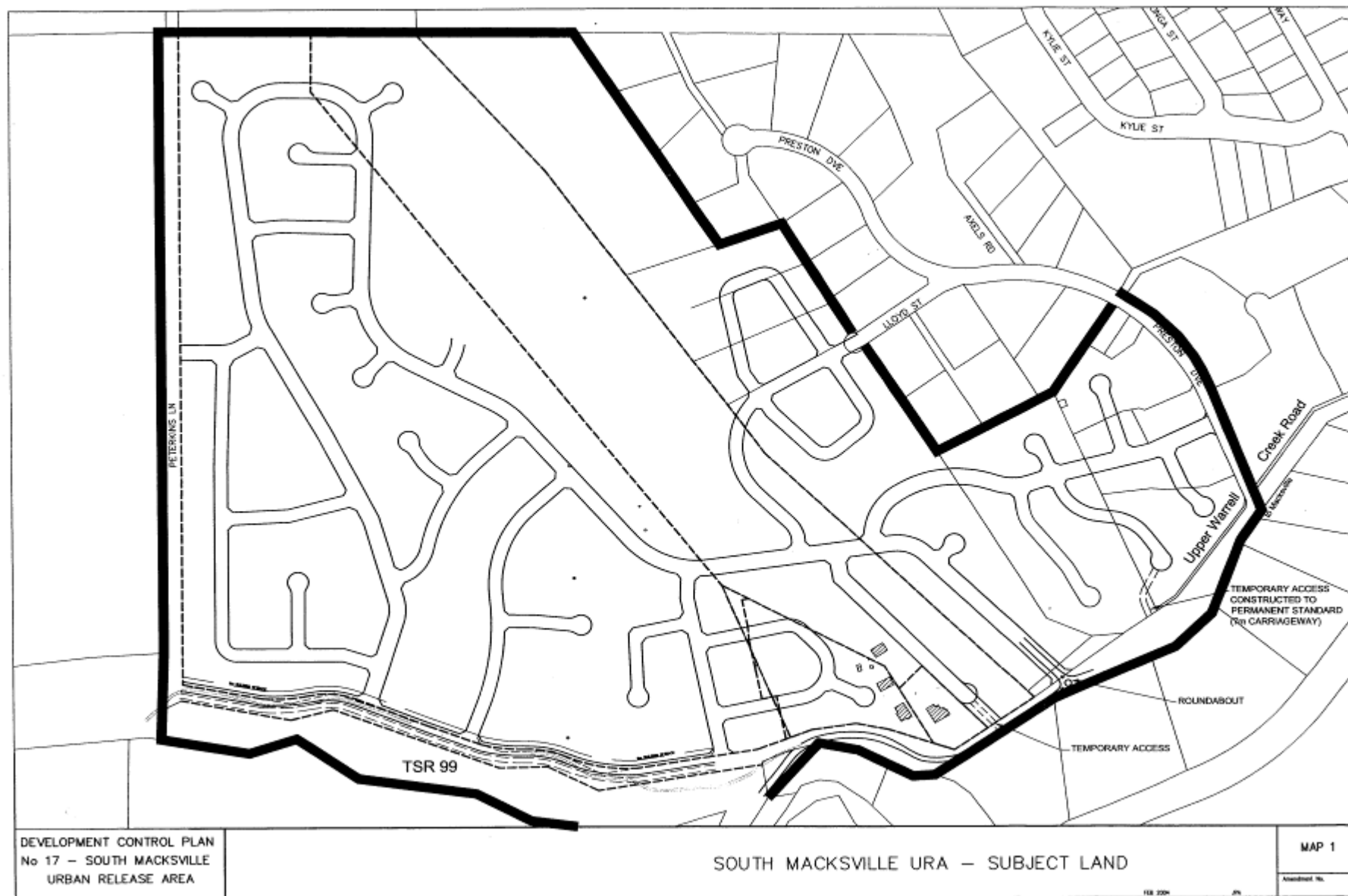
Landscape plans are to accompany all Development Applications for subdivision within the release area. These are to indicate existing trees to be retained, proposed street trees and street furniture and proposed landscaping within pedestrian links. Such landscape plans are to be approved by Council and are to consider Council's Department of Engineering Services' Street Trees Guidelines.

Council will require the planting of street trees as a condition of any development consent for subdivision. A refundable cash bond is to be paid to Council to ensure success and maintenance of any street trees planted. Subject to adequate maintenance of the required street trees, this bond shall be refunded after a period of 12 months.

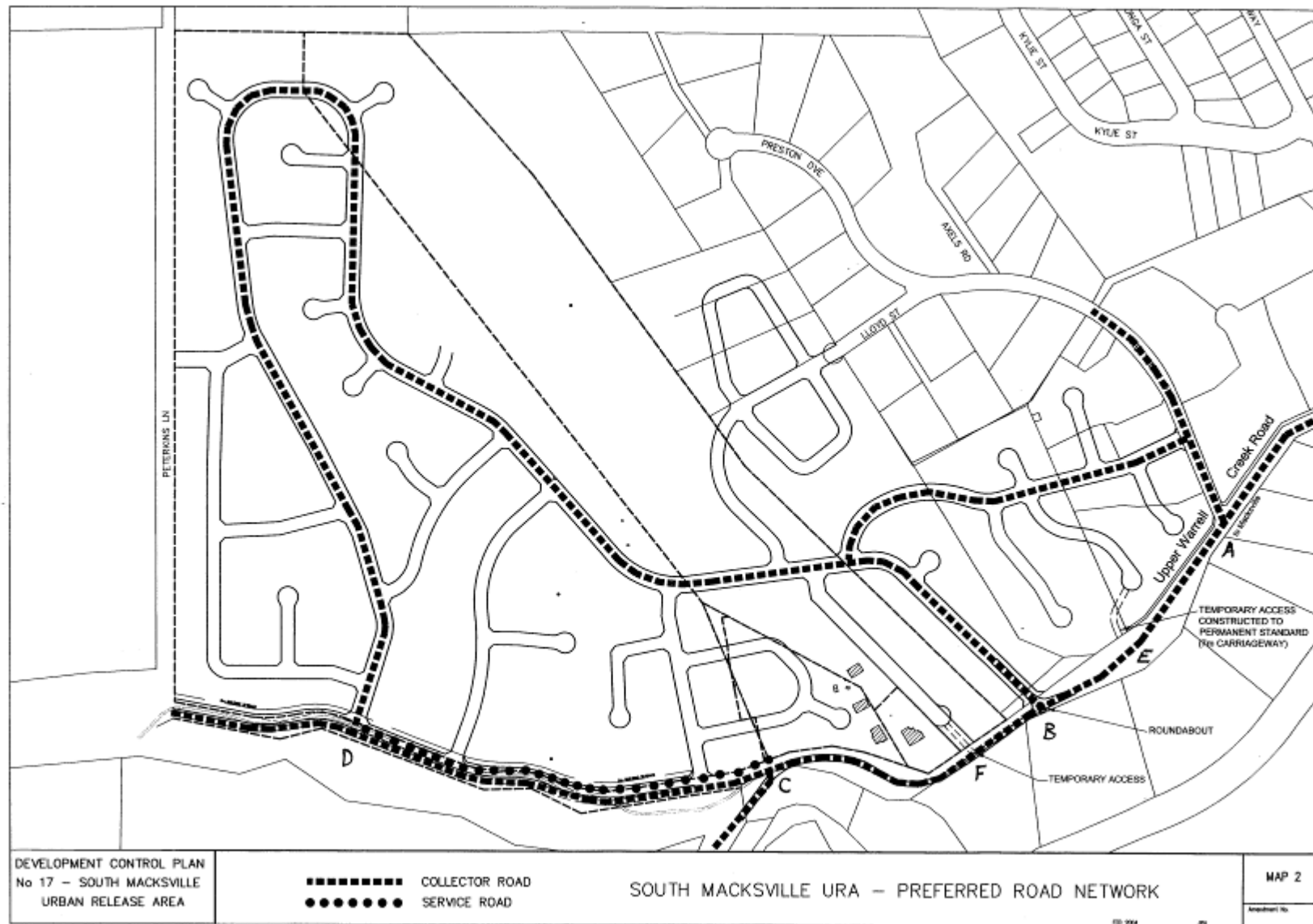
### **J6.2 STREET LIGHTING**

In all new subdivisions where lighting is required the developer is required to install low energy use 42 watt CF Suburban Eco lamps or 70 watt High Pressure Sodium (HPS) lamps when the ECO lamp is not feasible. This will ensure:

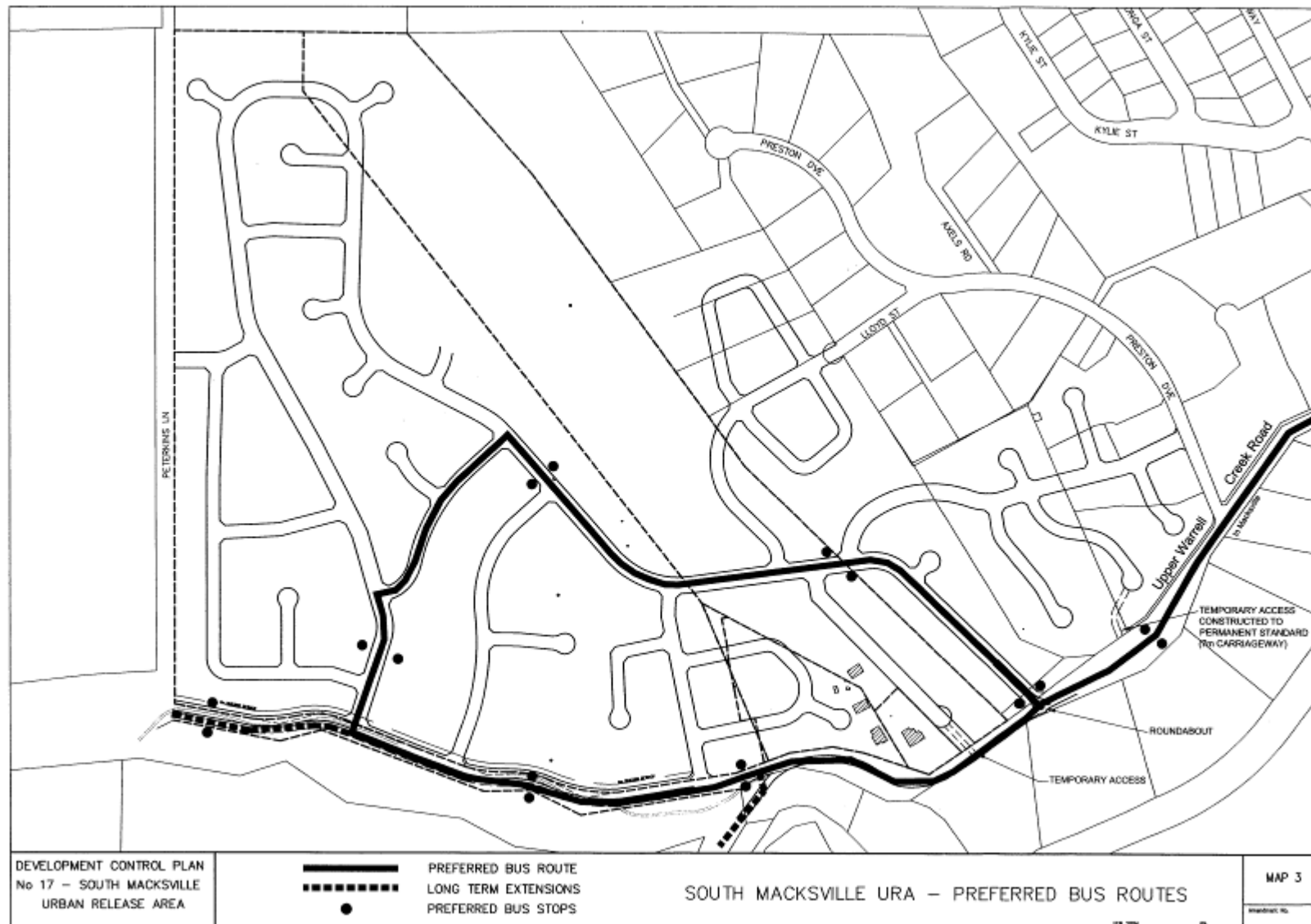
- better lighting of roads, footpaths and cycleways;
- greater energy efficiency; and
- reduced upward waste light, which reduces visibility of the night sky.



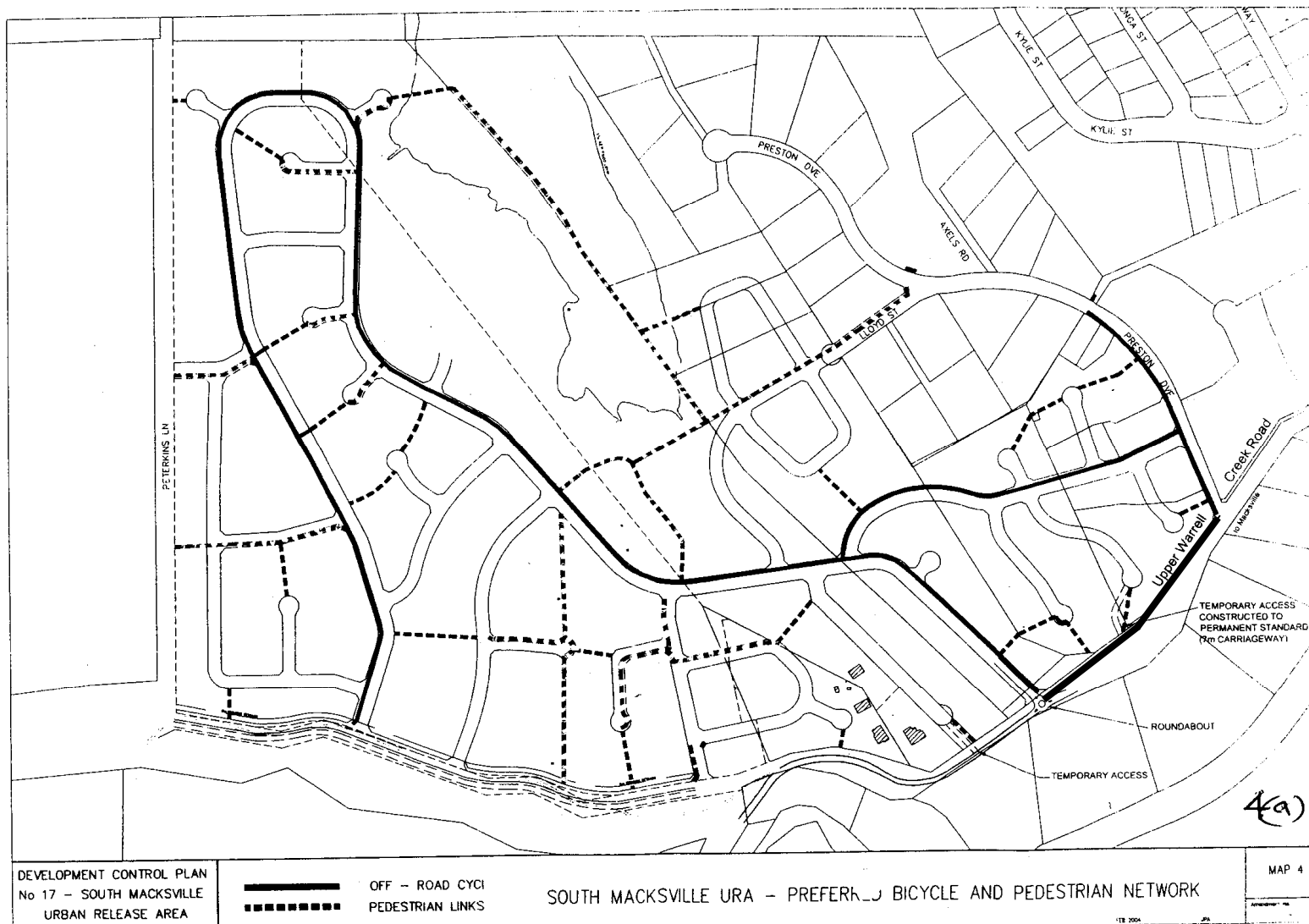
**Map J1 — South Macksville Urban Release Area – Subject Land**



## Map J2 — South Macksville Urban Release Area – Preferred Road Network



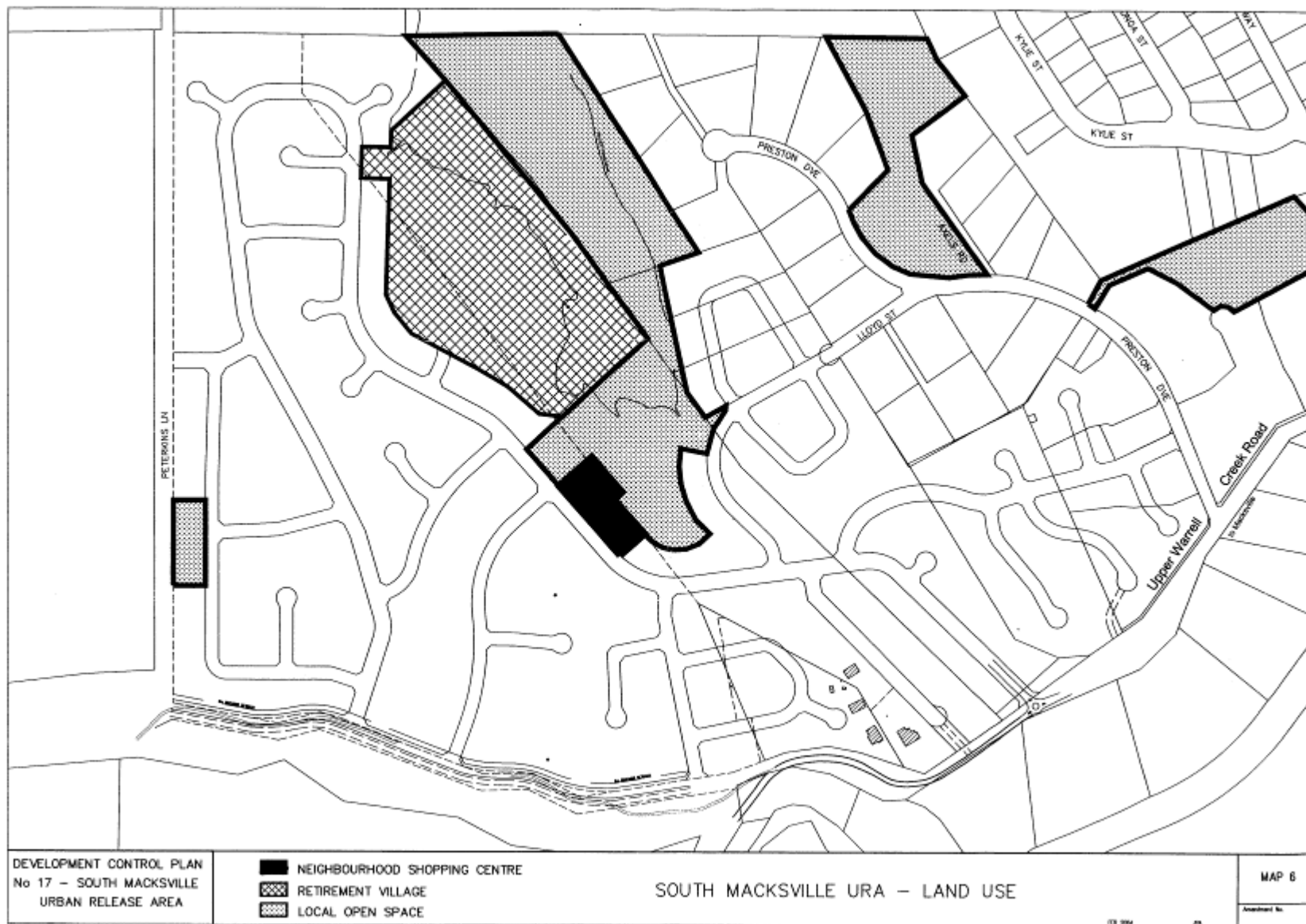
**Map J3 — South Macksville Urban Release Area – Preferred Bus Routes**



**Map J4 — South Macksville Urban Release Area – Preferred Bicycle and Pedestrian Network**

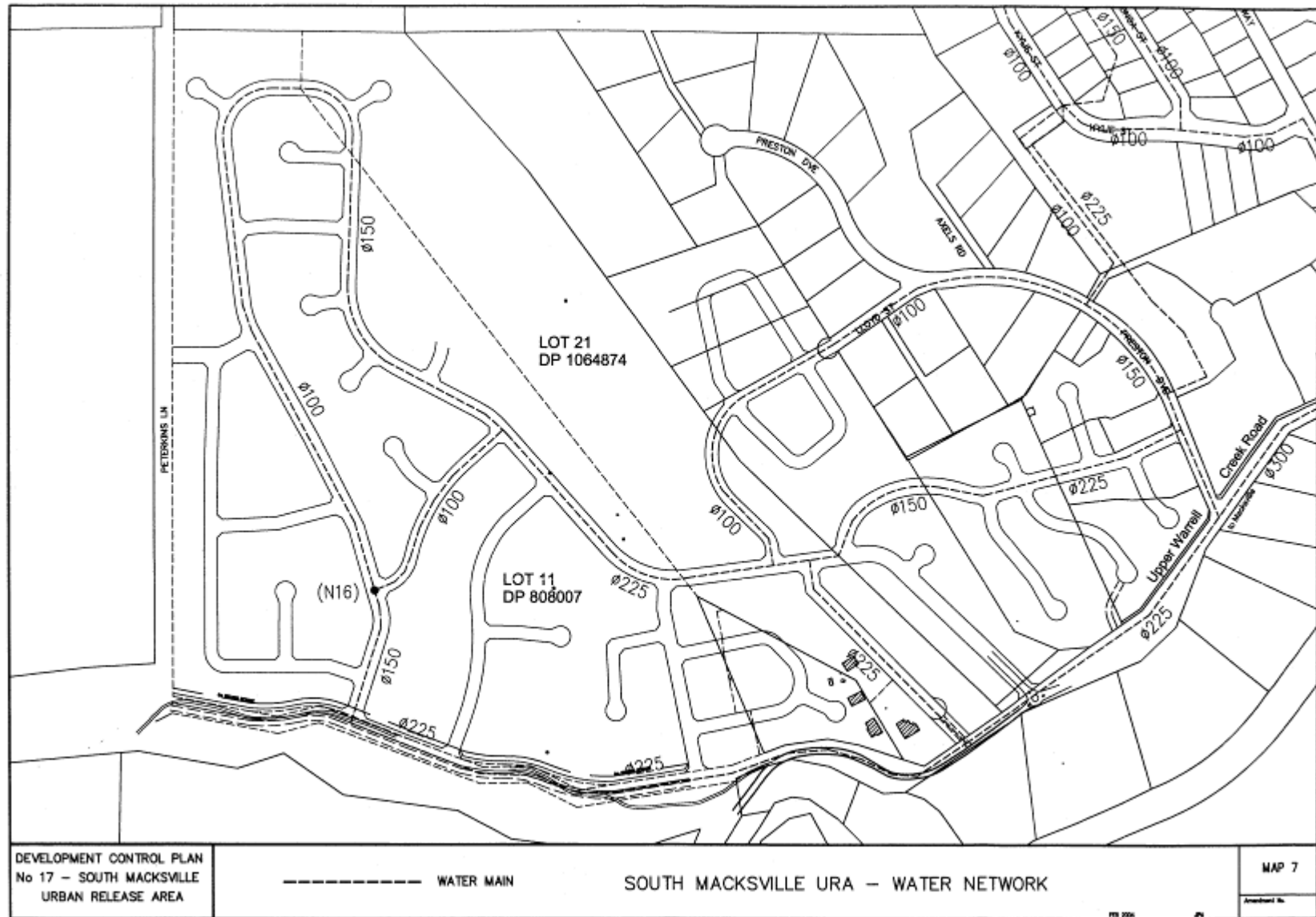


**Map J5 — South Macksville Urban Release Area – Restricted and Temporary Access**

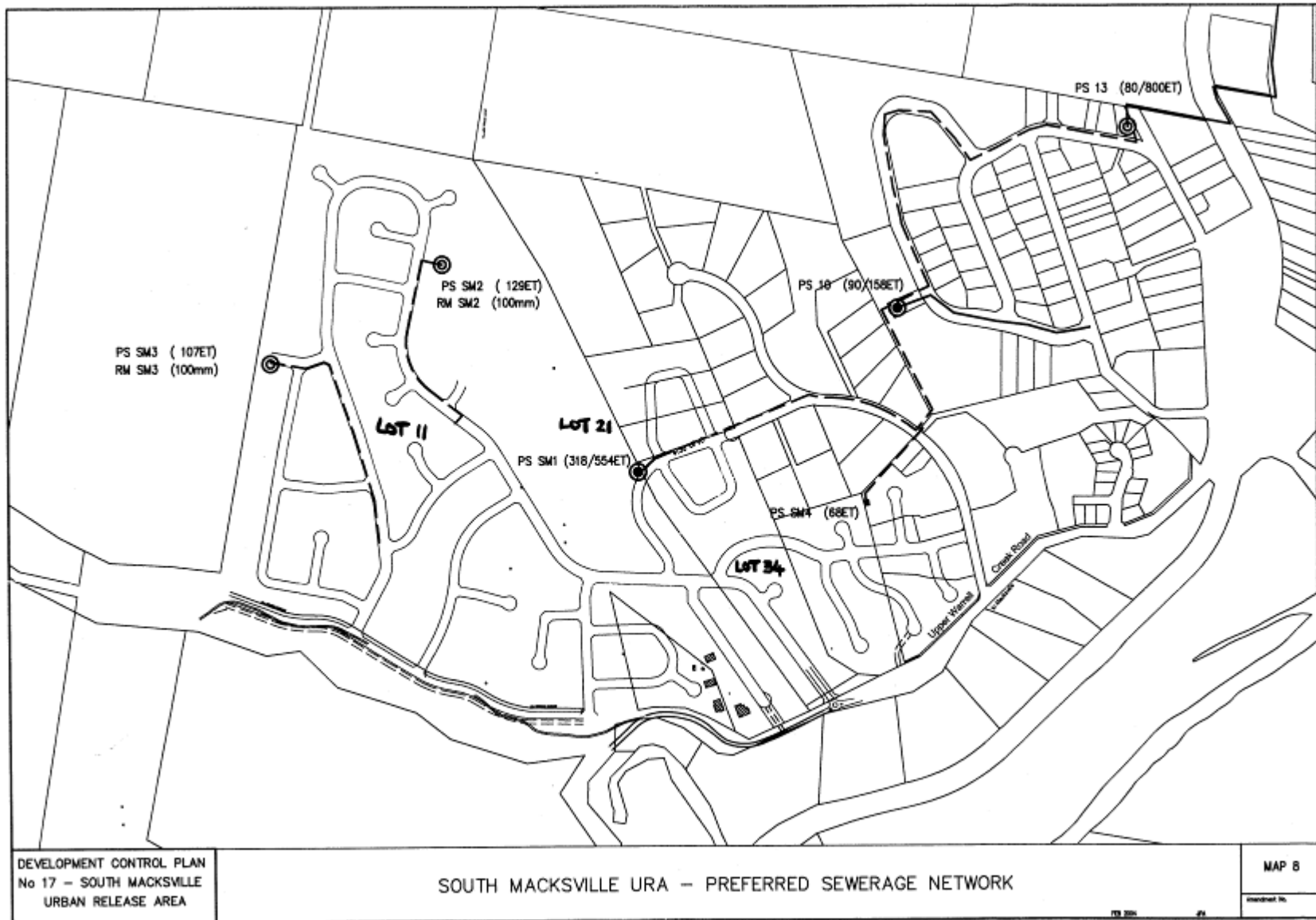


**Map J6 — South Macksville Urban Release Area – Land Use**

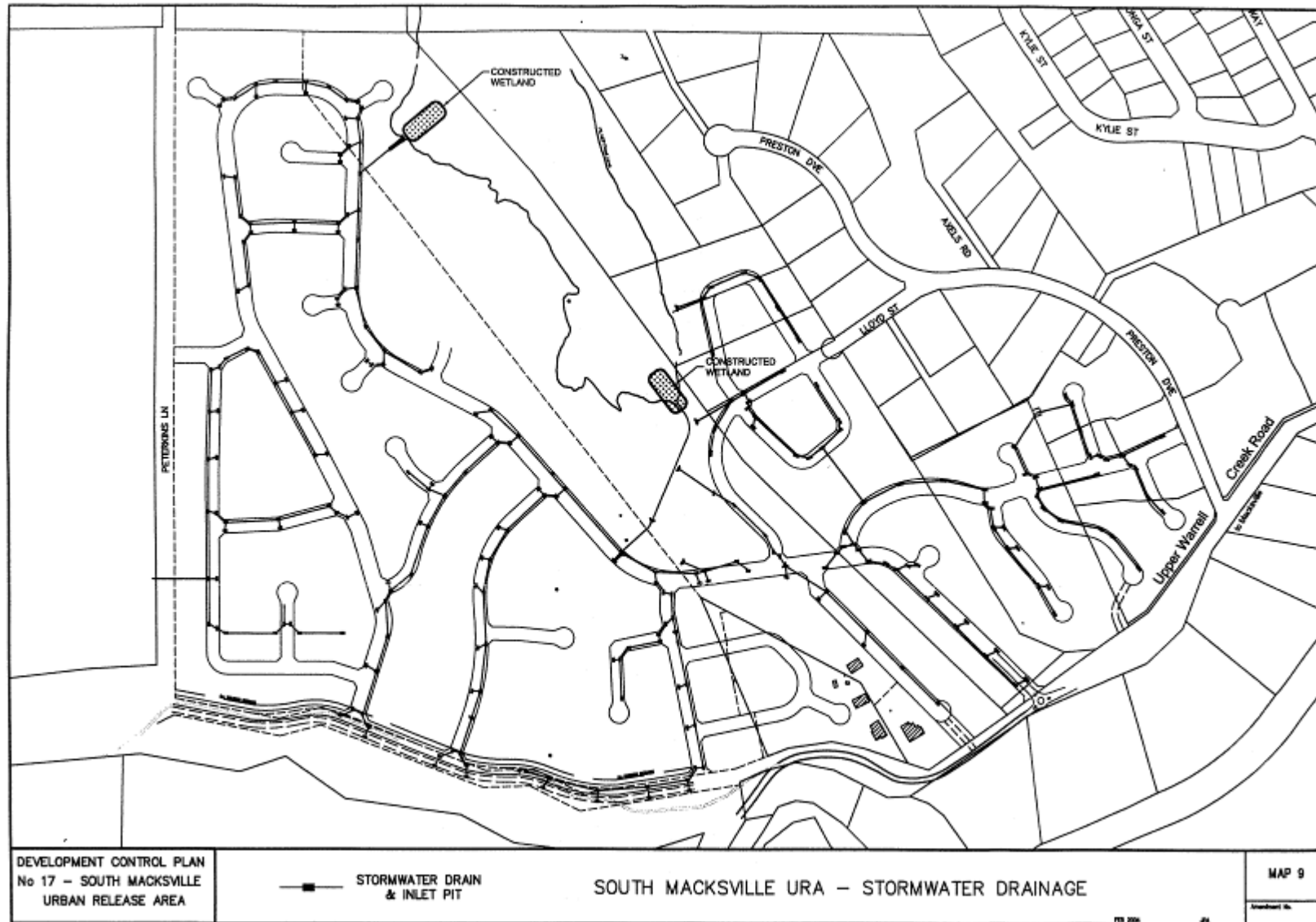




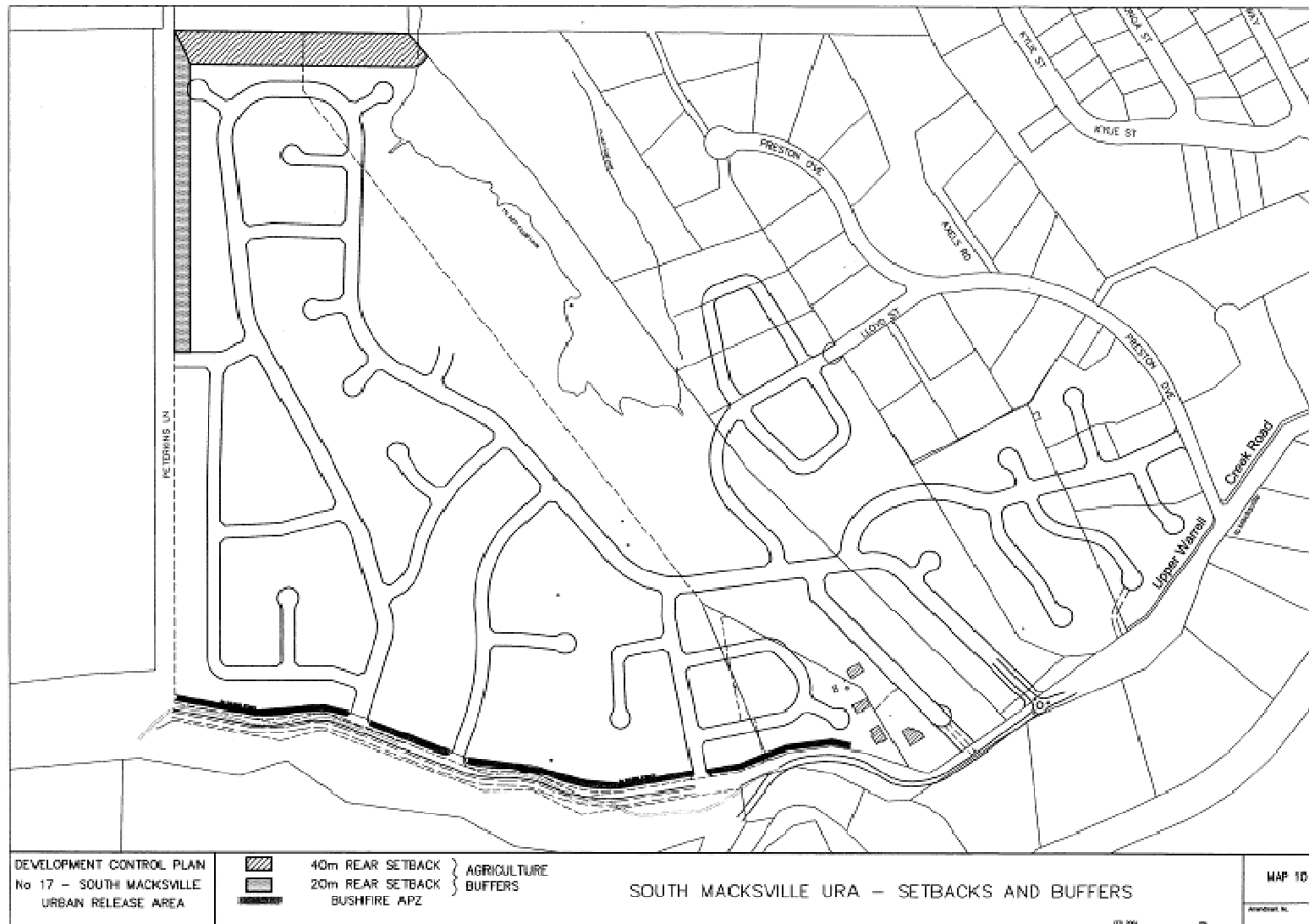
**Map J7 — South Macksville Urban Release Area – Water Network**



**Map J8 — South Macksville Urban Release Area – Preferred Sewerage Network**



**Map J9 — South Macksville Urban Release Area – Stormwater Drainage**



**Map J10 — South Macksville Urban Release Area – Setbacks and Buffers**

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## **PART K — COASTAL HAZARDS**

### **K1.0 INTRODUCTION**

#### **K1.1 APPLICATION OF PART**

This Part applies to land located within the 2100 Stable Foundation Zone, the 2100 Zone of Reduced Foundation Capacity and the 2050 Zone of Wave Impact and Slope Adjustment as shown on the Coastal Hazard Zone Maps provided in Schedule 1 of this Part.

Where there is any inconsistency between this Part and a site specific Part of this DCP, this Part prevails.

#### **K1.2 OBJECTIVES OF THIS PART**

The objectives of this Part are to:

- Minimise the impact of Coastal Processes on property and residents located within Nambucca Local Government Area;
- Ensure knowledge of Coastal Processes is used to guide development located in areas likely to be impacted by Coastal Hazards; and
- To ensure development in areas impacted by Coastal Hazards is afforded appropriate consideration during the Environmental Assessment;

#### **K1.3 DEVELOPMENT APPLICATION REQUIREMENTS**

- A Development Application lodged on land to which this part applies shall identify the location of the Hazard Zones which affect the property on a scaled site plan submitted with the Development Application.
- The site plan shall clearly identify on the plan the 2100 Stable Foundation Zone, the 2100 Zone of Reduced Foundation Capacity and the 2050 Zone of Wave Impact and Slope Adjustment. The plan shall identify the distance from the seaward boundary to each of the hazard lines shown on the plan.
- Council may request an applicant to provide a Coastal Hazard Assessment for developments proposed on land affected by this Part.
- If any Part of the property is effected by the Coastal Hazard Zones, the application should address the controls identified in Section 2 of this Part.

## K2.0 CONTROLS

### K2.1 For Proposed Development located within the 2100 Stable Foundation Zone

- 1 No Coastal Engineering Constraints or specific requirements apply;

### K2.2 For Proposed Development located within the 2100 Zone of Reduced Foundation Capacity

- 1 Proposed buildings or structures shall be constructed on piles extending into the Stable Foundation Zone. The depth of the piles is given by  $0.45x$  where  $x$  is the horizontal distance seaward of the landward boundary of the Zone of Reduced Foundation Capacity. Refer to Figure M1.
- 2 Proposed additions and alterations to existing building footprints shall not be extended seaward, unless designed in accordance with 2.2(1) above.
- 3 Exempt development may be undertaken without consent under the provisions of State Environmental Planning Policy (Exempt and Complying Development Codes).

### K2.3 For Proposed Development located within the 2050 Zone of Wave Impact and Slope Adjustment

- 1 No development shall be permitted within the Zone of Wave Impact and Slope Adjustment except for exempt development which may be undertaken without consent under the provisions of State Environmental Planning Policy (Exempt and Complying Development Codes).

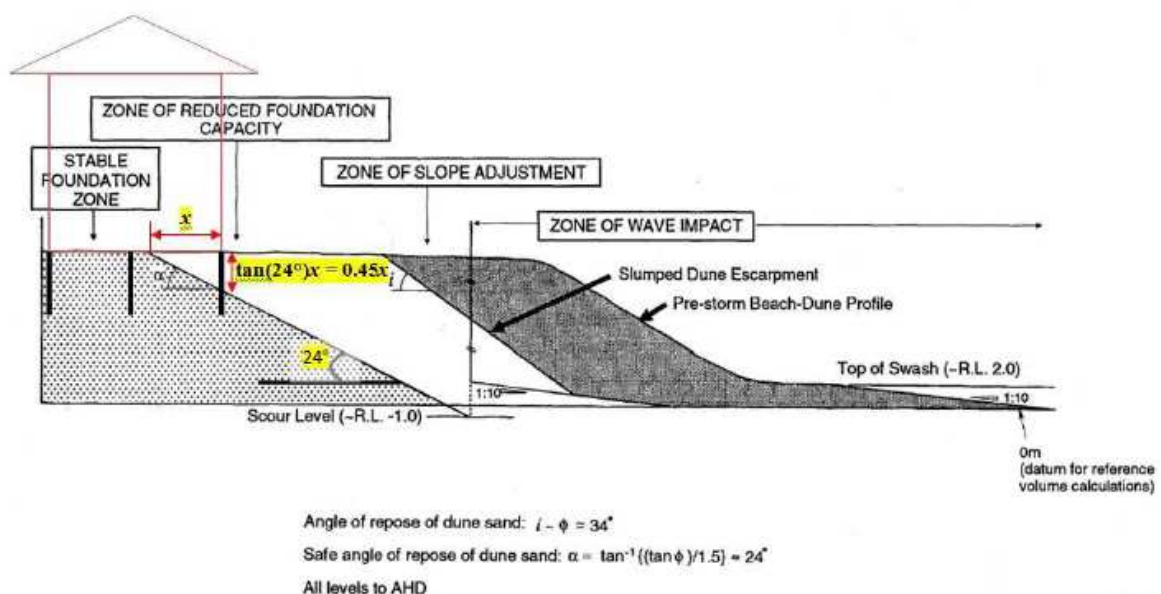


Figure K1 – Engineering Calculations



## Part K — Schedule 1 — Nambucca Shire Coastal Hazard Zone Maps



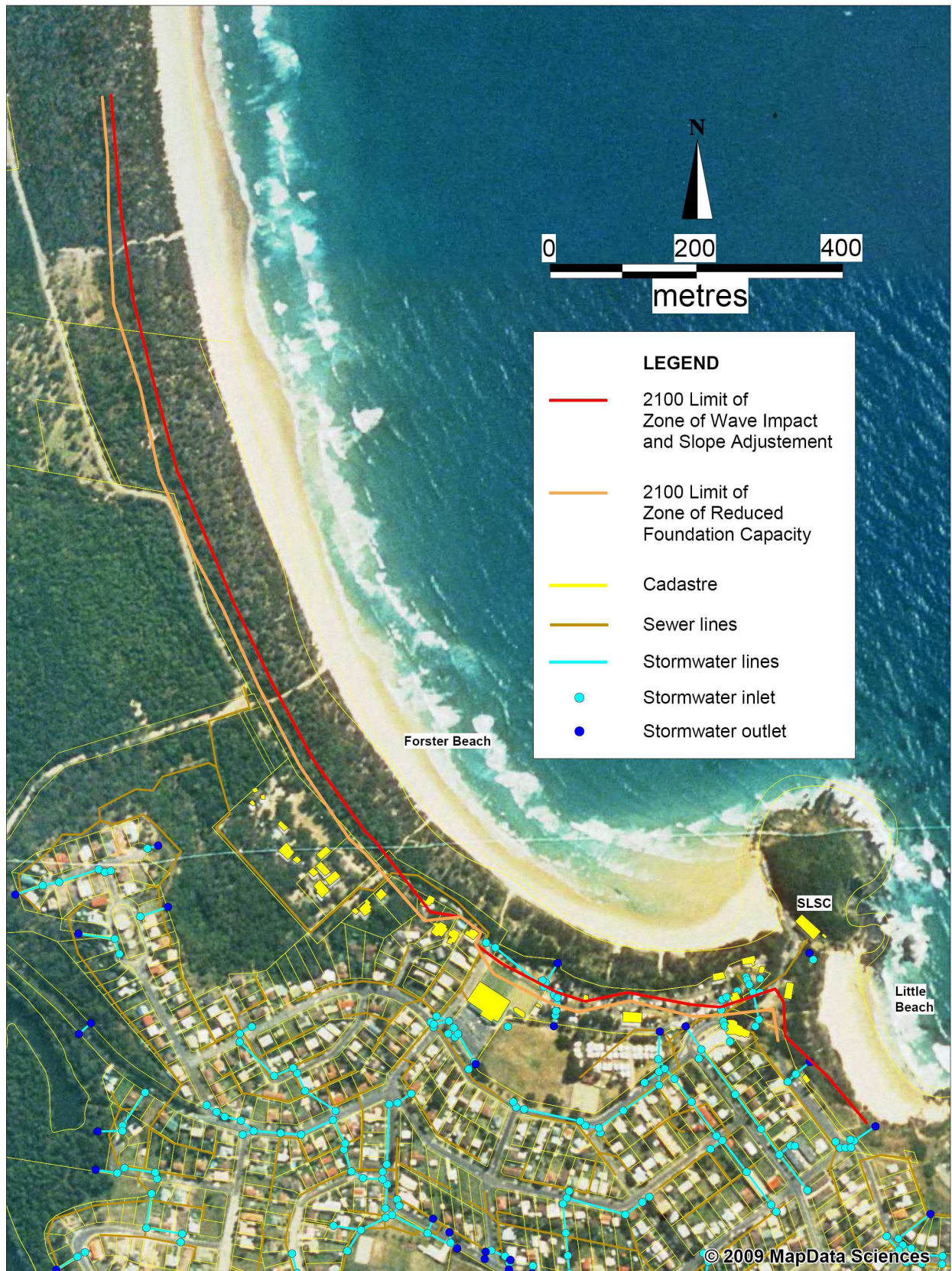
Figure K2 – Immediate Hazard Zones, Scotts Head





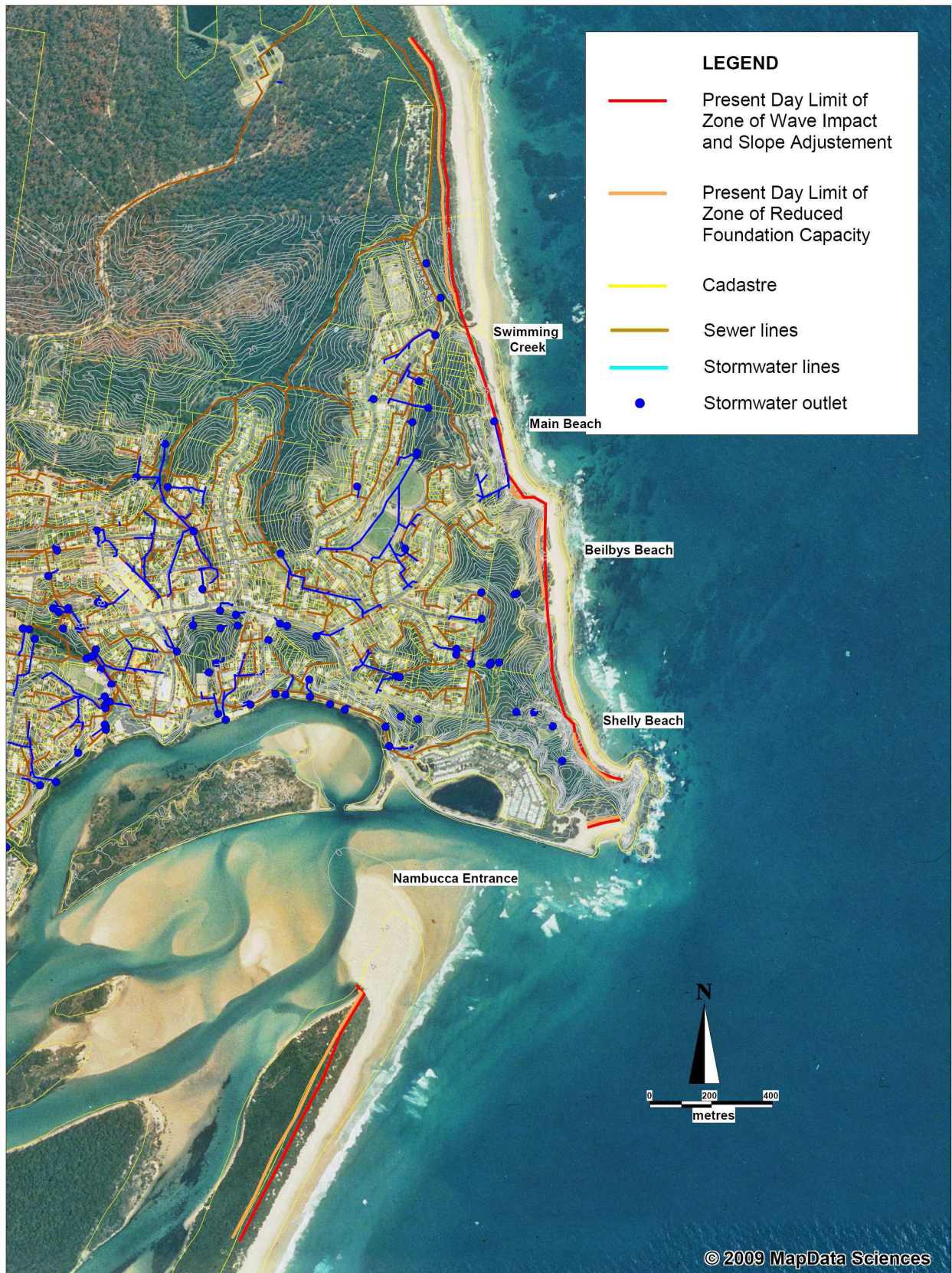
Figure K3 – 2005 Hazard Zones, Scotts Head





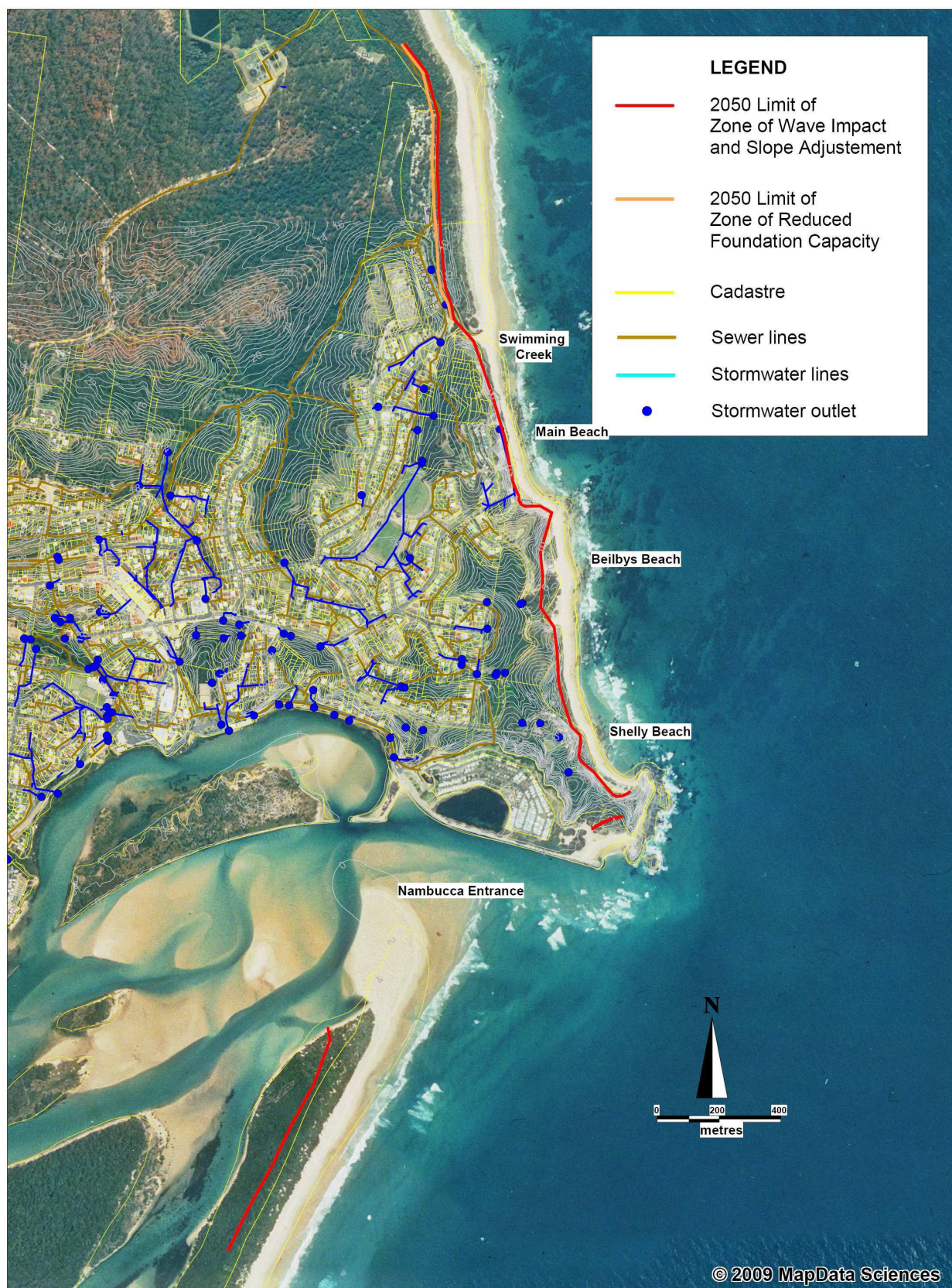
**Figure K4 – 2100 Hazard Zones, Scotts Head**





**Figure K5 – Present Day Hazard Zones, Nambucca Heads**





**Figure K6 – 2050 Hazard Zones, Nambucca Heads**





Figure K7 – 2100 Hazard Zones, Nambucca Heads





**Figure K8 – Present Day Hazard Zones, VallaBeach**





Figure K9 – 2050 Hazard Zones, VallaBeach





Figure K10 – 2100 Hazard Zones, VallaBeach



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## **PART L — URBAN DESIGN STRATEGIES — SITES IN NAMBUCCA HEADS**

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## **PART M —URBAN DESIGN STRATEGIES — MATTHEW STREET, SCOTTS HEAD**

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# PART N — WASTE MINIMISATION AND MANAGEMENT

## N1.0 INTRODUCTION

Waste and resource consumption is a major environmental issue and a priority for all levels of government within Australia. This is particularly the case as landfill sites become scarce and the environmental and economic costs of waste generation and disposal rise.

Government and society alike are exposed to the issue of managing the increasingly large volumes of waste generated by our society.

Sustainable resource management and waste minimisation has emerged as a priority action area and a key in the quest for Ecologically Sustainable Development (ESD). Critical actions in this regard include the following (moving from most desirable to least desirable):

- avoiding unnecessary resource consumption;
- recovering resources for reuse;
- recovering resources for recycling or reprocessing; and
- disposing of residual waste (as a last resort).

The building and construction industry is a major contributor to waste, much of which is deposited to landfill. The implementation of effective waste minimisation strategies has the potential to significantly reduce these volumes.

Effective waste planning and management can also benefit the builder/developer. Some of the benefits of good waste planning and management include:

- reduced costs;
- improved workplace safety;
- enhanced public image; and
- compliance with legislation such as the *Protection of the Environment Operations Act 1997*.

## N1.1 APPLICATION OF PART

This part applies to all land use zones and development that proposes demolition, construction or change of use.

Where there is any inconsistency between this Part and a site specific Part of this DCP, the site specific Part prevails.

## N1.2 OBJECTIVES OF THIS PART

This Chapter aims to facilitate sustainable waste management within the Local Government Area. The objectives of this Part are:

### Waste Minimisation

- To minimise resource requirements and construction waste through reuse and recycling and the efficient selection and use of resources.
- To minimise demolition waste by promoting adaptability in building design and focussing on deconstruction.
- To encourage building designs, construction and demolition techniques in general which minimise waste generation.
- To maximise reuse and recycling of household waste and industrial/commercial waste.

### Waste Management

- To assist applicants in planning for sustainable waste management, through the preparation of a Site Waste Minimisation and Management Plan.

- 
- To assist applicants to develop systems for waste management that ensure waste is transported and disposed of in a lawful manner;
  - To provide guidance in regards to space, storage, amenity and management of waste;
  - To ensure waste management systems are compatible with collection services; and
  - To minimise risks associated with waste management at all stages of development.

### **N1.3 IMPLEMENTATION OF THIS PART**

Council will implement this part by incorporating requirements for Waste Minimisation and Management into the development assessment process.

It will be the requirement of an applicant to address the aims, objectives and controls of this Part. To assist applicants in meeting their requirements of this part forms are available as attachments to this Part.

It is accepted that waste minimisation and management will necessitate site specific and unique solutions. As a result, Council may approve on its merits applications that propose a variation to the controls, provided it can be demonstrated that the objective herein will be achieved. For more information on variations refer to Section A2.3.

### **N1.4 DOCUMENTATION TO BE SUBMITTED TO COMPLY WITH THE REQUIREMENTS OF THIS PART**

#### **Site Waste Minimisation and Management Plans (SWMMP)**

A site waste Minimisation and Management Plan outlines measures to minimise and manage waste generated during demolition, construction and ongoing use. Each development proposal requires the applicant to provide a SWMMP which to address the following matters:

- Volume and type of waste/ recyclables to be generated;
- Storage treatment of waste and recyclables on the site;
- Disposal of residual waste and recyclables;
- Operational procedures for ongoing waste management once the development is complete.

To assist applicants in meeting these requirements, a SWMP proforma is attached to Councils Development Application forms and will need to be completed prior to lodging the development application.

**Appendix A Site Waste Minimisation and Management Plan** provides an example of the form to be attached to each development application to fulfil the requirements of a SWMMP. The form has specific requirements for the varying development stages including demolition, construction and ongoing management. Depending on the application type not all parts of this form will need to be completed.

**Appendix B Waste/Recycling Generation Rates** should be used to assist completing the Site Waste Minimisation and Management Plan.

#### **Material Reuse and Recycling**

Table N1 provides a list of some potential reuse/recycling options. Reuse and recycling opportunities are decreased when asbestos is not carefully removed and segregated from other waste streams.

The site waste minimisation and management plans provide opportunities to identify waste reuse for a particular development. It includes a schedule of wastes and how they will be disposed of reused/recycled.

**Table N1: Examples of demolition materials and potential reuse/recycling opportunities** (based on the *Combined Sydney Regional Organisation of Council's Model DCP 1997*)

Material	Reuse/Recycling Opportunity
Concrete	Reused for filling, levelling or road base
Bricks and Pavers	Can be cleaned for reuse or rendered over or crushed for use in landscaping and driveways
Roof Tiles	Can be cleaned and reused or crushed for use in landscaping and driveways
Untreated Timber	Reused as floorboards, fencing, furniture, mulched or sent to second hand timber suppliers
Treated Timber	Reused as formwork, bridging, blocking and propping, or sent to second hand timber suppliers
Doors, Windows, Fittings	Sent to second hand suppliers
Glass	Reused as glazing or aggregate for concrete production
Metals (fittings, appliances and wiring)	Removal for recycling
Synthetic Rubber (carpet underlay)	Reprocessed for use in safety devices and speed humps
Significant Trees	Relocated either onsite or offsite
Overburden	Power screened and used as topsoil
Garden Waste	Mulched, composted
Carpet	Can be sent to recyclers or reused in landscaping
Plasterboard	Removal for recycling, return to supplier

## N1.5 STRATEGIES TO ASSIST COMPLIANCE WITH THIS PART

The following strategies are not matters that are regulated by Council but may assist applicants to meet other development controls under this part.

- Demolition should use deconstruction processes where materials can be dismantled and sorted.
- Pursue adaptive reuse opportunities of buildings/structures and excess materials where feasible;
- For construction, estimate volumes of materials to be used and incorporate these volumes into a purchasing policy so that the correct quantities are purchased. For small-scale building projects see the rates in **Appendix B Waste/Recycling Generation Rates** for a guide.
- Consider agreements that allow the return of excess materials to the supplier or manufacturer or consider use on other projects.
- Implement measures to prevent damage to material identified for reuse/ recycling by the elements, workplace damage or other potential impacts;

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## N2.0 PRIMARY DEVELOPMENT CONTROLS

### General

- 1 A completed Site Waste Minimisation and Management Plan (SWMMP) shall accompany a development application involving demolition, construction or change of use.
- 2 The SWMMP shall identify waste likely to result from the development, and opportunities for reuse of materials.
- 3 Pursue adaptive reuse opportunities of buildings/structures and excess materials where feasible;
- 4 Where Council considers a particular development may result in a significant quantity of recyclable or reusable materials Council may require separate collection bins or areas for the storage of waste. These bins or areas shall be 'signposted' for their particular waste they are to receive.

**Note:** it is acknowledged that the majority of development uses pre-manufactured or prepared materials, such as prefabricated frames and factory prepared roof sheeting. Council's assessment of a particular development may establish that a significant quantity of recyclable or reusable material may result from a development. It is in these instances Council will require separate waste bins/areas to ensure waste is managed appropriately.

- 5 Evidence such as weighbridge dockets and invoices for waste disposal or recycling services are to be retained by the project manager.

### Demolition

- 1 Applications for demolition shall facilitate reuse/recycling by using the process of 'deconstruction', where materials are carefully dismantled and sorted.
- 2 Applications for demolition shall require separate collection bins or areas for the storage of waste. These bins or areas shall be 'signposted' for their particular waste they are to receive.

### Multi-Unit Dwellings (Town Houses, Flats and Villas)

- 1 Plans submitted with a development application must show:
  - The location of individual waste/recycling storage areas (such as for townhouses and villas) or a communal waste/recycling storage room(s) able to accommodate Council's waste, recycling and garden waste bins.
  - The location of any garbage chute(s) and interim storage facilities for recyclable materials.
  - The location of any service rooms (for accessing a garbage chute) on each floor of the building.
  - The location of any waste compaction equipment.
  - An identified location for individual compost containers or communal compost container.
  - An identified collection point for the collection and emptying of Council's waste, recycling and garden waste bins.
  - The path of travel for moving bins from the storage area to the identified collection point (if collection is to occur away from the storage area).
  - The on-site path of travel for collection vehicles (if collection is to occur on-site), taking into account accessibility, width, height and grade.
- 2 The following minimum collection and storage facilities shall be provided:
  - Residential flat buildings must include communal waste/recycling storage facilities in the form of a waste/recycling storage room (or rooms) designed in accordance with **Appendix D Waste Recycling/Storage Rooms in Multi-Unit Dwellings** and the *Better Practice Guide for Waste Management in Multi-Unit Dwellings*.
  - Multi-unit housing in the form of townhouses and villas must include either individual waste/recycling storage areas for each dwelling or a communal facility in the form of a waste/recycling storage room (or rooms) designed in accordance with **Appendix D Waste**

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**Recycling/Storage Rooms in Multi-Unit Dwellings** and the *Better Practice Guide for Waste Management in Multi-Unit Dwellings*.

- For multi-storey developments that include ten or more dwellings, a dedicated room or caged area must be provided for the temporary storage of discarded bulky items which are awaiting removal. The storage area must be readily accessible to all residents and must be located close to the main waste storage room or area.
- 3 The following design criteria shall apply to waste collection and storage rooms or areas:
- There must be an unobstructed and Continuous Accessible Path of Travel (as per *Australian Standard 1428 Design for Access and Mobility - 2001*) from the waste/recycling storage area(s) or room(s) to the entry to any Adaptable Housing (as per *Australian Standard 4299 Adaptable Housing - 1995*) and the principal entrance to each residential flat building the point at which bins are collected/emptied.
- Note:** In instances where a proposal does not comply with these requirements, Council will consider alternative proposals that seek to achieve a reasonable level of access to waste/recycling storage area(s) or room(s).
- The location of individual or communal waste storage areas will have regard to potential amenity impacts.
  - Waste/ recycling storage area(s) or room(s) must be of a size that can accommodate and manoeuvre Council's required number of waste and recycling containers.
  - Each waste storage area must be well ventilated and well lit.
  - Waste Storage areas should have access to a cold water supply for the cleaning of bins and the waste storage areas. Storage areas should be constructed and designed to be weather proof and easy to clean, with wastewater discharged to sewer.
  - The design and location of waste storage areas/facilities should be such that they compliment the design of both the development and the surrounding streetscape.
- 4 Where site characteristics, number of bins and length of street frontage allow, bins may be collected from a kerbside location. In instances where kerbside bin collection is not appropriate, bins must be collected onsite. Bins that are collected onsite are to be collected either from their usual storage point or from an onsite temporary holding area located inside the property boundary and close to a property entrance.
- 5 Where bins cannot be collected from a kerbside location or from a temporary holding area located immediately inside the property boundary, the development must be designed to allow for on-site access by garbage collection vehicles. In these instances, the site must be configured so as to allow collection vehicles to enter and exit the site in a forward direction and so that collection vehicles do not impede general access to, from or within the site. Access driveways to be used by collection vehicles must be of sufficient strength to support such vehicles. In these instances access driveways and internal roads must be designed in accordance with *Australian Standard 2890.2 Parking Facilities – Off-Street Commercial Vehicle Facilities – 2002*.
- Further arrangements will need to be made with Council's Manager of Waste Services for on site collection.
- 6 Developments containing four or more storeys shall be provided with a suitable system for the transportation of waste and recyclables from each storey to waste storage/collection areas.
- 7 Garbage chutes must be designed in accordance with, the Building Code of Australia and Better Practice Guide for Waste Management in Multi-Unit Dwellings. Garbage chutes are not suitable for recyclable materials and must be clearly labelled to discourage improper use. Alternative interim disposal facilities for recyclables should be provided at each point of access to the garbage chute system.
- 8 Agents of the owners' corporation must take responsibility for the management of waste and recyclable materials generated upon the site. Arrangements must be in place in regards to the management, maintenance and cleaning of all waste/recycling management facilities.



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## Commercial Developments and Change of Use (Shops, Offices, Food Premises, Hotels, Motels, Licensed Clubs, Entertainment Facilities)

- 1 Plans submitted with the SWMMP must show:
  - The location of the designated waste and recycling storage room(s) or areas, sized to meet the waste and recycling needs of all tenants.
  - The location of temporary waste and recycling storage areas within each tenancy. These are to be of sufficient size to store a minimum of one day's worth of waste.
  - An identified collection point for the collection and emptying of waste, recycling and garden waste bins.
  - The path of travel for moving bins from the storage area to the identified collection point (if collection is to occur away from the storage area).
  - The on-site path of travel for collection vehicles (if collection is to occur on-site).
  - There must be convenient access from each tenancy to the waste/recycling storage room(s) or area(s). There must be step-free access between the point at which bins are collected/emptied and the waste/recycling storage room(s) or area(s).
- 2 Every development must include a designated waste/recycling storage area or room(s) (designed in accordance with **Appendix G Commercial/Industrial, Waste and Recycling Storage Areas**).
- 3 Depending upon the size and type of the development, it may be necessary to include a separate waste/recycling storage room/area for each tenancy or large waste Producing areas.
- 4 All parts of the development must accommodate separation of recyclable materials from general waste and the movement of separated waste to the main waste/recycling storage room/area. For multiple storey buildings, this might involve the use of a goods lift.
- 5 The waste/recycling storage room/area must be able to accommodate bins that are of sufficient volume to contain the quantity of waste generated (at the rate described in **Appendix B Waste/Recycling Generation Rates**) between collections.
- 6 The waste/recycling storage room/area must provide separate containers for the separation of recyclable materials from general waste. Standard and consistent signage on how to use the waste management facilities should be clearly displayed.
- 7 The type and volume of containers used to hold waste and recyclable materials must be compatible with the collection practices of the nominated waste contractor.
- 8 Waste management facilities must be suitably enclosed, covered and maintained so as to prevent polluted wastewater runoff from entering the stormwater system.
- 9 Where possible, waste/recycling containers should be collected from a rear lane access point. Consideration should be given to the time of day at which containers are collected so as to minimise adverse impacts upon residential amenity, pedestrian movements and vehicle movements.
- 10 The size and layout of the waste/recycling storage room/area must be capable of accommodating reasonable future changes in use of the development.
- 11 Premises that discharge trade wastewater must do so only in accordance with the appropriate approvals from Council.
- 12 Premises which generate at least 50 litres per day of meat, seafood or poultry waste must have that waste collected on a daily basis or must store that waste in a dedicated and refrigerated waste storage area until collection.
- 13 Arrangements must be in place regarding the regular maintenance and cleaning of waste management facilities. Tenants and cleaners must be aware of their obligations in regards to these matters.
- 14 Any garbage chutes must be designed in accordance with the requirements of **Appendix F Garbage Chutes**, the *Building Code of Australia* and *Better Practice Guide for Waste Management*

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*in Multi-Unit Dwellings.* Garbage chutes are not suitable for recyclable materials and must be clearly labelled to discourage improper use.

### **Mixed Use Developments (Residential/Non-Residential)**

- 1 The controls in this section for Multi-Unit Dwellings apply to the residential component of mixed-use development.
- 2 The controls in this Section to Commercial Developments apply to the non-residential component of mixed-use development.
- 3 Mixed Use development must incorporate separate and self-contained waste management systems for the residential component and the non-residential component. In particular, the development must incorporate separate waste/recycling storage rooms/areas for the residential and non-residential components. Commercial tenants must be prevented (via signage and other means), from using the residential waste/recycling bins and vice versa.
- 4 The residential waste management system and the non-residential waste management system must be designed so that they can efficiently operate without conflict. Conflict may potentially occur between residential and non-residential storage, collection and removal systems, and between these systems and the surrounding land uses. For example, collection vehicles disrupting peak residential and commercial traffic flows or causing noise issues when residents are sleeping.
- 5 The Residential part of this DCP (PART H) contains separation requirements for waste management areas and residential development.

### **Industrial**

- 1 The controls for Commercial Development apply to industrial development unless alternative controls are recommended.
- 2 The location of designated waste and recycling storage room(s) or areas sized to meet the waste and recycling needs of all tenants. Waste should be separated into at least 4 streams, paper/cardboard, recyclables, general waste, industrial process type wastes.
- 3 Development applications shall provide evidence of compliance with any specific industrial waste laws/protocols. For example, those related to production, storage and disposal of industrial and hazardous wastes as defined by the Protection of the Environment Operations Act 1997.
- 4 Production, storage and disposal of hazardous wastes (such as contaminated or toxic material or products) require particular attention. The appropriate laws and protocols should be complied with.

## Appendix A

### Nambucca Shire Council Waste Minimisation and Management Plan

The details on this form are the provisions and intentions for minimising waste relating to this project. All records demonstrating lawful disposal of waste will be retained and kept readily accessible for inspection by regulatory authorities such as Council, EPA or WorkCover NSW.

**Demolition (All Development Types)** - Indicate the total amount of waste expected to be generated by the demolition of the development in accordance with the table below.

Types of Waste Generated	Reuse Estimate Volume (m3) or Weight (t)	Recycling Estimate Volume (m3) or Weight (t)	Disposal Estimate Volume (m3) or Weight (t)	Specify method of on site reuse, contractor and recycling outlet and/or waste facility to be used
Excavation material				
Timber (specify)				
Concrete				
Bricks/pavers				
Tiles				
Metal (specify)				
Glass				
Furniture				
Fixture & fittings				
Floor coverings				
Packaging (used pallets, pallet wrap)				
Garden organics				
Packaging (cans, plastic, glass)				
Paper / cardboard				
Residual waste				
Hazardous/special waste eg asbestos (specify)				
Other (specify)				

**Construction (All Development Types)** - Indicate the total amount of waste expected to be generated by the construction of the development in accordance with the table below.

<b>Types of Waste Generated</b>	<b>Reuse Estimate Volume (m3) or Weight (t)</b>	<b>Recycling Estimate Volume (m3) or Weight (t)</b>	<b>Disposal Estimate Volume (m3) or Weight (t)</b>	<b>Specify method of on site reuse, contractor and recycling outlet and/or waste facility to be used</b>
Excavation material				
Timber (specify)				
Concrete				
Bricks				
Tiles				
Metal (specify)				
Glass				
Plasterboard (off cuts)				
Fixture & fittings				
Floor coverings				
Packaging (used pallets, pallet wrap)				
Garden organics				
Packaging (cans, plastic, glass)				
Paper / cardboard				
Residual waste				
Hazardous/special waste (specify)				

**Ongoing Site Management (All Development Types)** - Indicate the total amount of waste expected to be generated per week by the development after construction has been completed in accordance with the table below.

	<b>Kitchen Foodwaste</b>	<b>Greenwaste</b>	<b>Comingled Recyclables</b>	<b>Mixed Waste</b>	<b>Other</b>
Waste generated per unit/dwelling per week (litres)					
Council's kerbside or contracted waste collections					
Council's bin configurations (240 lt MGB's/660lt or 1100 lt bulk bins)					
Council's kerbside collection frequency	Weekly	Weekly	Fortnightly	Alternate Fortnight	N/A
Contractor bin configurations (nominate bulk bin size/litres)					
Nominate Contractor's collection frequency					

## Appendix B - Waste/Recycling Generation Rates

### Construction Waste

Rule of Thumb' for renovations and small home building

- Timber 5-7% of material ordered
- Plasterboard 5-20% of material ordered
- Concrete 3-5% of material ordered
- Bricks 5-10% of material ordered
- Tiles 2-5% of material ordered

Source: *Waste Planning Guide for Development Application, Inner Sydney Waste Board, 1998*

### Ongoing Operation

Premises type	Waste generation	Recyclable material generation
Backpackers' Hostel	40L/occupant space/week	20L/occupant space/week
Boarding House, Guest House	60L/occupant space/week	20L/occupant space/week
Food premises: Butcher Delicatessen Fish Shop Greengrocer Restaurant, Café Supermarket Takeaway food shop	80L/100m2 floor area/day 80L/100m2 floor area/day 80L/100m2 floor area/day 240L/100m2 floor area/day 10L/1.5m2 floor area/day 240L/100m2 floor area/day 80L/100m2 floor area/day	Variable Variable Variable 120L/100m2 floor area/day 2L/1.5m2 floor area/day 240L/100m2 floor area/day Variable
Hairdresser, Beauty Salon	60L/100m2 floor area/week	Variable
Hotel, Licensed Club, Motel	5L/bed space/day 50L/100m2 bar area/day 10L/1.5m2 dining area/day	1L/bed space/day 50L/100m2 bar area/day 50L/100m2 dining area/day
Offices	10L/100m2 floor area/day	10L/100m2 floor area/day
Shop less than 100m2 floor area	50L/100m2 floor area/day	25L/100m2 floor area/day
Shop greater than 100m2 floor area	50L/100m2 floor area/day	50L/100m2 floor area/day
Showroom	40L/100m2 floor area/day	10L/100m2 floor area/day
Multi-Unit Dwellings <sup>1</sup>	80L/unit/week	40L/unit/week

Sources: Adapted from *Waverley Council Code for the Storage and Handling of Waste*.

<sup>1</sup> Appendix A, *Better Practice Guide For Waste Management In Multi-Unit Dwellings 2007*

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**Appendix C – Indicative Bin Sizes**

<b>Bin type</b>	<b>Height</b>	<b>Depth</b>	<b>Width</b>
140 Litre Bin	1065mm	540mm	500mm
240 Litre Bin	1080mm	735mm	580mm

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## **Appendix D - Waste Recycling/Storage Rooms in Multi-Unit Dwellings**

### **Building Code of Australia**

Waste/recycling storage rooms must be constructed in accordance with the requirements of the *Building Code of Australia (BCA)*.

### **Location and Appearance**

Waste/recycling storage rooms must be integrated into the design of the overall development. It is preferable that such rooms be located behind the front building line. Wherever possible, the room should be in a basement location within the main building envelope (rather than a separate stand-alone structure). Materials and finishes visible from outside should be similar in style and quality to the external materials used in the rest of the development.

Waste/recycling storage rooms must be located and designed in a manner that reduces adverse impacts upon the inhabitants of any dwellings on the site and upon neighbouring properties. The location and design of the room should minimise adverse impacts associated with:

- the proximity of the room to any dwellings;
- the visibility of the room;
- noise generated by any equipment located within the room;
- noise generated by the movement of bins into and out of the room;
- noise generated by collection vehicles accessing the site; and
- odours emanating from the room.

### **Size**

Waste/recycling storage rooms must be of adequate size to comfortably accommodate all waste and recycling bins associated with the development.

### **Layout**

The gradient of waste/recycling storage room floors and the gradient of any associated access ramps must be sufficiently level so that access for the purpose of emptying containers can occur in accordance with WorkCover NSW Occupational Health and Safety requirements.

Within waste/recycling storage rooms, containers used for the storage of recyclable materials should be kept separate from (but close to) general waste containers — so that the potential for contamination of recyclable materials is minimised.



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## Appendix E - Garbage Truck Dimensions for Residential Waste Collection

This page includes information regarding the dimensions of garbage trucks that are typically used for the collection of residential waste. Developments that require Council garbage trucks to enter the site for the collection of residential waste must be designed to accommodate on-site truck movement.

Requirements regarding vehicle turning circles and driveway width/gradient are contained in *Australian Standard 2890.2 2002/Planning Facilities — off street commercial vehicles*.

It is recommended that an applicant speak with Council's Waste Services Coordinator in regards to the design of development proposals that involve garbage trucks entering the site. Services will not be provided where there are undue risks.

Typical Council Garbage Truck used for Domestic Waste Collection	
Length overall	8.0 metres
Width overall	2.5 metres
Operational height	4.3 metres
Travel height	4.3 metres
Weight (vehicle and load)	22.5 tonnes
Weight (vehicle only)	13 tonnes
Turning Circle	25.0 metres

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## **Appendix F - Garbage Chutes**

### **Garbage chute design**

Garbage chutes must be constructed in accordance with the requirements of the *Building Code of Australia (BCA)*.

Garbage chutes must be located and insulated in a manner that reduces noise impacts.

Chutes, service openings and charging devices must be constructed of material (such as metal) that is smooth, durable, impervious, non-corrosive and fire resistant.

Chutes, service openings and charging devices must be capable of being easily cleaned.

Chutes must be cylindrical and should have a diameter of at least 500mm.

There must not be any bends (or sections of reduced diameter) in the main shaft of the chute.

Internal overlaps in the chute must follow the direction of waste flow.

Chutes must deposit rubbish directly into a bin or compactor located within a waste/recycling storage room.

A cut-off device must be located at or near the base of the chute so that the bottom of the chute can be closed when the bin or compacting device at the bottom of the chute is withdrawn or being replaced.

The upper end of a chute should extend above the roofline of the building.

The upper end of a chute should be weather protected in a manner that doesn't impede the upward movement of air out of the chute.

### **Garbage chute service room design**

The service opening (for depositing rubbish into the main chute) on each floor of the building must be located in a dedicated service room.

The charging device for each service opening must be self-closing and must not project into the main chute.

Branches connecting service openings to the main chute are to be no more than 1m long

Each service room must include containers for the storage of recyclable materials. Signage regarding the materials that can be recycled should be displayed near these containers.

Each service room must be located for convenient access by users and must be well ventilated and well lit.

The floors, walls and ceilings of service rooms must be finished with smooth, durable materials that are capable of being easily cleaned.

Service rooms must include signage that clearly describes the types of materials that can be deposited into the garbage chute and the types of materials which should be deposited into recycling bin

### **Management**

Garbage chutes are not to be used for the disposal of recyclable materials. Signage to this effect should be displayed near service openings.

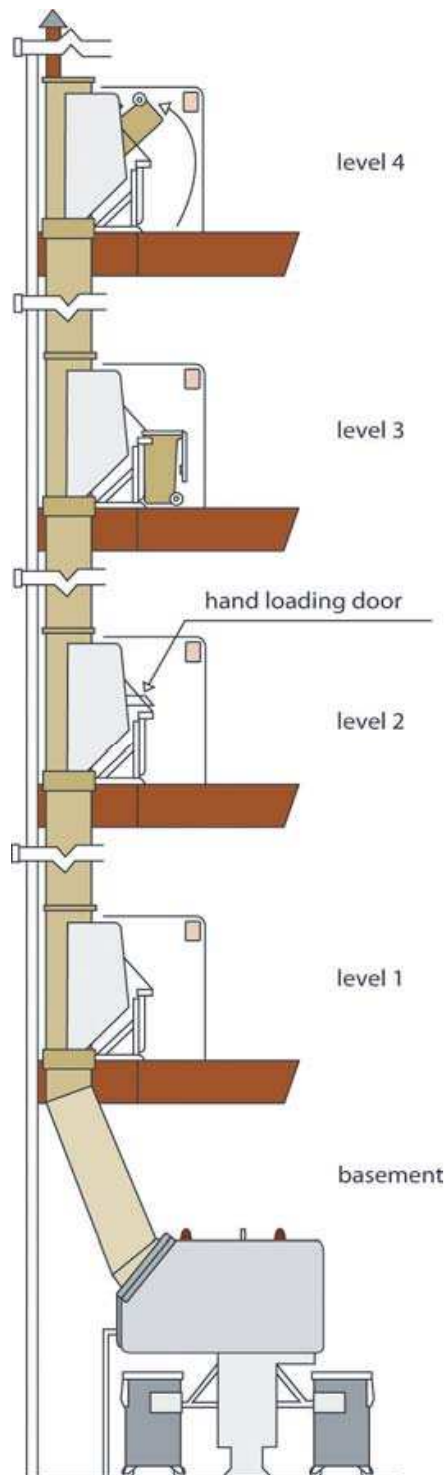
Arrangements must be in place for the regular maintenance and cleaning of garbage chutes and any associated service rooms, service openings and charging devices.

Arrangements must be in place for the regular transferral of recyclable materials (which are stored in service rooms) to the main waste/recycling storage room.

### Example of a garbage chute system

Source: *Better Practice Guide for Waste Management in Multi-Unit Dwellings*, DECC, 2008.

## Appendix G - Commercial/Industrial Waste and Recycling Storage Areas



### Building Code of Australia

Waste/recycling storage areas must be constructed in accordance with the requirements of the Building Code of Australia (BCA)

### Location and appearance

Waste/recycling storage areas must be integrated into the design of the overall development. Materials and finishes that are visible from outside should be similar in style and quality to the external materials used in the rest of the development. Waste/recycling storage areas must be located and designed in a manner that reduces adverse impacts upon neighbouring properties and the streetscape. The location and design of the areas should minimise adverse impacts associated with:

- the proximity of the area to dwellings
- the visibility of the area
- noise generated by any equipment located within the area
- noise generated by the movement of bins into and out of the area
- noise generated by collection vehicles accessing the site; and
- odours emanating from the area.

### Size

Waste/recycling storage areas must be of adequate size to comfortably accommodate all waste and recycling bins associated with the development.

Waste/recycling storage areas must be able to accommodate separate general waste bins and recycling bins which are of sufficient volume to contain the quantity of waste generated (at the rate described in **Appendix B**) between collections.

### Layout

The gradient of waste/recycling storage area floors and the gradient of any associated access ramps must be sufficiently level so that access for the purpose of emptying containers can occur in accordance with WorkCover NSW Occupational Health and Safety requirements.

Within waste/recycling storage areas, containers used for the storage of recyclable materials should be kept separate from (but close to) general waste containers — so that the potential for contamination of recyclable materials is minimised.

### Access: waste/recycling collection

The development must be designed to allow access by collection vehicles used by the nominated waste contractor. Wherever possible, the site must be configured to allow collection vehicles to enter and exit the site in a forward direction and so collection vehicles do not impede general access to, from and within the site. Access driveways to be used by collection vehicles must be of sufficient strength to support such vehicles.

Servicing arrangements for the emptying of bins must be compatible with the operation of any other loading/unloading facilities on-site.

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Access for the purpose of emptying waste/recycling storage containers must be able to occur in accordance with WorkCover NSW Occupational Health and Safety requirements

**Access: general**

In commercial development, public buildings and industrial development, there must convenient access from each tenancy to the waste/recycling storage area(s). There must be step-free access between the point at which bins are collected/emptied and the waste/recycling storage area(s).

Arrangements must be in place so that the waste/recycling storage area is not accessible to the general public.

Vermin must be prevented from entering the waste/recycling storage area.

**Surfaces**

Waste/recycling storage areas must have a smooth, durable floor and must be enclosed with durable walls/fences that extend to the height of any containers which are kept within

**Doors/gates**

Doors/gates to waste/recycling storage areas must be durable. There must be a sign adjacent to the door/gate that indicates that the door/gate is to remain closed when not in use. All doors/gates are to be openable from both inside and outside the storage area and must be wide enough to allow for the easy passage of waste/recycling containers.

# Urban Design Strategies Sites in Nambucca Heads

November, 2008



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## introduction

**Purpose of this plan**

This plan details the urban design parameters for three key locations in Nambucca Heads including:

1. The Southern corners of the intersection of Bowra and Ridge Streets,
2. Sites along Liston Street between Ridge Street, Lackey Street, Small Street and Bellenger Street,
3. Sites along Wellington Drive east from Quarry Street.

To achieve a whole of precinct approach the plan provides a framework to inform the design direction for individual sites to assist land holders and the Council in negotiating an outcome.

The design principles embedded in this document have been developed using a place specific and urban design based approach that examines the sites within the context of Nambucca Heads.

The principles have been developed with regard for achieving high quality developments that enhance the quality and attractiveness of Nambucca Heads as a whole.

**How to use this plan**

This plan is expected to be implemented as part of Nambucca Shire Councils DCP, during pre-DA negotiations and at DA assessment.

All design proposals on private and public sites and public domain or streetscape improvements on public land are to be in accordance with this plan. This document is to be applied by:

- addressing the opportunities and constraints contained within this plan,
- using the design principles to develop design solutions,
- complying with the specified controls.

**Guiding principles of this plan**

This plan has been developed by taking the following matters into consideration:

- a. Understanding the pivotal location and importance of each site on the

functionality and identity of Nambucca Heads and its attractiveness as a place to live, work, visit and invest.

- b. Recognizing the importance of built form continuity.
- c. Recognizing the importance of high quality architectural design and buildings that provide a high level of residential amenity, are of high quality and constructed of durable materials .
- d. Protecting amenity on adjoining sites.
- e. Encouraging small lot developments and identifying where amalgamations may be required to support redevelopment.
- f. Providing a high quality pedestrian environment along streets.
- g. Reducing the dominance of vehicle movement areas on the street whilst still allowing car access and movement on sites.
- h. Creating high quality buildings that are great to live and work in and enhance Nambucca as a holiday, retirement and working environment.
- i. Maximising the development potential on sites to ensure the highest and best use of the land and to encourage redevelopment.
- j. Protecting the natural environment and recognising the physical limitations of sites; including soil erosion and slip, potential sea level rise and storm surge.

**Preparation of this Plan**

This plan has been prepared by Ruker Urban Design for Nambucca Shire Council. Drawings, text, images and photos are copyright to Ruker Urban Design with use rights to Nambucca Shire Council for the purposes of guiding development and public domain improvements exclusively on the masterplan areas subject to this plan.

Aerial photo's from Google and Nambucca Shire Council.

Acknowledgement:

- Nambucca Shire Council's strategic planning unit for guidance and base information.
- Kann Finch Group of Architects for architectural design page 28.

## nambucca heads - urban structure





Nambucca Heads is located adjacent to the ocean, a river and a creek. Beautiful natural areas surround and penetrate the settlement. Natural islands and sand bars are a key feature of Nambucca's waterways which are visible throughout the settlement.

Due to the steep topography the settlement has spectacular views from both the public and private domains. Views occur from many locations and are a key contributor to the settlements attractiveness and character.

Given the extreme topography of the location, the main urban area is separated from the foreshore edges. Areas within the settlement are also separated to create informal 'precincts' separated by topography, bushland or both.

Connection between the main urban area of the settlement and the foreshore occurs from only a few streets making the settlement separated from the water physically but not visually.

Given the settlements tourism base access to, access along and use of the foreshore in proximity to the settlement's centre is important. This underlies the main opportunities:

- Continue to reinforce the importance of public and pedestrian access along all foreshores and public views from key places along the main streets and Ridge Street.
- Ensure that pedestrian connections from the main street to the foreshores are retained.

The main street connects to Ridge Street on an easy grade making all of Ridge street within easy walking to the centre. The opportunity here is to encourage more residential developments along ridge street that are small scale residential flat buildings, sensitively massed and architecturally designed.

### Principles

- Retain pedestrian connections from the main street to the foreshore, through bushland, parks and along streets.
- Improve the quality of buildings close to the foreshore to ensure they address open spaces and foreshores.
- Retain pedestrian access to foreshores.
- To improve and reinforce the centre as a main street environment (ie. to avoid mall type developments).
- To improve the design and quality of residential flat buildings.
- To encourage sensitively scaled and well designed flat buildings along Ridge Street.



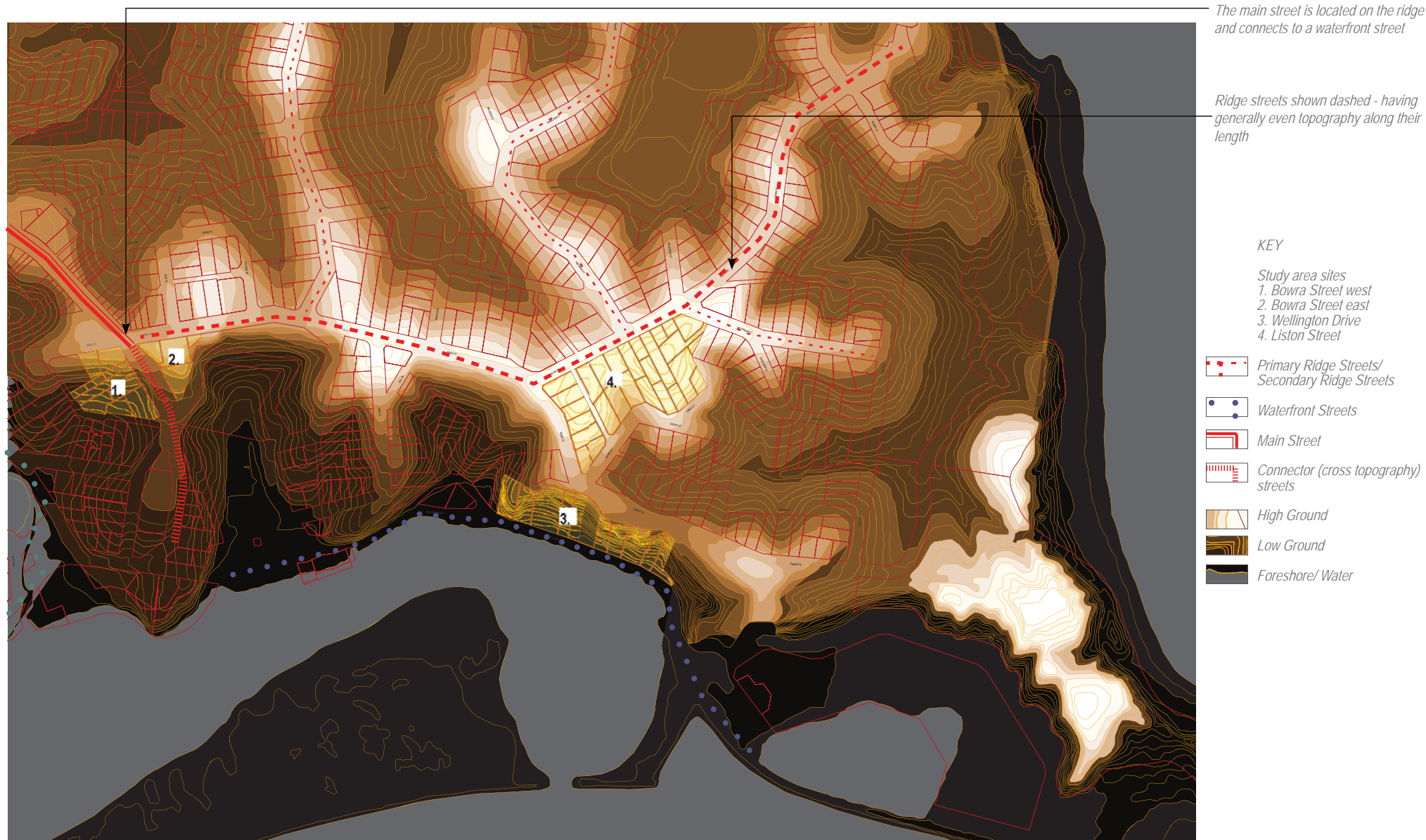
A nearly flat walk into town means Ridge street is a suitable location for more housing.

The foreshore street provides good public access

Retain pedestrian access from the main street to the foreshore

Buildings need to address the water and provide a better transition from main street to waterfront.

## nambucca heads - topography and landform





Nambucca Heads has striking topography, arguably more than any other settlement on the NSW Coast. Its topography is probably the most important contributor to character and underlies many aspects of design and planning.

It is likely the main street was designed to ensure it was positioned on flat, high ground. Originally it is likely it provided the only link from the ridge top to the water front along Bowra Street and provided the only through connection between the main street, the waterfront and the highway.

The original subdivision and street pattern was designed primarily in response to the topographic conditions to create a viable lot pattern and give precedence to public places.

As is common in early subdivision designs across NSW, streets were given importance over lots. This is evident as streets were located to run parallel along their length and on the flattest ground such as is found generally only on the highest (ridge top) and the lowest (foreshore) locations.

Designing the subdivision pattern in this way has a number of advantages:

- a street frontage for buildings is most easily achieved,
- cut and fill is minimised along the street front,
- changes in topography occur within the lot where they are more easily accommodated,
- buildings can step down the site from front to back rather than from side to side,
- the public domain (streets) are given precedence and greater importance ie. the public life of the settlement over private life.

Short streets link ridge and waterfront streets which run across the contours and provide difficult street to lot relationships but are limited to short runs.

The study area sites are all located on extreme topography and on each of the street types identified; ridge streets, foreshore streets and connector streets.

The Bowra Street sites are located on the corner of a ridge and connector street, the Wellington Drive site is located on a Waterfront Street and the Liston Street street site is located on a ridge street.

### Opportunities and Constraints

- The Bowra Street western site (1. Refer to page 6 for location) topography slopes from front to back, stepping down to the rear and to the side of the site making the site challenging for higher densities where sensitive building massing is to be achieved.
- This site is located significantly lower than the street. A steep embankment separated lots from the street resulting in an awkward ground plane and difficulty in achieving amenity for the front of the lot.
- Bowra Street eastern site (2. Refer to page 6 for location) is relatively flat with very steep embankments on its western and southern boundaries. The site is disconnected from its western and southern street frontages but does form a high lookout or knoll that is an appropriate setting for a public building. Attaining any form of access to the rear of the site may be challenging but advantageous as it will allow site access without compromising the street. Attaining higher densities whilst not resulting in buildings over scaled to the street is an issue.
- The Wellington Drive Site (3. Refer to page 6 for location) is located so low as to be no more than 500mm above high tide. This poses significant risks in terms of sea level rise, storm surge and coastal erosion. The rear of the site has a high sheer cliff of unstable soil. This poses a risk in terms of slip.
- The Liston Street site (4. Refer to page 6 for location) is on a knoll and has steep slopes to the street front resulting in lots higher than the street which results in the site being disconnected from the street making achieving a successful street address challenging.

### Principles

- a. Building massing on steep sites must be sensitively handled to ensure buildings are not unnecessarily raised off the ground, or create large undercroft areas.
- b. Ensure designs work with the extreme topography to avoid excessive cut and fill.
- c. Ameliorate the effects of embankments along streets.
- d. Provide additional pedestrian connections between ridge and waterfront streets through private lots where appropriate or desirable.
- e. Formalise pedestrian pathways along all streets, particularly ridge, waterfront and major link streets.
- f. Ensure all sites have geotechnical advice during pre-DA and geotechnical reports submitted as part of the DA.
- g. Ensure designs for sites along Wellington Drive address sea level rise, storm surge, coastal erosion and slip.
- h. Challenging site conditions require a greater degree of design skill, testing and exploration of suitable solutions. This requires the design to be undertaken by experienced design professionals; urban designers, architects and engineers.

## sites at the corner of bowra street and ridge street - urban structure



-  Anchor retail outlets create activity and movement in between which produce commercial opportunities
-  Continuous retail/commercial frontages forms the main street
-  Opportunity to reinforce the commercial main street with continuous active frontages. Some frontages have a poor relationship to the street particularly along the lower section of Bowra Street and Ridge Street
-  Residential buildings addressing a residential street
-  Public sites and prominent location
-  Post office site to be retained for civic and/or commercial purposes. Good site for a public place given its prominent location
-  Iconic coastal views from a public place
-  Iconic coastal views from private lots
-  Significant vegetation/public reserve
-  Inaccessible/problematic level changes
-  Steep level changes

The two sites on the corners of Bowra Street and Ridge Street form the major intersection along the main street and signal the entry to the town centre from the south, west and the east.

The key characteristics of this location which contributes to its urban structure include:

- buildings address streets and are aligned to the street boundaries; the sites are on prominent ridge top locations,
- the two sites are situated in the main commercial centre in Nambucca Heads,
- vegetation and open space occurs to the rear of lots,
- car access to sites is to the rear of lots.

### Opportunities and constraints

- The main street is vibrant and well used.
- The main street has continuous active and small lot frontages.
- Long narrow lots may be restricted in terms of redevelopment to medium density building types given the difficulty in achieving separation distances.
- The street to the rear is a residential street, much of which is not formed (ie. a paper road).
- There is around 10-18m fall between the commercial street (Bowra/Ridge Street intersection) and the residential street (Woods Lane).
- Commercial uses and the design of buildings lack continuity between Ridge Street and Fraser Street.
- On street parking is essential for commercial premises given the difficulty of accessing parking to the rear.
- The position of anchor retail outlets provide opportunities for activation of the street between the two anchors.
- The post office and town hall are on prominent ridge and knoll sites, ideally located to give public buildings prominence within the settlement.
- There are significant opportunities for views from the rear of private lots.

### Principles

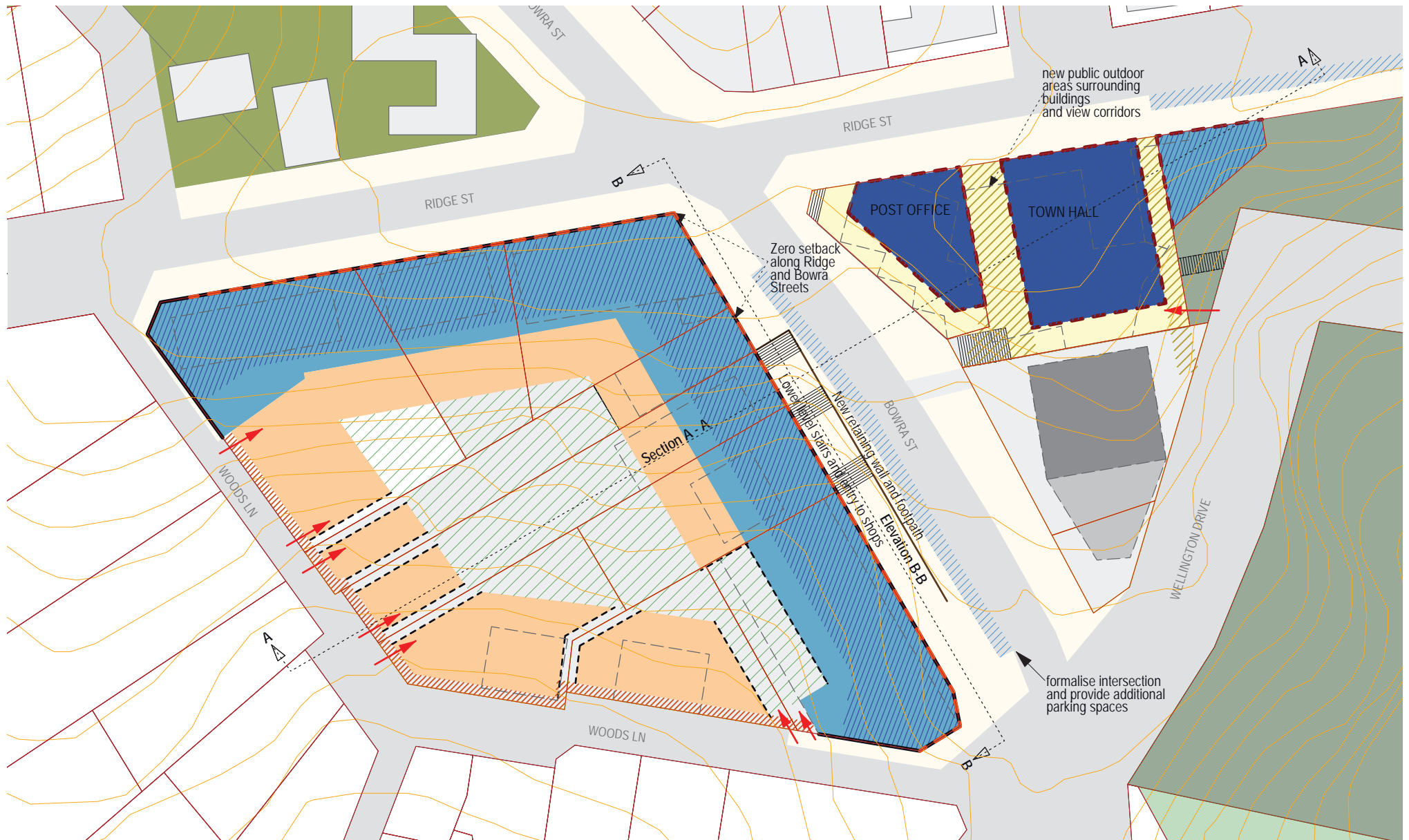
- a. Work with the characteristics and enhance the existing urban structure.
- b. Retain the primacy of Bowra Street as the central main street and Ridge Street as the secondary commercial main street.
- c. Encourage shopping and commercial spaces along the length of Bowra Street and implement the main street between the two anchors that is between the main street and the RSL club.
- d. Reinforce the spatial importance of street intersections.
- e. Activate frontages along the main street
- f. Encourage small lot redevelopment, where this is not economically viable provide amalgamation opportunities.
- g. Reinforce the importance of the spatial qualities of streets.
- h. Retain or interpret the small lot subdivision pattern along the main street. Retain and reinforce the street alignment, zero front and side setbacks and narrow lot frontages existing along the main commercial streets.
- i. Maximise the potential for private views from the rear of lots.
- j. Retain civic uses on the Town Hall Site.
- k. Extend the main street from Ridge Street to Fraser Street.
- l. Complete Woods Lane.
- m. Reinforce Woods Lane as a residential street.
- n. Long narrow lots may need to amalgamate.
- o. Improve the design of active frontages to create a more attractive and iconic main street particularly between Ridge Street and Fraser Street.
- p. Ensure vehicular access to lots only occurs from the rear of lots.
- q. Ensure all streets are safe and pleasant places for pedestrians.























## sites at the corner of bowra street and ridge street - structure plan controls





## KEY

## Ground Level

-  Existing buildings footprints/to be demolished
-  Retail/commercial or residential (above gnd. level only) footprint
-  Ground Floor retail built to the front/side setbacks for a min. depth from the street of 15m. No residential or car related uses allowed
-  Public building, public uses
-  Residential uses
-  Glass shopfronts/ max. 15% frontage for residential entries
-  Can be either glass shopfronts or public uses with active frontage
-  Approximate location of vehicular access  
Must occur anywhere along this boundary
-  New public stairs
-  Setbacks to meet separation controls. Location suitable for DSZ
-  New retaining wall
-  Reconfigured footpaths/formalised parking bays
-  New public space/New public view corridor
- Building setbacks*
-  1-2 m setback along Woods Lane (Deep Soil Zone)
-  Zero setback along Ridge and Bowra Streets  
Zero setbacks along street corners with Woods Lane for a min. of 4m  
Zero side boundary setbacks allowed. Must have zero setback for a minimum of 10m from the front boundary
-  Side boundaries setbacks to achieve BCA and separation controls

The two sites on the eastern and western corners of Bowra and Ridge Streets are considered together for the purposes of this plan.

Combined they create the Bowra and Ridge Street intersection and importantly form the entry to the town centre from the south, east and west.

Given the significant cross slope, buildings on the western site are highly visible from all directions and the potential for significant coastal views from the rear of lots is highly achievable.

Views from the public domain will occur primarily down streets. Any views that are currently available from the private domain across private lots will not be protected.

The key opportunity for these sites is to ensure buildings continue to extend and complete the commercial main street between Ridge and Fraser Streets. As such, buildings must define the street space and the street edge.

Facade design must recognise the public nature of these buildings and conform with general urban design principles common between buildings along the street whilst allowing wide variety of architectural designs.

The commercial component of buildings along the main street takes precedence over residential uses. Designs must result in a robust buildings that provide economically viable commercial spaces for tenants and owners in the immediate and longer term that enliven the commercial, retail, civic, community and recreations uses within the centre.

Civic, community and retail uses will prevail on the Post Office and Town Hall site.

## Principles

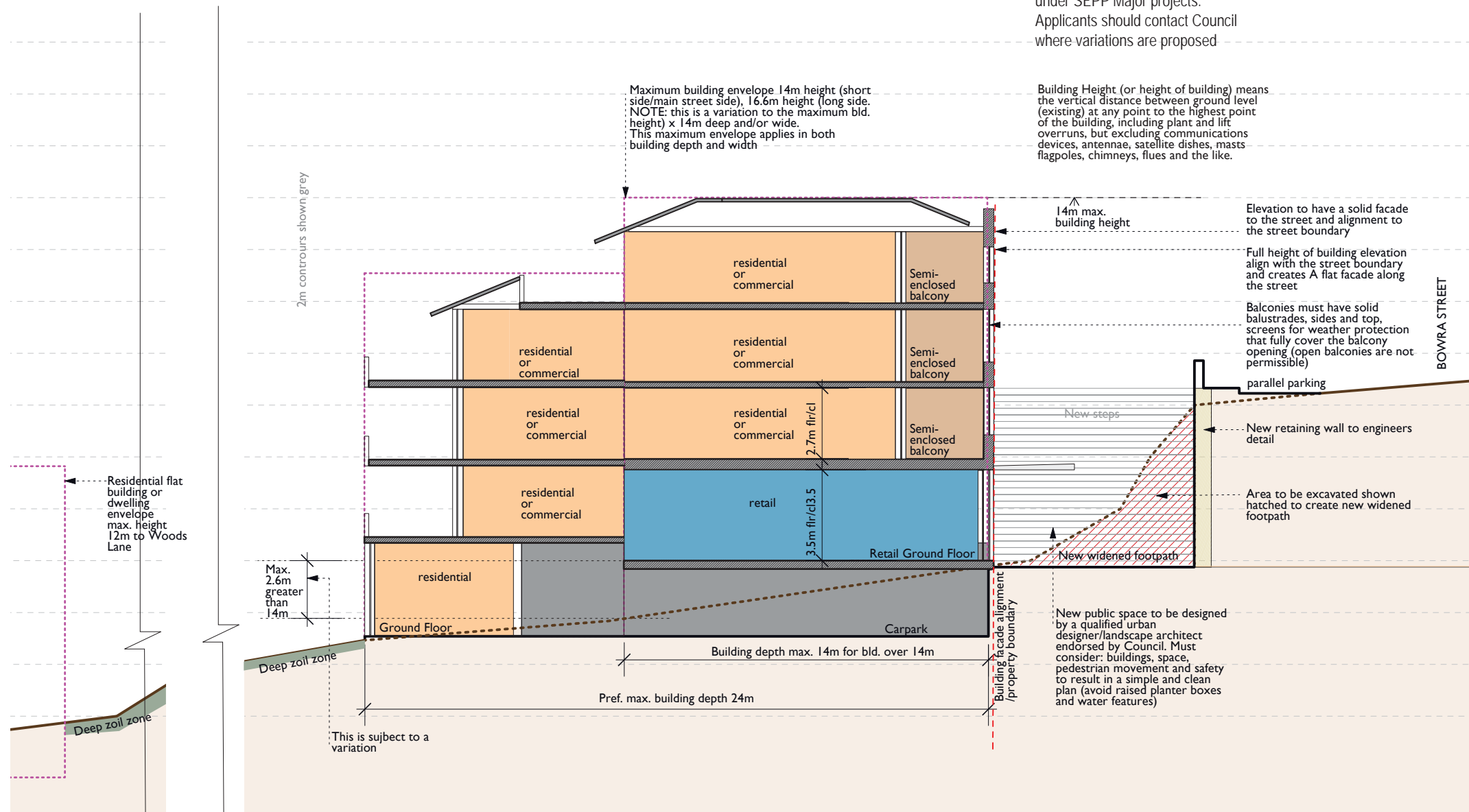
- a. To ensure building form defines the street space.
- b. To reinforce the importance of corner locations.
- c. To reinforce the importance of streets rather than individual buildings.
- d. To protect the integrity and reinforce the continuity of the commercial centre as a main street along Bowra Street and one block down either side of Ridge Street.
- e. To provide robust and economically viable commercial spaces.
- f. To provide a building form that creates a distinctive and attractive main street as a primary public place.
- g. To provide more compact housing in proximity to the centre ie. within walking distance.

- h. To create a strong built edge along commercial streets.
- i. To define the street space.
- j. To define the character of the centre and create a quality coastal town atmosphere.
- k. To create physical and visual connection between the footpath/street and the inside of the building at ground level.
- l. To provide a site for public use ie. a Town Hall, an entertainment venue, a gallery, community centre or the like.

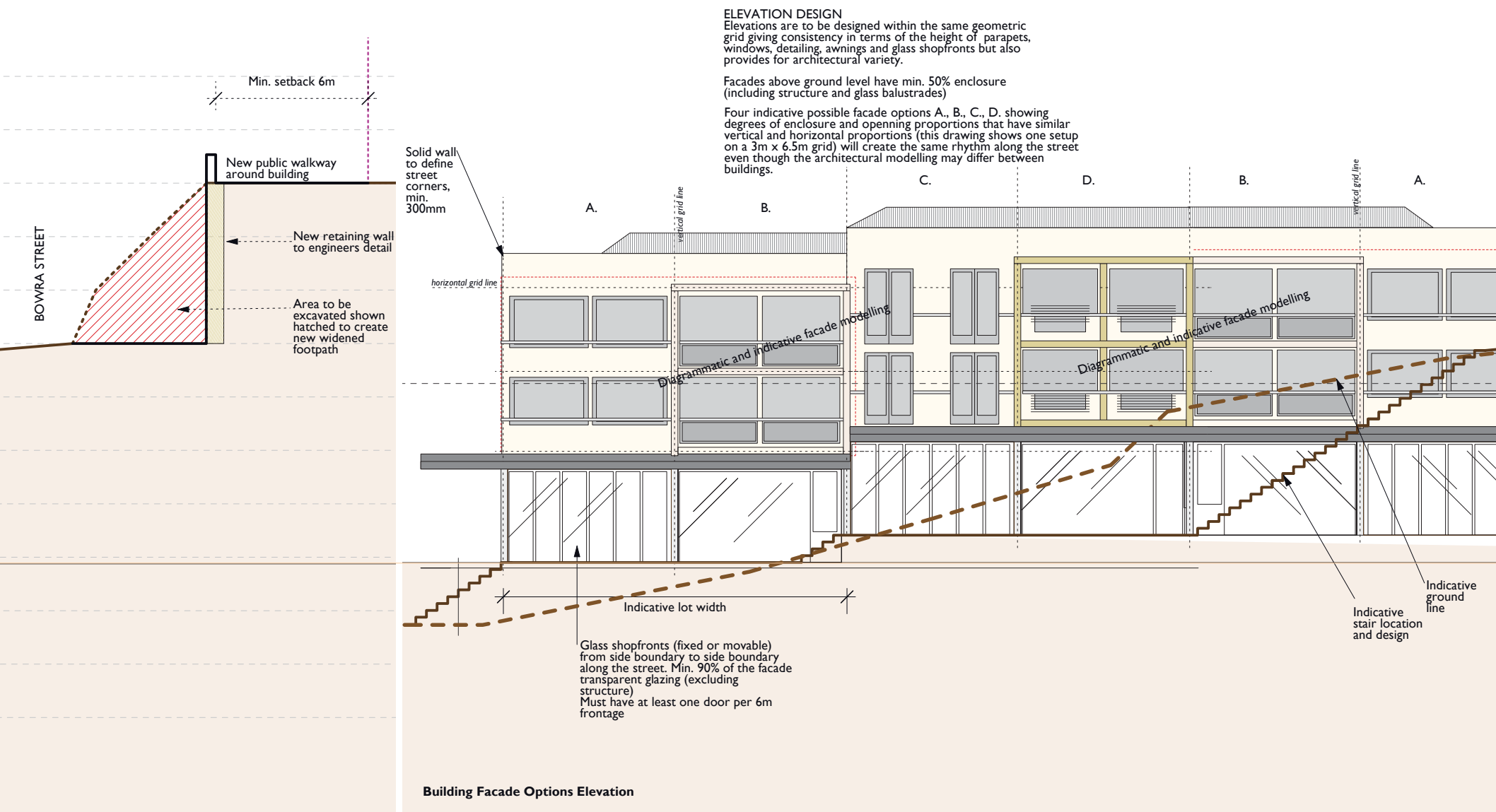
## Controls

1. The following streets are commercial streets: Bowra Street, Fraser Street, Ridge Street between Bowra Street and Woods Lane, Ridge Street between Bowra Street and Estuary Lane. All other streets are residential streets.
2. All written controls on the Structure Plan Control Drawing, the Control Elevation and Control Section must be achieved.
3. All Site and Building Design Controls must be achieved.
4. The new public space created on the Western side of Bowra Street is to be designed by a qualified urban designer/landscape architect endorsed by Council. This public space is expected to be designed by Council.
5. Uses on ground level are to be civic/commercial/retail only for a minimum of 15m back from the street and side boundaries along both Bowra Street and Ridge Street. Beyond 15m residential uses are allowed. Elevations to have zero front setbacks Ridge and Bowra Streets.
6. Residential uses are not allowed on grade and within 15m of the main commercial street boundary.
7. Uses on the Post Office and Town Hall site are to be civic/commercial/retail.
8. Commercial, residential or tourist accommodation uses are allowed above and below the main street level on the western sites.
9. Open space on site is to consist of at least 30% of the site being total permeable site area including Deep soil zones. 10% minimum of the site must be deep soil area. A deep soil area must have a minimum dimension of 18% of the length of the site and a minimum depth of 8m. Deep soil areas must form a useable open space and are to be

# sites at the corner of bowra street and ridge street - section A-A controls



## sites at the corner of bowra street and ridge street - elevation B-B controls



## sites at the corner of bowra street and ridge street - structure plan controls

used for either/or/and communal open space and private open spaces. Except for the Post office and Town Hall sites which must have at least 15% as publicly accessible space but do not require deep soil zones.

10. Pedestrian entries to residential uses can occur along commercial streets but cannot occupy more than 15% of the building frontage along the street and are to align with the street boundary.
11. Elevations are to have zero side setbacks for minimum 5m back from the front boundary. Corner elevations are to be solid on both street frontages for at least 300mm on each street front.
12. Building elevations are to be consistent in terms of: height, vertical proportions, horizontal proportions and in accordance with the Control Section and Elevation.
13. The internal space of the ground level of the building is to be no more than +/- 100mm above finished ground level for at least 70% of the building, for at least 80% along a commercial street front.
14. The main street facade is to be aligned to the front setback and consistent with other buildings in the street.
15. Generally the buildings' residential components are to be oriented to the front and the rear of the lot. The separation distances as set out in the Building and Site Design Controls must be achieved.
16. Maximum building depth from a window to be in accordance with the Residential Flat Building Code.
17. On lots with commercial frontages along Bowra and Ridge with steep topography falling to the rear of the site (greater than 7 degrees), the rear of the building can exceed 14m by a maximum of 2.6m on the low side (the high side must achieve maximum 14m. This can only occur where the ground level of the building on the street side is at street level and where the building footprint is no greater than 14m deep/wide (refer to the Control Section for graphic representation and further explanation). The additional 2.6m must meet the ground plane on the low side must be used for habitable purposes for a depth of at least 5m.
18. Bowra Street east sites: Buildings may be up to 14m maximum.
19. Vehicular access is to be from the rear of lots. No car access or parking is allowed along the front of the lot for a minimum depth of 15m.
20. Carparking must be fully underground along the commercial street front; it cannot raise the building off the ground along commercial street frontages.
21. Carparking at grade can occur to the rear of the site a minimum of 15m from the commercial street boundary. Carparking cannot be closer than 5m from all other streets unless it is fully underground.
22. Buildings are to have solid fixed awnings consistent in height and materials along the commercial street.
23. Commercial street facades and corners are to be solid (not including the ground level) with punched windows or balcony openings. Balconies are to be recessed behind the buildings facade. The facade must be solid for at least 50% of their surface (glass balustrades can be included as solid where in line with the facade. Glass doors or windows cannot be included as solid). Where glass balustrades are used the opening must be able to be closed for the full width and depth of the opening using screens, operable louvres, sun-shades or the like.
24. Facades to commercial streets and corners require horizontal parapet walls to the street, no pitches or parapet modelling is to occur within the parapet wall.
25. Public buildings on the Post Office and Town Hall site may be highly individual in building character but must have active frontages to all street frontages.
26. Pitched roofs to the rear of buildings are preferred. Roofs are to be pitched min. 22.5 degrees.
27. All buildings have a reduced rate from the parking code. Carparking is required at the rate of 1 space per unit below 125m<sup>2</sup> (Gross floor Areas); or 1.5 spaces per unit above 125m<sup>2</sup> (Gross Floor Area). In addition to the above 1 visitor space per 5 units. Except for visitor spaces and disabled parking, stacked parking is allowed providing it is allocated to the same unit. Where GFA has the same definition as the Standard Instrument Principal Local Environmental Plan.



Left page - Building components to the rear of the site

Top Image: Buildings facing the rear of sites can have pitched roofs and highly modulated facades to reduce bulk and scale, maximise views, provide energy efficiency and achieve separation distances.

Bottom and middle image: The rear of buildings step down the topography providing significant opportunities for spectacular views from private dwellings and shops.

Right page - Building components along the commercial street

Buildings along commercial streets have a strong facade, fixed awnings, active ground level uses, shop fronts and cafes and a high degree of enclosure for dwellings or commercial spaces above ground level. This ensures that noise and activity from the main street can be successfully shielded without compromising the primary function of the main street as a busy, vibrant commercial and civic place and to ensure adequate residential amenity and visual privacy are achieved.













sites at the corner of bowra street and ridge street - precedent images





## sites on liston street - urban structure



-  The highest topographic place in the location, resulting in visual prominence.
-  High ground/lower ground.
-  Liston Street is an easy level walk to the town centre, around 5-10mins, however the footpath is only on one side of the street and is of minimal width. The opportunity here is to design a generous, elegant promenade.
-  Both sides of Liston Street form the streetscape and need to be consistently designed in terms of setbacks, building height, building design.
-  Lackey and Small Streets are intimate residential streets with a verdant character.
-  Steep level change of (around 2m) from the street. Embankments cut the street off from lots, are unstable and unsightly.
-  Buildings don't address the street, detracting from the streetscape quality and amenity.
-  Buildings oriented to the side of the lot maximise blocked views for neighbouring lots, encroach on separation distances and build into deep soil areas.
-  Existing flat buildings that are not likely to be redeveloped. Therefore future developments on neighbouring lots will need to consider these buildings.
-  Villas which may or may not redevelop. Therefore future developments on neighbouring lots will need to consider these buildings.
-  Vegetation 'encases' the area and contains pockets of development into discrete precincts.

The study area includes all of the lots between Liston, Ridge, Lackey, Small and Bellinger Streets.

This location has steep topography that differs by up to 12m over the depth of the block (approx. 80m) and the location of one of the highest ridges in Nambucca Heads.

The area is characterized most strongly by its built form which features 8 storey buildings; much higher than any other buildings within Nambucca Heads (by 4-6 storeys).

The design of these large structures has not resulted in buildings that related well to the topography. The building's forms, massing and materials do not contribute to defining the place as a coastal location.

Their appearance from the street is of a large striated bulky forms raised off the ground by carpark. Car access to the building features along the streetscape rather than gardens, front doors and entries.

The area is zoned for flat buildings and the height recommended in the recent DCP 3 review by Sutherland Koshy is 20m on Liston Street and 12m elsewhere. Therefore the future character of the masterplan area will change.

At present large buildings are scattered over the block. In the future the whole street will be of this scale as a result of infill development. In order to conceal existing large buildings, improving the quality of building design and ensuring a better relationship to the street is essential.

The key characteristics of this location which contributes to its urban structure include:

- being located on one of the (if not the) highest topographic locations within Nambucca Heads,
- steep topography to the rear and front of sites,
- vegetation 'encases' the block separating it from neighbouring urban lots and creating a distinct precinct,
- from Liston Street and lots along this street an easy grade walk into the town centre,
- free standing large building forms between which infill sites will redevelop to the same capacity and scale,
- lots were originally designed for a single dwelling situated on the front of the lot and oriented to the front and rear of the lot and,
- steep topography.

### Opportunities and constraints

- To maximise significant and iconic coastal views that occur from private allotments.
- To reinforce all streets as residential streets.
- To deal with the rise and fall of the land on sites.
- To improve building design.
- To recognise the importance of streets.
- To provide better amenity for pedestrians.
- To provide more housing in proximity to the centre.
- To ensure building forms are coordinated across the block and along streets.

### Principles

- a. Ensure all streets retain and enhance their residential character, attractiveness, amenity and safety.
- b. Ensure active residential frontages along all streets.
- c. Avoid the dominance of car access areas along streets.
- d. Reinforce the spatial importance of street intersections.
- e. Provide active residential frontages along all streets.
- f. Encourage design excellence in site and building design.
- g. Provide higher density housing types in proximity to the centre.
- h. Provide footpaths on both sides of the street.
- i. Provide space for vegetation, mature trees and deep soil zones to the front and rear of lots.
- j. Maximise the potential for private views from lots.
- k. Improve the design of building massing, material and elevation design to create a more attractive and iconic streetscape along Liston Street, Ridge Street
- l. Ensure vehicular access only occurs from the rear of lots where laneway access is available.
- m. Provide high quality and environmentally sustainable apartment building design.
- n. Ensure all streets are safe and pleasant places for pedestrians
- o. Improve the scale, massing and appearance of buildings.
- p. Provide a human scale along streets and laneways.



*New buildings can help create a strong definition of Liston Street as a primary urban street.  
New buildings can ameliorate the effects of poorly designed buildings.*

*Transition from the building to the street requires improving to ensure visual surveillance and to contribute to a quality streetscape and a pedestrian friendly street.*



*Unevenly scaled buildings do not contribute to the the quality of the location.  
There is little consistency in terms of building massing and design.*

*Building massing and form is very basic.  
Future buildings require greater design development; architectural and urban design guidance and design.*

*The street requires generous public footpaths on both sides of the street with increasing densities on Liston Street.  
The existing footpath could be significantly widened.*



*The corner of Liston Street and Ridge Street is very prominent and therefore requires significant design development to achieve a high quality building. Building facades should define the street corner and recognise the public nature of this facade.*

*The future building on the corner will be important in ameliorating and masking existing large buildings.*



*Front setback vegetation and grass provide a leafy and green quality to Ridge Street.*



*Mature vegetation in the 'gullies' characterizes Lackey and Small streets.*

*Modest building forms (two storeys) step down the topography in contrast to the much higher buildings behind.*

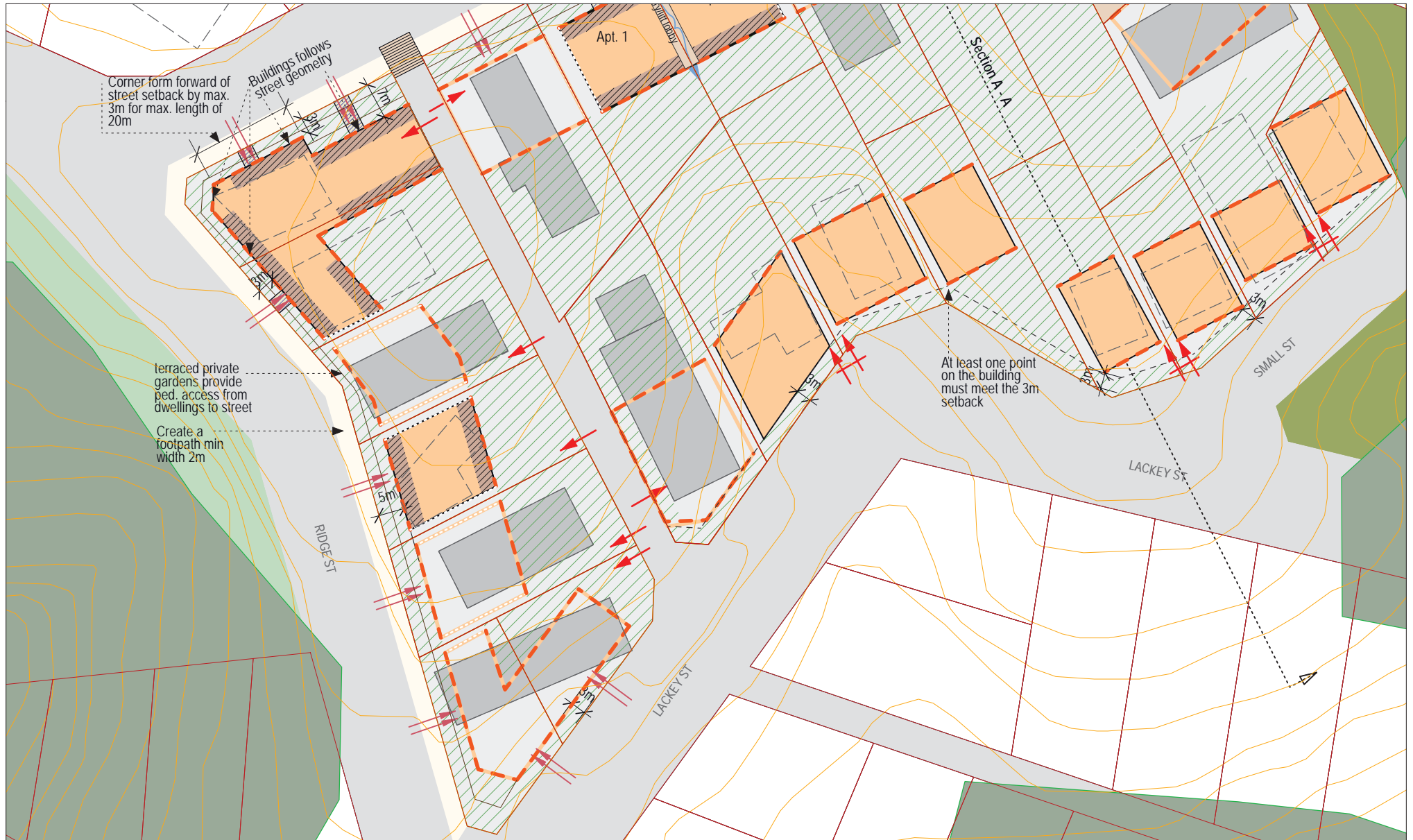
*The laneway is used to provide the address to a number of dwellings. This principle can be extended along the length of the laneway.*



*The taller buildings on Liston Street do not over bear the much smaller buildings on Lackey street, due to the depth of the lots and the topography.*
















*Mature vegetation in the 'gullies' characterizes Lackey and small streets.*

## sites on liston street - structure plan controls



## KEY

## Ground Level

-  Existing buildings footprints likely to be demolished/redeveloped
-  Existing strata building unlikely to be redeveloped
-  Residential flat building indicative footprint
-  Possible indicative new residential flat building footprint
-  Area within which town houses are allowed max two storeys/separation distances must be met
-  Public laneway to be formalised
-  Indicative location for main pedestrian entries/must occur along this boundary
-  Indicative location for pedestrian entries to ground floor dwellings/must occur along this boundary
-  Orientation of primary windows
-  Approximate location of vehicular access Must occur anywhere along this boundary
-  Shared ramps and driveways are encouraged
-  Indicative area for deep soil zones. To occur within the front setback and to the rear of the site
-  New retaining walls max. height 600m
-  Side boundary setbacks are to be minimised whilst achieving BCA and minimum separation distances
-  Balconies and external living areas generally facing the front and the rear of the lot

Given this blocks significant cross slope and the possibility for taller buildings on Liston Street new buildings may result in being far higher than any other building in the surrounding areas. This is to be addressed with careful massing, high quality elevation design that defines a 4 storey 'base' to the building and the recommendation that the height of buildings on the other side of Liston Street may be re-examined in a future study, to create a consistent streetscape.

The key issue for Liston Street is to ensure building design is of the highest quality. This enhances the public domain and provides pedestrian amenity.

Facade design must recognise the public nature of these buildings and conform with general urban design principles common between buildings along the street. There should not be the expression of each building as a separate object.

Buildings must create a quality streetscape that has a human scale, avoids high walls along the street, avoids car parking entries along the street, achieves separation distances and importantly orients the building towards the street and to the rear of the lot not the side boundaries.

## Principles

- a. To ensure building form defines the streetscape.
- b. To reinforce the importance of corner locations.
- c. To reinforce the importance of streets rather than individual buildings.
- d. To achieve residential and streetscape amenity.
- e. To employ environmentally sustainable building design.
- f. To provide a building form that creates a distinctive and attractive street.
- g. To provide more compact housing within walking distance.
- h. To create a strong built edge along liston street.
- i. To define the residential character of streets and create a quality coastal town atmosphere.
- j. To create physical and visual connection between the footpath/street and the inside of the building at ground level.
- k. To provide direct pedestrian access from the street to dwellings.

## Controls

1. The following streets are residential streets: Liston Street, Bellingen Street, Lackey Street, Ridge Street, the laneways.
















2. All written controls on the Structure Plan Control Drawing, the Control Elevation and Control Section must be achieved.
3. All Site and Building Design Controls must be achieved.
4. Uses on ground level are to be habitable residential for at least a 5m depth. Carparking on ground is not permitted.
5. Open space on site is to consist of at least 30% of the site being total permeable site area including Deep soil zones which must be at least 10% (refer to Site and Building Design Controls for definitions). Open space on sites to the north of the water tower (on the corner of Bellingen and Liston Streets are to be at least 20% of the site with 10% minimum of the site must be deep soil area.
6. A deep soil area must have a minimum dimension of 18% of the length of the site and a minimum depth of 8m. Deep soil areas must form a useable open space and are to be used for either/or/and communal open space and private open spaces.
7. Setbacks are as follows: Buildings must meet the following setback lines. 7m setback along Liston Street (corner elements are to be 3m for a 20m length measured from the corner); Bellenger Street 5m (3m from the corner of Liston Street for 40m); Ridge Street, 3m for the first two lots from Liston Street, all other lots 5m; Lackey and Small Streets 3m; Laneways 0m.
8. Corner elements on Liston Street are to be solid on both street frontages for at least 300mm on each street front.
9. Building elevations along Liston Street and on corners for 10m back from Liston Street are to be consistent in terms of; height, vertical proportions, horizontal proportions and in accordance with the Control Section. Street elevations are to express a 4 storey base. The top level must be setback by at least 2.5m from the 4 storey base. Building materials must reflect this horizontal massing with a solid base and a lightweight top.
10. The base component (4 storeys) of building elevations along Liston Street, Bellingen and Ridge Streets are to be solid with punched window or balcony openings. Balconies are to be recessed behind the buildings facade. The facade must be solid for at least 50% of their surface (glass balustrades can be included as solid where in line with the facade). Glass doors or windows cannot be included as solid). Where glass balustrades are used the opening must be able to be fully enclosed for the full width and depth of the opening using screens, operable louvres, sun-shades or the like.





## KEY

## Ground Level

-  Existing buildings footprints likely to be demolished/redeveloped
-  Existing strata building unlikely to be redeveloped
-  Residential flat building indicative footprint
-  Possible indicative new residential flat building footprint
-  Area within which town houses are allowed max two storeys/separation distances must be met
-  Public laneway to be formalised
-  Indicative location for main pedestrian entries/must occur along this boundary
-  Indicative location for pedestrian entries to ground floor dwellings/must occur along this boundary
-  Orientation of primary windows
-  Approximate location of vehicular access Must occur anywhere along this boundary
-  Shared ramps and driveways are encouraged
-  Indicative area for deep soil zones. To occur within the front setback and to the rear of the site
-  New retaining walls max. height 600m
-  Side boundary setbacks are to be minimised whilst achieving BCA and minimum separation distances
-  Balconies and external living areas generally facing the front and the rear of the lot

11. Buildings must be built to minimum side boundaries necessary to achieve separation distances. Were there are no existing building windows requiring separation then new buildings must have the minimum side boundary setbacks (1.5m) for at least 3m back from the front setback line.
12. The internal space of the ground floor of dwellings or balcony/terrace edges is to be no more than +/- 100mm off the external finished ground level to ensure there is an easy pedestrian transition from the inside of the building to outdoor areas and gardens.
13. Building depth is to be in accordance with the NSW Residential Flat Building Code.
14. The primary windows of habitable rooms are to be oriented to the front (street) and the rear of the lot and to achieve the separation distances as set out in the Building and Site Design Controls.
15. Communal, shared or common space cannot occur between the building and the street except for circulation spaces. Communal areas are to be located to the rear of the lot.

16. Maximum building height is 20m (refer definition in Site and Building Design Controls). With the top level of the building having a maximum footprint of 70% of the building below with its glass line no further forward than the line of glass on the level below.
17. On sloping sites (more than 7 degrees) an additional 2.6m height for a maximum footprint of 18m x 18m are permissible. The building can exceed 20m by a max. of 2.6m on the low side (the high side must achieve 20m maximum (refer to the Section A-A for graphic representation and further explanation). The additional 2.6m height must meet the ground plane on the low side and must be used for habitable purposes for a depth of at least 5m.
18. On flat sites (less than 7 degrees) Control 17 does not apply.
19. For a building that is longer than 24m, building massing must achieve a 4m break on the top two levels of the building eg. for a building that is 44m long the building massing could be 20m w by 20m h, then 4m w at 18m h, then 20m w by 20m h.
20. Vehicular access is to be from the rear of lots where a laneways is available. Minimise driveway width (preferred 4m).
21. Carparking must be fully underground along streets and laneways. Carparking can protrude 600mm above ground to the rear of the lot up to 900mm on the sides of the site.
22. Pitched, skillion or butterfly roofs to the rear of buildings are preferred and along Lackey, Small Bellingen and Ridge Streets Roofs.
23. Exposed slab edges and columns are not permissible to more than 30% of the buildings street or laneway elevations.
24. Retaining walls cannot be greater than 600mm to the front and the rear of the lot, to the sides of the lot 900mm where they do not create privacy issues on neighbouring lots. Retaining walls on the front and rear of the lot can be no closer to the building than 3m. Retaining walls within deep soil areas are to form landscaped terraces.
25. Buildings along Liston Street, Ridge and Bellingen Street must create a new public footpath at street level of minimum width 2.5m within the street reserve (detail to be determined by Council).
26. The front setback is to be used for private gardens accessible to the ground floor dwellings. These are to have low and open fences along the street plus gates for entry to dwellings.
27. The external ground level around the building must be used for private

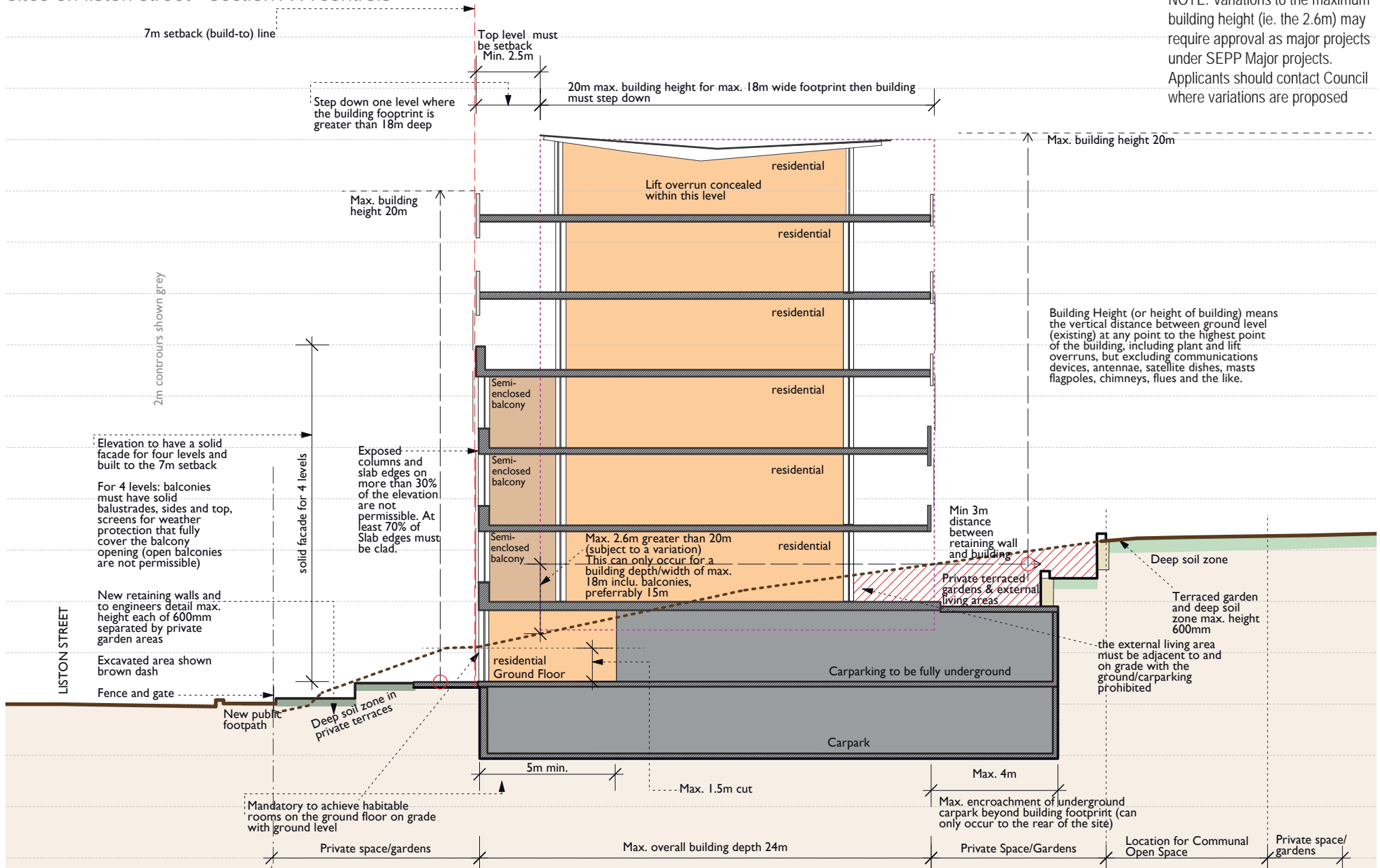
gardens attached to ground level apartments for at least 4m to the front and the rear of the site (excepting pedestrian and vehicular entries).

28. All ground level dwellings facing the street must have direct pedestrian access to the street.
29. All buildings must have a main or common ground level pedestrian entry from the street directly to the building.
30. Driveways and ramps into basement carpark from streets must have a shutter door with an enclosure ratio of 80%. It must be located in line with the main facade of the buildings 'base' and be the same colour as the base.
31. All buildings have a reduced rate from the parking code. Carparking is required at the rate of 1 space per unit below 125m<sup>2</sup> (Gross floor Areas); or 1.5 spaces per unit above 125m<sup>2</sup> (Gross Floor Area). In addition to the above 1 visitor space per 5 units. Except for visitor spaces and disabled parking, stacked parking is allowed providing it is allocated to the same unit. Where GFA has the same definition as the Standard Instrument Principal Local Environmental Plan.

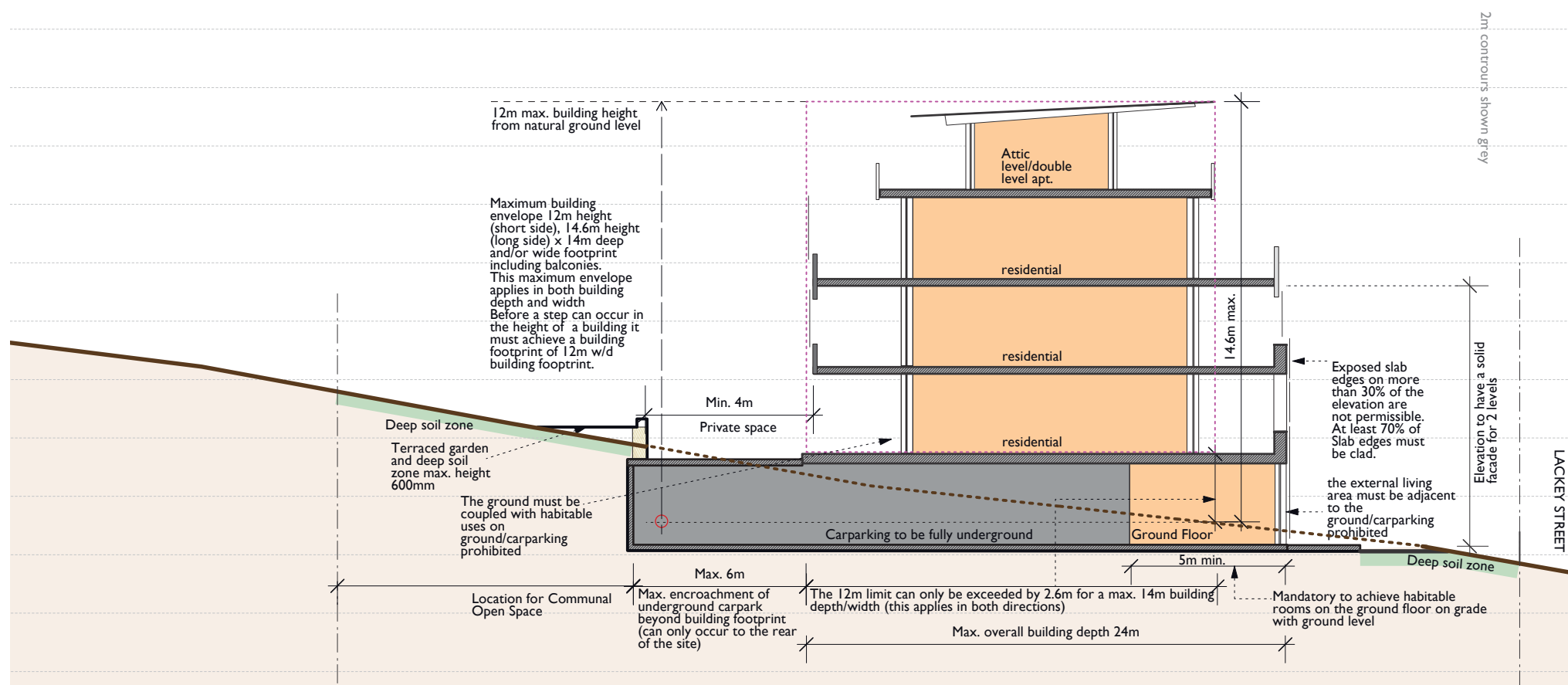
*Preferred Layout Guidelines*

1. 2 apartments per lift per floor with two or three external walls to achieve natural light and ventilation to all rooms.
2. Driveways 4m max. width. Shared driveways/ramps are encouraged.
3. Straight passage/main pedestrian entry from the street to the rear of the lot (to the communal space where this is provided) in order to achieve natural lighting and ventilation in circulation spaces.
4. Building footprint depth 15m from glass line to glass line to encourage cross ventilation and natural lighting.

## sites on liston street - section A-A controls

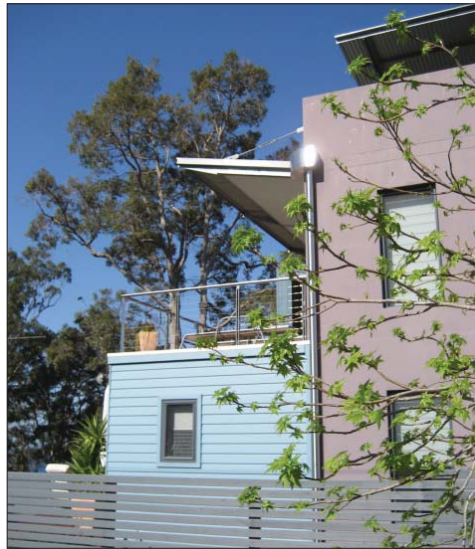


## sites on liston street - section A-A controls





## sites on liston street - precedent images; to the street



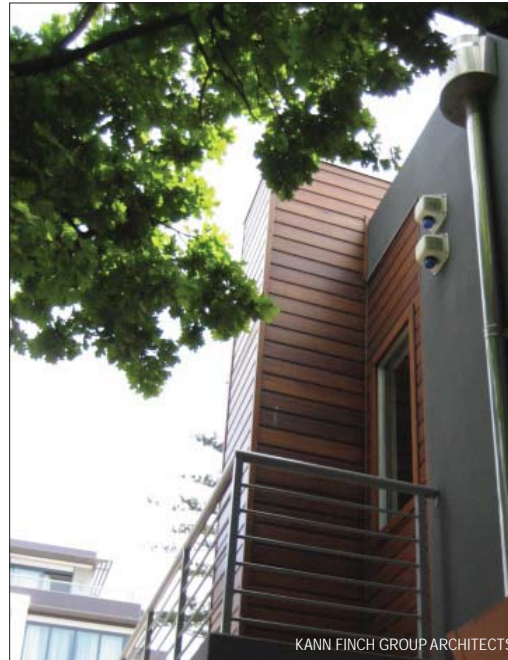
Left page - Building components along Liston Street and the corners of Liston Street with Bellingin and Ridge Streets.

*Top left: Buildings facing the front require enclosure to define the street, modulate the massing and create a 'base' form along the street. Although the building in the image is only three storeys it does provide an indication of the types of facade modelling possible where a level of enclosure and openness is required.*

*Top right: Mature trees within the private space close to the building, fly roofs, balcony shading and timber decks help with improving the micro-climatic conditions of the site and the building. They provide additional privacy, weather protection and importantly provide a human scale to the building and adding the level of detail necessary to read the building, the street and the precinct as residential.*

*Bottom left: This building has been designed in three dimensions, as a series of interlocking forms rather than only being designed in plan view. This results more successful massing and form, illuminates the visual prominence of corner elements and therefore their importance and allows for the expression of contrasting materials and finishes.*

*Bottom middle and bottom right: Coastal style can be interpreted in many ways. This building has used part timber cladding and part rendered block work set against detailing of down pipes and open balustrades.*





## sites on liston street - precedent images; to the rear of the site

### Right page - Building component to the rear of the building

*Top left and top right: Buildings with deep balconies, operable louvers or screens and partly enclosed sections of the balcony can provide good thermal regulation, generous outdoor living spaces and privacy.*

*Bottom left: The rear of the building can be more open than the street frontage of the building as less privacy is required and defining the street edge is not necessary.*



## sites on wellington drive - urban structure





This masterplan area is a distinct precinct within Nambucca Heads.

It has an extreme natural setting as it is wedged between earth and sea both of which in this location are unstable natural systems; the earth is subject to land slip and the water is subject to storm surge, foreshore recession/addition and sea level rise.

Additionally the section upon which these natural systems occur is in some places around only 60m in width. This gives the precinct an intimate scale and a vertical proportion which appears taller than it is wide.

Building lots and the public road are wedged between the two natural systems.

As such this precinct is unique and provides a heightened experience on entering and moving through the space. This needs to be recognised and also requires particular design care and specialist engineering input when designing new structures and undertaking public domain improvements.

#### Opportunities and constraints

- To recognise the precinct as a desirable public place.
- To recognise and work with the spatial qualities of the place.
- To balance the areas needs foremost as pedestrian space but also as an important throughfare.
- To manage a mix of land uses, both commercial and residential.
- To improve the design quality of buildings.
- To maximise significant and iconic coastal views that occur from the public and private realms.
- To deal with the rise and fall of the land on sites.
- To recognise the importance of the street as a public place.
- To provide amenity for pedestrians.
- To provide apartment accommodation.
- To ensure building forms are coordinated across the block and along streets.

#### Principles

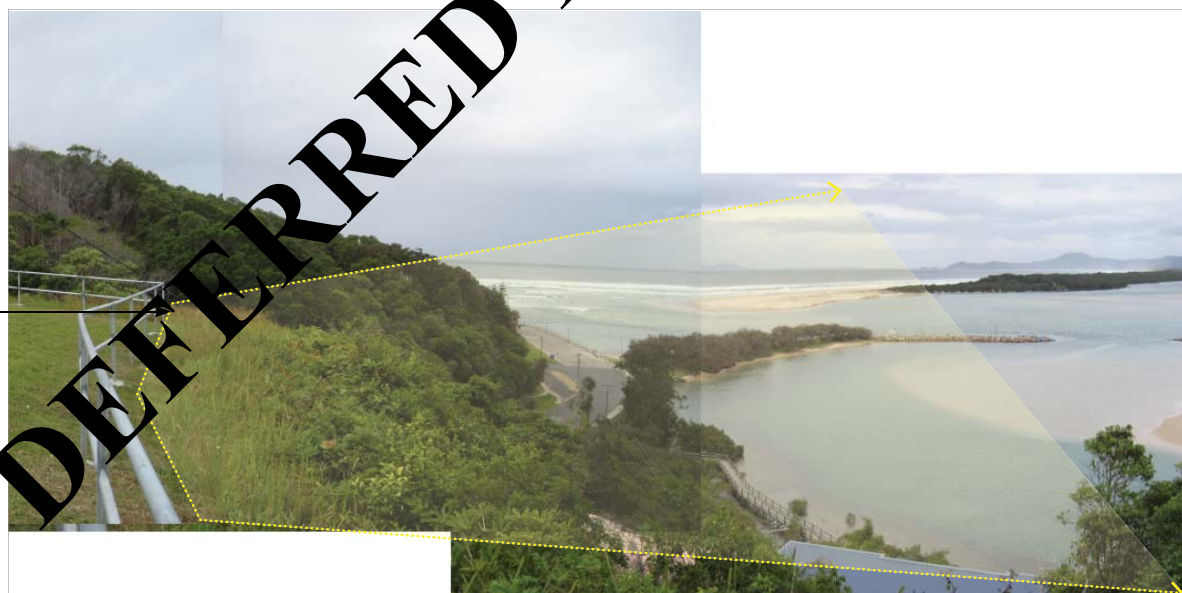
- a. Before decisions are developed the capacity of the land must be established by ensuring that structural, coastal geomorphology and geotechnical engineering advice underpins any developments
- b. Maximise access to and along the foreshore.
- c. Encourage cars to slow down when entering the precinct by narrowing driving lanes, providing a footpath on the northern side of the road, providing pedestrian crossings, implementing a 20k/h speed limit.
- d. Ensure all streets retain and enhance their character, attractiveness, amenity and safety.
- e. Ensure active residential frontages or commercial along the street.
- f. Avoid the dominance of car access areas along streets.
- g. Reinforce the spatial importance of street intersections.
- h. Encourage design excellence in site and building design.
- i. Provide higher density housing types.
- j. Provide footpaths on both sides of the street.
- k. Protect all vegetation on the embankment.
- l. Maximise the potential for public and then private views.
- m. Improve the design of building massing, material and elevation design to create a more attractive and iconic streetscape.
- n. Provide high quality and environmentally sustainable apartment building design.
- o. Ensure all streets are safe and pleasant places for pedestrians.
- p. Improve the scale, massing and appearance of buildings.
- q. Provide a human scale along the street.

**DEFERRED BY COUNCIL**

*This precinct is very much enclosed by natural bush.*



*The public viewing platform on Parkes Street is an important public place and must be retained. Buildings must not encroach into this view.*

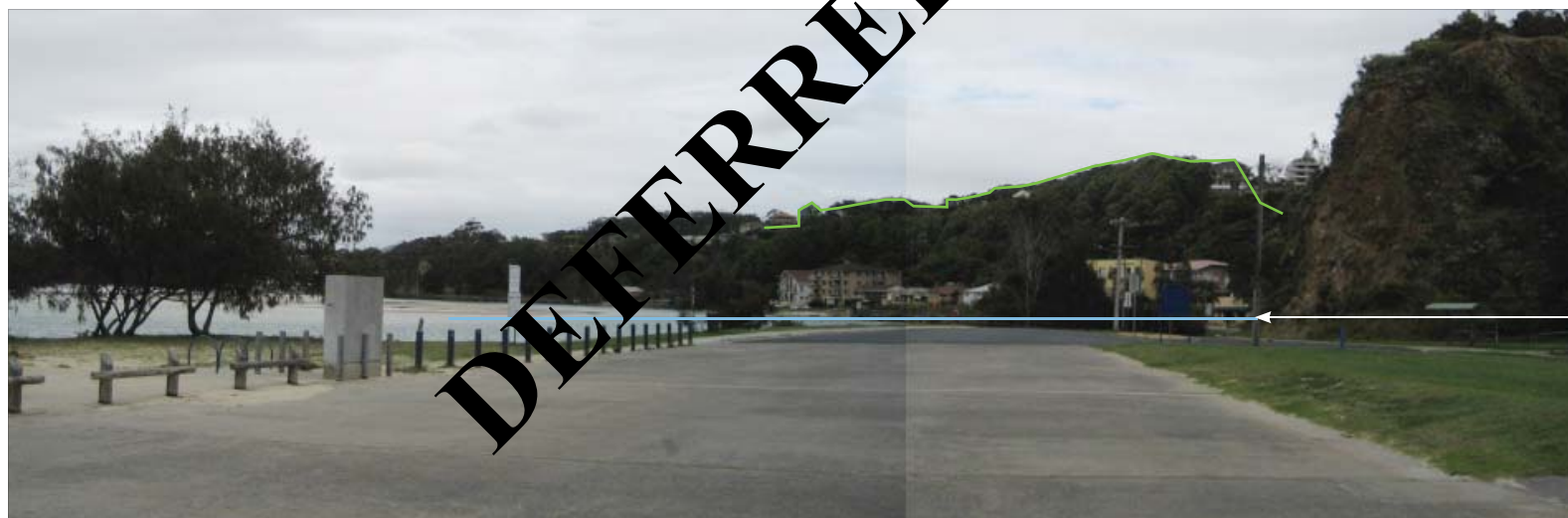




*Building massing and form is very basic. Future buildings require greater design development; architectural and urban design guidance and design.*

*The street requires the addition of a generous public footpath on the northern side of the street.*

*This street section is iconic coastal street with excellent public access to an along the foreshore, this must be protected.*

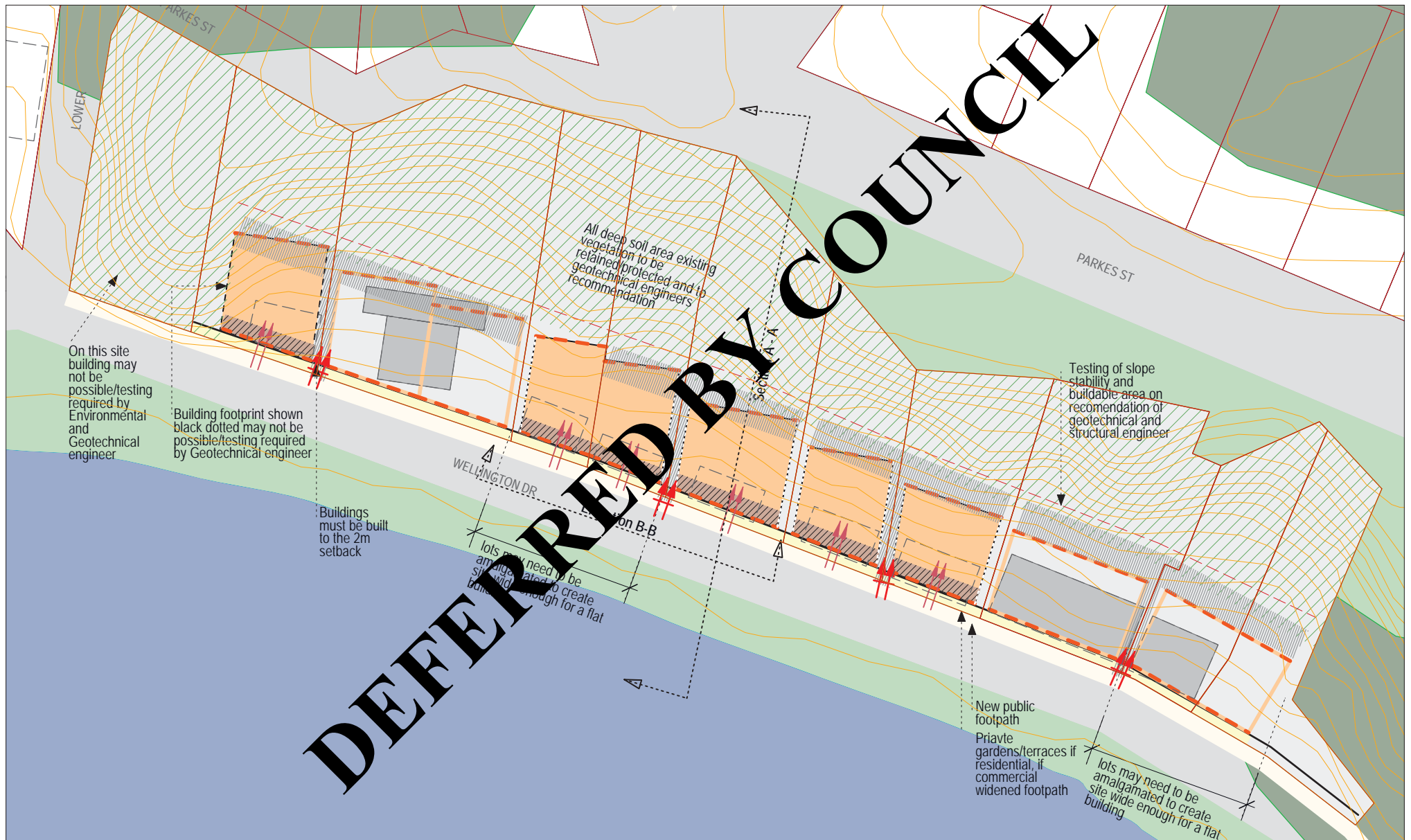


*Bush needs to be retained on the cliff to retain the visual qualities of the location and to help with slope stabilization.*

*The image indicates how low lying sites are just above the high tide level.*


















## sites on wellington drive - structure plan controls



## KEY

## Ground Level

-  Existing buildings footprints likely to be demolished/redeveloped
-  Existing strata building unlikely to be redeveloped
-  Residential flat building indicative footprint (extend to be recommended by geotechnical engineer)
-  Possible indicative new residential flat building footprint
-  Either private gardens/terraces if residential or a widened footpath if commercial
-  Shared car access and driveways
-  Indicative location for main pedestrian entries/must occur along this boundary
-  Indicative location for pedestrian entries to ground floor dwellings/must occur along this boundary
-  Orientation of primary windows
-  2m Building setback for at least 80% of the elevation
-  Car access to lots
-  Shared ramps and driveways are encouraged
-  Indicative area for deep soil zones. To occur within 2m from setback and to the rear of the site
-  Side boundary setbacks are to be minimised whilst achieving BCA and minimum separation distances
-  Balconies and external living areas generally facing the front of the lot

The study area includes all buildings east of Lower Parkes Street along Wellington Drive.

The sites have extreme difference in topography; the bottom third of sites is flat and just above sea level, the top two thirds of sites is at around a 45 degree slope with heavy vegetation.

The recommended future height of 20m (in the DCP 3 review by Sutherland Koshy) will change the character of the precinct as most buildings are currently at 2 storeys with some at four storeys.

The key environmental issues are to ensure that:

- structural and geotechnical advice guides the capability of the land,
- part of the ground floor of the building is raised off the ground enough to protect from storm surge.

## Principles

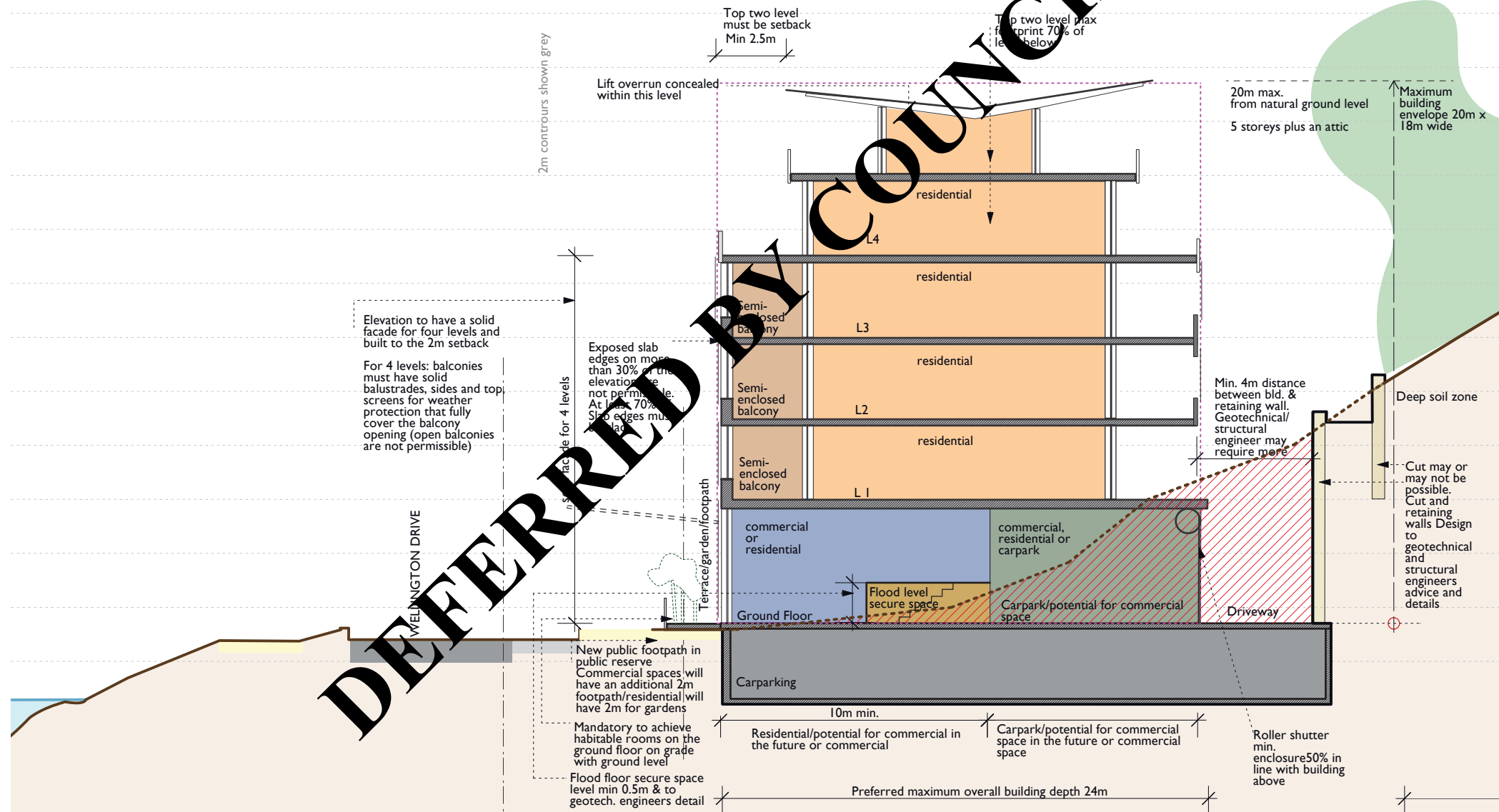
- a. To ensure building form defines the streetscape.
- b. To reinforce the importance of corner locations.
- c. To reinforce the importance of streets rather than individual buildings.
- d. To achieve residential and streetscape amenity.
- e. To protect and improve the integrity of foreshore access.
- f. To employ environmentally sustainable building design and economically viable commercial spaces.
- g. To provide building form that creates a distinctive and attractive streetscape with a 6 storey form with a four storey base element and two levels set back.
- h. To create a strong built edge along the street.
- i. To create a quality coastal town atmosphere.
- j. To create physical and visual connection between the footpath/street and the inside of the building at ground level.
- k. To provide direct pedestrian access from the street to ground level dwellings.

## Controls

1. All written controls on the Structure Plan Control Drawing, the Control Elevation and Control Section must be achieved.
2. All Site and Building Design Controls must be achieved.
3. All proposals must be supported by environmental advice as to the suitability of the site for the scale of development proposed. Environmental issues to be addressed include: soil erosion, slope stability and flooding.
4. At least 30% minimum of the site must be deep soil area. A deep soil area must have a minimum dimension of 18% of the length of the site and a minimum depth of 8m.
5. Existing Vegetation on the embankment must be retained and enhanced.
6. Communal, shared or common space cannot occur between the building and the street except for circulation spaces. Communal areas are to be located to the rear of the lot.
7. The front setback is to be used for private gardens/terraces. These are to have fences along the street for residential and a widened footpath for commercial. External ground level is to be accessible to the ground floor dwellings.
8. All ground level dwellings facing the street must have direct pedestrian access to the street.
9. Building are to be setback along Wellington Drive by 2m for at least 80% of the elevation.
10. Corner elements are to be solid on both street frontages for at least 300mm on each side.
11. Uses on the ground level for 10m back from the street setback are to be either residential or commercial.
12. The use on the ground level of the building to the rear can be carparking, commercial or residential.
13. All buildings have a reduced rate from the parking code. Carparking is required at the rate of 1 space per unit below 125m<sup>2</sup> (Gross floor Areas); or 1.5 spaces per unit above 125m<sup>2</sup> (Gross Floor Area). In addition to the above 1 visitor space per 5 units. Except for visitor spaces and disabled parking, stacked parking is allowed providing it is allocated to the same unit. Where GFA has the same definition as the Standard Instrument Principal Local Environmental Plan.



# sites on wellington drive - section A-A controls



PARKES STREET

14. Street elevation design is to create 6 storey form along the street. Street elevations are to express a 4 storey base with the top two levels setback by at least 2.5m from the 4 storey base. Building materials must reflect this vertical massing with a solid base and a lightweight top. The top level is to be an attic level.
15. 20m maximum building height (refer to definition in the Building and Site Design Section). The top two levels of the building cannot occupy more than 70% of the buildings footprint below. The glass line of the top level cannot be further forward than the glass line of the level below.
16. Building elevations up to four storeys are to be solid with punched window or balcony openings. Balconies are to be recessed behind the buildings facade. The facade must be solid with at least 50% of their surface (glass balustrades can be included as solid where in line with the facade. Glass doors or windows cannot be included as solid). Where glass balustrades are used the opening must be able to be full enclosed for the full width and depth of the opening using screens, operable louvres, sun shades or the like.
17. Buildings must be built to minimum side boundaries necessary to achieve separation distances. Where there are no existing neighbouring buildings requiring separation the minimum separation distance (1.5m) must be met for at least 4m depth. Except for the top two levels which may be setback to a greater distance.
18. The internal space of the ground floor or balcony/terrace edges (where the outside and inside of the building connect) there is to be no more than +/- 100mm off the finished ground level to ensure there is an easy transition from the inside to the outside of the building.
19. Building depth is to be in accordance with the NSW Residential Flat Building Code.
20. The primary windows of habitable rooms are to be oriented to the front (street) and the rear of the lot and to achieve the separation distances as set out in the Building and Site Design Controls.
21. All buildings must have a main or common ground level pedestrian entry from the street directly to the building either for individual dwellings or for the buildings.
22. For a building that is longer than 18m its massing must achieve a 4m break on the top two levels of the building between forms greater than 18m long eg. for a building that is 40m long the building massing could be 18m w by 20m h, then 4m w by 14m h, then 18m w by 20m h.
23. Vehicular access is to be perpendicular to the street. Driveways must minimise driveway widths as far as possible (preferred 4m).
24. Carparking must be fully underground along streets. Carparking can be above ground to the rear of the site not visible from the street.
25. Exposed slab edges are not permissible to more than 30% of the buildings street elevations and cannot occur on the first four levels.
26. Buildings must create a new public footpath at street level of minimum width 2.5m within the street reserve.
27. The lift overrun must be concealed with the attic level and under the roof.
28. Driveways and ramps into basement car parks visible from the street must have a shutter door with an enclosure ratio of 80%. It must be located in line with the main facade of the buildings 'base'.

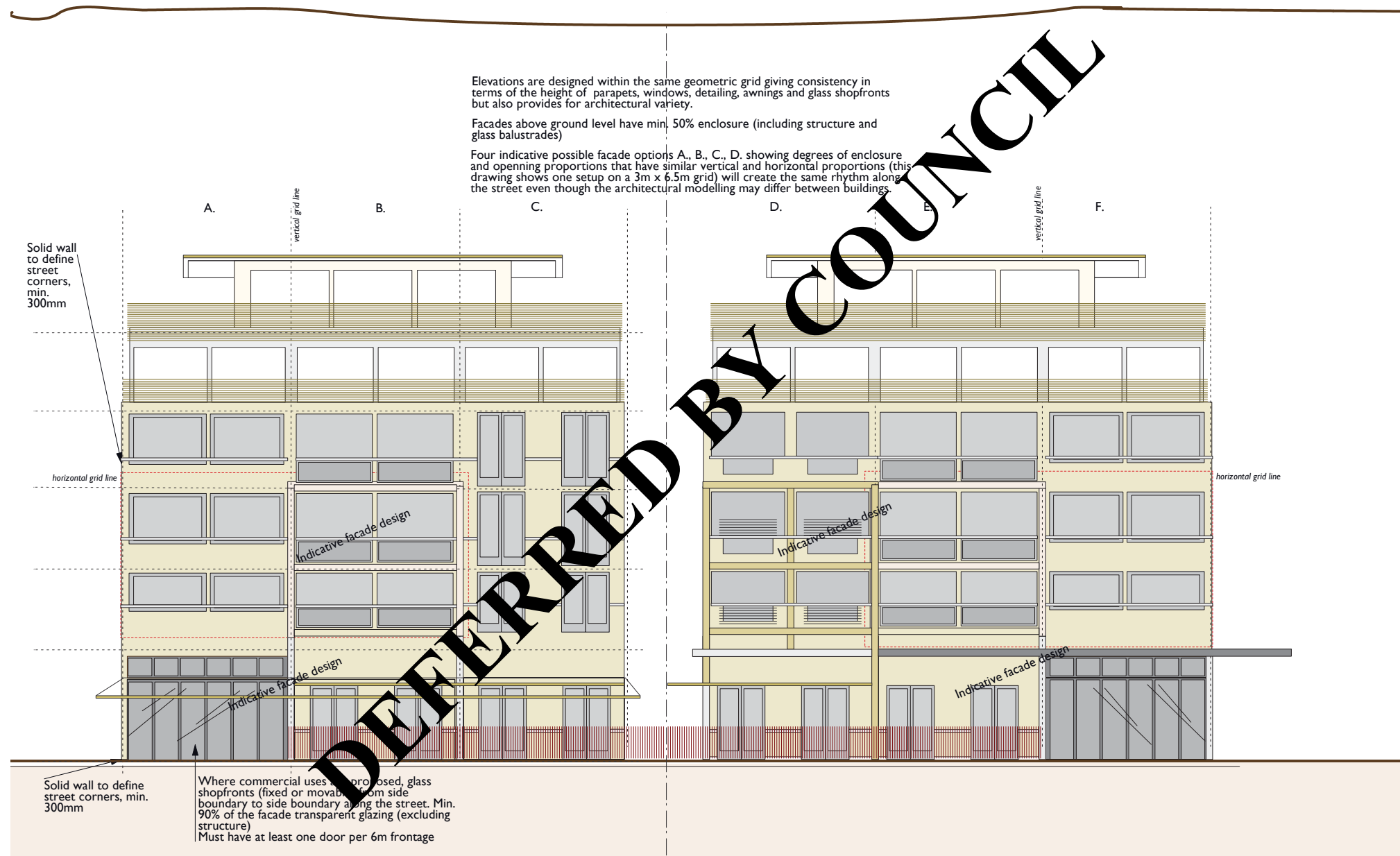
*Preferred Layout Guidelines*

- 2 apartments per lift per floor with two or three external walls to achieve natural light and ventilation to all rooms.
- Driveways 4m maximum width.
- Straight passage/main pedestrian entry from the street to the rear of the lot (to the communal space where this is provided) in order to achieve natural lighting and ventilation in circulation spaces.
- Shared driveways and ramps are encouraged.
- Building footprint depth 15m from glass line to glass line.
- All garages on grade to have roller shutter in line with the building above.

NOTE: Refer to Liston Street precedent images pages for precedents.

retain existing vegetation





## Building and Site Design Controls - applicable to all sites

The building and site design controls deal with the detailed aspects of designing a commercial or mixed use development residential flat building.

For the most part site and building design controls are contained within other parts of DCP 3. Where conflicts occur between other Parts of the DCP and this Plan, then this Plan takes precedence.

### Building Height

'Building Height (or height of building) means the vertical distance between ground level (existing) at any point to the highest point of the building, including plant and lift overruns, but excluding communications devices, antennae, satellite dishes, masts flagpoles, chimneys, flues and the like.'

NOTE: Variations to the maximum building height (ie. the 2.6m) may require approval as major projects under SEPP Major projects. Applicants should contact Council where variations are proposed

### Permeable Site Area

The permeable site area is the total area of pervious surfaces within an allotment following completion of the development. Excessive impermeable areas on a lot can increase the volume of stormwater discharged off-site as it reduces the lands capability to infiltrate water in storm events.

Calculation Rules: The impermeable site area is calculated by adding up the area (in square metres) for each different type of ground surface that does not allow natural infiltration of rainwater. As some types of surfaces are only partially impermeable, it is necessary to multiply the area of the surface with an appropriate 'impermeability factor' as indicated.

### Controls

1. An allotment's runoff shall be dispersed onto grassed, landscaped or infiltration areas, of the allotment, unless this is inconsistent with the geotechnical stability of the site or adjacent/downstream land.
2. The concentration, collection and piping of runoff to the street gutter or underground stormwater system shall be minimised unless this is inconsistent with the geotechnical stability of the site or adjacent/downstream land.
3. Rain water shall be collected in tanks and reused.
4. Site surface depressions in landscaping are to be utilised for on-site detention and infiltration unless this is inconsistent with the geotechnical stability of the site or adjacent/downstream land.
5. Runoff is to be minimised, delayed in its passage and where possible accommodated within the landscape of the development site unless this is inconsistent with the geotechnical stability of the site or adjacent/downstream land.
6. A schedule of the breakdown/calculation of impermeable site area must

be submitted with the development application.

7. The maximum areas for pervious surfaces are:
  - 20% of the allotment - On lot sizes under 750m<sup>2</sup> inclusive.
  - 30% of the allotment - On lot sizes greater than 750m<sup>2</sup>.
8. Surface type Material Impermeable factor
  - Roof surfaces: Metal, tile, slate and other impermeable material 1.0; "Green roofs"/roof gardens 0.5
  - Ground surfaces: Concrete/ paving (non-porous) 1.0; Gravel 0.75; Porous paving 0.5; Grid pavers 0.2; Deep Soil Zones 0.0; Landscaping/vegetation 0.0; Planting on structures 1.0/
  - Decks: Concrete/ paving (non-porous) 1.0; Timber (over natural soil) 0.5; Swimming pools All types 0.50

### Deep Soil Zones

1. All non mixed use sites are to provide two Deep Soil Zones, one to the rear and one to the front of the property. Mixed use sites only require a deep soil area at the rear of the lot.
2. Open space on site is to consist of: at least 30% of the site being total permeable site area including Deep soil zones. 10% minimum of the site must be deep soil area. A deep soil area must have a minimum dimension of 18% of the length of the site and a minimum depth of 8m. Deep soil areas must form a useable open space and are to be used for either/or/and communal open space and private open spaces.
3. Rear Deep Soil Zones are to have soft landscaping; refer to Landscaping Section.
4. Front Deep Soil Zones are to be the width of the site boundary minus the driveway width and the pathway width by the front setback depth.
5. Front Deep Soil Zone areas are to have soft landscaping, vegetation and trees.
6. Deep Soil Zones cannot be covered by impervious surfaces such as concrete, terraces, outbuildings or other structures.
7. Deep Soil Zones cannot be located on structures such as car parks or in planter boxes.
8. The Deep Soil Zone is included in the permeable area calc.

### Material, colours and facade treatment

#### All buildings

1. Walls: plywood; stained or natural finish, weatherboard profiles, bagged or rendered brick or blockwork, corrugated iron, or timber. Face brick not permitted more than max. 20% of the facade.

2. Colours of main walls of building: very light tones, preferred any shade of white or off white. Strong colours not permitted.
3. Detailing, windows and doors: timber or commercial grade aluminium frames, clear glass, aluminium or timber louvres. Contrasting colour to the wall preferred, can use strong colour on small detail elements (not lift shafts or walls).
4. Detailing ie. down pipes, handrails etc.: either the natural colour of the material or strong colour.
5. Parapet wall to conceal pitched roof behind it, from the main street.
6. Roofs: corrugated iron roof sheeting. Roof to be pitched to the rear or side boundaries. Corrugated iron roof sheeting is the preferred roofing material.

#### Building elevations to the rear of lots

1. Walls: plywood; stained or natural finish, weatherboard profiles, bagged or rendered brick or block work, corrugated iron, or timber. Maximum of 20% of external walls visible from the street can be face brick.
2. Detailing, windows and doors: timber or aluminium frames.
3. Colours: main walls of building to be light, muted and neutral tones.
4. Roofs: Roof to be pitched with pitching points facing the front boundaries. This will minimise bulk of roof being viewed from the street. Corrugated iron roof sheeting is the preferred roofing material.
5. Driveways: minimise driveway widths, single width preferred. Driveways that allow water to be absorbed into the site rather than to runoff into the street drainage will be encouraged. Options include permeable pavers or gravel/crushed rock driveways. If a concrete driveway is desired individual strips of concrete at wheel base is an option. If a full concrete driveway is desired coloured concrete is the preferred material. Stenciled finishes are not encouraged.
6. Articulation to the building facade/roof profile to reduce building bulk and provide for weather protection eg. verandahs, awnings, eaves and overhangs.
7. A mix of articulation, architectural elements and exterior finishes can reduce the scale and bulk of buildings is encouraged. Designs that use a mix of articulation, architectural elements and exterior finishes can reduce the perceived scale and bulk of buildings and are encouraged.

### Separation Distances for residential flat buildings

1. Separation between residential and residential windows:

3m min.	between non-habitable room windows (this distance can be measured diagonally)
6m min.	between all other windows except the primary windows of living areas/balconies
9m min.	between primary windows of living areas/external living areas and all other windows except between the primary windows of living areas/ external living areas
12m min.	between primary windows of living areas/external living areas and primary windows of living areas/external living areas for buildings up to and including four storeys
16m	between primary windows of living areas/external living areas and primary windows of living areas/external living areas for buildings over four storeys

Separation between residential and commercial windows:

3m min.	between all other windows except the primary windows of living areas/balconies and non-habitable commercial (service areas)
3m min.	between all other windows except the primary windows of living areas/balconies and commercial (office space)
9m min.	between primary windows of living areas/balconies and commercial (office space) and between service areas
3m min.	between non-habitable room windows (both commercial and residential)

Separation between commercial windows:

6m min.	between commercial (office or retail space)
3m min.	between non-habitable commercial (service areas)

Note: where no neighbouring windows look onto the site or do not encroach into the required separation distances then setback distances are to be provided off the side boundaries. These are to be half the separation distances.

#### Calculation Rules: Separation

- Building orientation refers to the direction of the external face of the building that provides the primary source of light, air and outlook both residential uses (living room windows/doors and external living areas) and commercial uses (office or shop windows).
- The measurement is to be taken from the windows/doors of the living room that give the rooms its primary source of outlook, light and air. Living areas include living

rooms and external living areas such as balconies and terraces. For an external living area the measurement is taken from the outermost point of the balustrade.

- Primary windows: For living rooms that have more than one orientation, the orientation that provides the primary source of light, air and outlook is only required to be used and is described in the controls as primary windows.
- All other windows: This includes bedroom windows and windows to non-habitable rooms. Living rooms that have a second orientation can also provide outlook, light and air to the room but in the case that greater privacy is required these windows/doors can be of translucent material, fixed, shuttered, high windows or vertical or horizontal slit windows.

#### Ceiling Heights

1. 2.7m min. floor to ceiling for habitable rooms in residential uses - for levels above ground.
2. 3.5m min. floor to ceiling for habitable rooms in commercial uses.
3. Min. floor to ceiling heights must be achieved.

#### Fences and walls

1. Front and return fences and walls are to be constructed of the same material and design. Fences may have a maximum height of 1.2 metres (ideally 1m) so long as the fence is an open fence with an openness ratio of at least 60%. The fence may have a solid base no higher than 600mm the remainder of the fence must have an openness ratio of 60%.
2. Side boundary fences between the front boundary and the front face of the building (return fences) are to be the same height, materials and design as the front fence.
3. Front and return fences are not to be Colorbond or timber paling.
4. Fencing shall be of open construction so that they do not impede the flow of water where required.

#### Active frontages for buildings with a ground level commercial use

The design of building frontages along the street is one of the most critical elements in ensuring the centre is an active and vibrant commercial area.

Active frontages are at ground level (the first level building elevations are also desirable) and include internal building spaces that have direct pedestrian access to the street and provide town centre activities. These activities include civic, community or entertainment and include: shops, cafes and entertainment venues such as cinemas. Active frontages do not include residential although foyers or entries to residential buildings can make up a small proportion of active frontages.

Active frontages have a high level of connection both physically and visually between the inside of the building and the street.

1. Locate ground levels on grade with finished footpath levels. On sloping sites the levels are to be on grade at entries but may vary elsewhere by up to +/-100mm.
2. Provide clear glazing to windows and doors from floor to ceiling at ground level. The sill height may not be more than 500mm above the adjacent street paving. Obscured glazing is not permitted.
3. Reinforce corner frontages on primary shopping streets with shop or office front windows. Splayed corners or entries on corners are not permitted.
4. Openable shop fronts for restaurants or cafes and the like are encouraged.
5. Outdoor restaurants, cafes and the like are encouraged.
6. Active ground floor uses provide pedestrian access from footpath level into the building.
7. First level active frontages are encouraged: signage, outdoor dining, openable frontages and retail activities looking onto the street.
8. Acceptable uses for primary shopping frontages include; Retail or the entry area to an entertainment or civic building, the entry area of residential or commercial premises.
9. One door (into entertainment, civic, community, commercial or retail uses) per preferred 6m (max. 10m) length of street frontage must be provided.
10. 95% of the building frontage is to be associated with retail uses; access into the building, display area, café and restaurant areas.
11. 95% of the street frontage is to have clear glass shopfronts including doors (excluding building structure, columns and beams).
12. Not more than 10% of the street frontage on a lot can have blank walls or service areas (excluding building structure, columns and beams).
13. Commercial and residential lobbies if accompanied by an entry and occupying less than 20% of the buildings street frontage can front the street.
14. No less than 90% of the building is to be aligned to the street boundary for ground and first level.

#### Protection from flooding

##### Controls

1. Where buildings are required to have their ground floor above ground level to counter flooding this raised floor must occur within the building envelope. Only 60% of the ground floor is required to be raised off ground level.
2. The raised part of the ground floor must be at least 4m distance from the buildings front (street) boundary to avoid blank walls along the street.





# Urban Design Analysis

## MATTHEW STREET

### Scotts Head





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# Part 1 – Introduction

## Preamble

This document provides an Urban Design Analysis for the Matthew Street North Precinct. The recommended Design Controls, developed from this Urban Design Analysis are intended for incorporation into the Nambucca Shire Development Control Plan No. 3 – Residential Development. The controls will provide guidelines for new dwelling houses, additions and alterations to dwelling houses and dual occupancy within the Precinct.

## Background

The Nambucca Shire Council has had in place for many years a Development Control Plan (DCP No 3) which identified height controls through the Shire and specifically Matthew Street, Scotts Head. Whilst the DCP No 3 has generally been applied consistently over the years, there has been some ambiguity created in interpretation as to whether it imposes a strict 5m height limit or whether a building may extend to 8m in height in some instances.

The Nambucca Shire Council at its meeting on the 6 March 2008 considered a report dealing with a development application for additions to a two storey dwelling at 18A Matthew Street, Scotts Head. This property was identified under the DCP height maps as having a 5m height limit.

Consideration of the development application raised doubts about the interpretation of the 5m height limit under DCP No.3. A report was presented to Council wherein it was resolved “*That the application be refused as it does not comply with the DCP*” (No 3).

The applicant subsequently appealed, and the appeal was upheld by the Land and Environment Council; approval was granted to the application.

The matter regarding the appropriateness of a 5m height limit in the designated area of Matthew Street was again highlighted with the introduction of the NSW Housing Code, which provides an 8.5m height limit for complying development.

Council at its meeting on 18 February 2009 considered a report dealing with the implications of the NSW Housing Code and resolved:

*That Council commission an independent place based study of the north east side of Matthew Street to report back to Council regarding height limits and seek a variation to keep the height limit to 5m until this study is completed.....*

This Urban Design Analysis represents the place based study for the north east side of Matthew Street; referred to in this document as the “Matthew Street North Precinct” for simplicity.

## Introduction

This Urban Design Analysis has been prepared to inform the controls that will apply to future development within the Matthew Street North Precinct.

The Precinct lies on the eastern side of the Scotts Head Village which is located 14 km from Macksville. Scotts Head is a small coastal village with a population of approximately 800 people; it is formally identified as a “coastal village” under the Mid North Coast Regional Strategy.

The Precinct is one of the most strikingly scenic locations on the Mid North Coast and boasts a residential environment with a high amenity and sense of place; it is a residential Precinct nestled above a dramatic bluff and the Pacific Ocean. The protection of this amenity is at the forefront of this urban design analysis.

This Urban Design Analysis provides an examination of the inherent natural elements and the opportunities and constraints to development. The analysis provides the background to the recommended controls in Part 6 of this document.

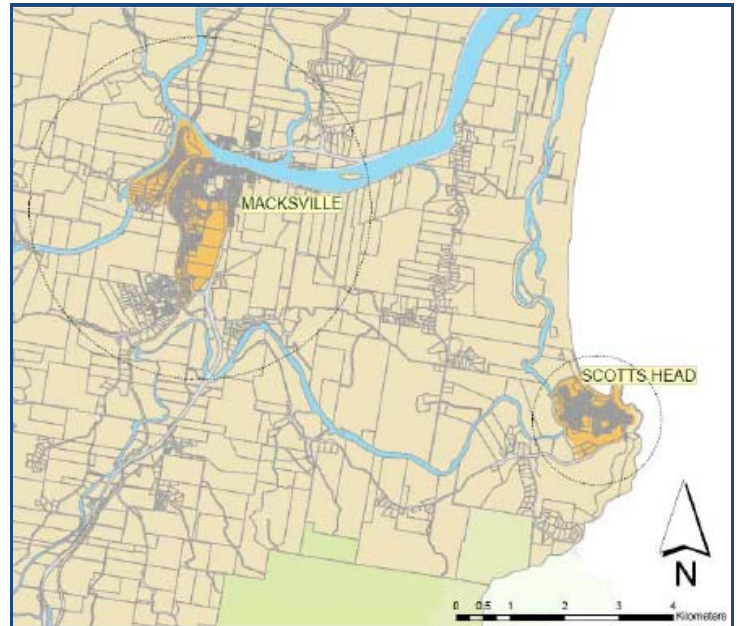


Figure 1: Locality

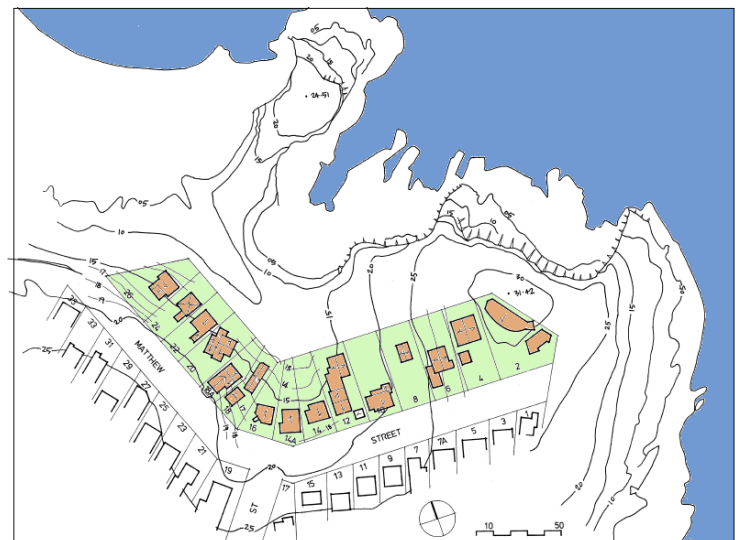


Figure 2: Matthew Street North Precinct

## Part 2 – Context

### Historical Context

Scotts Head forms part of the region south of the Nambucca that was occupied by two aboriginal tribes; the Kumbaingiri and the Ngaku (Townsend, 1993). The river and indeed the Scotts Head areas provided significant resources for the aboriginal community and their past occupation is evident in many parts of the Shire today.

There was a rapid decrease in aboriginal population during the period from 1788 to 1840 due to hostilities between the aborigines and the growing number of cedar-getters setting up businesses (ibid). It is believed that the name *Scotts Head* is derived from William Scott, a cedar-getter, who resided in a hut in the area (Brazel, 2000). Another theory for the name Scotts Head is that it may have been named after one of Captain Cook's crew.

The 1800s in Nambucca saw the development of a low income, hard working society in the timber felling, ship building and dairy farming industries (Townsend, 1993). In the 1800s Scotts Head area was owned by the Clegg family who then sold it to Matthew Wallace. Matthew Wallace subdivided the area and sold allotments in the early 1900s (NRMA website). Both Matthew Street and Wallace Street are believed to be named after Matthew Wallace.

Today Scotts Head is a residential and tourist village providing recreational opportunities (i.e. fishing, surfing, and bushwalking) with localised community and retail facilities.

### Locational Context

The land is located within the narrow coastal plain that stretches along this part of the coast. The plain is defined by the great divide that extends along the coastal line and defines many of the larger lower lying settlements such as Scotts Head. The western ridgelines provide a dramatic backdrop to these lower lying settlements.

The Matthew Street North Precinct is located at the eastern extremity of the residential areas within Scotts Head. The Precinct is "V" shaped and has an elevation of 25-30m above sea level and lies within a small amphitheatre defined by Matthew Street itself and the upper hill sides. The residential areas overlook a rocky bluff which includes the striking outcrop to the north known as "Elephant Head" and the southern knoll ("Hansens Head"). Below these headlands is a rocky cove known as The Gap. The area is afforded views of the Pacific Ocean and South West Rocks and Nambucca Heads in the distance.

The Precinct is part of an extensive foreshore reserve system that lies above this rugged part of the coast which is relieved by the relatively protected waters of Forsters Beach to the immediate north.



## Strategic Context

The Precinct is located within the 2(a) Residential (Low-Medium Density) Zone and has been developed in accordance with the zoning provisions; the area generally supports detached dwelling houses. Owing to the limited services available, the Scotts Head area has been identified for modest growth with only limited future residential and rural residential releases.

The Matthew Street North Precinct and the surrounding lands are to retain their current residential zoning under the New Local Environmental Plan (LEP) being prepared by Nambucca Shire Council and, as such, future development will be restricted to residential infill development. Despite the range of uses allowed under the current and proposed zones, the most likely redevelopment will be for new dwellings, dual occupancy developments and extensions and alterations to existing dwellings. In addition, it can be expected that some of the dwellings will be used for holiday accommodation; a growing regional trend in areas close to the beach with high scenic amenity.

Given the older nature of the existing housing stock and its inherent scenic qualities, it is anticipated that the Precinct will be under considerable pressure in the future for larger buildings accommodating a larger number of people. The urban design challenge is to allow for a reasonable level of infill growth and development while retaining the inherent character of the Precinct.



Figure 3: Extract from Mid North Coast Regional Strategy

## Part 3 – Planning Controls

### Existing Local Environmental Plan

The Matthew Street North Precinct is zoned “2 (a) Residential (Low-Medium Density)” under Nambucca Local Environmental Plan (LEP) 1995. The LEP zone description is as follows:

*“The Residential (Low-Medium Density) zone is characterised by detached houses. Some small scale medium density housing development will be scattered throughout the zone. This housing will typically consist of dual occupancy buildings, townhouses and cluster houses at a scale compatible with detached housing. Scope is also provided to allow smaller lots and integrated housing in specially designed subdivisions.”*

The LEP allows single dwelling houses, integrated housing and dual occupancy development together with a number of other uses in the zone. The relevant standards are:

Minimum lot size    450m<sup>2</sup>  
(Integrated housing 232m<sup>2</sup>)

Height limit        8m  
(Need to consider DCP height limit also)

Table 1 Site area

Dwelling Size	Small Dwelling (55m <sup>2</sup> )	Medium Dwelling (55-85m <sup>2</sup> )	Large Dwelling (>85m <sup>2</sup> )
Minimum Site area	170m <sup>2</sup>	240m <sup>2</sup>	310m <sup>2</sup>

Attached and detached dual occupancy  
Lot size of 450m<sup>2</sup> and 600m<sup>2</sup> respectively.

### New Local Environmental Plan

Planning for the Shire is in a transitional phase with a new LEP being prepared to replace LEP 1995.

The Department of Planning is requiring all New South Wales Councils to review and update their current LEPs in accordance with the Standard Instrument Principal LEP 2006. Nambucca Council is in the process of developing the “Draft Nambucca Local Environmental Plan 2009” in accordance with this directive.

The provisions of the Nambucca LEP 1995 will continue to apply until such time as the Nambucca LEP 2009 is gazetted and becomes the principal planning instrument. Under the new LEP the Matthew Street North Precinct is proposed to be zoned “R1 General Residential”. This new zone will allow single dwelling houses, dual occupancy development, attached dwellings and multi dwelling housing.

The new LEP will also have standard definitions in relation to height, floor space ratio, gross floor area and site area.



## Development Control Plan

The Precinct will fall within the controls of the “Nambucca Shire Development Control Plan No. 3 – Residential Development”. DCP No 3 includes place based controls for the various urban areas in the Nambucca Shire (Part A) and specific dwelling type controls (Part B). DCP No 3 is structured to enable the incorporation of specific controls for the Matthew Street North Precinct.

## Regional Planning Controls

The land is subject to the Mid North Coast Regional Strategy. The Strategy establishes a four tier hierarchy of urban centres as follows:

- Major Regional Centres (i.e. Coffs Harbour, Grafton, Port Macquarie);
- Major Town Centres (i.e. Macksville, Kempsey, Foster-Tuncurry);
- Town Centres (i.e. Yamba, Nambucca Heads, Dorrigo); and
- Villages (i.e. Valla Beach, Wooli, Scotts Head).

Under this Strategy Scotts Head is designated as a Coastal Village which are recognised as smaller settlements with limited local services (refer Figure 3).

The Strategy is supplemented by the North Coast Urban Design Guidelines *that seek to provide design strategies and guidance that may inform the layout of future settlements, the expansion of existing settlements, and the design of new built form in order to maintain and improve the positive urban design characteristics of the region.*

Interestingly, Scotts Head is used as an example of a coastal village in the Guidelines for illustrating a methodology for studying and analysing urban design character for this typology. Matthew Street also figures predominantly in the photographic examples used to describe the character of the Scotts Head Area, pages 23–30 of the Guidelines. This Urban Design Analysis has been prepared in accordance with the North Coast Urban Design Guidelines.

The following key positive elements for coastal villages outlined in the Guidelines are noteworthy:

### Landscape:

- *Buildings are mostly setback from the coastal edge and are one to two storeys in height.*
- *Expansive areas of hardy, indigenous vegetation characterise the coastal edges, punctuated by rows of significantly larger trees such as Norfolk Island pines.*
- *Residential gardens are comprised generally of indigenous coastal habitat, low lying plants with exotic plants, conifers and few larger mature trees.*

- *Views to the ocean are accessible from properties on elevated sites; many residences located on lower lying land have introspective 'valley' views only.*
- *Natural landscape of hinterland is largely intact.*

#### Streetscape:

- *Low level coastal planting (with a few larger trees) is typical throughout residential streets.*
- *Views to the coast and surrounding landscape are limited to the coastal edge and elevated areas within the village.*
- *The original streets in the village have wider road reserves than the newer streets – typically, streets are symmetrical with grass verges, formed kerb and gutter treatments, and few pedestrian footpaths.*
- *There is little street hierarchy distinguishing commercial activity from residential streets.*
- *Both fences and plantings are used to define site boundaries although many dwellings have no fence to the street.*

#### Buildings:

- *Residential buildings are elevated and positioned to take advantage of the views and sea breezes; these buildings are often irregularly sited, with inconsistent but generous side setbacks.*
- *Residential buildings in the lower and flatter parts of the landscape have a more regular and consistent siting and setback.*
- *There is an eclectic mix of housing styles throughout the village provide a richer overall character.*

- *Eaves, verandahs, profiled steel roofs, timber cladding types are all common elements.*

## State Policies

Development of land within the Matthew Street North Precinct is subject to a number of State Environmental Planning Policies (SEPPs). In terms of urban design, the critical policies are “SEPP No. 71 Coastal Protection” and “SEPP (Exempt and Complying Development Codes) 2008”.

Under SEPP No 71 the following relevant matters are required to be taken into account when considering development within the coastal zone:

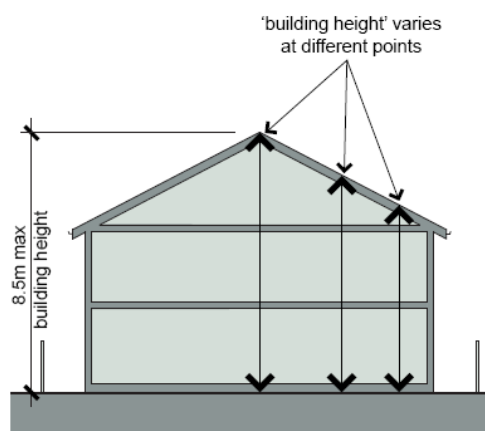
- *Aims of the Policy which seek to protect and better manage the NSW Coast.*
- *Existing public access along the foreshore is to be retained.*
- *Opportunities for new public access to the foreshore to be considered.*
- *Suitability of development in terms of type, location and design and its relationship with surrounding areas.*
- *Any detrimental impacts upon foreshore amenity, including overshadowing of foreshores or loss of significant views.*
- *Scenic qualities of the NSW Coast.*
- *Measures to conserve animals (including fish and marine vegetation) and existing wildlife corridors.*
- *The likely impact of coastal hazards and processes.*

- *Measures to reduce potential conflict between land-based and water based coastal activities.*
- *Measures to protect Aboriginal culture and conservation and preservation of heritage items.*
- *Encouragement of compact towns and cities.*

Nambucca Shire Council is seeking an exemption to the SEPP for the Precinct to enable the controls resulting from this analysis to prevail.

As can be seen by the list of matters to consider under this policy, the protection of the foreshores and scenic qualities of the coast and heritage values are of paramount importance. Accordingly, it is appropriate that any future controls preserve the foreshore and scenic quality values associated with the scenic landscape of the Matthew Street North Precinct.

Under SEPP (Exempt and Complying Development) certain forms of residential development are exempt from requiring a development application; some development is allowed without approval and some developments such as single dwelling houses can be certified for approval by a private certifier. Relevantly, the SEPP allows a building to be built to a maximum height of 8.5m; refer diagram below.



# Part 4 – Urban Design Analysis

## Scenic Quality

Scotts Head has a relatively pristine coast line with beaches and rocky headlands unspoilt by urban encroachments. The scenic qualities of the area are regionally significant.

The two headlands (i.e. Elephant Head and Hansens Head) are the main focal points with the Pacific Ocean providing the dominant horizon line. The topographical relief provides the dramatic changes from constricted views between the headlands to expansive views over the ocean. The crashing waves, rocky outcrops and sandy beaches add to the contrasting visual and aural experiences.

The view shed from Matthew Street is relatively expansive in the higher areas of the Street, but is constricted in the lower part of the Street. An important vista is provided towards the terminus of John Street with Matthew Street. While there are a few trees (mainly Norfolk Island Pines) that interrupt the panoramic views provided along the Street, the Precinct generally has a sense of openness with many viewing opportunities over the lower single storey buildings and between the buildings. The properties within the Matthew Street North Precinct itself have uninterrupted views of the coast.

Figure 4 provides a summary of the main scenic attributes.

## Landscape Setting

The Matthew Street North Precinct sits within a setting dominated by its natural landscape elements. The rocky headlands (i.e. Elephant Head and Hansens Head) which are partly covered in low heath create an open and exposed ambience. The Precinct sits between two headlands creating a natural amphitheatre that exposes the area to both the coastal winds and the outstanding scenery associated with this rugged coastline.

The vegetation generally consists of the heath comprising mainly grasses and some dwarf heath plants stunted by the strong salt laden winds. This headland heath is occasionally broken by tall pine trees scattered throughout the Precinct. Some of the landscaped gardens associated with the dwelling houses also break up this low lying exposed landscape.

Matthew Street follows the contours of the land and provides a “V” shaped settlement with the low lying area at the apex of the V and the upper slopes north and south of the V aligned with the headlands. An informal drainage swale is located at the lower part of the Precinct.

The steep rocky headlands provide the most dramatic contrast in the landscape with Elephant Head being the most interesting and dominant natural feature; as the name suggests, the Headland is in the imaginative shape of an elephants head.



Figure 4: Scenic Quality



Elephant Head



“Hansens Head” and “The Gap” below add to the scenic qualities of this part of the escarpment. Spectacular views from Matthew, John, Waratah and Vernon Streets towards the headlands are available.

The road network of the older part of the settlement follows a loose Roman grid with streets aligned roughly in a north south and east west direction providing housing lots with a north south and east west aspect. The grid network is generally set by the depth of two residential blocks to provide street frontages to the lots. The lots are mostly rectangular in shape and have an area of around 900m<sup>2</sup>; lots close to the traditional quarter acre block dominate.

The streets provide for a general stepping of the building form within the landscape which assists in providing most dwellings with views towards the Pacific Ocean.

## Streetscape Setting

Matthew Street generally follows the topography of the headland, with the long axis of the lots having either a north/south or north east/south west orientation.

The street is a wide Street with a 20m wide road reserve and a sealed pavement of 9-10m with kerb and gutter on both sides. Well maintained grass verges and a few low scale plantings are located within these verge areas. There is minimal fencing along the street frontage and indeed throughout the Precinct providing an open campus like setting. The only noticeable street furniture is the timber electrical power poles.

The changing grades and alignment of the street creates constantly changing views and vistas with glimpses of the headlands and ocean provided over the houses and between the houses when travelling along the street as a pedestrian or in a vehicle. A concrete footpath extends for a small part of the street.

Unlike most of Scotts Head’s residential areas which have a perimeter road between the foreshore reserve and the residential properties, the Matthew Street North properties have direct access to the foreshore reserve; this creates significant benefits for individual residents but community challenges in managing access and the direct physical and visual impacts upon the reserve.

Private gardens along the south side of the street are generally neat and well-kept and well setback from the street. These gardens generally consist of lawns and low shrubs. Similarly the north side of Matthew Street has lawns and low shrubs and with the garden areas beyond occasionally punctuated by taller trees, in particular Norfolk Island Pines.



Streetscape view between headlands

Dwellings have a range of setbacks on the north side of Matthew Street with setbacks ranging from 3m to over 20m. On the south side, the setbacks are more consistent with a general setback of 6m. Interestingly, the built form on the south side is also more consistent with a predominance of 2 storey brick and tile dwellings whereas on the north side there is a more eclectic mix of building styles heights and forms.



## Built Form and Character

The architectural fabric varies substantially between the south and the north side of the street; the north having a more lightweight coastal appearance and the south a more solid and masonry texture. Houses on the south side have a majority of roofs with masonry tiling and a majority of walls with exposed brick. Houses on the north side will be discussed in more detail below.



Example of varied building form

### Open character of Precinct

As stated earlier, the housing within the Matthew Street North Precinct comprises an eclectic mix of 1-2 storey detached dwelling houses.

Whilst there is a mix of housing stock, the following themes are prevalent:

- The majority of buildings appear to have been built around the 1970s and 1980s, some possibly originally serving as holiday cabins;
- Skillion and gable roofing predominate, with only two houses having predominantly hip roofing;
- Lightweight wall and roof construction is slightly more common than masonry construction; approximately 60% of houses have lightweight walls (including weatherboard, fibre cement and metal sheeting) whilst almost 70% of buildings have lightweight roofing;
- Single story is quite common being apparent in approximately 35% of houses (compared to less than 10% on the south side). This is partly influenced by type of construction in the period they were built, their ground level access to views and the current height limits;



- Most buildings have decks facing the sea to capture both the expansive views and the sea breezes; these rear verandahs often have large eaves;
- Heights above natural ground level are generally below 6 metres, compared to the southern side of the street where they are generally above 6m.
- Walls are commonly of fibre cement sheeting, timber weatherboards or brick. Stone, tile and corrugated metal are apparent as wall cladding in a few cases.
- Roofing is more commonly metal deck; the remaining third of roofs are constructed with masonry tiles.
- Timber decks, screens and lattice are common, a few with masonry pier supports and steel cable wire handrails.
- Colours of buildings are generally off-whites, greens, and reds. Masonry walls are generally white or earth coloured.

The more recent house designs within the Matthew Street North Precinct have quite low pitched skillion roofs, the roofing kept low for the buildings to comply with minimum height levels. These buildings have a mix of masonry and lightweight appearance and are modern in character. These dwellings are quite organic in plan with larger footprints than the smaller, rectangular and traditional dwellings of the original village character.

On the south side of Matthew Street, front setbacks are generally consistent (often around six metres); west of John Street setbacks generally range from approximately 6 to 15 m (with two dwellings setback up to 24m).

Within the Matthew Street North Precinct the front setbacks range from approximately 3 to 15m (with the exception of No 8 being approximately 27m); rear setbacks range from approximately 3 to 15m;

## Views, Heights and Setbacks

As stated previously, the Matthew Street North Precinct is located in an area of regionally significant scenic quality. The area has both intrinsic and extrinsic scenic values generally associated with the coastline; some significant views of the mountainous backdrop to the west are also present, but these are secondary to the primary view of the coastline.

While the enjoyment of views can be a subjective experience, there is general consensus with the following:

- Water views are valued more highly than land views;
- Iconic landscape views are valued more highly than non-iconic views;
- Whole views are valued more highly than partial or obscured views.

(Tenacity Consulting v Warringah, 2004 Land and Environment Court 140)

In this context, the views of the Pacific Ocean are highly valued and the iconic landscape views of Elephant Head and Hansens Head and the uninterrupted views from the Matthew Street North Precinct are also highly valued.

Most of the areas surrounding the Matthew Street North Precinct currently enjoy, to varying degrees, highly valuable views and the concept of view sharing in the development of controls is considered reasonable in this context. While it is not possible to preserve all views, it is generally appropriate that the current and potential views from a second level of a dwelling be protected from unreasonable impacts for the benefit of the locality as a whole.

The views enjoyed within the surrounding area of Matthew Street include the views over the roof level of the buildings in Matthew Street North and the views between the buildings provided by the combination of front, side and rear setbacks. It should also be acknowledged that highly valuable view lines are provided between the dwellings within the Matthew Street North Precinct itself resulting from the combination of building heights and setbacks. Accordingly, controls relating to both the height of buildings and setbacks (i.e. side, front and rear) need to be considered in combination; the overall building's envelope needs to be considered.

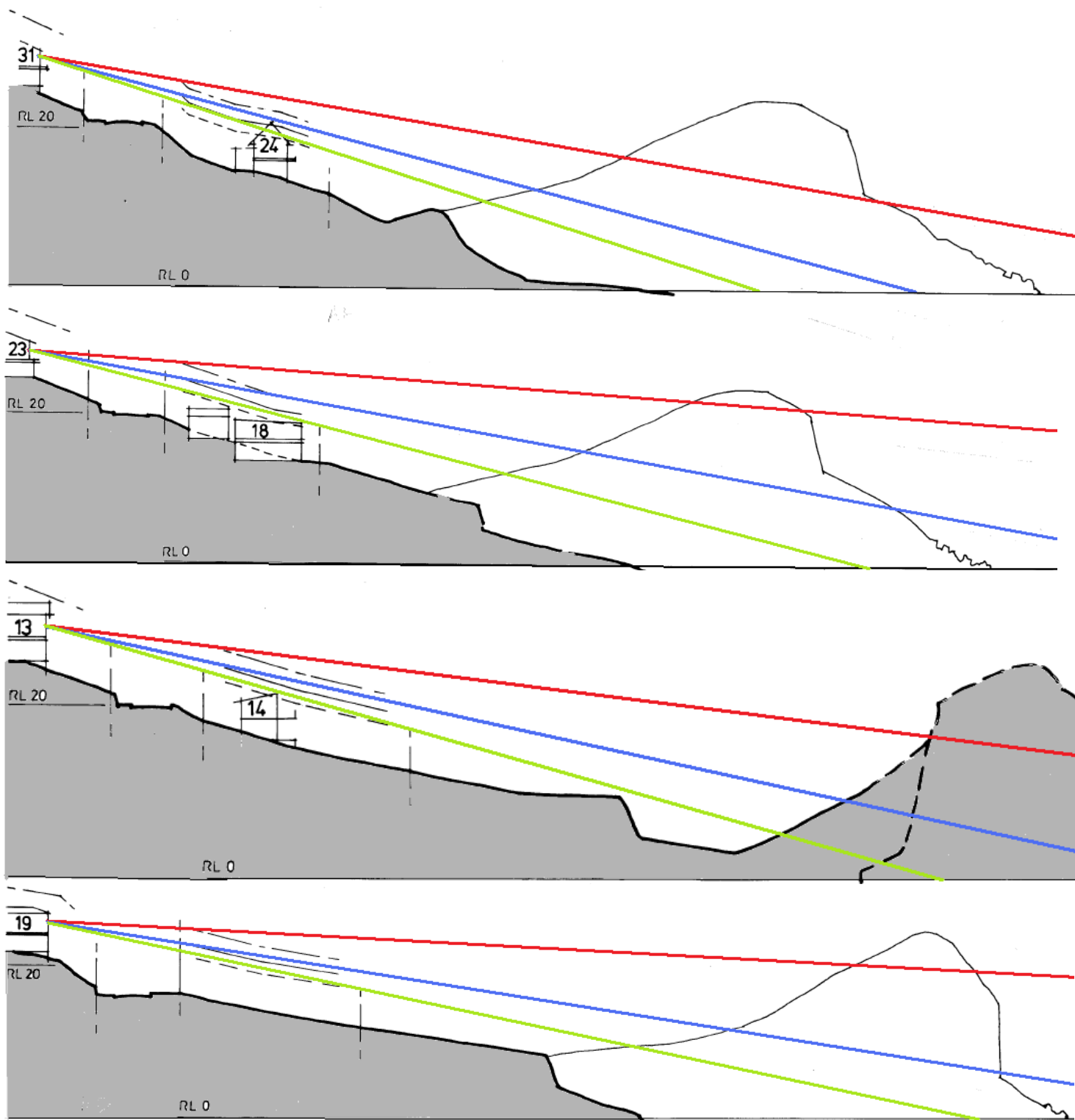
A standard set of controls across the Precinct is required to provide for equity. Given that it would be unreasonable to restrict buildings to single storey buildings, the controls should allow for two storeys and not require an unreasonable level of cut; DCP No. 3 generally permits a maximum depth of cut of 1.2m.

To test the reasonable level of view sharing, three height controls were tested, namely;

- a 5m height limit generally in accordance with the former DCP No. 3;
- an 8.5m height limit in accordance with the complying development provisions of the New South Wales Housing Code; and
- a 6.5m height limit representing an averaging between the 5m height under the former DCP No. 3 and the 8m height limit under the LEP.

These scenarios are shown in Figure 5 and were based on the view lines from the south side of Matthew Street from existing buildings at Nos. 13, 19, 23 and 31. The figure also shows the 8.5m height limit above these buildings which they could be redeveloped to in accordance with the NSW Housing Code.

As can be seen by Figure 5, the view lines from Matthew Street are variable depending upon the location, but reveal that a reasonable view is maintained of the important scenic elements from most properties with the 6.5m height limit.



#### Key

- 8.5m height limit
- 6.5m height limit
- 5.0m height limit
- view line at 8.5m
- view line at 6.5m
- view line at 5m

Note: vertical exaggeration x 2

Figure 5: View Lines

## Consultation

A community workshop was held on the 6 July 2009 at the Scotts Head Surf Club to gain an appreciation of the issues and concerns of the community in relation to future controls for the Matthew Street North Precinct. A total of 36 participants registered for the workshop.

The workshop comprised two sessions; the first session was an information session which provided details on the background to the existing controls, status of the project and a description of the urban design analysis undertaken.

The second session involved the participants working in four groups identifying the main features of the area and considering controls that would be appropriate from the group's perspective. A full copy of the Workshop outcomes is included in Appendix A.

The main themes from the workshop may be summarised as follows:

- Elephant Head, The Gap and Hansens Head are significant features;
- The village character is an important feature;
- The stepped natural amphitheatre is important to the character of area;
- Views along John Street and within area are of paramount importance;
- Mixed views on whether maximum density should be limited to single dwelling houses or dual occupancy; majority considered town house development to be inappropriate;
- A 5m height limit across whole area should be imposed; there was unanimous support for this;
- A wider side setback than 900mm should be considered, possibly larger setback at upper levels;
- Front setback should be in accordance with existing setbacks;
- A generous rear setback to reserve should be provided;
- Lightweight materials are favoured in design with some treatment of any brickwork;
- Landscaping should be low in scale and consist of indigenous species; Norfolk Pines are not favoured.

Note: the workshop was attended by only 3 registered participants from the Matthew Street North Precinct and this bias should be acknowledged.

# Part 5 – Urban Design Issues

DCP No. 3 has a suite of controls applying to all development and has been structured to allow the incorporation of specialised controls applying to a particular place.

The issues relating to each control are outlined below and the recommended controls to deal with the issues are detailed in Part 6.

## Desired Future Character

### Issues

It is appropriate to outline a desired future character of an area as an outline of intent for the future that development and planning decisions can be measured against. The desirable future character represents a *preferred*, as opposed to an *inevitable*, future.

The urban design analysis has identified the following main desirable characteristics that should guide the future character of the area:

- a locality of magnificent, scenic beauty;
- an area with an open ‘campus’ like setting;
- a low density and low key and relaxed coastal setting;
- a landscape setting of low level vegetation

- a building form with a lightweight appearance that includes decks, verandahs, pergolas and the like; and
- an overall built form that sits within the landscape and allows for reasonable view sharing.

## Density, Subdivision and Floor Space Ratio

### Issues

Density can be effectively controlled by setting a minimum lot size and a maximum floor space ratio. The Precinct has a low density character with an existing average density of one dwelling per 832m<sup>2</sup>.

A future density that provides a balance between maintaining the low density character of the area and allowing for a reasonable level of development is warranted. In this regard, three low density scenarios were considered to gauge the likely development opportunities. The three density standards considered are 450m<sup>2</sup>, 500m<sup>2</sup> and 600m<sup>2</sup>.

Table 2 below shows the dwelling yields from these scenarios.

Table 2: Matthew Street North Precinct Dwelling Yields

Street No.	Lot Area m <sup>2</sup>	Additional Dwelling Yield		
		450m <sup>2</sup>	500m <sup>2</sup>	600m <sup>2</sup>
2	1,425.8	2	1	1
4	981.1	1	0	0
6	981.2	1	0	0
8	981.4	1	0	0
10	981.5	1	0	0
12	981.6	1	0	0
14	751.5	0	0	0
14A	576.8	0	0	0
16	565.1	0	0	0
18	604.7	0	0	0
18A	525.5	0	0	0
20	828.5	0	0	0
22	662.2	0	0	0
24	662.2	0	0	0
26	980.4	1	0	0
<b>Total</b>	<b>12,489.5</b>	<b>8</b>	<b>1</b>	<b>1</b>

As can be seen by the Table, a standard of 500m<sup>2</sup> and 600m<sup>2</sup> excludes all properties, except one from being developed for an additional dwelling.

Accepting that dual occupancy development and secondary dwellings (i.e. two dwellings on a parcel of land) is a reasonable form of development in a low density zone, then a density standard of one dwelling per 450m<sup>2</sup> will allow for approximately half the sites (i.e. the larger sites) to be developed for this form of housing.

This standard of 450m<sup>2</sup> will also prevent multi-dwelling housing and attached dwellings on all but one allotment; multi-dwelling housing and attached housing refers to developments with three or more dwellings and includes townhouses. Multi-unit housing and attached housing are considered to be generally inconsistent forms of housing in this sensitive Precinct.

A density standard of one dwelling per 450m<sup>2</sup> is recommended.

The floor space ratio is the ratio of the gross floor area of the buildings on a site to the site area. The Gross Floor Area is defined under the new Standard LEP Template as follows:

*Gross Floor Area means the sum of the floor area of each storey of a building measured from the internal face of external walls, or from the internal face of walls separating the building from any other building, measured at a height of 1.4 metres above the floor, and includes:*

- a. the area of a mezzanine within the storey, and
  - b. habitable rooms in a basement, and
  - c. any shop, auditorium, cinema, and the like, in a basement or attic,
- but excludes:*
- d. any area for common vertical circulation, such as lifts and stairs, and
  - e. any basement:
    - storage, and
    - vehicular access, loading areas, garbage and services, and
  - f. plant rooms, lift towers and other areas used exclusively for mechanical services or ducting, and
  - g. car parking to meet any requirements of the consent authority (including access to that car parking), and
  - h. any space used for the loading or unloading of goods (including access to it), and
  - i. terraces and balconies with outer walls less than 1.4 metres high, and
  - j. voids above a floor at the level of a storey or storey above.



The floor space ratio is a useful tool for controlling the density of both buildings and land uses in an area. The floor space ratio helps determine the overall volume of building floor area and, as a consequence, it also helps determine the area available for landscaping.

With such large lots in the Matthew Street North Precinct, a high floor space ratio has the potential for encouraging and allowing very large residential buildings; the Matthew Street North Precinct is not an appropriate setting for 'MacMansions'. It is common in sensitive coastal environments to have a floor space ratio of 0.4:1 thereby generally allowing 40% of the site area to be developed for a single storey building.

As can be seen by Table 3 below, this ratio allows a reasonable sized dwelling on all existing lots and will also allow a reasonable sized dwelling on any subdivided lot. A dwelling with a gross floor area of 180m<sup>2</sup> (excluding garage area) would be permitted on a 450m<sup>2</sup> allotment; this area generally equates to a four bedroom dwelling. A floor space ratio limit of 0.4:1 is recommended.



Table 3: Matthew Street North Precinct Floor Space Ratio

Street No.	Lot Area m <sup>2</sup>	Max House Area m <sup>2</sup> (0.4:1 fsr)
2	1,425.8*	570
4	981.1*	392
6	981.2*	392
8	981.4*	392
10	981.5*	392
12	981.6*	392
14	751.5	330
14A	576.8	230
16	565.1	226
18	604.7	242
18A	525.5	210
20	828.5	331
22	662.2	264
24	662.2	264
26	980.4	292
Total	12,489.5	

\* Properties with potential for subdivision, at 450m<sup>2</sup> minimum lot size.

## Site Coverage and Landscaping

Site coverage refers to the building footprint; it is the area of the land occupied by buildings at grade. Unlike the floor space ratio control, it controls development at the ground level plane. Site coverage is defined under the Standard LEP Template as:



*Site coverage means the proportion of a site area covered by buildings. However, the following are not included for the purpose of calculating site coverage:*

- (a) any basement,*
- (b) any part of an awning that is outside the outer walls of a building and that adjoins the street frontage or other site boundary,*
- (c) any eaves,*
- (d) unenclosed decks, pergolas and the like.*

Site coverage is a useful planning tool for ensuring adequate land is set aside for landscaping and open space and can also assist in breaking up the building form; it assists in defining the future character of an area.

At present Matthew Street North Precinct has a very low site coverage of 25% which provides the sense of openness which characterises this Precinct. In determining a site coverage standard, it is important that a balance between maintaining the existing character and allowing a reasonable level of development is achieved. Consideration also needs to be given to the relationship to the floor space ratio to avoid consequential adverse impacts. For example, a very low site coverage can encourage taller buildings which can consequently lead to impacts upon views from the surrounding residences.

The site coverage standard should seek to encourage most of the building form to be single storey in compliance with the 0.4:1 floor space ratio.

The site coverage standard should also seek to prevent monolithic buildings or 'MacMansions' by requiring a disaggregation of building form; the existing character of the Matthew Street North Precinct is generally one of disaggregated smaller building structures. It is reasonable in any disaggregation control to ensure a three bedroom dwelling could be developed.

A maximum site coverage of 40% is recommended, together with a limit of 150m<sup>2</sup> site coverage for single storey building structures and 120m<sup>2</sup> for two storey building structures to break up the building form; this provides a greater incentive for single storey buildings and limits two storey buildings. This standard will enable around 40% of all sites to consist of a deep soil zone which assists with drainage, water quality and landscaping with native species. The deep soil zone is *that part of the site that is not built on, paved or otherwise sealed, where the soil is of sufficient depth to support the growth of trees and shrubs.*

In terms of landscaping, the existing character is an open landscape setting dominated by grasslands and low shrubs. To maintain this character and contribute to the existing biodiversity, it is appropriate to have a list of suitable species as a guide for future developments.

The species list should include species suited to this harsh coastal environment and should seek to avoid tall trees which have the potential to disrupt views. Consideration should also be given to preventing solid fences to maintain the open permeable character of the area.

## Height and Setbacks

### Issues

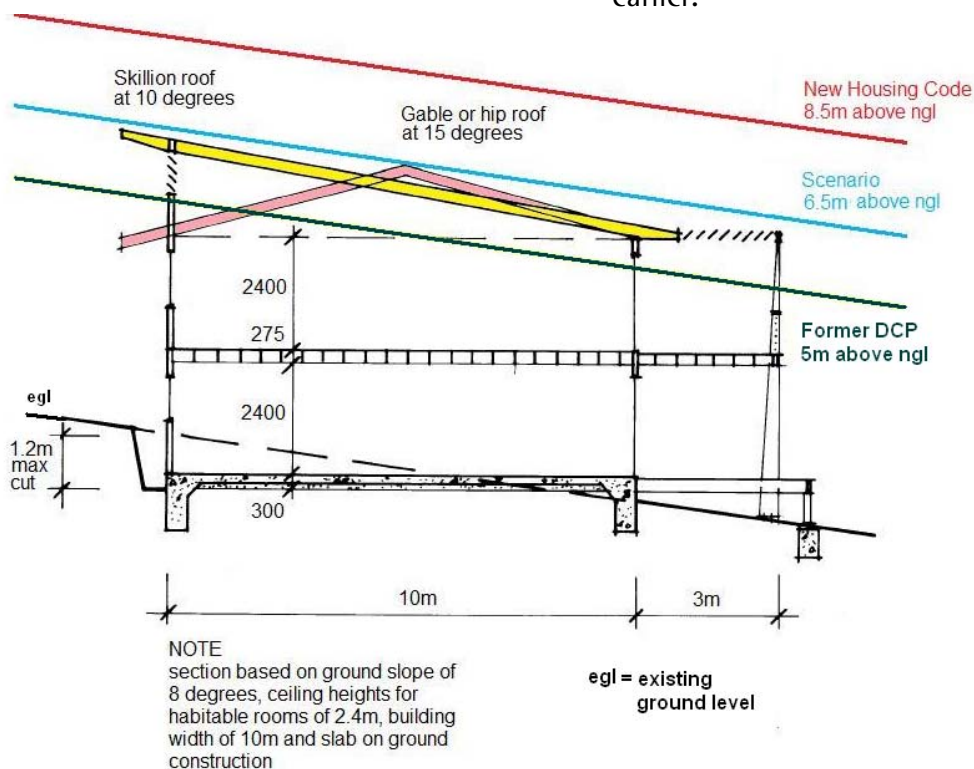
The combination of both height and setback controls dictate the overall building envelope. As stated earlier, the concept of 'view sharing' is considered appropriate in the determination of height and setback controls. Moreover, it is to be accepted that the height control is not to be so restrictive that a two storey dwelling is prohibited or excessive excavation is required. In terms of excavation, the Nambucca Shire Council has generally established a maximum cut of 1.2m under DCP No. 3 and it is appropriate from an equity and consistency point of view to adopt this standard.

Height is measured vertically from natural ground level to the highest point on the building.

Figure 6 shows the relationship between the three height scenarios discussed earlier for a typical site within the Precinct. As can be seen by Figure 6 a 5m height limit, as allowed under the former DCP No. 3, restricts the roof line and pitch of the roof and has implications for achieving a two storey building; this height limit encourages flat roofs with a pitch less than 5°.

Conversely, an 8.5m height, as allowed under the NSW Housing Code, provides an unnecessary level of flexibility in terms of floor levels and roof pitch. The 6.5m height limit provides a reasonable response in allowing for two storeys and a reasonable roof pitch of generally 15° for a gable or hipped roof and 10° for a skillion; these pitches are in keeping with the character of the Precinct and contemporary architectural practice which favours skillion roofs. The 6.5m height limit also allows for a reasonable view sharing of the main scenic quality elements described earlier.

Figure 6: Section - Height Scenarios



A 6.5m height limit is recommended, Moreover, a minimum front setback of 4.5m with a 5.5m setback to garages; a minimum rear setback of 6m; and a stepped side setback of 1.5m for single storey buildings and 3m for two storey buildings is also recommended.

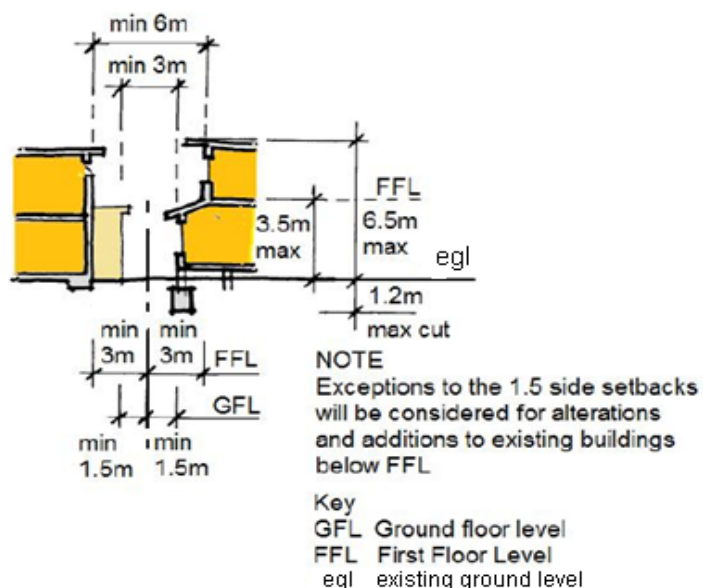
The front setback of 4.5m is consistent with the existing minimum setback and allows a reasonable sized front garden and assists with providing a reasonable envelope for single storey structures; a larger setback encourages two storey structures. An articulation zone should be encouraged in this setback area to provide for an active and visually interesting street frontage. It is recommended that this zone apply to a width of 50% of the frontage and a depth of 1m in front of the 4.5m building line.

The 5.5m garage setback will avoid garages dominating the streetscape and will allow space for tandem parking on the driveway.

The side setback of 1.5m will help provide a landscape strip and access way along the side of buildings and provide an overall setback of 3m between single storey structures (ie neighbouring properties). The setback is increased by a further 1.5m for two storey structures providing a 3m setback at this level and an overall setback of 6m between two storey buildings. The larger upper level setback is proposed because the upper level area provides greater opportunity for views between buildings and will help maintain the existing sense of openness (refer Figure 7 below).

The 6m rear setback will allow for a landscape transition between the foreshore reserve and building structures and will further assist in maintaining views from the rear of the properties in the Matthew Street North Precinct.

Figure 7: Recommended Set Backs



## Building Design

### Issues

As stated previously, the Matthew Street North Precinct has a mix of building design and forms. Nevertheless, the following building features are considered to be contributory to the design dialogue of this coastal setting.

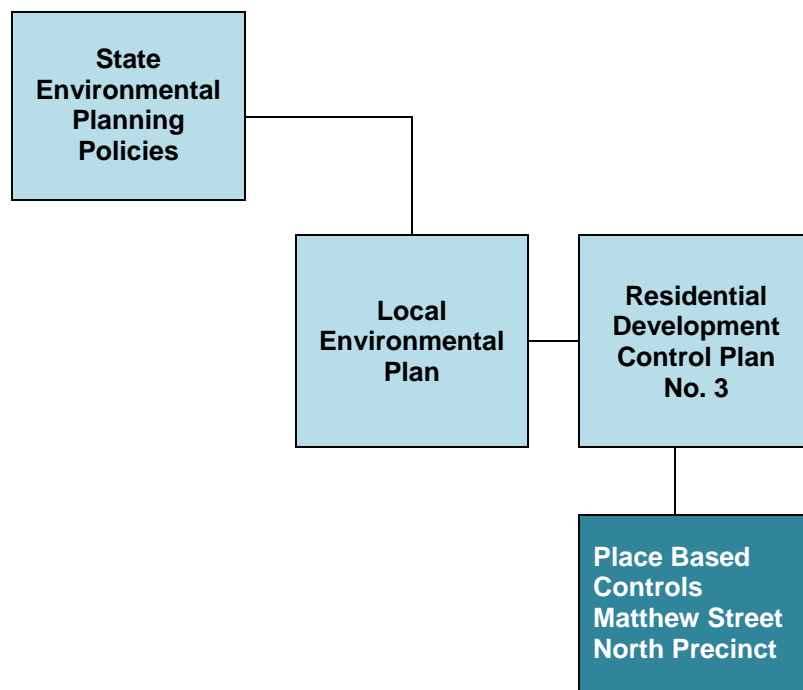
- lightweight construction including fibre cement, timber and corrugated metal;
- limited masonry construction;
- broken building form and massing;
- outdoor living areas including timber decks, porticos and pergolas;
- generally neutral colours or colours that complement the existing natural landscape;
- an absence of fencing on most sites;
- northern orientation to take advantage of views and passive solar energy.

## Part 6 – Recommended Design Controls

The following controls relate to the Matthew Street North Precinct and are to be read in conjunction with the other controls outlined in DCP No. 3; the LEP and associated State Environmental Planning Policies. The flow chart below shows the relationship of these place based controls with the environmental planning instruments and DCP No.3

Any departure that is sought from either the density (i.e. minimum lot size and floor space ratio) or the height controls must be accompanied by a formal objection under State Environmental Planning Policy No. 1 - Development Standards.

An “*objective*” and a set of performance “*controls*” for each of the urban design elements discussed above is provided. Some flexibility in the application of the controls is provided where strict compliance is unreasonable or unnecessary having regard to the *objective* and the circumstances of the case; any proposal seeking a departure from the performance *controls* must achieve the stated *objective*.





## Desired Future Character

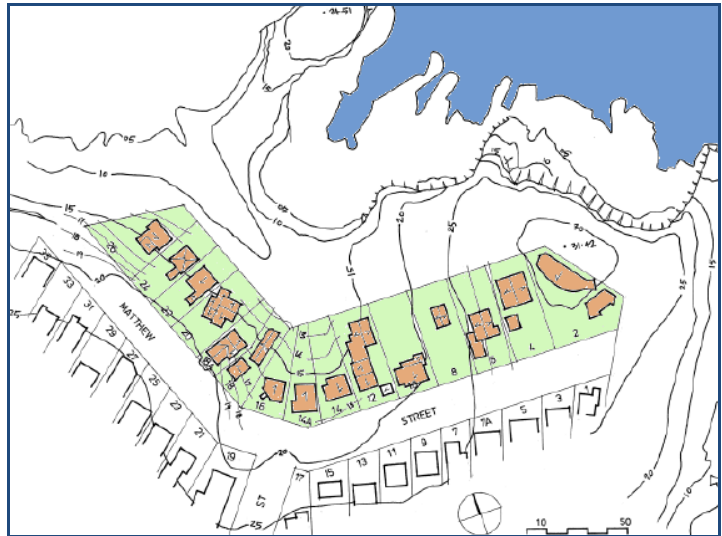
### Objective

*To enable sustainable development that contributes to the desired future character of the Precinct.*

### Controls

New development in the Matthew Street North Precinct, including alterations and additions to existing buildings, is to be in accordance with the following desired future character:

- A Precinct with buildings nestled within a landscape of magnificent beauty. A built form that is low key and low density and consists of high quality contemporary coastal architecture set within an open landscape of low level vegetation.
- New infill development is sympathetic to the scenic beauty and existing settlement patterns and respects the views enjoyed by the surrounding area.



## Density, Subdivision and Floor Space Ratio

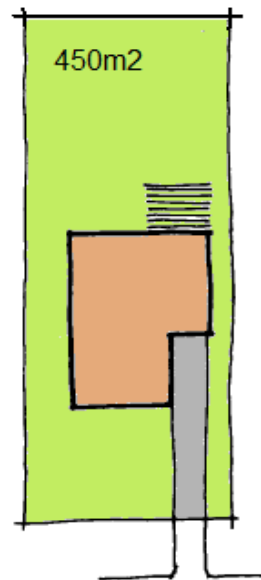
### Objective

*To maintain the existing low density amenity and characteristics of the Precinct.*

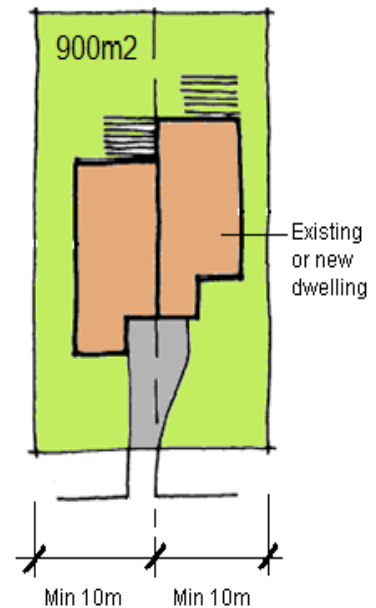
### Controls

- Density is not to exceed one dwelling per 450 m<sup>2</sup>.
- The minimum lot size is 450 m<sup>2</sup> excluding any access way, driveway or roadway; refer Figures
- Subdivision of vacant land is to include building envelopes for any vacant allotments created.
- The building envelopes are to be in compliance with the controls outlined in this DCP and will be subject to a restriction on the title limiting future dwellings and ancillary structures to the envelope.
- The minimum frontage of an allotment is to be 10 m excluding rear battle axe allotments.
- All development is limited to a floor space ratio of 0.4:1. Floor space ratio means the ratio of the 'gross floor area' of any buildings on the site to the site area.

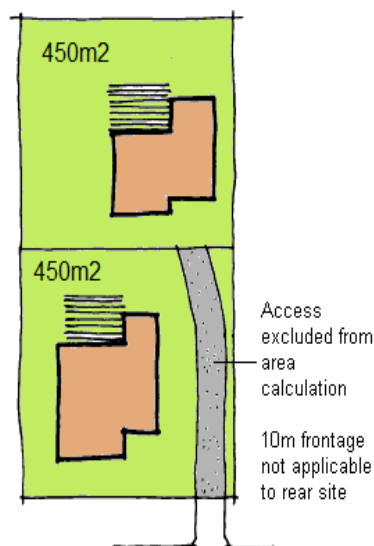
Dwelling House



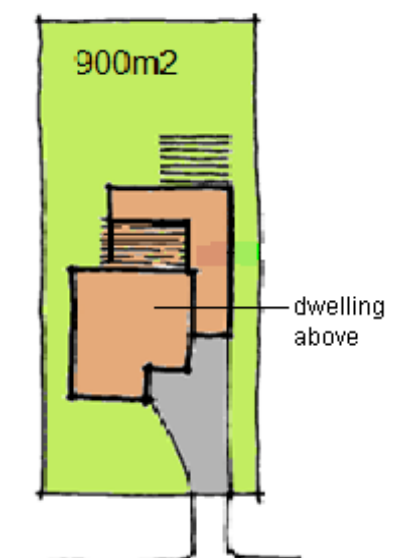
Attached Dual Occupancy (Duplex)



Detached Dual Occupancy



Attached Dual Occupancy (Maisonette)





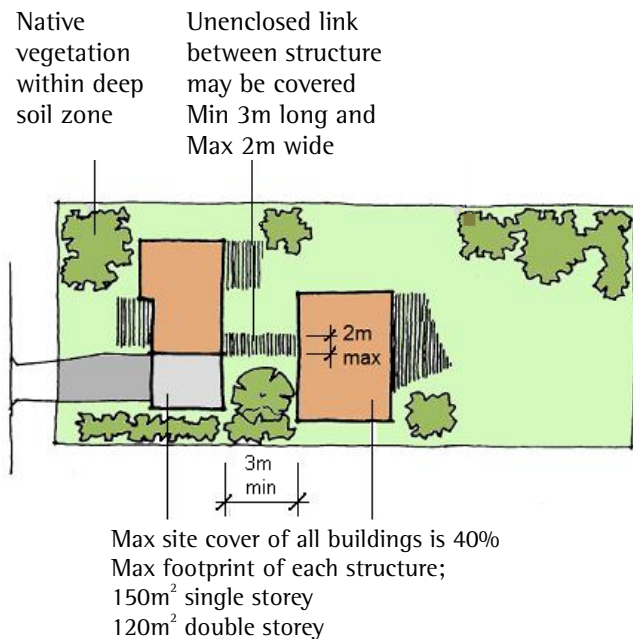
## Site Coverage and Landscaping

### Objective

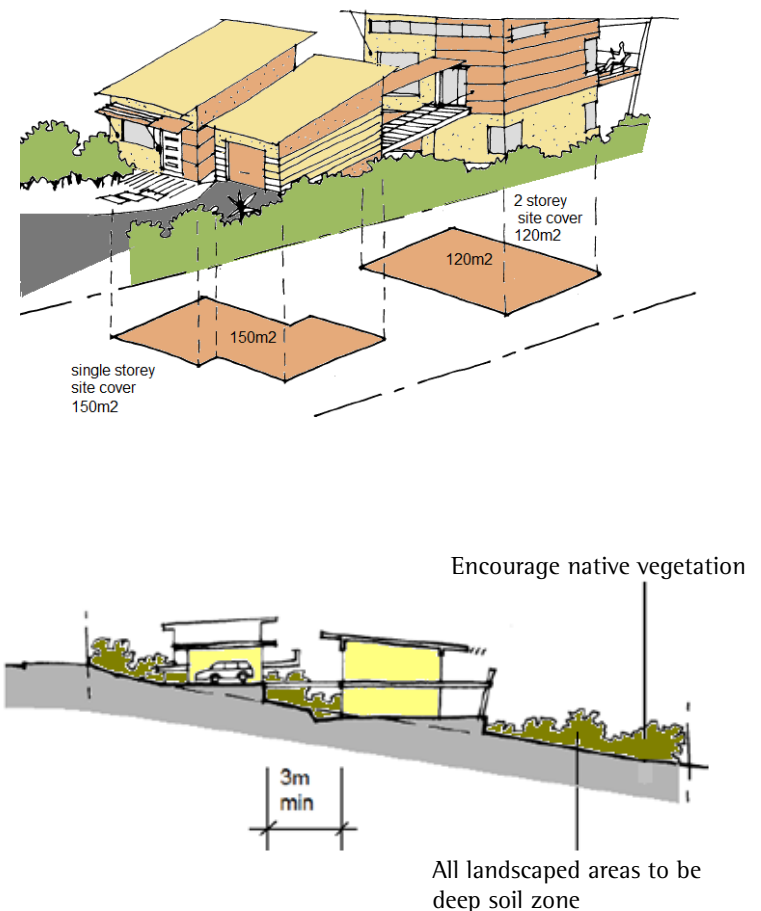
*To maintain the open landscape setting of the Precinct and to assist with its biodiversity.*

### Controls

- All proposals, other than minor additions to existing single dwelling houses, are to be accompanied by a Landscape Plan prepared by a suitably qualified Landscape Architect or Designer. Plant species selected should be from the list in Appendix B.
- A minimum of 40% of the site area is to be set aside for deep soil zones.
- Unenclosed links in modular developments to be maximum 2m wide and minimum 3m long
- The maximum site coverage is 40%;
- The site coverage of any single detached building is not to exceed:
  - 150m<sup>2</sup> where the building height is not more than 3.5m above ground level (existing); or
  - 120m<sup>2</sup> when the building height is over 3.5m above ground level (existing).



### Example of Modular Development



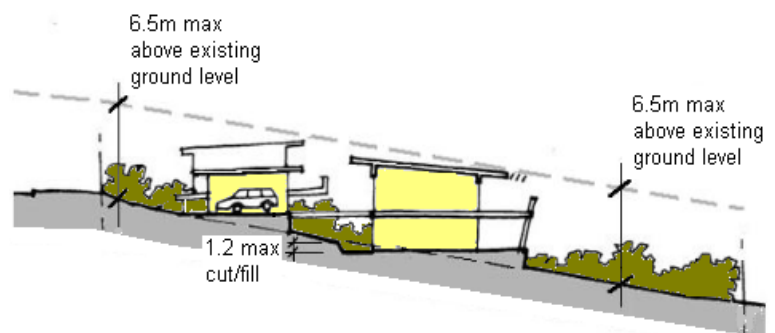
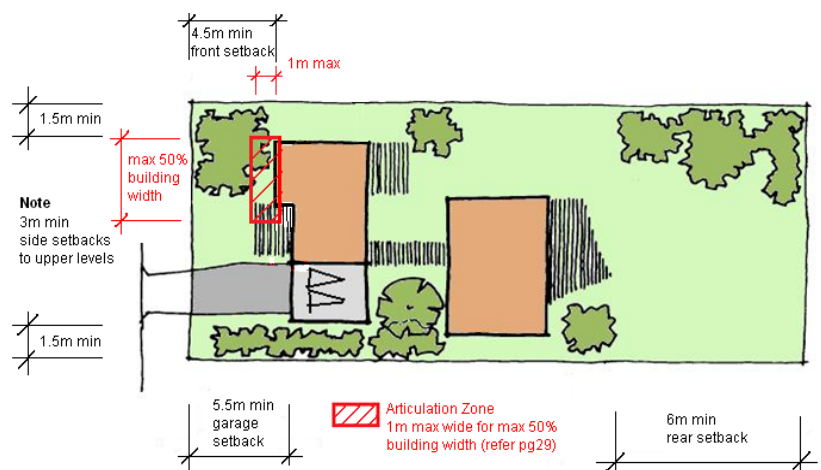
## Height and Setbacks

### Objective

*To maintain a low scale development form, space between buildings, streetscape character, general amenity and important view lines.*

### Controls

The maximum height of a building must not exceed 6.5 m (i.e. two storeys); height is measured vertically from ground level (existing) to the highest point on the building; refer Figures.



The setbacks are to be in accordance with the table.

Minimum Front (Building Line) Setback	Minimum Side Setback Ground Level (<3.5m)	Minimum Side Setback Upper Level (>3.5m)	Minimum Rear Setback (Rear boundaries parallel to Matthew Street)
4.5m (5.5m to garages)* (3.5m to articulation zone)	1.5m*	3m*	6m

\* Eaves, gutters, downpipes and the like are permitted within the side setback area.

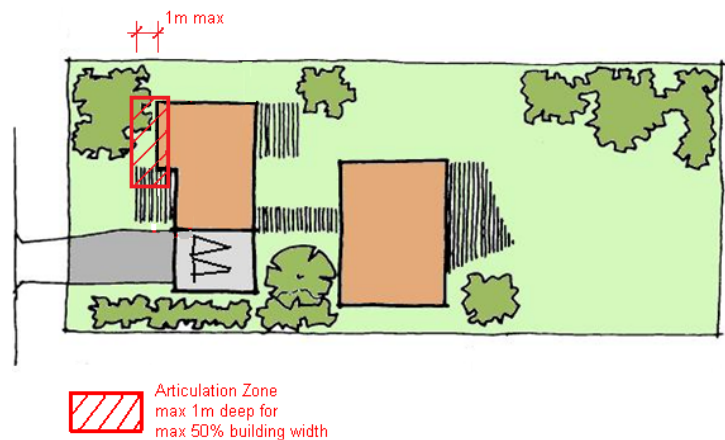
## Building Design

### Objectives

*To provide a high quality design of buildings suited to this sensitive coastal setting.*

### Controls

- Buildings are to be predominantly externally clad of light weight materials, such as fibre cement, timber or corrugated metal. Heavyweight materials such as concrete and masonry are to be minimised externally but encouraged internally for thermal advantage.
- The colour of materials is to be sympathetic to the natural setting of the locality.
- Buildings are to contribute to an active street by having both a front door and a window to a habitable room (i.e. a living space, kitchen, bedroom, study or laundry) fronting the street.
- Within the front setback of a new dwelling an 'articulation zone' may be incorporated. This zone is a notional area projecting 1 m forward of the 4.5m front building line within which additional building elements such as entry features, porticos, decks, verandahs, and bay windows may be built.
- the articulation zone may comprise up to 50% of the building width
- An awning or other feature over a window and sun shading features are not included in the maximum area of the articulation zone.
- Carports and garages must be setback a minimum of 5.5m from road boundary.



Lightweight materials: neutral colours with bright colours as feature only



Landscape of low scale to fit with building, break up of building form components

## Appendix A - Workshop Outcomes

# Appendix B - Plant Species List

## Shrubs

<i>Acacia longifolia</i>	Sydney Golden Wattle
<i>Acacia longifolia</i> var. <i>sophorae</i>	Coastal Wattle
<i>Acacia podalyriifolia</i>	Queensland Silver Wattle
<i>Backhousia myrtifolia</i>	Grey Myrtle
<i>Banksia robor</i>	Swamp Banksia
<i>Backhousia myrtifolia</i>	Grey Myrtle
<i>Callistemon pachyphyllus</i>	Wallum Bottlebrush
<i>Callistemon salignus</i>	Willow Bottlebrush
<i>Cordyline stricta</i>	Cordyline
<i>Leptospermum laevigatum</i>	Coastal Tea Tree
<i>Leptospermum polygalifolium</i>	Lemon Scented Tea Tree
<i>Metrosideros Collina</i>	NZ Christmas Bush
<i>Omalanthus populifolius</i>	Bleeding Heart
<i>Syzygium australe</i>	<i>Brush Cherry</i>
<i>Syzygium "Aussie Southern"</i>	Lilly Pilly cultivar
<i>Syzygium "Cascade"</i>	Lilly Pilly cultivar
<i>Westringia fruticosa</i>	Coastal Rosemary

## Groundcovers and vines

<i>Austromyrtus dulcis</i>	Midyim
<i>Dianella caerulea</i>	Flax Lily
<i>Hardenbergia violacea</i>	False Sarsaparilla
<i>Hibbertia dentata</i>	Twining Guinea Flower
<i>Hibbertia scandens</i>	Snake Vine
<i>Lomandra longifolia</i>	Mat Rush
<i>Melaleuca thymifolia</i>	Giant Mondo
<i>Lomandra hystrix</i> Thyme	Honey Myrtle
<i>Lomandra Tanika</i>	Mat Rush
<i>Scaevola albida</i>	Fan Flower
<i>Themeda australis</i>	Kangaroo Grass
<i>Trachelospermum jasminoides</i>	Star Jasmine