### CONTRIBUTIONS PLAN NO. 42C

# ROADWORKS AND TRAFFIC MANAGEMENT

## ERINA / GREEN POINT / TERRIGAL



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#### 1 INTRODUCTION

#### 1.1 History of Contributions Plan Area

The majority of the land within the Erina/Green Point/Terrigal Urban Release Area was rezoned to residential under Sydney Regional Environmental Plan (SREP) No. 6 on 6 May 1983. SREP 6 was a broad brush approach to rezoning and the finer details of drainage, roads, servicing, open space, lot layouts etc, were left to Council to determine. A Development Control Plan for the area was adopted by Council on 11/7/84, with revisions coming into effect on 13/2/92 and 28/12/92.

On 14/2/92 the amendments to Section 94 of the Environmental Planning and Assessment Act, 1979, came into force with the proclamation of the Environmental Planning and Assessment (Contributions Plans) Amendment Act, 1991, and its accompanying regulations. This amendment required the preparation of Contributions Plans under Section 94, for the purpose of imposing conditions under Section 94 of the Act on development.

As Development Control Plan No. 42 has existed for a number of years, Section 94 contributions have already been used by Council to provide new facilities and services and upgrading of existing facilities and services, to cater for the additional demand generated by the new development and population.

The Contributions Plan came into effect on 28 December 1992.

Subsequent amendments came into effect on 26 June 2002, 1 July 2005 and 19 April 2006.

The Contributions Plan has also been amended to include those properties subject to Local Environmental Plan No. 469. This amendment will come into effect on the date of gazettal of the local environmental plan.

#### **1.2 Name of Contributions Plan**

This plan is called Contributions Plan No. 42C - Roadworks and Traffic Management - Erina/Green Point/Terrigal and consists of this document and map marked Contributions Plan No. 42C - Roadworks and Traffic Management - Erina/Green Point/Terrigal.

#### **1.3** Abbreviations within Contributions Plan

"DCP" means Development Control Plan No. 42 (Amendment 2) - Erina/Green Point/Terrigal the document, prepared under the Environmental Planning and Assessment Act, 1979, as amended.

"DCP Map" means the maps marked Development Control Plan No. 42 (Amendment 2) - Erina/Green Point/Terrigal, copies of which may be obtained from Council.

"LEP" means the deemed Local Environmental Plan, the Gosford Planning Scheme Ordinance, as amended by subsequent Local Environmental Plans. "EPA Act" means the Environmental Planning and Assessment Act, 1979, as amended.

"CP" means Contributions Plan No. 42C - Roadworks and Traffic Management - Erina/Green Point/Terrigal the document, prepared under the EPA Act, as amended.

"CP Map" means the map marked Contributions Plan No. 42C - Roadworks and Traffic Management - Erina/Green Point/Terrigal, a copy of which may be obtained from Council.

#### **1.4 Land to which Contributions Plan applies**

The CP applies to land to which Gosford Planning Scheme Ordinance (as subsequently amended) applies, as outlined by a bold black line on the adopted CP map.

#### **1.5** Relationship to other Plans/Instruments

The CP is made under, and generally conforms to the provisions of the deemed Local Environmental Plan, the Gosford Planning Scheme Ordinance (as subsequently amended), which contains the legal planning controls for the development of the area to which the CP applies.

The CP should be read in conjunction with the following:

- Development Control Plan No. 42 Erina/Green Point/Terrigal
- Contributions Plan No. 42A Community and Recreation Facilities Erina/Green Point/Terrigal
- Contributions Plan No. 42B Drainage Erina/Green Point/Terrigal

This CP must also be read in conjunction with any other Development Control Plan or Contributions Plan that may apply to the area affected by this Plan.

#### **1.6 Purpose of Contributions Plan**

The purpose of the CP is to enable the levying of developer contributions for the provision and upgrading of public services and amenities, which will be required as a result of the increased demand generated by development in the CP area.

#### 1.7 Operation of Contributions Plan

This CP has been prepared in accordance with Section 94 of the Environmental Planning and Assessment Act 1979 and Part 4 of the Environmental Planning and Assessment Regulation, 2000.

This CP will come into force on the date of public notification pursuant to Clause 31 of the Environmental Planning and Assessment Regulation, 2000, being 18 April 2012.

#### **1.8** Application of Contributions Plan

When a development application is lodged which relates to land to which this CP applies, Council shall take the provisions of the CP into consideration in determining that application.

Compliance with the CP does not necessarily imply that Council will consent to any application.

#### **1.9 Review Process for Contributions Plan**

The Contributions Plan will be reviewed when considered appropriate having regard to the rate of subsequent development of the area since the last review and the degree of development potential outstanding.

For practical reasons areas are generally considered to be fully developed in respect of their subdivisional potential, when approximately 90% - 95% of the potential residential lots have current Council development consent, are registered or are existing.

#### **1.10** Complying Development and the obligation of Accredited Certifiers

In accordance with section 94EC (1) of the Environmental Planning and Assessment Act 1979, accredited certifiers must impose a condition requiring monetary s94 contributions for any complying development which satisfies the requirements of this contributions plan. The amount of the contribution is to be determined in accordance with the formulae contained within the contributions plan and the current contributions' rate.

The conditions imposed must be consistent with Council's section 94 conditions relating to complying development in accordance with this development contributions plan. It is the professional responsibility of accredited certifiers to keep up to date with any amendments or changes to the plan (including changes to contributions' rate arising from indexation) accurately calculate the contributions and to apply the section 94 condition correctly.

#### **1.11** Construction Certificates and the obligation of Accredited Certifiers

In accordance with section 94EC of the Environmental Planning and Assessment Act and Clause 146 of the Environmental Planning and Assessment Regulation, a certifying authority must not issue a construction certificate for building work or subdivision work under a development consent unless it has verified that each condition requiring payment of monetary contributions has been satisfied.

In particular, the certifier must ensure that the applicant provides a receipt(s) confirming that contributions have been fully paid and copies of such receipts must be included with copies of the certified plans provided to the council in accordance with clause 142(2) of the Environmental Planning and Regulation. The only exceptions to the requirement are where works in kind, material public benefit, dedication of land or a deferred payment arrangement has been agreed by the council. In such cases, council will issue a letter confirming that an alternative payment method has been agreed with the applicant.

#### 2 OBJECTIVES

- 2.1 To ensure, that infrastructure and works associated with urban and environmental enhancement are funded under Section 94 of the Environmental Planning and Assessment Act, 1979, as amended.
- 2.2 To identify the additional works/services required to satisfy the needs of the future population,
- 2.3 Council to manage the CP implementation and Section 94 funds to ensure provision of works/services to meet demand;
- 2.4 To take account of works/services already provided in the Urban Release Area whilst planning for future needs;
- 2.5 To provide a basis for determining fair and reasonable developer contributions;
- 2.6 To establish a nexus between anticipated development and contributions sought;
- 2.7 To enable the early provision of services;
- 2.8 To encourage public participation in the formulation of the plan;
- 2.9 To provide the development industry with early advice as to the amount of contributions which will be required for a particular development;
- 2.10 To facilitate proper financial management and accountability for the expenditure of contributions received;
- 2.11 Where a proposed service/works will provide for population outside the DCP area, to apportion costs accordingly;
- 2.12 To identify approximate locations and estimated costs of works/services to be provided;
- 2.13 To outline a proposed works schedule/priority list identifying when services are to be provided in consideration of development rates;

#### 3 CONTRIBUTIONS

#### 3.1 Introduction

The Section 94 contributions were derived using the information and formulae outlined in this document. The contributions per lot were derived from the relevant formulae. Subsequently, all the components of the formulae are considered to be constant in respect of future indexation adjustments, except those contributions relating to land acquisition/purchase. Every three months the derived per lot contribution will be indexed.

Council has determined that the total theoretical potential of this DCP area is approximately 2900 lots. Most existing undeveloped properties have current development consents which can be acted upon or have development applications before Council which will be subject to existing contributions. The Section 94 contributions on these current development consents are indexed in accordance with the quarterly adjusted Consumer Price Index figures, however, they cannot legally be subject to increased Section 94 contributions resulting from subsequent reviews. This forms part of Council's consideration of "reasonableness", when reviewing DCPs/CPs and their needs and subsequent ability to pay for facilities and services based upon past decisions and circumstances.

#### 3.2 Nexus

Section 94 of the Environmental Planning and Assessment Act, 1979 (as amended) grants Councils the power to levy contributions from developers for facilities and works/services required as a consequence of development.

This power relies upon there being a clear link or nexus between the development being levied and the need for the facility or service for which the levy is being required.

This nexus has been determined for the works/services proposed in the Works Schedule in this document.

In terms of the works/services proposed to be provided, it has been established that:

- \* the contribution must be for, or relate to, a planning purpose;
- \* the contribution must fairly and reasonably relate to the subject development; and
- \* the contribution must be such as a reasonable planning authority, duly appreciating its statutory duties, could have properly imposed.

Additionally, it has generally been accepted that Section 94 contributions may be sought only for services/works which Councils have a responsibility to provide; and that Section 94 contributions can be levied only for capital, not recurrent or operating costs.

The roadworks for which Council has determined it wishes to levy in the Erina/Green Point/Terrigal DCP area are contained in the Works Schedule.

#### 3.3 Apportionment

The Section 94 Contributions Plans Manual states that where a facility is developed not entirely to meet the needs of the new development contributing Section 94 (ie in this case, the Erina/Green Point/Terrigal DCP area), but would also serve an adjacent area, contributions should be apportioned between all users. Council would have to cover any 'shortfall' by other means such as rates, grants and subsidies.

#### 3.4 Roadworks and Traffic Management - Background

Contributions for roads will be applied to upgrading key collector roads within the DCP area and roads adjacent to Council land. These upgrading works are required to cater for the traffic generated by the development of the CP area.

#### 3.5 Timing of payment of contributions

Contributions levied under this plan will be payable as follows:

- (a) development applications involving subdivision payment prior to the release of the subdivision certificate by Council.
- (b) development applications involving building payment prior to the release of construction certificate.
- (c) development applications not accounted for in (a) or (b) above payment prior to the release of development consent.
- (d) Complying Development Certificates prior to the release of the complying development certificate.

#### 3.6 Medium Density Residential Development

Special conditions will apply for any development consent granted for medium density residential development. Medium density residential development includes units, villas, dual occupancies, town-houses, residential flat buildings, apartments, secondary dwellings and the like. In respect of Section 94 development contributions and this CP, Council's policy for medium density development is to apply 67% of the contribution for a single lot/dwelling-house to each medium density dwelling-house in respect of road works and traffic management contributions.

#### 4 FORMULA

The funds required for the road works proposed, are sought under the proposed contribution rates, which came into effect from 28/12/92, as indexed to today's values.

The contributions are determined as follows :

Roadworks/capital  $\underline{C}$  = Per lot F

This contribution per lot is adjusted quarterly by multiplying it by (11/12) indexation figures.

Roadworks/land  $\frac{RV}{F}$  = Per lot

T = Total cost of constructing roadworks identified on the CP = \$ 5,738,790

- C = The estimated funds required to construct the remaining identified roadworks within the CP, ie: C = T (E+D+A) = \$1,640,198
- E = Existing funds available for roadworks = \$416,470.
- D = Estimation of contributions payable for sites with development consents or applications before Council = \$3,014,122
- A = Funds expended on Section 94 works to date. = \$668,000
- R = Land to be acquired for roadworks in square metres. = 3,377 m<sup>2</sup>

- F = Forecast remaining lot/et potential of plan less approved developments and those before Council. 815 ETs/lots
- The current Council valuation estimate of roadworks land, appropriate to the land to be acquired, in dollars per m<sup>2</sup>.
- I1 = Current quarter "Consumer Price Index (All Groups index) for Sydney " issued by the Australian Statistician.
- I2 = Original quarter "Consumer Price Index (All Groups Index) for Sydney" issued by the Australian Statistician.

Contributions will be required as a condition of consent at the initial stage of development.

Credit is given for existing lots except in relation to where the development is for a secondary dwelling.

#### APPENDICES

#### I WORKS SCHEDULE

#### **ROADWORKS CAPITAL COSTS**

WORKS TO BE CONSTRUCTED		ESTIMATED COST		
1	Culvert/Slow Way, Karalta Road	\$ 70,000		
2	Half road construction, Karalta Road	\$ 65,000		
3	Full road construction, Kings Avenue	\$ 290,400		
4	Half road construction, Koolang Road	\$ 31,500		
5	Administration costs	\$ 20,000		
	Total	\$ 476,900		
COMPLETED WORKS				
Land acquisition (Link Rd)				
Traffic Lights cnr Ernest St (DCP apportionment)				
Ilya Ave part road construction				
Sun Valley Rd & Dalgety Cres deviation				
Mobbs Rd footpath/turf				
Roundabout - Mobbs Rd - Stratford Park				
Road Widening - Mobbs Rd				
Mobbs Rd (works in lieu by developer)				
Kings Ave & Duffys Rd construction				
Kings Ave road widening and land acquisition				
Bridge span - Jessie Hurley Dr				
Int				
Intersection Treatment - Mobbs Rd / Terrigal Dr *				
Yerin (Barralong Rd) Bridge (DCP apportionment) *				
Karalta Rd (works in lieu by developer) *				
* [	Denotes under acquisition / construction / design			

Roadworks land to be acquired - see Contributions Plan No. 42C Map

When to be acquired - when developed or upon request of the owner

#### II INDEXATION FIGURES

\*

- CR x <u>|1</u> |2
- I1 = Current quarter "Consumer Price Index (All Groups Index) for Sydney" issued by the Australian Statistician.
- I2 = Original quarter "Consumer Price Index (All Groups Index) for Sydney" issued by the Australian Statistician = 107.4 (December 1992)
- CR = Original Contribution Rate = 2013

#### III CURRENT VALUATIONS APPLYING TO LAND - CURRENT FROM 17/12/91

Contribution	Englobo \$/m²	Developed \$/m <sup>2</sup>
Roadworks	22	140

#### IV CONTRIBUTION RATE - CURRENT FROM 4/10/05

	Original Rate \$/lot	Current rate \$/lot
Roadworks & Traffic Management – capital (Account No D9042.831)	2013	2820
Roadworks & Traffic Management - land	d 91	91
Total	2104	2911

#### V ACCOUNTS

A Register is kept by Council which outlines the following information:

- funds received from the date of the CP coming into effect in accordance with the Environmental Planning and Assessment Regulation, 2000;
- funds levied under this plan will be accounted for separately (that is, funds levied under this plan shall have a separate account);
- the source of all funds received from the date of the plan coming into effect shall be separately identified (that is, identifying which specific development paid which specific contribution);
- expenditure of all funds received, identifying works on which the funds were spent, and timing of expenditure
- full details of disbursement to other accounts which have previously paid for the cost of studies.

These records are kept in accordance with the Environmental Planning and Assessment Regulation, 2000 as amended. These records are available for public perusal at the ground floor counter.

In accordance with the Regulations, an annual statement will be prepared and made available for public perusal, along with the register of accounts.

