Building Bridges
State of the Voluntary Carbon Markets 2010
Executive Summary
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The year of 2009 was a tumultuous one for the voluntary carbon markets. First, the economic recession had a marked impact on the number of companies offsetting greenhouse gas (GHG) emissions. At the same time, unfolding new climate legislation in the United States led the actors engaged in the voluntary carbon markets to pursue their interest in generating credits viable under new compliance programs despite the markets’ highs and lows.

Throughout the year, while voluntary carbon market transaction volumes remained relatively small, the marketplace thrived as an incubator of innovative protocols, registries, alliances, and project types. In the context of the regulated markets, the voluntary carbon markets proved they could be “the size of a mouse but have the roar of a lion.” For example, proposed federal climate legislation in the United States and federal offset programs in Australia referenced standards developed in the voluntary carbon markets. Also, reduced emissions from deforestation (REDD), a project type still exclusive to the voluntary carbon markets, took center stage at the international climate negotiations in Copenhagen at the end of 2009.

Last year, many entities engaged in the voluntary carbon markets solely as a warm-up for the compliance big league. However, half the marketplace remains driven by “pure” voluntary buyers seeking to offset emissions. These buyers grew increasingly sophisticated, seeking specific credit types from specific locations. Despite the recession, numerous companies initiated offset programs or continued to commit to offsetting goals. However, the concept of offsetting has not lost its controversial edge, and many stakeholders continued to emphasize the importance of reducing internal emissions before purchasing offsets.

Amidst the highs and lows, the marketplace continued to mature at a sprint pace, building infrastructure to ensure accountability and quality, incubating carbon market innovation and developing new GHG emissions reduction projects.

Trades Collected from over 200 Suppliers
This fourth annual “State of the Voluntary Carbon Markets” report is designed to give a market-wide perspective on trading volumes, credit prices, project types, locations, and the motivations of buyers in this market. Findings are based on data voluntarily reported by 200 offset suppliers, as well as exchanges and registries. Because of the challenges of inventorying and obtaining data from this disaggregated marketplace, numbers presented should be considered conservative.
Voluntary Carbon Market Transactions Declined to 94 MtCO₂e

In 2009, suppliers reported a total volume of 93.7 MtCO₂e transacted in the global voluntary carbon markets. Compared to the 126.6 MtCO₂e transacted in 2008, volumes declined by 26%, although 2009 market volumes were still 39% above 2007 levels.

This drop in volume can be attributed to two major challenges. In response to the global financial crisis, companies cut back on discretionary funding for corporate social responsibility initiatives, including offsetting emissions. At the same time, the prospects for new compliance demand remained uncertain. In the United States, the American Clean Energy and Security Act of 2009 (Waxman-Markey) was approved by the House of Representatives in June and then stagnated in the Senate during the second half of the year. Uncertainty also surrounded the Australia Carbon Pollution Reduction Scheme (CPRS). On the United Nations Framework Convention on Climate Change (UNFCCC) front, negotiators continued to hammer out the details of financing REDD and its role within the carbon markets.

Almost half the voluntary market, 41.4 MtCO₂e was transacted through the Chicago Climate Exchange (CCX) in the form of Carbon Financial Instruments (CFIs). In contrast to 2008, when CCX traded volumes grew by 202%, exchange-traded deals dropped 40% in 2009. The decrease was a result of a drop in speculative activity as well as a shift to the OTC market via privately negotiated transactions as buyers demanded specific offset credits in lieu of standardized CFIs. Looking at the overall CCX cap and trade system, i.e. both privately negotiated and exchange-traded deals, total trading volumes declined by 33% to 47 MtCO₂e in 2009.

The other half of transaction volumes, 50.5 MtCO₂e, was traded on the over-the-counter (OTC) market. Transaction volumes dropped 12% from 2008. For the purpose of this report, we consider the OTC market to represent all transactions related to offset project credits that have been negotiated bilaterally, i.e., outside of any exchange. This figure therefore also includes CCX credits that were transacted bilaterally, which contributed approximately 5.5 MtCO₂e (11%) to the overall OTC volume.

OTC market volumes also include transactions tracked on other trading platforms such as the Chicago Climate Futures Exchange and Climex. Such trading platforms for credits generated specifically for the voluntary carbon markets gained traction last year, contributing 1.8 MtCO₂e, or 2% of total transaction volumes in 2009—up tenfold from 0.2% in 2008.
Overall, the voluntary carbon markets remain a small fraction (1%) of the size of the regulated markets. In 2009, the regulated carbon markets grew 7% and transacted 8,625 MtCO\textsubscript{2}e, valued at $144 billion. While the voluntary carbon markets did not grow at the same rate as the regulated markets they still had a greater value than Joint Implementation or the New South Wales Greenhouse Gas Abatement Scheme.

**Total Market Value Decreased 47% to $387 Million**

The voluntary carbon markets transacted $387.4 million in 2009. Values dropped about 47% from 2008 when the market value was estimated at $728.1 million. The OTC market represented 84% of market value at $728.1 million. Transactions on the CCX equaled $49.8 million or 13% of the market.

Since OTC and CCX transaction volumes were roughly similar, this discrepancy in value was mostly due to significantly lower prices for credits transacted on the CCX. The average credit price on the OTC market declined by 12% from $7.3/tCO\textsubscript{2}e to $6.5/tCO\textsubscript{2}e. However, the CCX experienced a 73% drop in price from an average $4.4/tCO\textsubscript{2}e in 2008 to $1.2/tCO\textsubscript{2}e. Together with the volume decline, this diminished the CCX market value by 84%. Across the marketplace, credits transacted for as low as $0.3/tCO\textsubscript{2}e and as much as $111.0/tCO\textsubscript{2}e during 2009.
Table 1: Transaction Volumes and Values, Global Carbon Market, 2008 and 2009

<table>
<thead>
<tr>
<th>Markets</th>
<th>Volume (MtCO$_2$e)</th>
<th>Value (US$ million)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>2008</td>
<td>2009</td>
</tr>
<tr>
<td>Voluntary OTC</td>
<td>57</td>
<td>51</td>
</tr>
<tr>
<td>CCX</td>
<td>69</td>
<td>41</td>
</tr>
<tr>
<td>Other Exchanges</td>
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<tr>
<td>Total Voluntary Markets</td>
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<td>94</td>
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<td>EU ETS</td>
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<td>6,326</td>
</tr>
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<td>Primary CDM</td>
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<tr>
<td>Secondary CDM</td>
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<td>1,055</td>
</tr>
<tr>
<td>Joint Implementation</td>
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<td>26</td>
</tr>
<tr>
<td>Kyoto [AAU]</td>
<td>23</td>
<td>155</td>
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<tr>
<td>New South Wales</td>
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<td>34</td>
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<tr>
<td>RGGI</td>
<td>62</td>
<td>813</td>
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<tr>
<td>Alberta’s SGER</td>
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<td>5</td>
</tr>
<tr>
<td>Total Regulated Markets</td>
<td>4,713</td>
<td>8,625</td>
</tr>
<tr>
<td>Total Global Markets</td>
<td>4,840</td>
<td>8,719</td>
</tr>
</tbody>
</table>

Note: Figures may not add up due to rounding.

Methane Credits Were the Most Popular Project Type in OTC

The vast majority of credits in the voluntary OTC market originate from offset projects. In 2009, methane destruction projects captured 41% of OTC market transactions, followed by forestry projects (24%), and renewable energy (17%). Compared to 2008, methane and forestry projects roughly doubled their market share at the expense of renewable energy.

Much like 2008, the bulk of credits originating from methane destruction came specifically from landfill projects, which constituted 31% of the market volume. Popular forestry projects included afforestation/reforestation (10%), reduced emissions from deforestation and degradation (7%) and improved forest management (3%). The bulk of renewable energy projects were split fairly evenly between wind developments (8%) and hydro projects (7%), most of which was run-of-river hydro.
Consistent with previous years, prices within project types varied significantly for individual transactions due to variables such as transaction size, standards and sellers’ position in the supply-chain. Overall, price trends by project type were very similar to those observed in 2008. The five highest-earning (by average credit price) project types on the market were predominantly renewable energy activities: solar ($33.8/tCO2e), biomass ($12.3/tCO2e), methane – other ($9.6/tCO2e), energy efficiency ($9.2/tCO2e) and wind ($8.7/tCO2e). These project types traditionally earn above-average prices because of their high costs of production and particular appeal to voluntary market buyers.
Supply Shifts to the US as the Dominant Credit Source

With regard to regional credit origination in 2009, North America took the lead for the first time since 2006 with 56% of OTC transaction volume (up from 28% in 2008). In 2007 and 2008, Asia was the home of the most credits transacted. North America’s regained foothold can be attributed to strong pre-compliance activity in the US. The United States once again supplied more volume (24.2 MtCO$_2$e, up from 15.0 MtCO$_2$e in 2008) than any other single country. Following far behind was Latin America, which captured 16% (6.8 MtCO$_2$e) of market share in 2009. Asia, which was the most common source of credits in 2008, found itself in third place (12%) for 2009 market share by volume, with India and China leading the Asian pack with 2.9 MtCO2e and 1.7 MtCO$_2$e, respectively. Both nations have historically dominated Asian origination of verified emissions reductions (VERs) as well as Certified Emissions Reductions (CERs).
In 2009, leading standards solidified their market positions and settled into the voluntary carbon markets’ mainstream. Last year, much like in 2008, over 90% of credits transacted adhered to a third-party standard. About 18 third-party standards are currently active in the marketplace.

Standards, registries and exchanges have become critical tools for assuring quality and transparency. Last year saw many of these tools coalesce as standards and other infrastructure providers partnered to increase efficiency and liquidity across these platforms. Standards also developed a variety of new methodologies and reached out to new regions.


Figure 4: Transaction Volume by Project Location, OTC 2009

Figure 5: Average Credit Price by Region, OTC 2008 vs. 2009 (US$/tCO₂e)

Much like for project type, prices varied significantly by project location. Overall, the highest average prices were credits originating in the European Union, Western Asia (represented solely by Turkey), Oceania and Africa. On average, the least expensive credits originated in Latin America and North America (the US in particular). Only three regions saw prices increase from 2008 to 2009— the EU (up 69%), Turkey, (up 9%) and Africa (up 57%). The biggest loss was seen in Latin America, where the price dropped 41% to $4.3/tCO2e, garnering the lowest average price among regions. Oceania (-34%) and the US (-23%) also saw lower prices in 2009.

The Voluntary Carbon Standard Fortified Its Market Lead, While CAR Played Pre-Compliance Lookout

The preferred third-party standards in 2009 were the Voluntary Carbon Standard (VCS) with 35% of transactions volume, followed by the Climate Action Reserve (CAR) at 31% and the CCX with another 12%. Together, the top three standards of 2009 had a larger piece of the market at 77% than the top three in 2008 (VCS, CAR and Gold Standard), which cornered 69% of the market. This trend confirms the consolidation that has been observed in the market for the past few years.

Every standard fetched a wide range of prices, varying roughly as much by standard as by project type. CDM/JI credits sold to voluntary buyers topped the list at $15.2/tCO2e, more than doubled the market-wide average OTC price in 2009, but nevertheless 29% less than in 2008.

Greenhouse Friendly credits garnered the next-highest average prices at $12.1/tCO2e. Also reaping above-average prices were Gold Standard ($11.1/tCO2e), as well as CarbonFix ($10.9/tCO2e) and Plan Vivo ($8.9/tCO2e), two standards developed solely for forestry projects. SOCIALCARBON credits stacked with VCS saw a slightly increased average price in 2009 ($7.6/tCO2e), which was again above-average due to buyers’ willingness to pay a premium for social and environmental co-benefits.
Registry Uptake Grows in 2009

Over the past three years, tracking ownership and credit issuance through a third-party registry has become increasingly essential for promoting liquidity and transparency in the voluntary market. By the end of 2009, most major standards were linked with a registry.

The voluntary market continued to consolidate around a few major registries that pursued partnerships and acquisitions to expand their market share—and in turn bolster buyers’ confidence in the quality of carbon offsets as financial instruments. As of the publication of this report, there are at least 17 third party registries serving the voluntary carbon markets. In 2009, 51% of credits transacted were tracked in a registry, which represents a near doubling of the credits tracked in a third-party registry over 2008, when only 29% of credits were third-party registered.
With the uptake of registries, this year we analyzed respondents’ transacted credits issued by different registries as well as individual registry reports of credits issued, but not necessarily transacted. Figure 8 illustrates survey respondents’ registry usage by transacted volume in 2009. As standard-specific registries came online in 2009, the market share of these registered credits fairly accurately reflected the standards’ overall 2009 market share. For example, in March 2009, the VCS Registry System was launched which consists of three separate infrastructure providers—APX, Caisse des Depots and Markit. These registry providers saw considerable growth in 2009.

Suppliers reported that 21% of transacted credits were listed in the APX VCS registry. As with transaction volume, the CAR registry, serviced by APX, was a few percentage points behind with 17% (4.4 MtCO₂e) of transacted credits in last year’s market (up from 12% in 2008). Another 10% were reported to have transacted via the Caisse des Depots VCS registry, and 8% via Markit (formerly TZ1) which services several standards such as VCS, SOCIALCARBON and Plan Vivo.

Within the OTC market, CCX saw sizeable growth in 2009 as CCX-registered credits claimed 15% of credits transacted via a registry in 2009, up from 4% in 2008. The CCX’s increased importance is a confluence of the greater availability of CCX bilateral trade data that informed this report (although this was minimal in previous years).

Alternatively, the American Carbon Registry fell from the top ranking in 2008 (24% market share) with only 7% of credits transacted through a registry in 2009. Behind the American Carbon Registry, the CDM/JI registry also saw a small market share (4% in both 2008 and 2009) despite the fact that registered volumes grew by 74% over the course of the year.

Since issuance is another key means of measuring the market share of registries, we also examined the total volume of credits issued, but not necessarily transacted, by several major registries in 2009. In this case, Markit took the lead with 10.1 MtCO₂e issued by multiple standards, followed by the APX VCS registry (7.9 MtCO₂e) and then Caisse des Depots (1.9 MtCO₂e), and Gold Standard (2.0 MtCO₂e).¹

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¹ Serviced by APX.
Suppliers described the voluntary carbon market in 2009 as a buyers’ market—where buyers grew increasingly savvy about navigating the oversupplied alphabet soup of credits. A significant chunk of credits transacted in 2009 went to pre-compliance buyers focused on buying credits that might be eligible in a future compliance market. The other side of the market was driven by pure voluntary buyers focusing on charismatic carbon and/or offsetting on a budget.

Pure voluntary buyers with the intent to immediately retire the credits again took the lead as the main driver of transactions in 2009, capturing 48% of the market share (24 MtCO$_2$e). This is up from 2008 when suppliers reported 32% of credits sold for retirement. Increased importance was seen for non-profit sector offsetting (at 7%, up from 1% in 2008) and businesses buying with a pre-compliance motive (23%, up from 1%).

Buyers in the United States supplanted European buyers as the dominant source of demand in the voluntary market in 2009. Respondents reported that the two regions combined purchased 90% of all offset credits, with European buyers (41%) falling behind US buyers (49%). In 2009, the US constituted the greatest market share of demand and supply (56%), reaffirming the important role that the pre-compliance market took on during the year. New Zealand and Australian buyers came in a very distant third to take home 4% of credits—most of these from domestic projects. The percentage of buyers in developing countries increased from 1% in 2008 to 4% in 2009.
Market Participants Expect Continued Growth in Voluntary Carbon Markets

In 2010, the prospects for US federal climate change legislation have declined significantly, while the economic recovery seems to be well underway. As a result, this year may see a relative shift away from the pre-compliance market and back towards the ‘pure’ voluntary markets, as was the case in previous years.

Survey respondents were highly positive about the prospects for the global voluntary markets and collectively believe transactions will increase to approximately 400 MtCO₂e in 2012, 800 MtCO₂e in 2015 and 1,200 MtCO₂e in 2020. Whether this growth will actually be achieved remains to be seen, yet it does demonstrate a strong sense of optimism for future activity in the voluntary marketplace.

With respect to standards, most respondents intend to use the VCS (64%), followed closely by Gold Standard (42%), the Climate Action Reserve (34%) and the CDM (33%). This generally suggests a continuation of the trend of the past few years although the expected usage of the CDM is remarkable with the emergence of popular voluntary standards. Projected registry use largely follows standards, with the most popular choices being two of the three registries in the VCS Registry System—APX (43%) and Markit (36%)—followed by the Gold Standard (36%), CAR (33%) and the CDM/JI registry (26%).